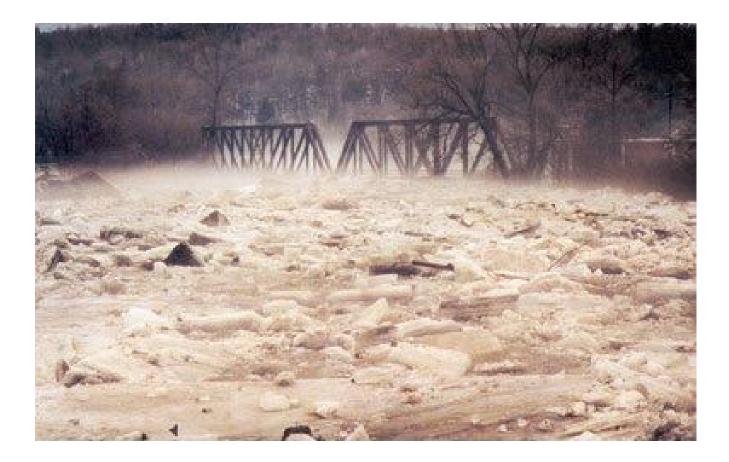
City of Montpelier, Vermont

Local Hazard Mitigation Plan



Date of City Council Adoption: September 22, 2021

Date of FEMA Final Approval: September 27, 2021

Prepared by the City of Montpelier and the Central Vermont Regional Planning Commission

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1 1. Introduction

2 In accordance with the Stafford Act, municipalities may perform mitigation planning and

3 be eligible to receive increased federal funding for hazard mitigation measures (42

- 4 U.S.C. 5165).
- 5

6 The impact of expected, but unpredictable natural and human-caused events can be

7 reduced through community planning. The goal of this Plan is to provide an all-hazards

8 local mitigation strategy that makes the community of Montpelier more disaster

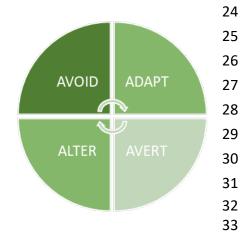
- 9 resistant.
- 10

11 Hazard mitigation is any sustained action that reduces or eliminates long-term risk to

- 12 people and property from natural and human-caused hazards and their effects. Based
- 13 on the results of previous Project Impact¹ efforts, the Federal Emergency Management
- 14 Agency (FEMA) and State agencies have come to recognize that it is less expensive to
- 15 prevent disasters than to repeatedly repair damage after a disaster has struck.
- 16

17 This Plan recognizes that communities have opportunities to identify mitigation

- 18 strategies and measures during all of the other phases of emergency management –
- 19 preparedness, response, and recovery. Hazards cannot be eliminated, but it is possible
- 20 to determine what the hazards are, where the hazards are most severe and identify local
- 21 actions that can be taken to reduce the severity of the hazard.
- 22
- 23 Hazard mitigation strategies and measures:



- **ALTER** the hazard by eliminating or reducing the frequency of occurrence,
- **AVERT** the hazard by redirecting the impact by means of a structure or land treatment,
- **ADAPT** to the hazard by modifying structures or standards, or
- **AVOID** the hazard by preventing or limiting development.

³⁴

¹ Project Impact was a national initiative started by the Federal Emergency and Management Agency (FEMA) in 1997 to help build disaster resistant communities. This federal initiative shifted the focus of emergency management from responding to disasters to helping to prevent potential damage by taking actions beforehand.

1 **2. Purpose**

2 The purpose of this Local Hazard Mitigation Plan is to assist the City of Montpelier in

recognizing hazards facing the region and their community and identify strategies to
begin reducing risks from acknowledged hazards.

5

6 The 2021 Montpelier Local Hazard Mitigation Plan is an update of the City's adopted

- 7 2015 Local Hazard Mitigation Plan approved by FEMA on April 15, 2015. This Local
- 8 Hazard Mitigation Plan assists the City to catalogue hazards facing the region and
- 9 community, and to identify strategies that reduce risks from acknowledged hazards
- 10 based on current information. The City reviewed, evaluated, and revised the 2015 plan
- to reflect changes in development, progress in local mitigation efforts, and changes in
 priorities. New information has been incorporated into the plan, making it up to date,
- 13 stronger, and more useful to City officials and residents who will implement the actions
- 14 and measures going forward. Implementation of this plan will make Montpelier more
- 15 resistant to harm and damages in the future, and will help to reduce public costs.
- 16

17 Montpelier strives to address the strategies, goals and objectives of the 2018 State

- 18 Hazard Mitigation Plan, including an emphasis on proactive pre-disaster flood
- 19 mitigation for public infrastructure, appropriate floodplain and river management
- 20 practices, and fluvial erosion risk assessment initiatives.
- 21
- The 2021 plan consists of the modified, as described below, sections of the existing plan,which have been reorganized, and new sections:
- Information from the 2015 plan was updated.
- Hazards reflecting the community's priorities were updated.
- The Plan Update Process was updated.
- Plan Maintenance activities were updated.
- The Hazard Analysis Map was updated to reflect current information.
- The status of 2015 mitigation strategies was reviewed and documented.
- The new mitigation strategies section was updated and enhanced to reflect
- 31 current priorities and intended actions of the community over the next five years.
- 32
- 33 The long term and overall goal of this plan is to protect life and property from
- harm/damages caused by natural and man-made disasters.

1 **3. Community Profile**

3.1 Environment

2

The City of Montpelier, Vermont's State Capital, is located at the geographic center of Washington County. The City is primarily in a valley bottom, post-glacial lake setting, east of the Green Mountains and Worcester Ranges. Montpelier is bounded to the north and east by East Montpelier, to the south by Berlin, and to the west by Middlesex. Totaling 10.3 square miles, the City is located in the upper segment of the Winooski watershed, at the confluence of four rivers: Winooski, Stevens Branch, North Branch, and Dog River.

9 **3.2 Development Patterns**

According to the 2020 Census, Montpelier has a population of 8.074 people living in
4,001 housing units. The Master Plan states that Montpelier's residential population has
"been stable at a little over 8,000 residents for the past 60 years." The City is a regional
hub for employment due to the Capitol complex and the influx of commuters that
causes the day time population to more than double.

