# Town of Berlin, VT Local Mitigation Plan Update November, 2011 Prepared by Town of Berlin and CVRPC

# **Table of Contents**

1. Introduction	2
2. Purpose	2
3. Community Profile	2
4. Planning Process and Maintenance	4
4.1 Planning Process	4
4.2 Plan Update Process	5
4.3 Plan Maintenance Process	7
5. Risk Assessment	8
5.1 Hazard Identification and Analysis	8
5.2 Worst Threat Hazards	10
Earthquake	10
Flood/Flash Flood/Fluvial Erosion	11
High Winds/Hurricanes/Severe Storms	14
Wild Fire/Forest Fire	16
Extreme Cold/Winter Storm/Ice Storm	17
5.3 Moderate Threat Hazards	19
Structure Fire	19
6. Mitigation	19
6.1 Town Plan Goals that Support Hazard Mitigation	19
6.2 Proposed Hazard Mitigation Programs, Projects and Activities	20
Dog River Corridor Plan Maps and Projects	24
Certificate of Adoption	30

#### 1. Introduction

The impact of expected, but unpredictable natural and human-caused events can be reduced through community planning. The goal of this Local Mitigation Plan is to make the Town of Berlin more disaster resistant.

Hazard mitigation is any sustained action that reduces or eliminates long-term risk to people and property from natural and human-caused hazards and their effects. Based on the results of previous Project Impact efforts, FEMA and State agencies have come to recognize that it is less expensive to prevent disasters than to repeatedly repair damage after a disaster has struck. This Plan recognizes that communities have opportunities to identify mitigation strategies and measures during all of the other phases of emergency management – preparedness, response, and recovery. Hazards cannot be eliminated, but it is possible to determine what the hazards are, where the hazards are most severe, and identify local actions that can be taken to reduce the severity of the hazard.

Hazard mitigation strategies and measures alter the hazard by eliminating or reducing the frequency of occurrence, avert the hazard by redirecting the impact by means of a structure or land treatment, adapt to the hazard by modifying structures or standards, or avoid the hazard by preventing or limiting development.

#### 2. Purpose

The purpose of this Local Mitigation Plan is to assist the Town of Berlin in recognizing hazards facing their community and identify strategies to begin reducing risks from acknowledged hazards.

Berlin strives to be in accordance the strategies, goals and objectives of the State Hazard Mitigation Plan, including an emphasis on proactive pre-disaster flood mitigation for public infrastructure, good floodplain and river management practices, and fluvial erosion risk assessment initiatives.

The 2011 Berlin Local Hazard Mitigation Plan is an update of the 2005 plan. The plan has been reorganized and new sections have been added regarding:

- Plan Update Process
- Plan Maintenance
- Update of worst and non worst threat hazards
- Updates of Local Areas of Concern Map
- Status update of 2005 mitigation strategies
- Identification of new mitigation strategies

#### 3. Community Profile

The Town of Berlin is located in the center of Washington County. It is surrounded by eight municipalities, including the urbanized areas of Montpelier and Barre City. According to the 2010 US Census, Berlin has a total population of 2,887. Approximately 25% of Berlin's

workforce is employed within the Town, with the remaining 75% working outside of the community.

The Town's major thoroughfare, Interstate 89, travels from the Town's southeastern border to its northern border with Montpelier. Two Interstate exits are located entirely within the Town, with a third just beyond its northern border. Other significant roads include Vermont 63 and Vermont 62 (both of which connect the Interstate to the eastern part of the County), US Route 302 (Barre-Montpelier Road, which follows the Stevens Branch and serves as the major connector for Barre City and Montpelier), and Vermont 12 (which follows the Dog River and serves as the major connector between Montpelier and Northfield).

Housing within the Town is widely dispersed. There are 1,236 housing units in Berlin. Commercial development is focused in the Town's northeast quadrant. Current zoning regulations focus non-residential development and high density residential development within this region, essentially along US Route 302 and extending westerly to Interstate 89. Berlin contains the Region's only State airport, E.F. Knapp Airport, only hospital, Central Vermont Medical Center, and only indoor mall, Berlin Mall. Current zoning regulations encourage growth to stay in the northeast quadrant area, while allowing low density rural residential growth in the remainder of the town.

In Berlin, electricity is provided by Green Mountain Power to those residents who are situated along the major transportation corridors of US 302, Vermont 62, and Vermont 12. Washington Electric Cooperative primarily serves residents that are located in the hills and along the back roads. Development along US Route 302 and the Central Vermont Medical Center segment of the Plateau Area are served by an existing water system. Community members outside of these two areas depend on ground water for domestic water supply and industrial uses.

The Berlin Volunteer Fire Department provides fire protection to the Town from two stations: Riverton (located in the western half of the Town long Vermont Route 12) and the Berlin Corners area. Berlin is also a member of the Capital Fire Mutual Aid System which includes all of the Towns in Washington County and some surrounding communities. Ambulance service is provided by the Town of Barre Emergency Management Services. In 2003 the Berlin Volunteer Fire Department responded to 26 structure fires within the borders of the municipality.

Police service is provided by the Berlin Police Department. At present the Department staffs seven officers. The Department complaint total exceeds 6,500 annually. Vermont State Police are relied upon to provide supplemental support and the Washington County Sheriff's Department provides additional speed control on major routes.

The Town of Berlin has an approved Basic Emergency Operations Plan that was adopted in 2009 and is periodically updated.

The Town Plan includes goals and objectives in regards to flood plains, steep slope development, transportation, and public services. The Zoning Regulations include a stream

protection section which has instituted a vegetated buffer strip of 75 feet from all streams and rivers and 50 feet from any wetland.

#### 4. Planning Process and Maintenance

#### **4.1 Planning Process**

The Central Vermont Regional Planning Commission coordinated the Berlin Pre-Disaster Mitigation Plan process. The Regional Planning Commission contacted the Town Administrator, Jeff Shultz, and sent him Town Specific mitigation planning material for his review. After assessing the material, Mr. Shultz and the Regional Planning Commission held a meeting on August 09, 2011 at the Berlin Town Office Building. This meeting focused on generating an inventory of the Town's vulnerability to hazards and its current and future hazard mitigation programs, projects and activities. The Berlin Town Administrator was charged with the responsibility of soliciting the involvement of all appropriate parties based upon the nature of the mitigation materials. Attendees included:

- Jeff Shultz, Town Administrator
- Jennifer Mojo, CVRPC

Preparation for the meeting included a review of Berlin's adopted planning documents, including the Berlin Town Plan, the Berlin Zoning Regulations, Norwich University Hazard Mitigation Plan, <u>A Report on the Seismic Vulnerability of the State of Vermont</u>, State of VT Hazard Mitigation Plan, and the Basic Emergency Operations Plan. Additional documents reviewed include the Dog River Corridor Plan, Roxbury Mitigation Plan, Northfield Mitigation Plan, and a review of local newspaper articles. Information from these documents is incorporated into numerous sections of the plan during the planning and update process.

The meeting indicated that the Town is most vulnerable to earthquakes, flood/flash flood/fluvial erosion, high winds/hurricane, winter storms and forest fire. Moderate threat hazards include structure fire. Previously hazards included flooding, hazardous materials and highway/transport accidents. Hazardous Materials and Transport/traffic accidents are addressed more thoroughly in the basic emergency operations plan and instead, are now attached as an appendix. The Town is focusing most efforts on flood mitigation as it is the most frequent and damaging.

