

# FY2022 Work Plan

06/01/21

## **INTRODUCTION**

The Central Vermont Regional Planning Commission (CVRPC) leverages the power of people working together to assist its member municipalities in providing effective local government and to address regional issues. CVRPC's professional, skilled staff expands local capacity, and works to link local, state, and federal visions for the future. This Work Plan is its annual statement of planned activities.

CVRPC is one of eleven Commissions in Vermont. CVRPC operates under the Vermont Municipal and Regional Planning and Development Act (V.S.A. Title 24, Chapter 117) and its adopted bylaws. All municipalities, by law, are members. Active municipal participation in CVRPC affairs is voluntary.

The Central Vermont Regional Planning Commission Board of Commissioners governs its policies and activities. Commissioners are appointed by the Region's 23 municipalities.

In FY22, CVRPC will participate in or manage programs of importance to municipalities, the region and the state. Specific grants generally fund these programs, but they are coordinated across programs. Through this integrated, comprehensive approach, CVRPC will positively impact these outcomes:

- Municipal permitting is predictable and effective.
- Central Vermont and the state are prepared for local, regional or statewide emergencies.
- Transportation systems are planned effectively with local, regional, and state consideration of economic, environmental, and community impact.
- Brownfield sites are assessed and cleaned up, creating and preserving jobs and housing and providing public benefit.
- Central Vermont and the state have access to sufficient energy resources and plans for new generation, efficiency, and conservation to support community and economic advancement.
- Infrastructure is planned and coordinated to meet the needs of the local and regional economy.
- Community and economic development are coordinated within and across regions to maximize public resources and ensure strong vibrant communities.
- Vermont's land use laws are implemented.

- Vermont's working landscape is used effectively for community and economic benefit.
- Water quality is improved.
- Natural systems are effectively sustained with consideration of community and health impact.

## **WORK PROGRAM HIGHLIGHTS**

## **Regional Planning**

CVRPC will initiate work to update the Regional Plan in FY22. This planning process is bringing together residents, elected leaders, the professional community, and community-based organizations in a conversation around how to best address issues and ensure the long-term health and vitality of the Central Vermont Region. The Plan builds on past regional planning efforts and looks towards the future using the vision created through public engagement.

CVRPC's statutory duties include participating in Act 250 and Section 248 project review, and completing regional approvals of municipal plans upon request of municipalities. Through its participation, CVRPC aims to positively shape development and support municipal and regional growth goals. Regional approvals verify that a municipal plan addresses all elements and State goals required by statute. Municipalities with regionally approved plans are eligible for certain State grants.



CVRPC comments on State and Federal Agency plans and proposals so regional and local viewpoints are considered and policy issues are informed by RPC research and analysis. In FY22, CVRPC anticipates providing a Central Vermont perspective for updates to the Vermont Comprehensive Energy Plan, the Lamoille River Tactical Basin Plan, and other opportunities that may arise.

CVRPC coordinates activities with other organizations and represents the interests of the Region on commissions, committees, and boards, such as: Central Vermont Economic Development Corporation, Green Mountain Transit, and VT Association of Planning & Development Agencies. CVRPC represents regional planning commissions on the State Hazard Mitigation Grant Program Review Committee, VT Urban & Community Forestry Program, and serves the VT GIS Enterprise Consortium.

## **Education & Trainings**

CVRPC provides opportunities for Commissioners and municipalities to learn about pertinent topics. In FY22, CVRPC will sponsor, present and publicize multiple workshops and events, such as:

- Homes for All: Updating Municipal Policies to Improve Housing Opportunities,
- Essentials of Land Use Planning,
- Village Center Wastewater,
- Using Village Center Designations,
- Planning for Economic Development,
- Resilience and/or water quality,

- Roundtables for municipal staff and volunteers,
- Other municipally-requested topics, and
- Statewide trainings delivered at the regional level.

CVRPC produces an e-newsletter that contains information about ongoing events, project and program updates, municipal and other assistance, and general education. CVRPC's Facebook page and website host training opportunities, project and program information, and publication resources.