- 16 The City of Montpelier had seen a dramatic change in the pace of new development
- 17 over the previous four or five years according to the 2017 Master Plan. Between 2014
- and 2019, about 67 net new residential units were created a rate of approximately 13
- 19 per year. According to the US Census Bureau, 215 total housing units were added
- 20 between 2010 and 2019. Notable development since the 2015 Plan includes:
- In 2020, the City's Taylor Street project was completed, consisting of a new Transit
- 22 Center, 30 new apartment units managed by Downstreet Community
- Development & Housing Vermont, a new alternative transportation path and bridge connecting Taylor Street to Main Street, and an open public area at the confluence of the North Branch and Winooski River. Future plans include the development of a Confluence Park through a partnership between the City and the Vermont River Conservancy.
- Upper floors of the French Block building were redeveloped into 18 new housing
 units, with a grand opening in January 2019.
- 30
- 31 The 2017 Master Plan states that "the pace and prevalence of new residential
- 32 *development in Montpelier has been accelerating...new, mostly high density, residential*
- 33 projects have been proposed- particularly within recommended Growth Center boundary.
- 34 *"The plan also states that "soaring energy costs are likely to be another factor that will*
- 35 encourage people to live closer to jobs, schools, and shopping."

3.3 Utilities and Facilities

In Montpelier, electricity is provided by Green Mountain Power Corporation (GMP), who
 maintains two transmission substations within city boundaries.

4 5

6

7

8

The municipal water facility is located in the neighboring town of Berlin and services a majority of Montpelier and a few residential customers in Berlin, distributing an average of 1 million gallons per day. Residential developments not serviced by the treatment facility rely on private wells. The municipal wastewater treatment facility is located on the western edge of the City at the confluence of the Dog and Winooski River.

9 10

11 Notable updates in utilities and facilities since the 2015 plan include:

- In 2017, the City, working with the Towne Hill Road Association, organized
 Montpelier Fire District 1 and obtained financing to construct a water storage
 tank with sufficient capacity to serve the District and the City. Now completed, the
 City is leasing and operating the Fire District 1 system.
- The City is currently replacing the transmission lines on Northfield Street to
 improve the deficiencies along this corridor.
- In 2019, the City received a grant from the United States Department of
 Agriculture Rural Development (USDA) to aid in the cost of major infrastructure
 improvements to the City's Water Resource Recovery Facility (WRRF). As of 2020,
 the renovation is underway. These improvements will enable the WRRF to accept
 High Strength Organic Waste (HSOW) from breweries and food product
- 23 manufacturers; aging equipment will also be replaced or refurbished.

24 **3.4 Public Safety**

The Montpelier Police Department provides local law enforcement to the City. The 25 department employs 17 full-time uniformed officers and has two part-time (full-time 26 27 certified) police officers. According to Montpelier's 2020 Annual Report, the police department managed 16,811 calls for service in 2019, which includes all fire, EMS and 28 police related calls. The City's fire and ambulance department is staffed by full-time 29 30 career fire fighters, part-time emergency medical technicians and on-call paid fire fighters. The department services the City of Montpelier and provides services via 31 mutual aid agreement to the surrounding towns of Middlesex, Moretown and 32 Worcester. The City of Montpelier has a Local Emergency Management Plan, most 33 recently adopted in 2021. 34

35 **3.5 Municipal Plan**

The 2017 Montpelier Master Plan includes descriptions, goals and recommendations in
regards to public safety, resource protection, transportation and emergency services.
Montpelier Zoning Regulations, last amended in February 2021, include provisions to

- 1 protect riparian areas, steep slopes, and regulate erosion control and stormwater
- 2 management.
- 3
- 4 In 2018, Montpelier separated the flood hazard area regulations from zoning and
- 5 adopted <u>River Hazard Area (RHA) Regulations</u>, requiring a River Hazard Area
- 6 Development permit for any development² in the "area of special flood hazard" and/or
- 7 "river corridor" (collectively referred to as River Hazard Area). These Regulations are
- 8 enforced and records maintained by the RHA Administrative Officer.
- 9
- 10 Mandatory provisions of state and federal law for continued City participation in the NFIP
- 11 are adopted by reference in Chapter 800 (Flood Hazard Area District Sub-District
- 12 Standards) of the RHA Regulations, and are applied in the review of development in the
- 13 SFHA. There are sections for specific sub-districts, including Zone A (Section 802), Zone
- 14 AE (Section 803), and Floodway Fringe (Section 804). For example, the lowest floor of
- 15 new construction must be elevated at or above the Design Flood Elevation (DFE). DFE in
- 16 Montpelier is the BFE plus 2 feet of freeboard. Additionally, any additions which will
- 17 exceed 50% of the value of the existing building must be treated as a new building and
- 18 raised above the base flood elevation or otherwise flood proofed.
- 19
- All permits submitted for Zoning and Building are submitted to the Planning and Zoning
 Assistant, who also serves as the RHA Administrator and reviewed for completeness. The
 front of the Development Applications (required for EVERY application) has space where
- 23 the Zoning District and any overlay districts are entered, including the River Hazard Area.
- 24 The P&Z Assistant checks accuracy of this information.
- 25
- 26 The River Hazard Area Development permit application requires information including:
- 27 o FIRM Map Panel #
- 28 o Approximate DFE
- 29 o Type of structural development
- 30 Project description for how development will meet standards of Chapter 800
- 31 o Site plan
- 32 o Elevation Certificate (if new construction/substantial improvement)
- 33 The RHA Regulations require a River Hazard Area Development permit, Certificate of
- 34 River Hazard Compliance, or decision by Development Review Board (DRB) for

² Development means 1) Construction, reconstruction, improvement, relocation, and placement of buildings and other structures; (2) Mining, dredging, filling, grading, paving, excavation and drilling operations; (3) The outdoor storage of equipment or materials; (4) Any change in use of any structure or land or part thereof; (5) The division of a parcel containing lands within the River Hazard Area into two or more parcels including boundary line adjustments.

- development in River Hazard Area (SFHA and River Corridors). These new regulations
 were updated in January 2020.
- 3

In partnership with SE Group consultants, the City developed a Downtown Core Master
Plan which "provides a blueprint for the City's *investments in its streetscape, establish a playbook for managing urban stormwater within the core, and frame policy decisions on*future land use. The Plan uses educated by City Council in March 2020.