Once the draft was updated, CVRPC placed a notice for public comments of the draft update on the CVRPC blog and newsletter. The draft update was also available was at Berlin Municipal offices and by request from CVRPC for public review and comments from 11/08/2011 to 12/31/2011. The announcement of the draft update in the CVRPC newsletter reached over 150 people and businesses in the Region's 23 towns, including the adjacent towns of Moretown, Montpelier, Barre City/Town, Northfield, Williamstown, and East Montpelier. No comments were received by CVRPC or Berlin Staff. Public comments submitted in the future will be reviewed by the Town Administrator (and CVRPC Staff dependant on funding) and attached as an appendix. In the future, the draft plan will be made available during Town Meeting Day and

local meetings with State and local officials to allow for more public comment and review. Once the plan is conditionally approved by FEMA, the plan will go before the Select Board for adoption.

#### **4.2 Plan Update Process**

The Berlin Local Mitigation Plan was originally adopted by the Town as an Annex to the Central Vermont Regional Pre Disaster Mitigation Plan in November 2005 and received FEMA final approval in January 2006. The 2011 update is intended to be submitted as a standalone town PDM Plan.

The entire plan was revised and the updated. Below is a list of the revisions that have been made from the past plan and the appropriate sections for reference. New hazards identified include earthquakes, high winds/hurricanes, structure and forest fire.

#### **General Updates**

- General reorganization/restructuring of the plan according to future FEMA/VEM checklist
  - New sections added 4.2 Plan Update Process, 4.3 Plan Maintenance, 5.2
     Earthquakes, Hurricane/Severe Storm, Wild Fire, Winter Storms 5.3 Structure
     Fire
- Update of all data and statistics using 2011 Town Report and US Census Data (Section 3)
- Revaluation, identification and analysis of all significant hazards (new hazards identified from 2005 plan include earthquakes, high winds/hurricanes, structure and forest fire and water supply contamination) (Section 5)
- Acknowledgment of implemented mitigation strategies since 2005 see matrix below (section 4.2)
- Identification of on-going mitigation projects and strategies see Existing Mitigation
   Programs, Projects and Activities section (section 4.2)
- Identification of new mitigation projects and strategies see Hazard Mitigation Activity Matrix and Dog River Corridor Plan attachments

#### Hazard Analysis Update (Sections 5 and 6)

- New hazards added earthquakes, structure fire, wildfire, hurricane/severe storms, winter storms
- Added location/vulnerability/extent/impact/likelihood table for each hazard to summarize hazard description (Section 5.1-5.3 – after each hazard)
- Review of Norwich Hazard Mitigation Plan and <u>A Report on the Seismic Vulnerability of</u> the State of Vermont to develop earthquake hazard analysis
- Review of Vermont Hazard Mitigation Plan (Section 5 hazard analysis table)
- Review of Dog River Corridor Plan for information regarding flood/fluvial erosion hazard and mitigation project ideas (section 5.2)
- Updated federal declarations

#### Maps

- Added state forest layer
- Updated and added frequently flooded areas/flood prone areas

Since 2005, Berlin has started working on new flood hazard regulations. The regulations are currently in draft form and hearings are ongoing. The new regulations will not allow new development in flood plain areas. The Town is also considering drafting fluvial erosion hazard overlays and regulations in the future.

2005 Mitigation Action	2011 Status
Provide alternative access to residents living on Cedar Drive and within the Partridge Farms development	No funding to build alternative access
Institute a propane tank anchoring system for properties located within NFIP designated floodplains	Partially completed – get update from FD
Reconstruct or relocate dangerous intersection of VT-62 at CVH that has a higher frequency of crashes and threatens to release hazardous materials into town	Study performed by DuBois & King to develop alternatives. SB endorsed concept and sent to CVRPC. Project is on VTrans priority list and moving forward
Install and wire the town emergency operation center (Elementary School) with permanent generators	Generators have been installed at the School, Town Hall and BVFD
Continuation of Emergency Drills and Development Plans for Emergency Operations focusing on the Montpelier Jct. area	A very active drill/exercise program has been in place for the past 2 years. Berlin's Multi-year training and exercise plan will be updated in January 2012.
Install a flash flood warning system	Installed a school warning system & run by a private company. Lack of funding to install full town run system

#### **Existing Programs, Projects and Activities**

The ongoing or recently completed programs, projects and activities are listed by strategy.

**Community Preparedness Activities** 

- Basic Emergency Operations Plan being updated in 2012
- Current Capital Equipment Plan
- Police Department's Natural Hazard Incident Database

• Emergency Drills – Town has an emergency management committee that conducts a wide range of exercises

#### Hazard Control & Protective Works

- Maintenance Programs (Culvert Survey & Replacement) inventoried in 2009
- Participant in the Capital Mutual Aid System

#### Insurance Programs

• Participation in NFIP

#### Land use Planning/Management

- Zoning Ordinance
  - Section 2.4 Flood Hazard Overlay District revisions in process (2010)
    - Permitted and Conditional uses along with development standards and flood hazard standards
  - o Section 3.14 Stream Protection
    - Vegetated buffer strip of 75 feet from all stream s and rivers and 50 feet from any wetland.
- Septic Site Approval Ordinance

Protection/Retrofit of Infrastructure and Critical Facilities

- Dry Hydrant Program
- Fire Safety Educational Programs for Town Residents

#### 4.3 Plan Maintenance Process

The Berlin Local Hazard Mitigation Plan will be updated and evaluated annually at a March Select Board meeting. Updates and evaluation by the Select Board will also occur within six months after every federal disaster declaration and as updates to town plan/zoning and river corridor plans come into effect. The plan will be reviewed by the Select Board, Zoning Administrator, Town Administrator and public at the abovementioned March select board meeting. CVRPC will help with updates or if no funding is available, the Town Administrator will update the plan.

The process of evaluating and updating the plan will include continued public participation through public notices posted on the municipal website, town newsletter and CVRPC newsletter and blog inviting the public to the scheduled Select Board (or specially scheduled) meeting. Additional stakeholders invited to the meeting will be Central Vermont Medical Center, the school, and owners of the Berlin Mall. Also invited in the future will be the VT Agency of Natural Resources (VT ANR), as they are able to provide assistance with NFIP outreach activities, models for stricter floodplain zoning regulations, delineation of fluvial erosion hazard areas, and other applicable initiatives. These efforts will be coordinated by the Town Administrator.

Monitoring of plan progress, implementation, and the 5 year update process will be undertaken by the Town Administrator. Monitoring updates may include changes in community mitigation strategies; new City bylaws, zoning and planning strategies; progress of implementation of initiatives and projects; effectiveness of implemented projects or initiatives; and evaluation of challenges and opportunities. If new actions are identified in the five year interim period, the plan can be amended without formal re-adoption during regularly scheduled Select Board meetings. After a five year period, the plan will be submitted for re-adoption following the process outlined the schematic found in the Attachments section.

Berlin shall also incorporate mitigation planning into their long term land use and development planning documents. It is recommended the Town review and incorporate elements of the Local Hazard Mitigation Plan when updating the municipal plan, zoning regulations, and flood hazard/FEH bylaws. The incorporation of the Local Hazard Mitigation Plan into the municipal plan, zoning regulations and flood hazard/FEH bylaws will also be considered after declared or local disasters. The Town shall also consider reviewing future Dog River Corridor planning documents for ideas on future mitigation projects and hazard areas.