## **Municipal Assistance**

CVRPC assists local communities and their boards/committees to achieve their community visions and goals. Our Geographic Information Systems (GIS) mapping and analysis capabilities are an integral part of ongoing projects at the Commission, as well as a standalone area of work. Municipalities receive up to 12 hours of GIS services at no charge each year.

Throughout the year, municipalities identify assistance needs. Thus far for FY22, services requested are:

- Barre City Stormwater project implementation; Local Emergency Management Plan; public transit (mobility) assistance; statutory consultation; Central VT Path municipal convening; road erosion inventory
- Barre Town Local Emergency Management Plan; Central VT Path municipal convening; Websterville pedestrian improvements; traffic counts; road erosion inventory updates; bridge & culvert assessment
- Berlin New Town Center implementation assistance; Local Emergency Management Plan; Town Plan update; Town Garage stormwater project construction; Central VT Path municipal convening
- Cabot Village Center Designation renewal; using VT Alert to improve communications; Local Emergency Management Plan; statutory consultation; Water Wise Woodland; ash tree management plan; transportation resilience project

- Calais Local Hazard Mitigation Plan; Town Plan amendment; Village Center Designation renewal; Local Emergency Management Plan; Continuity of Operations Plan; stormwater project designs; traffic counts; transportation resilience project
- Duxbury Local Emergency Management Plan; ARPA project definition; transportation funding research; transportation resilience project
- East Montpelier Village Center Designation renewal; transportation resilience project
- Fayston Local Emergency Management Plan; grant writing; bridge & culvert inventory; transportation resilience project
- Marshfield Local Emergency Management Plan; Local Hazard Mitigation Plan; Water Wise Woodland; transportation resilience project; traffic counts

- Middlesex Local Emergency Management Plan; Capital Improvement Plan; Walkable Middlesex project management; transportation resilience project
- Montpelier Local Hazard Mitigation Plan; Local Emergency Management Plan; public transit assistance; regional recreation convening (VOREC); natural resource mapping; Central VT Path municipal convening; floodplain management; road erosion inventory updates; transportation resilience project
- Moretown Local Emergency Management Plan; stormwater project design; transportation resilience project
- Northfield Local Emergency Management Plan; Ridge + River Routes implementation study; transportation resilience project
- Orange Local Emergency Management
   Plan; Town Forest trail maps/planning; parcel
   maps; transportation resilience project
- Plainfield Local Emergency Management Plan; Water Wise Woodland; stormwater project construction; Continuity of Operations Plan; transportation resilience project

- Roxbury Local Emergency Management Plan; transportation resilience project
- Waitsfield Sidewalk construction project management; transportation resilience project
- Warren Local Emergency Management Plan; transportation resilience project
- Washington Local Emergency Management Plan; transportation resilience project
- Waterbury Local Emergency Management Plan; transportation resilience project
- Williamstown Local Emergency
   Management Plan; transportation resilience
   project
- Woodbury Town Plan assistance & community engagement; Local Emergency Management Plan; stormwater design; Village Center Designation; bridge & culvert inventory; transportation resilience project
- Worcester Local Emergency Management Plan; bridge & culvert inventory; transportation resilience project

CVRPC welcomes additional requests for assistance throughout the year. Requests are filled on a first come, first served basis based on staffing capacity.



## **Transportation**

Transportation investments fuel growth in Central Vermont. CVRPC staff works closely with the Transportation Advisory Committee (TAC) and the Vermont Agency of Transportation (VTrans) regarding regional transportation needs through the Transportation Planning Initiative (TPI). Significant projects for FY22 include:

- assisting Northfield with a Ridge + River Routes implementation study,
- municipal assistance to meet requirements of the VT Clean Water Act,
- hosting road foremen roundtables, bridge and culvert inventories,
- assisting Capstone Community Action to implement a Travel Demand Management program and mobility project, and
- assisting the Regional Elders and Persons with Disabilities Advisory Committee (REDPAC) to implement its work plan and transition to a mobility committee.