- 7 *future land use*. The Plan was adopted by City Council in March 2020.
- 8

9 Due to the City's vulnerability and history of flooding events caused by ice jams the City of Montpelier, in cooperation with Federal Emergency Management Agency, Region 1, 10 completed the Montpelier Flood Hazard Mitigation Plan in July 1998. The purpose of the 11 plan is to "assess the flood risks which confront the City and community of Montpelier 12 13 and to articulate a comprehensive strategy for the implementing technically feasible flood mitigations activities." Information from the Flood Hazard Mitigation Plan has 14 been incorporated into this plan. 15 16 17 Additionally, the City worked with Stone Environmental to develop the 2016 Stormwater Master Plan. Information from this plan has been incorporated into the LHMP. City Public 18 Works officials identified more than 20 areas of concern and priority projects throughout 19 Montpelier, many of which sustained damage during the May 2011 flooding event. These 20 projects and opportunities were narrowed to the ten highest priority projects. Seven of 21

- these projects have been advanced to concept design. Regular maintenance activities
- identified in the SWMP are performed and evaluated for improvement on an annual
- basis, and the City recently purchased a hydro-seeder to implement best management
- 25 practices related to stormwater quality.

26 **3.6 National Flood Insurance Program**

Montpelier joined the National Flood Insurance Program (NFIP) in nearly fifty years ago, 27 in October of 1972. In 1998, the City qualified for FEMA's Community Rating System 28 29 (CRS) which provides discounts on flood insurance premiums in communities taking stronger action to avoid damage from flooding. On 5/1/2020 the community advanced to 30 Class 8. A rating of 8 reduces flood insurance rates by 10% for policy holders. The City was 31 granted this reduced rating based upon existing City programs such as participation in 32 33 the NFIP, mapping of the flood plain, public outreach and education, zoning regulations, and the amount of open space in the flood plain. The City designation is reviewed by 34 35 FEMA on an annual basis to ensure the required programs are retained. The City recently submitted recertification for its CRS rating in February 2021. With the adoption of new 36 37 flood hazard regulations in 2018, the City now regulates new construction in the Special Flood Hazard Area. 38

In 2013, FEMA produced updated digitized floodplain maps (DFIRMs) for Washington 1 County. Part of the updating process included re-studying sections of the Winooski 2 3 watershed and as a result changed the boundaries of the floodplain in some areas. 3.7 4 **Emergency Relief & Assistance Funding (ERAF)** Vermont's Emergency Relief & Assistance Fund (ERAF) provides State funding to match 5 FEMA Public Assistance grants following a federally declared disaster. In 2014, the ERAF 6 7 criteria were revised to incentivize communities to be more proactive prior to disasters. The default rate for State contribution towards non-federal Public Assistance match 8 9 following a declared disaster dropped to 7.5%, requiring municipalities to cover the other 17.5% for Public Assistance projects. Municipalities that take four proactive 10 measures are awarded 12.5% State match. The measures are: 11 12 Participate in the National Flood Insurance Program (NFIP). 13 • Adopt Town Road and Bridge Standards that meet or exceed the VTrans 2013 template. 14 • Adopt a Local Emergency Management Plan which is renewed and adopted 15 annually. 16 • Adopt a Local Hazard Mitigation Plan approved by FEMA every five years. 17 18 19 Municipalities that wish to further decrease their cost share to 7.5%, with a 17.5% State 20 match, must also meet one of the following criteria: Adopt standards meeting or exceeding ANR's model for River Corridor 21 1. 22 Protection, or Enroll in the NFIP's Community Rating System (CRS)³, whereby the community 2. 23 24 must earn credit under Activity 430.4. 25 At the time this plan was developed, Montpelier had an ERAF rating of 7.5%. Montpelier 26 has taken the following steps to reduce flood damage by: 27 28 Participating in the National Flood Insurance Program, 29 Adopting Town Road and Bridge Standards that meet or exceed the current VTrans 30 Template, • Adopting a Local Emergency Management Plan which is renewed and adopted 31 annually. 32

³ The NFIP Community Rating System (CRS) was implemented in 1990 as a voluntary program for recognizing and encouraging community floodplain management activities exceeding the minimum NFIP standards. Any community in full compliance with the minimum NFIP floodplain management requirements may apply to join the CRS.

⁴ Activity 430 (Higher Regulatory Standards) is the primary CRS activity for crediting floodplain development regulations that are more restrictive than the NFIP requirements.

- 1 The City looks forward to the adoption and approval of this Local Hazard Mitigation
- 2 Plan, and adoption of River Corridor bylaws, to reduce flood damage and increase the
- 3 City's ERAF to 17.5%.

4 4. Planning Process and Maintenance

5 4.1 Planning Process

- 6 The Central Vermont Regional Planning Commission (CVRPC) coordinated the
- 7 Montpelier Local Hazard Mitigation Plan process. CVRPC Executive Director, Bonnie
- 8 Waninger, and Grace Vinson, Planner, met with Montpelier's Fire Chief, Chief Robert
- 9 Gowans for an introductory meeting on January 8, 2020.
- 10
- 11 CVRPCs Executive Director, Bonnie Waninger, and Grace Vinson, Planner, met with
- 12 members of the core planning team (Audra Brown, Cameron Neidermayer, Chief Robert
- 13 Gowans, Mike Miller, Donna Barlow-Casey, Capt. Eric Nordenson, and Kris Hepburn) on
- 14 February 12, 2020 to begin the process of updating the plan. Grace Vinson summarized
- 15 the hazard mitigation plan update process and public engagement. In March 2020,
- 16 Grace Vinson hung up a dot poster at City Hall to gather input on hazard impacts. The
- 17 public's response to various hazard impacts in Montpelier was considered by the LHMP
- 18 Committee and is included as a summary in the **Attachments**.
- 19
- 20 The COVID-19 pandemic interrupted meeting progress between March 2020 and
- 21 August 2020 as Montpelier shifted to maintaining municipal operations and responding
- to the health and economic impacts of the situation. On August 25, Grace Vinson,
- 23 Planner, facilitated an online meeting as a refresher for planning team members to
- 24 restart the update process. For a more robust planning process, the City formed a LHMP
- 25 Committee which was adopted by City Council on September 23, 2020. See **Table 1** for
- 26 a list of Committee members and meeting topics. All meetings were held virtually due to
- the COVID-19 pandemic.
- 28