#### 5. Risk Assessment

#### 5.1 Hazard Identification and Analysis

The following natural disasters were discussed and the worst threat hazards were identified based upon the likelihood of the event and the community's vulnerability to the event. Hazards not identified as a "worst threat" may still occur. Greater explanations and mitigation strategies of non "worst threat" hazards can be found in the State of Vermont's Hazard Mitigation Plan.

- Hazard	Likelihood 1	Community Vulnerability <sup>2</sup>	Worst Threat
Avalanche/ Landslide	Low	No	
Dam Failures	Low	No	
Drought	Low	No	
Earthquake	Low	Yes	✓
Extreme Cold/Winter Storm/Ice Storm	High	Yes	<b>√</b>
Flash Flood/Flood/Fluvial Erosion	High	Yes	<b>√</b>
High Wind/Hurricane/Severe	Med	Yes	✓

<sup>&</sup>lt;sup>1</sup> High likelihood of happening: Near 100% probability in the next year.

Medium likelihood of happening: 10% to 100% probability in the next year or at least once in the next 10 years.

Low likelihood of happening: 1% to 10% probability in the next year or at least once in the next 100 years.

\_

<sup>&</sup>lt;sup>2</sup> Does the hazard present the threat of disaster (Yes)? Or is it just a routine emergency (No)?

Storms			
Ice Jam	Low	No	
Structure Fire	Med	No	
Wildfire/Forest Fire	Med	Yes	✓
Other – Highway/Transport	Mod	Vos	Soo annondiy
Crashes	Med	Yes	See appendix
Other- Hazardous Materials	Med	Yes	See appendix
Transport	ivieu	165	See appendix

The Town of Berlin identified the following disasters as presenting the worst threat to the community:

- Earthquake
- Flash Flood/Flood/Fluvial Erosion
- High Wind/Hurricane/Severe Storms
- Wildfire/Forest Fire
- Extreme Cold/Winter Storm/Ice Storm

#### Moderate Threat Hazards

Structure Fire

A discussion of each significant hazard is included in the proceeding subsections and a map identifying the location of each hazard is attached (See map titled *Areas of Local Concern.*) Each subsection includes a list of past occurrences based upon County-wide FEMA Disaster Declarations (DR-#) plus information from local records, a narrative description of the hazard and a hazard matrix containing the following overview information:

Hazard	Location	Vulnerability	Extent	Impact	Likelihood
Type of	General	Types of	Minimal: Limited and scattered	Dollar	High: 10% to 100%
hazard	areas within	structures	property damage; no damage	value or	probability within
	municipality	impacted	to public infrastructure	percentage	the next year or at
	which are		contained geographic area (i.e.,	of	least once in the
	vulnerable		1 or 2 communities); essential	damages.	next 10 years.
	to the		services (utilities, hospitals,		Medium: less than
	identified		schools, etc.) not interrupted;		10% to 100%
	hazard.		no injuries or fatalities.		probability within
			Moderate: Scattered major		the within the next
			property damage (more than		year or less than
			50% destroyed); some minor		once in the next 10
			infrastructure damage; wider		years.
			geographic area (several		
			communities) essential services		
			are briefly interrupted; some		
			injuries and/or fatalities.		
			Severe: Consistent major		
			property damage; major		
			damage to public		

infrastructure (up to several days for repairs); essential services are interrupted from	
several hours to several days;	
many injuries and fatalities.	

The following hazards were found to be most significant in the Town of Berlin.

#### 5.2 Worst Threat Hazards

#### **Earthquake**

Vermont is located in a moderate hazard earthquake region. Since 1843, there have been 63 earthquakes which have had epicenters located in Vermont. The strongest of these earthquakes measured 4.1 on the Richter scale in Swanton (1943) and Middlebury (1962.) Stronger earthquakes originating in NY have also been felt in Vermont. In 1988 and 2002 quakes originating in Saguenay, Quebec (6.2) and Plattsburg, NY (5.2) were felt in Vermont.

A 1995 report titled <u>A Report on the Seismic Vulnerability of the State of Vermont</u> by John E. Ebel, Richard Bedell and Alfredo Urzua, states that it is very difficult to predict earthquakes in all of New England. No active faults have been identified in Berlin or New England. Hazus reports have been made for several counties in Vermont to determine the impacts of an earthquake. No such model has been made for Washington County; however, a model for Washington County could be a possible future study.

Berlin has had no history of earthquake damage. The extent of an earthquake is unable to be estimated due to the limited past occurrences. Past quakes not in Berlin ranged from 4.1 to 6.2 on the Richter scale. The age and building materials of many structures in Berlin makes them susceptible to earthquake damage. Unreinforced masonry buildings and buildings with stone and concrete decorative cornices/lintels are the most susceptible. In downtown Berlin, there are several larger 4-5 story office complex buildings, as well as the Berlin Mall and Central Vermont Medical Center. Both of these buildings are major anchors of the communities and if damaged would impact public and economic health of Berlin and Washington County. Large buildings identified to be the most susceptible are Central Vermont Medical Center, Berlin Mall, and large commercial/office complexes. There are also several mobile home parks which if a mobile home is not tied down, could be greatly impacted. Route 89 also has several overpasses located in Berlin, which if damaged, would cause major traffic delays and detours.

Hazard	Location	Vulnerability	Extent	Impact	Likelihood
Earthquake	Town Wide –	Older/taller	Data	>\$5 million for	Low
	commercially	unreinforced	Gap -	buildings,	
	zoned areas;	masonry	4.1-6.2	>\$500,000 per	
	mobile home	structures, mobile	on	bridge - 10	
	parks	home parks,	Richter	commercial/office	

Berlin Mall,	Scale	complexes, 1	
Central Vermont	(not in	hospital, 1 mall, 3	
Medical Center,	Berlin)	highway bridges	
large			
commercial/office			
complexes, Rt 89			
bridges			

#### Flood/Flash Flood/Fluvial Erosion

Flooding/flash flooding/fluvial erosion is Berlin's most commonly recurring hazard. Flooding is the overflowing of rivers, streams, drains and lakes due to excessive rain, rapid snow melt or ice. Flash flooding is a rapidly occurring flood event usually from excessive rain. Fluvial erosion is the process of natural stream channel adjustments. Fluvial erosion causes erosion of sediment in some areas, while causing aggradation of sediment in other. Fluvial erosion processes occur more quickly and severely during flood events.

Flooding of land adjoining the normal course of a stream or river has been a natural occurrence since the beginning of time. If these floodplain areas were left in their natural state, floods would not cause significant damage. Development has increased the potential for flooding because rainfall that used to soak into the ground or take several days to reach a body of water now quickly runs off streets, parking lots and rooftops and through human-made channels and pipes.