CVRPC conducts traffic, turning movement, and bicycle and pedestrian counts; culvert, sign, sidewalk, road erosion, and ash tree inventories; and park-and-ride lot capacity surveys for the Region's facilities. This work provides data to accompany local knowledge. It positions municipalities to secure funds that augment municipal budgets and enables informed decision making.

CVRPC staff continue to assist municipalities to prepare for the Municipal Roads General Permit (MRGP). The Permit became active in 2018. CVRPC will complete road erosion assessments and culvert inventories for three municipalities in FY22. Staff will assist communities with Better Roads grant applications to implement transportation capital budgets projects. The Program's goal is to promote the use of erosion control and maintenance techniques that save money while protecting and enhancing Vermont's lakes and streams.

CVRPC staff extends municipal capacity by connecting municipalities to State resources and providing assistance in accessing State programs. CVRPC coordinates Road Safety Audits to identify short-term road safety improvements for crash sites. We also assist with Better Roads, Bicycle and Pedestrian, Better Connections, Transportation Alternatives Program, and other grant applications. Through the Municipal Grants in Aid program, CVRPC provides municipalities with access to funding and staff assistance to implement clean water road improvements. Grants in Aid program funding has been secured through FY22.

## **Emergency Management**

CVRPC continues work with communities and other partners to increase the resiliency of roads, bridges, and neighborhoods and to enhance community preparedness in the face of an increasing number and intensity of storm events.

## In FY22, CVRPC will:

- help communities plan, implement, and seek funding for hazard mitigation projects,
- assist municipalities with Local Emergency Management Plan development and updates,
- support Local Hazard Mitigation Plan updates for 2-4 municipalities,
- assist 2-3 municipalities to develop Continuity of Operations Plans,



- staff the State Emergency Operations Center during severe weather events to connect municipalities with resources and increase awareness of road closures and hazards,
- increase local official knowledge and skills through education and trainings, such as Incident Command Systems courses and the State Emergency Preparedness Conference,
- coordinate and participate in state and local public safety exercises and drills,
- assist to transition Local Emergency Planning Committee (LEPC #5) and Emergency Management Director roundtables into a Regional Emergency Management Committee, and
- assist interested municipalities to meet requirements under the Emergency Relief Assistance Fund (ERAF) rules.

CVRPC assists communities with emergency management and public safety using funding from Vermont Emergency Management and the Federal Emergency Management Agency.

## **Brownfield Redevelopment**

Brownfields are properties that are abandoned or underused due to the suspicion of contamination by either hazardous substances or petroleum products. These sites would likely be viable commercial, industrial, housing or green space properties if they could be cleared of suspected contamination. CVRPC's Brownfields Program supports environmental assessments and site redevelopment planning that can level the playing field for public, private, and non-profit investors who wish to locate in the heart of our communities.

In FY22, CVRPC will continue assisting property owners with brownfield assessments and accessing redevelopment funding. A program Steering Committee works with CVRPC to select sites that may benefit from environmental assessments, fund those assessments, carry out public outreach, and, if necessary, create plans for how specific sites could be cleaned up for reuse.



## CVRPC's Brownfield Program:

- expands and retains jobs;
- expands housing choices and supports downtown vibrancy;
- preserves history and creates public parks;
- advances community connections through community paths and public transit;
- grows community knowledge about risks and hazards of contamination; and
- engages local governments in decisions about brownfield assessments and redevelopment initiatives.

## Watersheds

CVRPC continues to be active in water quality and river management activities in the Region. Many of these activities are aimed at assisting municipalities to protect critical infrastructure like roads, bridges, and water/sewer lines, to restore floodplain areas and river buffers, and to implement clean water projects. Watershed organizations leverage CVRPC's planning services into on-the-ground project benefits. Both the VT

Department of Environmental Conservation and municipalities use CVRPC as a knowledgeable, local project manager to complete implementation projects efficiently. CVRPC uses multiple funding sources for its watershed services and projects, primarily Clean Water Funds and the Ecosystem Restoration Program.