Table 1: LHMP Committee Members Cameron Neidermayer, Assistant City Manager Captain Eric Nordenson, • • Chief Robert Gowans, Montpelier Fire Montpelier Police Department Chief/EMD Kris Hepburn, Public Safety • • Mike Miller, Planning Director Support Services Administrator Donna Barlow-Casey, Director of Public Works James Quinn, Deputy Fire Chief • Audra Brown, Planning & Zoning Assistant Vicky Arthur, Resident •

LHMP Committee Meetings				
 Meeting 1: 12/4/20 Refresher on scope and process, project timeline, and role of the planning team 	 Meeting 5: 3/26/21 2021 Mitigation Goals, activities, strategies and actions 			
 Meeting 2: 1/08/21 Public Engagement 2015 Project Status, Plans/documents to include, hazard identification and analysis 	 Meeting 6: 4/09/21 2021 Mitigation Goals, activities, strategies and actions Meeting 7: 4/23/21 			
Meeting 3: 2/12/21Public engagement results	 Draft Action Plan, maintenance process 			
 Existing projects/programs/activities discussion Hazard assessment discussion 	 Meeting 8: 6/4/21 Finalize draft for VEM review Meeting #9: 7/28/21 			
 Meeting 4: 3/12/21 Review draft text, discuss hazard profiles 	 Review VEM comments and confirm edits for final draft 			

2 The first meeting of the LHMP Committee on December 4, 2020, served as a formal kick

- 3 off meeting for the LHMP update process. Grace Vinson of CVRPC summarized the
- 4 hazard mitigation plan update process and project timeline. Grace Vinson distributed

5 worksheets to allow each Committee member to rank hazards individually.

6

7 At the January 8, 2021 meeting, Grace Vinson and the Committee discussed survey

8 questions and held a discussion on the assessment and prioritization of hazards

9 affecting Montpelier based on individual scores. The Committee determined the City is

10 most vulnerable to Fluvial Erosion/Inundation Flooding, Severe Winter Storms (Snow,

11 Ice), Extreme Cold, Pandemic, Dam Failure, Water Supply Contamination, Hazardous

12 Materials, and Cyber Disruption. The City will focus most of its mitigation on flooding as

13 it is the most common and damaging hazard. City Staff also developed a webpage for

14 the LHMP Update process (see **Figure 1**). This webpage explained the purpose and

15 benefits of an LHMP and provided a link to the draft plan for public comment during the

16 public comment period.

1	CVRPC and the Committee	Home + Services + City Projects + Current Projects + Local Hazard Miligation Plan (LHMP) update 2020			
2	developed a Montpelier-	Local Hazard Mitigation Plan (LHMP) update 2020			
3	specific survey about	Hazard mitigation is any action that reduces or eliminates long-term rish to people and property from disasters and their impacts.			
4	hazards and emergency	The goals of the hazard mitigation plan are to:			
5	planning. The Committee	Reduce or eliminate threats to life and property,			
6	worked to make the survey	 Ensure that a comprehensive review of all possible activities and mitigation measures is conducted so that the most appropriate solutions will be implemented to address the hazard, 			
7	as reader friendly as	 Ensure that the recommended activities meet the goals and objectives of the community, are in coordination with land use and comprehensive planning, do not create conflicts with other activities, and are coordinated so that the cost of implementing individual 			
8	possible simplifying	activities are reduced, Solve repetitive problems, 			
9	questions and providing	Build public and political support for activities and projects that prevent new problems and reduce losses. Build a constituency that sees the plan's recommendations implemented.			
10	definitions for technical	A hazard mitigation plan can help the community understand how natural hazards impact the immediate environment and aid with			
11	terms such as "fluvial	development siting and design to limit damages from natural hazards.			
12	erosion" to ensure residents	Having a Local Hazard Mitigation Plan makes towns eligible for FEMa grants such as the Hazard Mitigation Grant Program, Flood Mitigation Assistance, and the Pre Disaster Mitigation Competitive Grant.			
13	could offer feedback on				
14	hazards of concern in their	Figure 1: Montpelier LHMP Webpage. Source: <u>City of Montpelier</u>			
15	community. This survey was c	opened on January 8, 2021 and closed on February 12,			
16	2021. There were 26 respond	ents. A summary of survey results is included in			
17	Attachments				
18					
19	At the February 12, 2021 mee	eting, Grace Vinson of CVRPC provided a synopsis of the			
20	hazard mitigation survey resu	Ilts, and the Committee provided updates on existing			
21	projects, programs, and activities. Grace Vinson also provided the Committee with				
22	requests for information on the identified hazards to develop the vulnerability				
23	assessment.				
24					
25	During the March 12, 2021 meeting, the Committee reviewed draft text and discussed				
26	hazard profiles, noting changes in vulnerabilities, impacts, and information to complete				
27	hazard assessment tables for each 2021 hazard.				
28					
29	During the March 26, 2021 and April 9, 2021 meeting, the Committee discussed the				
30	2021 Mitigation strategy, goals, and activities.				
31					
32	During the April 23, 2021 me	eting, the Committee drafted an Action Plan and discussed			
33	the maintenance process.				
34					
35	Once the draft was undated	CVRPC placed a notice for public comments of the draft			
36	update on the CVRPC blog and newsletter. The draft update was available at Montpelier				
37	City Hall and by request from CVRPC for public review and comments from May 7 to				
38	May 21, 2021. The announcement of the draft update in the CVRPC newsletter reached				
39	2	ses in the Region's 23 towns, including the adjacent			
40		elier, Berlin, Barre, and Middlesex. No comments were			
10	manicipanties of East Montpe	sher, benn, burre, and middlesex. No comments were			
		Page 14 of 113			

- 1 received. Public comments submitted, in the future, will be reviewed by the Assistant
- 2 City Manager (and CVRPC Staff dependent on funding) and attached as an appendix. In
- 3 the future, the draft plan will be made available during the annual City Council
- 4 Orientation and local meetings with State and local officials to allow for more public
- 5 comment and review.
- 6
- 7 During the June 4, 2021 meeting, the Committee approved edits to prepare the final
- 8 draft for VEM review. During the July 28, 2021 meeting, the Committee reviewed VEM
- 9 and DEC comments and approved edits to prepare the final draft for VEM review. On
- 10 August 11, 2021, the plan was sent to VEM for final review and consideration of issuing
- 11 an approval pending adoption. The plan was issued an Approval Pending Adoption from
- 12 VEM on August 19, 2021. The City Council adopted the plan at their September 22, 2021
- 13 meeting.
- 14