History of Occurrences (within Berlin and Central Vermont from NCDC Website and FEMA DR List. Closest flood gauge is located in Montpelier, VT approximately 6 miles downstream on the Winooski River):

Date	Event	Location	Extent
8/28/2011	Flood/Tropical Storm	Statewide, Berlin	Montpelier Flood gauge at 19.05 feet (flood stage is at 15 feet) – DR 4022
5/27/2011	Flash Flood	Berlin, County Wide	Montpelier flood gauge at 17.59 feet, 3-5" of rain – DR 4001
8/02/2008	Flash Flood	Berlin, County Wide	2-5" of rain
7/11/2007	Flash Flood	Berlin, County wide	3-6" of rain in 2 hrs, DR 1715
4/14/2002	Flood	County wide	1-3" of rain across the county
12/17/2000	Flood	County Wide	3" of rain, \$1 M in damages

9/16/1999	Tropical Storm Floyd	County Wide	Montpelier flood gauge at 9.30 feet, 5-7" rain county wide, DR 1307
6/27/1998	Flash Flood	Berlin, County Wide	\$2M in damages, 3-6" rain across county, DR 1228
7/15/1997	Flash Flood	County Wide	2-4" of rain, \$500k in damages
1/19/1996	Flood; ice jam	County Wide	Montpelier flood gauge at 14.64 feet
8/10/1976	Flood	County Wide	Montpelier flood gauge at 12.31 feet, DR 518
6/30/1973	Flash Flood	Barre Town	Montpelier flood gauge at 17.55 feet
9/22/1938	Flood, Hurricane	County Wide	Montpelier flood gauge at 14.11 feet
11/03/1927	Flood	County Wide	Montpelier flood gauge at 27.10 feet

Specific extent data for flood levels in Berlin is lacking as the closest flood gauge is located in Montpelier. During Tropical Storm Irene and the May 2011 events, flooding in Berlin was severe along the Dog River and Stevens Branch. The Montpelier flood gauge was 4 feet above flood stage. Flooding in certain areas was up to 5 feet (see flood map attached.) The worst flooding event in Berlin's history was the 1927 event; however, exact data from that event is not available. In 1927 event, the Montpelier flood gauge was at 27.10 feet; however, since the 1927 flood a number of flood control dams have been installed in the region to prevent the same flooding extent. Lesser but more regular flooding occurs in Berlin, with generally 1-2 feet of water along low lying areas by the Stevens Branch and Dog River. These areas are identified on the local areas of concern map. Berlin and Barre City can work together to have a river gauge installed so that the Town may better monitor flood levels.

Four significant bodies of water exist within Berlin: the Dog River along VT Route 12, Berlin Pond, the Stevens Branch Creek along US Route 302, and the Winooski River along US Route 2, Junction Road, and Three Mile Bridge Road. Significant flooding and ice jams are common on the above mentioned rivers.

The majority of development along the US 302 corridor (Stevens Branch Creek), the lower section of the Dog River, and the Montpelier Junction area are located within the Nation Flood Insurance Program's (NFIP) designated 100-year floodplain. Based on the results of overlaying the FIRM flood maps with the location of E911 points, there are 263 properties and 118 structures located in the floodplains. The estimated loss for a severe flooding event for all properties located within the Town's 100-year floodplain is approximately \$77,185,800. Berlin has 47 active NFIP policies with a total coverage of \$7,161,400. The Zoning Administrator is responsible for enforcement of flood hazard regulations.

The Berlin mitigation meeting found the Montpelier Junction area to be particularly vulnerable to flood hazards. The Montpelier Junction area is located at the confluence of the Dog and Winooski Rivers. The entire area is situated within a designated Well Head Protection Area and most of the region is either within or near to a NFIP designated Floodplain. This area serves as the Montpelier stop for the New England Central Railroad (NECR) as well as its interchange with the Washington County Railroad. A variety of industrial uses are located within this area, including DCP Mid-Stream (120,000 gallons of pressurized propane in above ground tanks) and the Capitol Steel & Supply Company.

A second area that was highlighted during the Berlin mitigation meeting is Partridge Road on the East side of the Stevens Branch Creek. The Partridge Road Bridge provides the only access to this area which includes Partridge Farms, a single-family and condominium development, and the 30 unit Berlin Mobile Home Park. An ice dam/block occurred on the Stevens Branch Creek approximately 8 feet downstream of the Bridge on January 19, 1996. The ice dam event flooded residents of the Berlin Mobile Home Park and stranded all of the individuals on the East side of the Creek. This incident has brought attention to other properties that are located within reach of a potential ice dam/block or flooding event. The River Run Mobile Home Park is a 35 unit development that is located along a bend of the Stevens Branch Creek and within the NFIP designated 100-year floodplain. This development is susceptible to flood related events. The River Run Mobile Home Park was again flooded in the spring 2011 flood event and most of the residents were displaced. Some residents returned; however, many did not.

As previous events have made clear, areas beyond the NFIP designated 100-year floodplain may be particularly vulnerable to these types of hazards. Channel adjustments with devastating consequences have frequently been documented wherein such adjustments are linked to historical channel management activities, floodplain encroachments, adjacent land use practices and/or changes in watershed hydrology associated with conversion of land cover and drainage activities, within and beyond the NFIP floodplain.

A corridor plan for the Dog River was developed by VT Agency of Natural Resources. The plan assesses the Dog River until its convergence with the Winooski River in Montpelier. The stretch of river in Berlin was rated in "fair" condition; the river is undergoing "high" to "moderate" bank adjustments and fluvial erosion. The fluvial erosion hazard map of Berlin is located in the appendix. The high rates of adjustment and erosion can be attributed to several factors – straightening of the river channel, development encroachments, high levels of storm water runoff, historic gravel mining and dredging activities, undersized culverts and bridges, and lack of riparian buffers greater than 25 feet. In Berlin, there are 3 undersized bridges which should be replaced in order to decrease erosion and restore the River's health. In addition to bridge projects, the plan identifies 19 projects that could be completed in Berlin to restore and renew the River's health. The map and associated matrix of projects is attached as an appendix.

In both the spring 2011 floods and tropical storm Irene, Berlin experienced severe flooding as a result of flooding in the Dog River and 4-5" of rain falling in a very short period. A greater

explanation of areas damaged is provided in the High Wind/Hurricane/Severe Storms section of this plan.

Hazard	Location	Vulnerability	Extent	Impact	Probability
Flood/flash	Along Dog	Properties in	5-7 feet of	\$700,000 in	High
flood/fluvial	River, Stevens	floodplain,	water during	past FEMA	
erosion	Branch,	mobile home	TS Irene,	claims;	
	Winooski	parks,	other events	\$77,185,800	
	River,	culverts,	not well	for floodplain	
	Montpelier	bridges,	documented	properties	
	Junction,	roadways			
	Route 302				
	development,				
	Route 12				
	development,				
	see Severe				
	storms				
	locations				

# **High Winds/Hurricanes/Severe Storms**

History of Occurrence (from NCDC website and FEMA DR List):

Date	Event	Location	Extent
8/28/2011	TS Irene	Statewide	~6" rain , Montpelier flood gauge at 19.05 feet (flood stage is at 15 feet) DR 4022
5/27/2011	Severe Storm, flash flooding	County Wide	1" hail, 3-5" of rain, 50 knot winds, DR 4001
7/21/2008	Severe storms, flooding	County Wide	
8/25/2007	Severe Storms	Berlin, County Wide	55 knot wind gusts, 1" hail
7/9/2007	Severe Storms, hail, flooding	Berlin, County Wide	1"-2.75" hail, DR 1715
6/19/2006	Severe storms	County Wide	50 knot winds, downed trees and power lines
8/1/2005	Severe Storm	Berlin, County Wide	1" hail, 55 knot winds
9/16/1999	Tropical Storm Floyd	Statewide	Tropical Storm, DR 1307
6/17/1998	Severe Storms	County Wide	DR 1228
5/29/1998	Severe Storms	County Wide	50 knot winds, heavy rains, downed trees and power lines
7/15/1997	Severe Storms	County Wide	2-4" of rain