# A Watershed

## In FY22, CVRPC will:

- work with municipalities to identify, develop and fund projects that mitigate conflicts between infrastructure and streams,
- work with communities on understanding requirements for participation in the National Flood Insurance Program (NFIP) and its Community Rating System, a voluntary program that rewards community floodplain management activities with flood insurance premium rate reductions,
- participate in the State's efforts to implement the Winooski and White River Tactical Basin Plans, including prioritizing projects,
- engage municipalities in the State's Tactical Basin Planning efforts for the Lamoille Basin,
- \* assist municipalities with stormwater master planning and project implementation,
- assist municipalities and watershed organizations to identify and protect water resources in the region via town planning, land use regulation, and project implementation,
- assist the State to develop tools municipalities can use to plan and assess protection mechanisms for forest blocks and connecting corridors,
- improve flood resilience in headwaters by identifying and assisting municipalities to implement strategies for upland forest management,
- coordinate water quality work with transportation and emergency planning efforts including workshops for road crews and outreach related to river corridors and flood mitigation, and
- begin serving as the Winooski River Basin Clean Water Service Provider.



## **Energy Planning**

In FY18, the Commission developed a Regional Energy Plan, an effort funded through the Vermont Public Service Department. The project focused on meeting Vermont's energy goal of having renewable energy sources provide 90% of the state's total energy demand by 2050. The Regional Plan attained a Certification of Energy Compliance, which provides it with substantial deference in the Certificate of Public Good process (Section 248).

In FY22, CVRPC will work with other regional organizations and municipalities to implement local and regional energy plans. In addition, CVRPC will host energy roundtables, support local energy committees, and foster connections between energy planning and climate change resilience.

### **Fee For Services**

CVRPC provides services through fee-for-service arrangements. Our Geographic Information System (GIS) services are provided to municipalities, non-profit partners, and – as time and resource permit – private entities. They help people understand and visualize data to make decisions based on the best information.

Our accounting services are provided to inter-municipal organizations and regional non-profits. These services leverage value and security for CVRPC's member municipalities, who participate in or contribute funds to the served organizations. For FY22, CVRPC will provide bookkeeping services and staff support to the Wrightsville Beach Recreation District and fiscal agent services for Local Emergency Planning Committee #5.

CVRPC provides administrative services to CVFiber in support of its efforts to increase broadband accessibility.

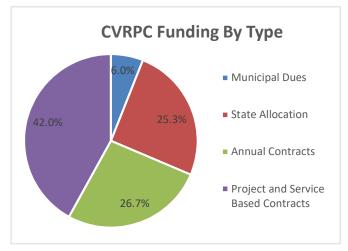
CVRPC welcomes additional requests for assistance throughout the year. Requests are filled on a first come, first served basis based on our capacity.

## **FINANCE AND STAFFING**

## **Finance**

Funding for the Commission's \$1.36 million budget comes from a combination of core sources, special projects, and town dues. In FY22, this includes:

- \$345,583 Legislative allocation through the Agency of Commerce and Community Development (25%),
- \$363,425 Annual contracts with the Agency of Transportation, Vermont Emergency Management, Agency of Natural Resources, and Fee For Services (27%),
- \$572,263 Project specific contracts (42%), and
- **\$** \$81,999 Town Dues (6%)



Except for town dues, all other funding is associated with a work program and defined deliverables. Town dues are a critical investment in regional shared staffing. Their flexibility leverages special projects and transportation planning funds that benefit municipalities.

The Commission's annual audit is posted to its website, <u>www.centralvtplanning.com</u>.

# Board of Regional Commissioners

Barre City Janet Shatney, Sec/Treas

Heather Grandfield, Alt.

Barre Town Byron Atwood

George Clain, Alt.

Berlin Bob Wernecke

Karla Nuissl, Alt.

Cabot Amy Hornblas
Calais John Brabant

Jan Ohlsson, Alt.