Table 2: List of individuals who were invited to comment on the plan				
Organization	Name, Position	Email		
Vermont Emergency	Caroline Massa, State	Caroline.Massa@vermont.gov		
Management (VEM)	Hazard Mitigation Planner			
Vermont Emergency	Stephanie Smith, State	Stephanie.Smith@vermont.go		
Management	Hazard Mitigation Officer	<u>v</u>		
Vermont Emergency	Josh Cox, Critical	josh.cox@vermont.gov		
Management	Infrastructure Planner			
Central Vermont Regional	Grace Vinson, Emergency	vinson@cvregion.com		
Planning Commission	Management Planner			
Vermont Department of Ned Swanberg, Regional		ned.swanberg@vermont.gov		
Environmental Conservation	Floodplain Manager			
(DEC)				
Vermont DEC	Gretchen Alexander,	gretchen.alexander@vermont.		
	Regional Rivers Scientist	gov		
Vermont DEC	Eric Blatt, Division Director	Eric.Blatt@vermont.gov		
Vermont DEC	Rob Evans, River Corridor	rob.evan@vermont.gov		
	and Floodplain Manager			
Vermont Department of	Vermont Department of Dan Singleton, Washington			
Forests, Parks & Recreation	orests, Parks & Recreation County Forester			
(FPR)				
Vermont DEC	Benjamin Green, Dam	Benjamin.Green@vermont.go		
	Safety Engineer	<u>V</u>		

Table 2: List of individuals who were invited to comment on the plan				
Organization	Name, Position	Email		
City of Montpelier	Mike Miller, Director of	MMiller@montpelier-vt.org		
	Planning and Community			
	Development			
Montpelier Fire Department	Chief Robert Gowans, Fire	RGowans@montpelier-vt.org		
	Chief			
Montpelier Elementary School	Ryan Herarty, Principal	ryanheraty@mpsvt.org		
U-32 Middle & High Schools	Steven Dellinger-Pate,	sdpate@u32.org		
	Principal			
Central Vermont Supervisory	Susette Bollard,	sbollard@cvsu.org		
Union	Superintendent			
Green Mountain Power	Brenda Spafford	Brenda.Spafford@greenmoun		
		tainpower.com		
Washington Electric Coop, Inc.	Dan Weston, Director	dan.weston@wec.coop		
	Engineering & Operations			
Washington County Sheriff's	W. Samuel Hill	samuel.hill@vermont.gov		
Department				
Vermont State Police,	Lieutenant David White	david.white@vermont.gov		
Middlesex Barracks				
Local Emergency Planning	Joe Aldsworth, Chair	chair.lepc5@gmail.com		
Committee 5				
Winooski Conservation District	Remy Crettol, District	remy@winooskinrcd.org		
	Manager			

Table 3: List of surrounding communities who were invited to comment on the					
plan					
Municipality	Person	Role	Email		
Town of East Montpelier	Rosie Laquerre	Town Clerk	clerk@eastmontpeliervt.org		
Town of Berlin	Rosemary Morse	Town Clerk	townclerk@berlinvt.org		
Town of Middlesex	Sarah Merriman	Town Clerk	mdxclerk@comcast.net		
Town of Barre	Donna Kelty	Town Clerk	dkelty@barretown.org		

4.2 Existing Mitigation, Maintenance, and Preparedness Programs, Projects & Activities

3 The ongoing or recently completed programs, projects and activities are listed by

4 mitigation strategy and were reviewed for the development of the plan. The Municipal

- 5 Plan (2017), 2020 Annual Report, and 2021 Local Emergency Management Plan were
- 6 reviewed for pertinent information. Information from these sources is incorporated into
- 7 appropriate sections of the plan.
- 8

Table 4: Status of Existing Mitigation Programs, Projects, and Activities				
	Type of Existing Authority / Policy / Program / Action	Resources: Staffing and Funding	Ability to Expand/Improve upon	
	Program –Montpelier's Local Emergency Management Plan (LEMP) is updated annually.	Emergency Management Director	Reviewed and updated annually and sent to Vermont Emergency Management for their records. As the current program works well, there is no need to improve on the process or expand it.	
Community Preparedness Activities	Program- Capital Equipment Plan is maintained by the City on an annual basis	Public Works	Ongoing, updated annually. Sufficient at this time	
	Program- Montpelier Safe School Team (crisis and evacuation plan for Montpelier High School, Middle School and Elementary School.)	N/A	No ability to expand upon- as of 2021, the Montpelier Police Department is no longer involved with Montpelier public schools. Response plans will be carried out and maintained by the schools.	
Insurance Programs	Program – Montpelier will remain as a participant in the National Flood Insurance Program (NFIP).	Planning & Community Development	Ongoing, Montpelier River Hazard Area Regulations require River Hazard Area Development permit, Certificate of River Hazard Compliance, or decision by Development Review Board (DRB) for development in River Hazard Area (SFHA and River Corridors); regulations enforced and records	

	Participation in NFIP's Community Rating System Program (Montpelier rating = 8)	Planning & Community Development	maintained by RHA Administrative Officer. State periodically does Community Assistance Visits. No need to be improved or improved upon. Ongoing, annual review and 5-year review. Working to increase class rating to 7.
Land Use Planning/ District and General Use	Policy- Montpelier City Master Plan - 2010	City-wide effort.	Adopted by the City in 2017 and approved by CVRPC. Currently being updated for 2022
Standards	 Montpelier Zoning Regulations, amended 2011; Revisions include: Definition of Flood Plain Lands (Section 309.B.) Standards for Development in All Flood Hazard Areas (Section 716.A.) Standards for Development in Numbered Flood Hazard Areas (Section 716.B.) Notice of Violation relating to noncompliant structures and enforcement in the Floodplain (Section 1104.A) Definitions of Terms (Section 1303) 	Planning & Community Development	Zoning regulations were amended in 2021. River Corridor bylaws adopted in 2018, interim update in 2020
	Montpelier Flood Hazard Mitigation Plan, 1998	Planning & Community Development	Standalone document developed in 1998. No need to expand upon/improve at this time.