8/4-6/1995	Severe storms, flooding	County Wide	DR 1063 Heavy rain, flooding – no NCDC/FEMA info
7/23/1990	Severe Storms, flash flooding	County Wide	DR 875 Heavy rain, flooding – no NCDC/FEMA info
8/4/1989	Severe Storms, Flooding	County Wide	DR 840 Heavy rain, flooding – no NCDC/FEMA info
6/7/1982	Severe Storms	New England	14" of rain, \$276 M damages
8/5/1976	Hurricane Belle	Statewide	Gale force winds, 2 deaths, DR 518
7/3/1964	Hail	County Wide	1.5" hail
9/22/1938	Hurricane	Statewide	Category 1 force winds

Similar to flooding, the extent of severe storms is not well documented in the Berlin. The impact of storms is usually flood related. See extent for flooding in the above flood section. Wind extent from storms is not well documented as there is no monitoring station in Berlin. Estimates for wind are gathered from county wide data off the NCDC website. In the future, Berlin could consider installing a monitoring station or training spotters to better gather data for wind events.

Hurricanes and tropical storms are violent rain storms with strong winds that have large amounts of rainfall and can reach speeds up to 200 mph. Hurricane season is between the months of June and November. These types of storms originate in the warm waters of the Caribbean and move up the Eastern seaboard where they lose speed in the cooler waters of the North Atlantic. Severe storm events can occur late spring and early summer as temperatures increase in the summer season. The frequency and intensity of hurricanes, tropical storms, and severe storms is expected to increase with climate change.

On Aug 28, 2011, Tropical Storm Irene hit Vermont and proceeded to deposit 4-5" of rain over Woodbury. Total damages from the storm have not yet been calculated. Roads that received the greatest damage were:

- Rowell Hill Rd
- Lovers Lane bridge
- Jones Brook Rd
- Three Mile Bridge Rd bridge
- Junction Rd
- Browns Mill Rd
- Muzzy Rd
- Chase Rd
- McCarty Rd
- West Hill Rd

- Chandler Rd
- Cox brook Rd
- Paine Turnpike South
- Belknap Rd
- Mirror Lake Rd
- Brookfield Rd
- Coos Trail
- Marvin Rd
- Winter Rd
- Route 12

The majority of damage was road and culvert washouts. The total damage estimate from Irene still has yet to be determined. The damage was due to flooding from the extreme amounts of rain at once and overflow of the Dog River. A mobile home park on Route 12 was flooded as a result of the Dog River. As a result of the Irene damages, the Town is interested in buying out property on the corner of Muzzy Road and Route 12.

During the 2011 Spring Floods, roads that were damaged include:

- Addison Rd

- Goodnow Rd

- Highland Ave

- River Run Manor Rd

- Vine St

Rowell Hill Rd

Darling Rd

- West Hill Rd

Crosstown Rd

- Mirror Lake Rd

- Brookfield Rd

- Muzzy Rd

- Chase Rd

- Barlett Rd

- Window Moses Rd

- Bennington Rd

Again, damages were primarily road and culvert washouts from heavy rains and overflow of the Dog River and Stevens Branch. The River Run Mobile Home Park was completely flooded during this event and displaced the majority of residents.

Hazard	Location	Vulnerability	Extent	Impact	Probability
High	Town wide	Large trees,	4 feet of	To be	Medium
Winds/Hurric	for wind,	power lines,	flood stage	determined	
ane/Tropical	other impacts	culverts/bridg	on	for Irene;	
Storm/Severe	– see above	es, mobile	Montpelier	\$700,000 in	
Storm	for specific	home	flood gauge	past FEMA	
	road damages			claims	

#### Wild Fire/Forest Fire

FEMA indicates there are three classes of wild land fires – surface fires, ground fires and crown fires, with the most common type indicated as a surface fire. Surface fires burn slowly along the forest floor, killing and damaging trees. Ground fires burn on or below the forest floor and are usually caused by lightning. Crown fires move quickly by jumping along the tops of trees. Crown fires can spread quickly during windy conditions. In Berlin, there have been no known occurrences of wildfires; however, changing land use patterns and weather conditions may increase Berlin's vulnerability. The rural nature and vast tracts of forested land can make Berlin susceptible to forest fires. During rare drought occurrences, fire danger may be high.

The extent of a forest fire has yet to be determined due to limited historical data. For the next plan update, Berlin can work with the US Forest Service and State Forest Agency to develop estimations of extent if a forest fire were to occur.

The State of Vermont does have a Forest Management plan in place which addresses forest fire concerns. The 2010 State Forest Management Plan includes several goals regarding forest fire prevention. The Plan states that although the risk of forest fire is low in the State of Vermont, that the State still performs controlled burns on a small during the spring season. To help prevent local forest fires, the State works with local planning commissions to develop Community Wildlife Protection Plans. These plans help towns to identify and mitigate wildfire risk. A common mitigation measure prescribed in the plan is through controlled burns with onsite State support.

The Forest Division also runs the Town Forest Fire Warden program. This program requires towns to have appointed fire wardens. The forest fire program focuses on prevention, fire awareness and fire fighter safety. The Town Fire Department is in charge of issuing burn permits.

Boyer Forest area is located on Cross Town Road. The Town is also responsible for several municipal forest areas and maintaining recreation paths through the area. No camping is allowed at the municipal forest. The greatest threat of a forest fire comes from human error – such as smoking and improper campfire etiquette. However, lightning is also a threat as much of Berlin is forested and many forested tracts of land have very limited access. There have been no occurrences of wild fire in Berlin to date.

Hazard	Location	Vulnerability	Extent	Impact	Likelihood
Wildfire	Town Wide –	Large	Data gap	Depends on	Medium
	areas outside	Parcels of		severity of event	
	commercial	forested land,			
	development	homes near			
	area	urban forest			
		interface,			
		power lines			

#### **Extreme Cold/Winter Storm/Ice Storm**

History of Occurrences (county wide)

Snow and/or ice events occur on a regular basis. Recent significant events have included (from NCDC website and FEMA DR List):

Date	Event	Location	Extent
3/6/2011	Winter storm	County wide	12-18" of snow, 10,000 customers
			lost power statewide
2/23/2010	Winter Storm	County wide	20" of snow and 50,000 customers
			lost power statewide
2/22/2009	Winter Storm	County Wide	16" of snow, 30 mph wind gusts
2/1/2008	Winter storm	County wide	3-7" of snow and ice ¼-1/2"thick,
			50 mph wind gusts

2/14/2007	Winter storm	County wide	22" of snow
2/14/2006	Winter storm	East Montpelier,	30" of snow
		County Wide	
1/4/2003	Winter storm	County wide	19" of snow
3/5/2001	Winter storm	County wide	15-30" of snow
12/31/2000	Winter storm	County wide	10" of snow
1/15/1998	Winter storm	County wide	10-12" snow (not a DR in
			Washington County)
12/29/1997	Winter storm	County wide	21" of snow
12/7/1996	Winter Storm	County wide	12" of snow
3/21/1994	Winter storm	County Wide	5-11" of snow
11/1/1993	Winter storm	County wide	15" of snow
1/3/1993	Freezing Rain	Statewide	

A winter storm is defined as a storm that generates sufficient quantities of snow, ice or sleet to result in hazardous conditions and/or property damage. Ice storms are sometimes incorrectly referred to as sleet storms. Sleet is similar to hail only smaller and can be easily identified as frozen rain drops (ice pellets) that bounce when hitting the ground or other objects. Sleet does not stick to wires or trees, but in sufficient depth, can cause hazardous driving conditions. Ice storms are the result of cold rain that freezes on contact with the surfaces coating the ground, tress, buildings, overhead wires and other exposed objects with ice, sometimes causing extensive damage. Periods of extreme cold tend to occur with these events.