Duxbury Alan Quackenbush.

E. Montpelier Vacant

Clarice Cutler, Alt.

Fayston Russ Bowen

Marshfield Robin Schunk

Middlesex Ron Krauth

Montpelier Marcella Dent

Mike Miller, Alt.

Moretown Dara Torre

Joyce Manchester, Alt.

Northfield Laura Hill-Eubanks

Orange Lee Cattaneo
Plainfield Paula Emery

Bob Atchinson, Alt.

Roxbury Gerry D'Amico, Vice Chair

Waitsfield Don La Haye

Harrison Snapp, Alt.

Warren Vacant

J. Michael Bridgewater, Alt

Washington Peter Carbee

Waterbury Steve Lotspeich, Chair

Williamstown Richard Turner

Woodbury Michael Gray

Worcester Bill Arrand

The Commission has a four-year plan for equipment upgrade and replacement. It maintains a long-term reserve fund. These resources help to cushion the impact of fluctuating funding and help to preserve the Commission's ability to provide services.

## **FY22 Budget**

The FY22 CVRPC Budget Summary reflects an anticipated increase in revenue due to construction of the Plainfield gully stormwater project. Overall, revenues that support operations have been level funded.

Legislative funding passed through the Agency of Commerce and Community Development is level funded from FY21. The Legislature did provide one-time pandemic response funding of \$75,000. The base funds are distributed based on a formula. CVRPC's share increased due to pandemic-related property sales. CVRPC will continue to use these funds to help our work under the region's technical assistance program. This funding provides match as required under agreements such as the Vermont Agency of Transportation and Vermont Emergency Management. It also supports our brownfields and local hazard mitigation planning assistance program.

Natural resource funds increased significantly due to stormwater planning and construction projects. They continue to be a strong part of the Commission's work program. Clean water education and planning will continue. Transportation planning funds for the contract period beginning October 1, 2021 will increase. The Municipal Grants in Aid program will continue through FY22. The program is transitioning to VTrans, and RPCs will play a decreased role now that municipalities understand the program's operation. Community development funds have increased substantially due to two new projects. CVRPC increased town dues slightly for FY22. Public Safety funding decreased as a special project closed. CVRPC will continue to pursue additional sources of funding for program support and implementation.

Expense line items changed in relationship to the program and project changes noted above. Changes to wages and fringe benefits reflect staffing changes. CVRPC is bringing accounting services back in house after contracting them out for several years. The Commission implemented a 5-year overhead cost

reduction plan in FY16. Cost decreases have been achieved through equipment replacement, modernization of the financial system, employee training, and other initiatives. Savings in these areas were offset by contracting for accounting services.

A 10-year reserve fund replenishment plan was initiated in FY16. CVRPC expects to reach its second interim goal of \$200,000 by the close of FY21, four years early. Equipment purchases planned for FY22 include a computer desktop and monitor and a tablet.

## **Staffing**

Staffing in FY22 will include nine employees comprising 8.5 Full Time Equivalent: Executive Director, Office Manager, Finance Manager/Bookkeeper, Senior Planners (3), Planners (2), and Assistant Planner (1). CVRPC will host an AmeriCorps VISTA member whose service will focus on projects that help alleviate poverty. The Commission will look towards additional assistance through seasonal interns (Planning Technicians) and temporary staff as needed. It will also hire contractors to assist with technical projects under its transportation, natural resources, and brownfields programs.

## **SERVICE RECOGNITION**

The Commission appreciates the thoughtful contributions of volunteers who serve as Regional Commissioners and Alternates.

Your service enables effective local government and builds strong links between local and regional planning.

FY22 Staff	
Bonnie Waninger	Executive Director
Nancy Chartrand	Office Manager
Vacant	Finance Manager
Pam DeAndrea	Senior Planner
Clare Rock	Senior Planner
Christian Meyer	Senior Planner
Ashley Andrews	Planner
Grace Vinson	Planner
Elena Juodisius	Assistant Planner
Vacant	Assistant Planner