	Berlin Pond Watershed Conservation Project, 2005	Public Works	Ongoing, parcel purchased for conservation in 2018
	Source Protection Plan	Public Works	Reviewed annually, updated every 3 years (most recently in 2019)
	Sprinkler Ordinance	Fire Dept./ Building Inspection	Continually reviewed, updated as needed
Hazard Control and	Program: Tree Pruning/Removal	Tree Warden	Ongoing, as needed
Protection of Critical	Program: Alternate Side Parking (2020)	DPW	Evaluated and adjusted as needed
Infrastructure & Facilities	Program: Maintenance Programs (Bridge & Culvert Inventory – 2007)	Public Works	City maintains GIS mapping for culvert inventory, bridges maintained through VTrans
	Program: Mutual Aid Agreement	Fire Dept	Continually reviewed and updated as needed
	Program: Enforcement of building and safety codes	Building Inspection	Ongoing, updated as needed. Looking to update residential building codes in the near future.
	Program: Informal dam release contract	Public Works	Ongoing
	Program: Ice Movement Detection Units	Public Works	Water levels continually monitored.
	Program: Ice Deterioration Techniques (Thermal & Mechanical)	Public Works	Long-arm excavator, sewer effluent program implemented as needed, reliance on State for permission.
	Program: Continue to enforce local restrictions on hunting/fishing/trappin g on the Berlin Pond land to reduce water supply contamination	Public Works	None at this time
Protection/ Retrofit of Infrastructure	Project: Red Cross certified Emergency Shelters, capable of sheltering animal	EMD	Barre Auditorium serves as shelter. MOU in development for animal shelters.

and Critical Facilities	Project: Back-up generators at Local Emergency Shelters	EMD	Backup generators at Barre Auditorium.
	Project: Support of emergency shelters	City Management	Continue to support partnerships in opening emergency shelters for emergency cold
	Policy: Adopted Road and Bridge Standards (2020)	Public Works	Continually readopted to align with VTrans standards.
	Prioritize pipe replacement based on number of leaks (tracked via GPS	Public Works	Ongoing
	Program: Fire safety educational programs (Captain No Burn Program, Annual Extradition Training)	Fire Dept./Building Inspector	Ongoing, was annual program prior to COVID-19 pandemic.
	Program: Commercial Building Inspection	Building Inspector	Ongoing, no need to expand or improve upon.
	Program: Home Inspection Program	Building Inspector	Ongoing, homes inspected upon request.
	Program: Motor vehicle accident response training	Police Department	One-time training for new Officers at Police Academy.
Education/ Public Outreach	Program: First responder CPR & hazmat trainings	Fire Dept.	Ongoing, conducted annually.
	Program: School Fire Safety Program	Fire Dept.	Ongoing, conducted annually.
	Flood outreach and education	Planning & Community Development	Ongoing, conduct different programs each year.
	Flood Notification Plan (via web, phone, TV, radio and sirens)	Planning & Community Development	In development
	Program: River Watch Program	Emergency Management personnel	Daily/ 2x day review of gauges

Program: Blackboard Connect Emergency Notification System	Emergency Management personnel	Implemented in 2011
Project: Montpelier Parks –Riverbank Restoration Volunteer Projects	Friends of the Winooski/ Parks & Recreation	Ongoing, funding dependent.
Education re: invasive species (zebra mussel); signage at Berlin Pond	Parks & Rec, VFW	Ongoing

1 4.3 Plan Maintenance

The City's CRS Coordinator currently evaluates and monitors the implementation of
LHMP actions on an annual basis in compliance with the annual CRS recertification

4 process, engaging with multiple City departments and other stakeholders to gather

5 information on the status of LHMP mitigation actions. To leverage this ongoing work

- 6 and strengthen the LHMP maintenance process, the Committee discussed an enhanced
- 7 monitoring process whereby the CRS Coordinator will share this annual CRS report with
- 8 City Council at a Spring City Council meeting, coinciding with the annual LEMP update
- 9 and adoption process. This will increase visibility of the maintenance process and inform
- 10 future plan updates. The process of evaluating and updating the plan will include
- 11 continued public participation through public notices posted on the municipal website
- 12 notice in City Hall, Front Porch Forum, and CVRPC newsletters and blogs inviting the
- 13 public to the scheduled City Council meeting where the annual CRS report will be
- 14 presented. Additional stakeholders invited to the meeting will be City residents, and
- 15 representatives from the Planning Commission. These efforts will be coordinated by the
- 16 Director of Planning and Community Development.
- 17
- 18 Updates and evaluation by City Council will also occur within 3 months after every
- 19 federal disaster declaration directly impacting the City of Montpelier. CVRPC will help
- 20 with updates or if no funding is available, the City Manager and Director of Planning and
- 21 Community Development will update the plan.
- 22
- 23 The LHMP Committee is also interested in enhancing the LHMP evaluation process. To
- that end, at the 4/23/21 meeting, the LHMP Planning Committee discussed potential
- 25 metrics to evaluate the effectiveness of the LHMP at achieving its stated purpose and
- 26 goals (see **Section 7.1** for Goals). CVRPC and the Committee will develop a template to
- 27 track these metrics, and the Committee will meet annually to fill in information. This
- template is intended to be revised as needed to add additional metrics. See
- 29 Attachments for a draft template.

- 2 Prior to the end of the five-year period, the plan will undergo a formal update and be
- 3 submitted to FEMA for re-adoption following the process outlined the schematic found
- 4 in the **Attachments** section. Montpelier shall also consider incorporation of mitigation
- 5 planning into their long term land use and development planning documents as well. It
- 6 is recommended the City reviews and incorporates elements of the LHMP when
- 7 updating the Master Plan.