The extent of winter storms on Berlin is difficult to estimate as it is dependent on the size and path of the storm. For the next plan update, Berlin will more closely monitor winter storms to determine the worst impacts possible on the Town.

One of the major problems associated with ice storms is the loss of electrical power. Major electric utility companies have active, ongoing programs to improve system reliability and protect facilities from damage by ice, severe winds and other hazards. Typically, these programs focus on trimming trees to prevent encroachment of overhead lines, strengthening vulnerable system components, protecting equipment from lightning strikes and placing new distribution lines underground.

Other major problems include closed roads and restricted transportation.

By observing winter storm watches and warnings, adequate preparations can usually be made to lessen the impact of snow, ice and sleet, and below freezing temperature conditions on the Town of Berlin. Providing for the mass care and sheltering of residents left without heat or electricity for an extended time and mobilizing sufficient resources to clear broken tree limbs from roads, are the primary challenges facing community officials. Berlin should plan and prepare for these emergencies. That planning and preparedness effort should include the identification of mass care facilities and necessary resources such as cots, blankets, food

supplies and generators, as well as debris removal equipment and services. Berlin Elementary School is the town shelter.

Hazard	Location	Vulnerability	Extent	Impact	Likelihood
Winter	Town Wide	Utilities,	18+" snow in	5-10% damages –	Medium
Storm/Ice		trees, roads,	March 2011	routine	
Storm		old/under	storm, depends	emergencies	
		insulated	on severity		
		structures			

#### 5.3 Moderate Threat Hazards

#### **Structure Fire**

Berlin's fire department responded to 14 building fires, 11 outside fires, 10 carbon monoxide alarms, 12 smoke/steam calls in 2010. Although many structures in Washington are less than 100 years old, many residents heat their homes with wood or pellet burning stoves. The remoteness and distance from fire and emergency services of many homes also increases the likelihood of a home being completely, opposed to partially, destroyed by a fire. 2 major events that occurred were a chimney/roof fire on West Hill Road and a shed fire on Route 12. The rural nature of the Town and remoteness of many single family homes increases response times and the likelihood of greater damages. Also, the Berlin Mall and Central Vermont Medical Center are of concern as they are anchors within the community.

Hazard	Location	Vulnerability	Extent	Impact	Probability
Structure Fire	Town wide with	Wood structures	57 fire	\$180, 000 per home	Medium
	emphasis on area	especially older	related calls	based on median	
	outside the	than 100 yrs,	in 2010	grand list value,	
	commercial	homes that use			
	districts	wood burning			
		stoves for heat			

#### 6. Mitigation

#### 6.1 Town Plan Goals that Support Hazard Mitigation

- Facilitate development in the more level portions of the Town and discourage development in the steep and mountainous areas;
- Ensure that development does not adversely affect the rivers and streams from impacts such as erosion, contaminated runoff, or septic discharge. Minimum setbacks and vegetated buffers should be established to protect all streams from development; and

• Ensure that development is designated and sited so as to not cause pollution contamination or other damage to aquifers or recharge areas.

The next time the Town of Berlin updates its Town Plan, it may consider adding additional mitigation goals. Additional mitigation goals could include:

• To take actions to reduce or eliminate the long-term risk to human life and property from earthquakes, extreme cold/winter storm/ice storm, floods/flash floods/fluvial erosion, high wind/hurricane/severe storms/tropical storms, and wildfire/forest fire.

Specific hazard mitigation strategies related to goals of the Plan include:

- Ensure existing and future drainage systems are adequate and functioning properly
- Preserve and prevent development in areas where natural hazard potential is high
- Provide residents with adequate warning of potential hazards
- Ensure that all residents and business owners are aware of the hazards that exist within Berlin and ways they can protect themselves and insure their property
- Ensure that emergency response services and critical facilities functions are not interrupted by natural hazards

#### 6.2 Proposed Hazard Mitigation Programs, Projects and Activities

Hazard mitigation programs, projects and activities that were identified for implementation at the Town Local Hazard Mitigation meeting:

Hazards Mitigated	Mitigation Action	Local Leadership	Prioritization	Possible Resources	Time Frame
Flooding, Severe Storms	Purchase property on corner of Muzzy Rd and Route 12	Select board, Property Owners, Town Admin	High	НМСР	ASAP – no more than 2 years
Earthquakes	Review and adapt building codes so that new structures are earthquake resistant	SB, Town Admin	Low	Town funds	4-5 years
Earthquakes, flooding, severe storms	Installation of mobile home tie downs	SB, property owners	Med	HMGP	2-3 years
Flooding, severe storms	Replacement and upgrade of culverts on West Hill Rd	Town Admin, Road Foreman	High	HMGP and Town Funds	1-2 years

Severe Storms, Winter Storms/ Severe Cold	Generator education and training	SB, PC, Fire Dept	Medium	EMGP	2 years
NFIP Compliance	Work with elected officials, the State and FEMA to correct existing compliance issues and prevent any future NFIP compliance issues through continuous communications, training and education	Select Board, PC	Med	HMGP, general fund	2 years
NFIP Compliance, Flooding, Severe storms	Base flood elevation home inspections - inspect foundations at time of completion prior to framing to determine if lowest floor is at Base Flood Elevation	Zoning Admin, Town Admin, Planning Commission	Med	HMGP, general fund	3-4 years
NFIP Compliance	Public outreach – make and distribute NFIP pamphlets at Town Offices, Fire Department, and Police Department	Select Board, Town Admin	Med	HMGP, general fund	2-3 years
Flooding, Severe Storms	Projects outlined in Dog River Corridor Plan (see attached)	Select Board, PC, ANR	Med	HMGP, EPA	2-3 years
Wild Fire	Remove taller and dead trees from land in State and municipal forest	Road crew, ANR, PC	Low	General fund	4 years
Wild fire, structure fire	Develop alternative water supplies/dry hydrants in south section of town and	Select board, fire department	Low	VT NRCS	4 years