Table 5: Mitigation actions from t	the 2015 LHMP and 2021 completed and in-			
progress actions				
Mitigation Action	2021 Status			
Coordinate another formal ice watcher training with CRREL	In progress, delayed due to COVID-19.			
Initiate the wastewater effluent bypass station to melt ice formation around cemetery bend based on monitoring of the ice cover situation	Streamlined authorization process set up with ANR through NPDES permit for WRRF. System is managed and operated by WRFF staff. System is utilized on an as needed basis determined through weekly inspections of ice conditions. Continue to 2021 list.			
Continue situating crane at Cemetery Bend during the winter months as needed	Two local contractors have long reach excavators and are available within 24 hours. Continue to 2021 list.			
Study the area of the Winooski River from the Bailey Ave bridge to Cemetery Bend to determine if rock vans to encourage improved hydraulic grade lines would be beneficial.	USACE Winooski Ice Jam Feasibility study (2019) reviews area and briefly discusses rock vans. CRREL did not recommend vanes as solution because little was known about performance of rock vanes on ice affected rivers.			
Explore feasibility of ice retention, bypass channels, etc. through COE Feasibility Study currently ongoing.	Recommended alternative in study (ice retention structure with bypass channel) has not been implemented due to budget constraints			
Implement results of the COE Feasibility Study.	Conclusion to expand City's wastewater system for thermal weakening has proven to be effective and continue mechanical efforts			
Develop Stormwater Master Plan	Completed and adopted 10/28/2016			
Update floodplain regulations in zoning ordinance	Updated 2018, has been updated as recently as 1/2020			
Review Strategies in Community Rating System program	Ongoing, completed during last 5 year review			
Implement Capital Area Neighborhoods (CAN) communications system; identify neighborhood leaders	City is no longer involved; being implemented through partnership with Sustainable Montpelier,			

8 **4.4** Status of Prior Plan's Mitigation Actions

Table 5: Mitigation actions from the 2015 LHMP and 2021 completed and in-			
pro	gress actions		
Mitigation Action	2021 Status		
Remove flood-prone heating systems below from structures connected to District Heating Plant	Majority of district heating components are flood resistant, including piping and heat exchangers; flood prone items include circulator pumps and controls. Continue to 2021 list.		
Training for City Staff in non-internet based communication in case of internet failure	Ongoing; each City department has Continuity of Operations Plans (COOP). Currently planning drill for Fall 2021 to exercise COOPs which could include communication failures.		

2 **5.** Community Vulnerability by Hazard

5.1 Hazard Identification and Analysis

- 4 The following natural disasters were discussed and the worst threat hazards were
- 5 identified based upon the likelihood of the event and the community's vulnerability to
- 6 the event. Hazards not identified as a "worst threat" may still occur in Montpelier.
- 7 Greater explanations and mitigation strategies of moderate threat hazards can be found
- 8 in the State of Vermont's Hazard Mitigation Plan.
- 9
- 10 Hazard impacts were rated on their probability and potential impact to infrastructure,
- 11 life, economy, and environment. The impact was then averaged, and multiplied by the
- 12 probability to develop a score to compare hazard impacts in Montpelier. For
- 13 information regarding the ranking criteria, please refer to **Table 6**.
- 14

	Table 6: Hazard Assessment Ranking Criteria				
	Frequency of Occurrence:	Potential Impact:			
	Probability of a plausibly	Severity and extent of damage and disruption to			
	significant event	population, property, environment, and the economy.			
1	Unlikely: <1% probability of	Negligible: Isolated occurrences of minor property			
	occurrence per year	and environmental damage, potential for minor			
		injuries, no to minimal economic disruption			
2	Occasionally: 1-10% probability	Minor: Isolated occurrences of moderate to severe			
	of occurrence per year, or at least	property and environmental damage, potential for			
	one change in the next 100 years	injuries, minor economic disruption			
3	Likely : >10% but <75%	Moderate: severe property and environmental			
	probability per year, at least 1	damage on a community scale, injuries or fatalities,			
	chance in next 10 years	short-term economic impact			

4	Highly Likely: >75% probability	Major: severe property and environmental damage
	in a year	on a community or regional scale, multiple injuries or
		fatalities, significant economic impact

	Table 7: 2021 Montpelier Hazard Table						
Hazard		Potential Impact					
Impact	Probability	Infrastructure	Life	Economy	Environment	Avg.	Score*
Snow	3.7	2.4	2.1	1.6	1.6	1.9	7.7
Inundation Flooding	2.6	2.9	2.6	2.4	2.3	2.5	7.6
Cyber Disruption	2.5	3.5	3.5	3.5	1	2.8	7.2
Cold	3	2	2.3	1.7	1.1	1.8	7.1
Fluvial Erosion	3	2.3	1.7	1.6	2.6	2	6
Hazardous Materials	2.5	3	2	2	2.5	2.4	5.9
lce	2.6	2.1	1.6	2	1.3	1.8	5.3
Dam Failure	2	3	2.4	2.4	2.7	2.6	5.3
Water Supply Contam.	2	3	1	3	3	2.5	5
Pandemic	2	1	3.3	3.4	1	2.2	4.4
Invasive Species	3.6	1	1	1.3	2.3	1.4	4.2
Landslides	1.7	2.4	2.3	1.4	2.1	2.1	4.1
Drought	2.1	1.4	1.9	1.7	2.1	1.8	3.6
Wind	2.4	2.1	1.1	1.6	1.6	1.6	3.2
Heat	2.3	1.3	2	1.6	1.4	1.6	3.1
Hail	1.6	1.6	1.1	1.1	1.3	1.3	2.6
Wildfire	2.1	2.1	1.7	1.6	2.4	2	2
Earthquake	1.3	2.1	1.7	1.7	2	1.9	1.9
*Score = Proba	ibility x Average	Potential Impac	t				

²

The City of Montpelier identified the following hazards as presenting the worst threat to 3 the community:

4

- 5 6

- Fluvial Erosion/Inundation Flooding
 - Severe Winter Storms (Snow, Ice)
 - Extreme Cold
 - Pandemic •