mo	re remote areas		

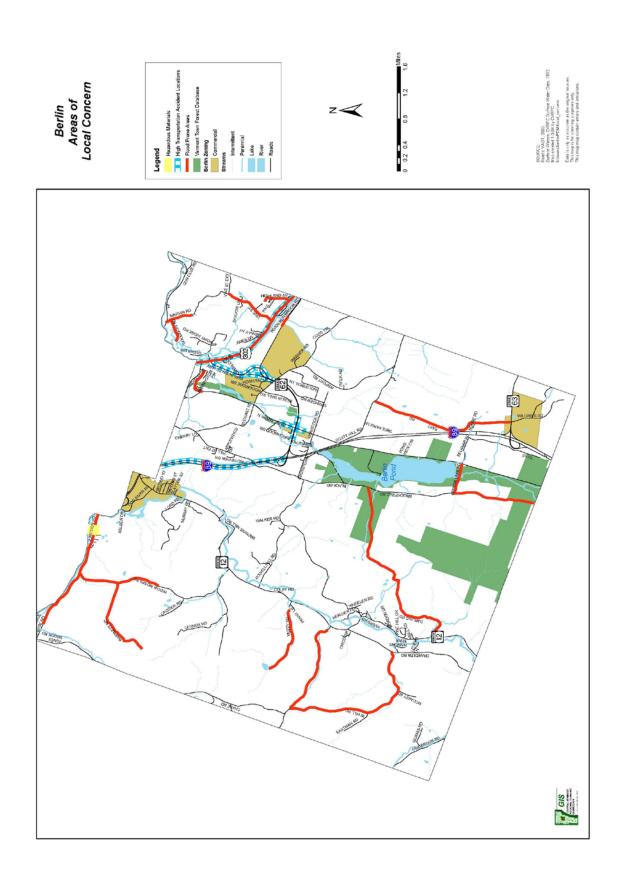
The Hazard Mitigation Activities Matrix (Attached) lists mitigation activities in regards to local leadership, possible resources, implementation tools, and prioritization. Prioritization was based upon the economic impact of the action, the Community's need to address the issue, the action's cost, and the availability of potential funding. The action's cost was evaluated in relation to its benefit as outlined in the STAPLEE guidelines.

Berlin understands that in order to apply for FEMA funding for mitigation projects that a project must meet FEMA benefit cost criteria. The Town must also have a FEMA approved Hazard Mitigation Plan as well.

A High prioritization denotes that the action is either critical or potential funding is readily available and should have a timeframe of implementation of less than two years. A Medium prioritization is warranted where the action is less critical or the potential funding is not readily available and has a timeframe for implementation of more than two years but less than four. A Low prioritization indicates that the timeframe for implementation of the action, given the action's cost, availability of funding, and the community's need to address the issue, is more than four years.

#### Attachments

- Local Area of Concerns Map
- Dog River Corridor Plan Matrix and Maps
- Previous Hazards
- 5 Year Plan Review/Maintenance
- Adoption Certificate



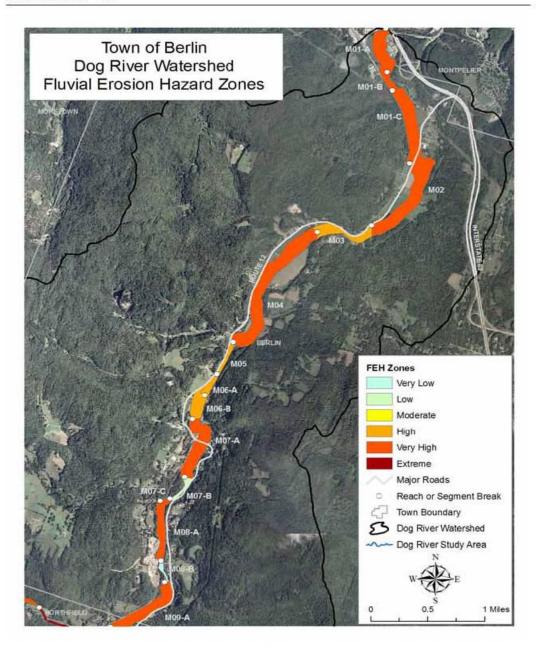


Figure 7.1. Draft Fluvial Erosion Hazard Zone Map for the Town of Berlin - Dog River watershed

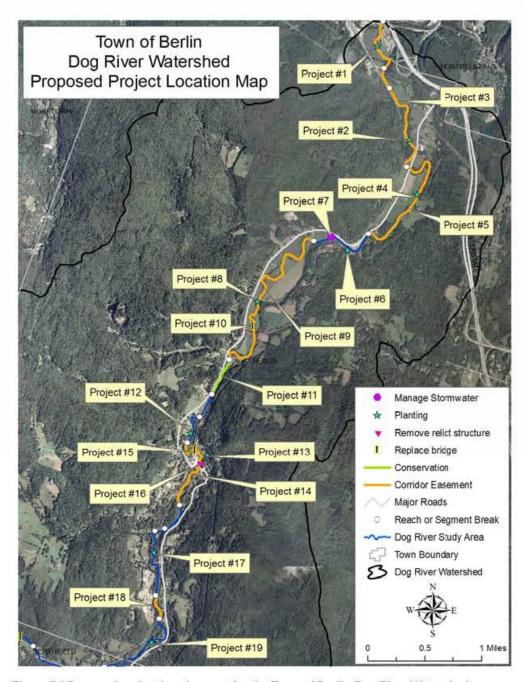


Figure 7.4 Proposed project location map for the Town of Berlin, Dog River Watershed

Dog River Watershed River Corridor Plan

Page 90

Table 7.1. D	og River Site	Table 7.1. Dog River Site Level Opportunities for Restoration and Protection – Town of Berlin	ities for Restorat	ion and Protect	ion – Town d	of Berlin		
Project #, Reach	Condition and Channel Evolution Stage	Site Description Including Stressors and Constraints	Project or Strategy Description	Technical Feasibility and Priority	Other Social Benefits	Costs	Land Use Conversion	Potential Partners
#I M0I-A	Fair D II c	Recreational fields along east bank and agricultural fields along west bank	Improve buffer along both banks	High priority due to town land and one private landowner	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Recreation/ agriculture to forested buffer	Landowners, City of Montpelier
#2 W0I-C	Fair D II c	Field on east bank	Improve riparian buffer	Moderate priority due to three landowners	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Field to forested buffer	landowners
₩ ₩ 10	A) Fair, DII c B) Fair, FIII C) Fair, DIIc	Natural attenuation reach	Corridor Easement	High priority for corridor easement	Increased sediment and flood attenuation	Potentially high costs due landowners	No additional structures within corridor	Landowners, CREP
#4 M02	Fair D II c	Runs through agricultural land	Improve riparian buffer	High priority due to one landowner	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Agricultural land to forested buffer	Landowners, CREP
#5 M02	Fair D II c	Natural attenuation reach	Corridor Easement	High priority for corridor easement	Increased sediment and flood attenuation	Potentially high cost for corridor easement	No additional structures within corridor	Landowners, CREP
#6 M03	Good D II c	Runs along farm land at upper end or reach and along Route 12 at lower end.	Improve riparian buffer	Low priority due to multiple landowners	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Agricultural land to forested buffer	Landowners
#7 M03	000d D II c	Adjacent to Route 12	Manage stormwater	High priority to reduce sedimentation	Improved water quality and habitat	Moderate costs to design and maintain stormwater improvements	Not known	Town of Berlin
#8 W	Fair D II c	Runs through agricultural land	Improve riparian buffers	Moderate priority due to two landowners	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Agricultural land to forested buffer	Landowners, CREP
#9 M04	Fair D II c	Natural attenuation reach	Corridor Easement	High priority for corridor easement	Increased sediment and flood attenuation	Potentially high cost for corridor easement	No additional structures within corridor	Landowners, CREP
#10 M04	Fair D II c	Undersized railroad bridge causing significant planform adjustment and aggradation	Replace undersized railroad bridge	Low priority due to railroad	Improved geomorphic compatibility	High cost for design, permitting and replacement	Wider span may take more space away from agricultural land	Railroad

Dog River Watershed
River Corridor Plan
Table 7 I Dog River Site

I able 7.1. Dog Kiver	og niver site	Site Level Opportunities for Restoration and Protection = 1 0Wh of Dering	ides for nestorat	ion and Protec	o uwo i = uon	ı Derilli		
Project#, Reach	Condition and Channel Evolution Stage	Site Description Including Stressors and Constraints	Project or Strategy Description	Technical Feasibility and Priority	Other Social Benefits	Costs	Land Use Conversion	Potential Partners
#11 W0S	P l	Good geomorphic condition in narrow valley with Route 12 and railroad in corridors	Conservation	Moderate priority due to multiple landowners	Rood attenuation	Low to moderate cost for conservation	None	landowners
#12 M06-B	000d	Runs along residential property	Improve riparian buffers on small area of west bank	High priority due to one landowner	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Residential land to forested buffer	landowners
#13 M07-A	Fair D II c	Runs along some conserved land in Berlin and through residential property	Improve riparian buffers	Moderate priority due to multiple landowners	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Residential land to forested buffer	Landowners
#14 M07-A	Fair D II c	Natural attenuation segment with some conserved land	Corridor Easement	High priority for corridor easement	Increased sediment and flood attenuation	Potentially high cost for corridor easement	No additional structures within corridor	Landowners, Berlin Conservation Commission
#15 M07-A	Fair D II c	Undersized railroad bridge causing adjustment problems in channel	Replace undersized railroad bridge	Low priority due to railroad and private landowner	Improved geomorphic compatibility	High cost for design, permitting and replacement	Wider span may take up more space	Railroad, landowners.
#16 M07-A	Fair D II c	Old abutment causing channel constriction	Remove old abutment	Low priority due to private land	Improved geomorphic compatibility	High cost for design, permitting and construction	None	Landowners, ANR
#17 M08-A	Fair D II c	Runs through some residential land	Improve riparian buffers	High priority due to one landowner	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and labor	Residential land to forested buffer	Landowners
#18 M08-B	Good	Bedrock dominated segment in good condition	Protect River Corridor	High priority due to one landowner and railroad	Rood attenuation asset	Moderate cost for easement	No additional structures in corridor	landowners
#19 M09-A	Fair D II c	Along Route 12 and agricultural land	Improve riparian buffers on east bank	High priority due to one landowner	Improved habitat and geomorphic stability	Relatively low cost for native plant materials and	Agricultural land to forested buffer	Landowners, CREP

#### **Hazardous Materials**

History of Occurrences:

May 1, 2003 - #2 Heating Oil – 2-3 Gallons

September 18, 2002 – Sewage – 20 Gallons

February 16, 2002 - #2 Heating Oil – 50 Gallons

April 28, 2001 – Mineral Oil – 5 Gallons

October 22, 2000 – Gasoline – 25 Gallons

September 6, 2000 – Transmission Fluid – Unknown

The Berlin PDM meeting found the Montpelier Junction area to be particularly vulnerable to hazardous material events. Located at the confluence of the Dog and Winooski Rivers, and at the interchange of Central Vermont's most significant railroads, the Montpelier Junction area contains a variety of industrial uses. The Capitol Steel & Supply Company is located within the area's NFIP designated 100-year floodplain and Duke Energy's Berlin Propane Terminal (120,000 gallons of pressurized propane in above ground tanks) is located just beyond the floodplain, in addition to various storage facilities in and out of the floodplain. The railroad transports a variety of materials that could pose a threat to the area, in addition to the hazardous materials located onsite. The Berlin Police Department estimates that 100,000 gallons of additional propane sits in railcars and approximately 30 trucks make stops in Montpelier Junction daily. These mobile sources are in addition to the three Tier II sites that are depicted on the Hazardous Analysis Map. Areas potentially affected by a hazardous material incident in this area are the North Berlin Well Head Protection Area, the Winooski River, the New England Central Railroad, the Washington County Railroad, Interstate 89, the Montpelier Wastewater Treatment Plant, the RNC Mobile Home Park, and potentially the Vermont State House. The distance between this area and Berlin's fire stations adds to the area's vulnerability.

#### **Highway/Transport Accidents**

#### History of Occurrences:

Approximately 600 accidents/year

The Town of Berlin experiences the highest concentration of vehicular accidents within Central Vermont. This number is highly correlated with the number of travelers on Berlin's roadways. According to the Berlin Police Department, approximately 20,000 vehicles per day travel through Berlin on Interstate 89. Operator inattention contributes to the majority of accidents. Driving Under the Influence (DUI) is the second largest cause for accidents within Berlin.

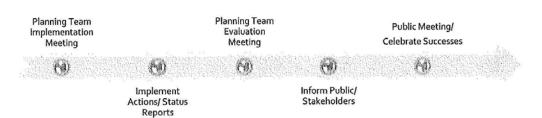
According to the Berlin PDM meeting, Berlin's most accident prone intersection is the confluence of the Berlin and Montpelier spurs of Vermont 62. Other accident prone intersections are the junction of Fisher Road and Vermont 62 and Paine Turnpike and Vermont 662. In addition, Interstate 89 north of Exit 7 experiences a higher than average number of accidents due to its steep grade (Areas of Local Concern Map).

# 5-Year Plan Review/Maintenance

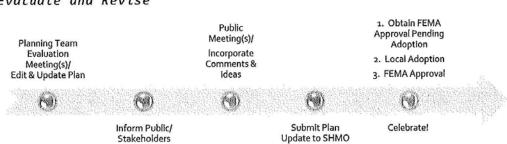


- Brief local leadership on plan approval
- •Formally adopt plan
  •Publicize plan approval
- and adoption
   Celebrate success
- Confirm/clarify responsibilities
- Integrate mitigaction actions
- Monitor and document implentation of projects and actions
- Establish indicators of effectiveness or success
- Effectiveness of planning process
- Effectiveness of actionsDocument success &
- challenges of actions
   Update and involve community
- Celebrate successes
- Review factors affecting community's context
- Analyze findings; determine whether to revise process or strategy
- •Incorporate findings into the plan

# After Plan Adoption-Annually Implement and Evaluate



### Fifth Year, and After Major Disaster Evaluate and Revise



# **Certificate of Adoption**

The Town of Berlin Select Board A Resolution Adopting the Local Hazard Mitigation Plan , 2011

WHEREAS, the Town of Berlin has worked with the Central Vermont Regional Planning Commission to identify hazards, analyze past and potential future losses due to natural and manmade-caused disasters, and identify strategies for mitigating future losses; and

WHEREAS, the Berlin Local Hazard Mitigation Plan contains several potential projects to mitigate damage from disasters that could occur in the Town of Berlin; and

WHEREAS, a duly-noticed public meeting was held by the Town of Berlin Select Board on \_\_\_\_\_\_\_, 2011 to formally adopt the Berlin Local Hazard Mitigation Plan;

NOW, THEREFORE BE IT RESOLVED that the Berlin Select Board adopts the Berlin Local Hazard Mitigation Plan Update.

	Chair of Select Board
	Member of Select Board
TEST	
erk	