1 2 3 4	 Dam Failure Water Supply Contamination Hazardous materials Cyber Disruption
5 6 7 8 9	The City is interested in focusing a majority of mitigation efforts into reducing impacts from fluvial erosion and inundation flooding, as the events occur most frequently, severely and cause the most damage to public and private infrastructure.
10 11 12 13 14 15 16 17	Other hazards not identified as worst threat may still occur in Montpelier, but the City decided to prioritize the above hazards as they pose a consistent, historical threat with a large impact to most Montpelier residents. The City recognizes that the hazards of wildfire, heat, earthquake, landslide, and hail may pose a threat to Montpelier residents, but due to a lack of consistent historical occurrences and lower potential impact, these hazard impacts have been excluded from this plan. A review of the Vermont State Hazard Mitigation Plan of November 2018 provides a greater explanation of these hazards and possible mitigation strategies to address them.
17 18 19 20 21 22 23	Like the State of Vermont Hazard Mitigation Plan, Montpelier did not include the following hazards in the risk and vulnerability assessment due to the low occurrence, low vulnerability, and or geographic proximity: civil disturbance, coastal erosion, expansive soils, karst topography, sinkholes, tsunami, and volcano.
24 25 26 27 28 29	As stated in the State Hazard Mitigation Plan, this LHMP recognizes that "climate change is likely to increase the frequency and severity of a number of Vermont's hazards." The natural hazards addressed in the plan are likely to be exacerbated by changes in climate, either indirectly or directly. The hazard profiles include discussion of how climate change could indirectly or directly impact hazards.
30 31 32 33	Additionally, the 2021 LHMP Goal #6 is "Provide and maintain a reliable, functional infrastructure that meets the needs of the public and adapts to a changing climate".
34 35 36 37 38 39 40	 The 2021 update to the 2015 LHMP adds several new hazards: Extreme Cold (new) Severe Winter Storms (classified as moderate threat hazard in 2015 LHMP) Pandemic (new) Dam Failure (new) Water Supply Contamination (classified as moderate threat hazard in 2015 LHMP) Cyber Disruption (classified as moderate threat hazard in 2015 LHMP)

2 A discussion of each hazard is included in the proceeding subsections and a map 3 identifying the location of each hazard is attached (See **Attachments**.) Each subsection

- 4 includes a list of past occurrences based upon County-wide FEMA Disaster Declarations
- 5 (DR-#) plus information from local records, a narrative description of the hazard and a
- 6 hazard matrix containing the following overview information:

Hazard	Location	Vulnerability	Extent	Impact	Likelihood
Type of	General	Types of	Minimal: Limited and	Dollar	<u>Highly Likely:</u>
hazard	areas within	structures	scattered property	value or %	>75%
	municipality	impacted	damage; no damage	of	probability in
	vulnerable		to public infrastructure	damages (if	a year.
	to the		contained geographic	known).	<u>Likely:</u> >10%
	identified		area (1 or 2		but <75%
	hazard.		communities);		probability
			essential services		per year, at
			(utilities, hospitals,		least 1
			schools, etc.) not		chance in the
			interrupted; no injuries		next 10 years.
			or fatalities.		Occasionally:
			Moderate: Scattered		1-10%
			major property damage		probability of
			(more than 50%		occurrence
			destroyed); some minor		per year, or
			infrastructure damage;		at least one
			wider geographic area		chance in the
			(several communities)		next 100
			essential services briefly		years.
			interrupted; some		<u>Unlikely</u> : <1%
			injuries and/or fatalities.		probability of
			Severe: Consistent		occurrence
			major property		per year
			damage; major		
			damage to public		
			infrastructure (up to		
			several days for		
			repairs); essential		
			services interrupted		
			from several hours to		
			several days; many		
			injuries and fatalities.		

1 6. Threat Hazards

6.1 Fluvial Erosion/Inundation Flooding

Flooding is the most common recurring hazard event in the state, and is a common occurrence in Montpelier, with damages associated from both inundation flooding and fluvial erosion. Both of these processes occur naturally in stable rivers, and typically occur as a result of rainfall, snowmelt, and ice jams. These impacts increase in rate and intensity due to human alterations of the river, floodplain, or watershed.

- 9 *Fluvial erosion* is a "streambed and streambank erosion associated with physical
- 10 adjustment of stream channel depth and width" (2018 SHMP). This erosion process may
- 11 occur more quickly and severely during flood events. Where buildings are placed too
- 12 closed to streams, and the channel becomes straightened and armored, the stream flow
- 13 becomes faster and more powerful, often directing subsequent damage to nearby
- 14 roads, culverts and property. Most flood-related damage in Vermont is due to fluvial
- 15 erosion. The 2018 SHMP states "The more trapped the river is, the greater power it will
- 16 gain, which eventually results in a greater degree of damage to critical public
- 17 infrastructure...homes, businesses, community buildings and other man-made structures
- 18 built near rivers."
- 19

2

20 *Inundation Flooding* is the overflowing of rivers, streams, ponds and lakes due to

- 21 excessive rain, rapid snow melt or ice. Water flows out of the river bank, and spreads
- 22 across the floodplain.
- 23
- 24 The 2018 SHMP projects annual precipitation and seasonal precipitation to increase due
- 25 to climate change and states "Vermont's historic settlement pattern, in association with
- 26 the widespread channelization of rivers and loss of functioning floodplains due to
- 27 encroachments and fill, make Vermont particularly vulnerable to climate change-related
- 28 *increases in flood frequency and magnitude"*. The SHMP also notes heavier rainfall events
- are likely to become more frequent and intense, and flood events are more likely,
- 30 particularly in winter.
- 31
- 32 It is important to note that LHMP Committee members noted that while most flood
- related damage in the state comes from fluvial erosion that is less the case for
- 34 Montpelier, though DEC Floodplain Manager Ned Swanberg notes there have been
- 35 some continuing issues with head cuts across North Street and related lands. Members
- 36 noted that they don't observe a lot of channel movement; the North Branch is protected
- by the Wrightsville Dam (slowing the energy in that channel) and the downtown area is
- 38 armored (North Branch, West Branch). Small stream channels on steep slopes (Blanchard

- 1 Brook for example) and the lower parts of the Winooski River (Montpelier Junction area)
- 2 and Dog River were noted as areas with risk of erosion.
- 3 4

History of Occurrences (from NCDC website and FEMA DR list) within Central Vermont –

- 5 City- specific data not available.
- 6

7 *S.S= Severe Storms

Tá	Table 8: Fluvial Erosion/Inundation Flooding Hazards Occurrences				
Date	Event	Location	Extent		
10/31/2019	Flood	County-wide,	DR 4474		
4/17/2019	Flood/S.S*.*	County Wide	DR 4445		
02/25/2016	-	Lower State St west of Bailey Ave Bridge	Minor flooding along the Winooski River, focused mostly along lower State Street west of the Bailey Ave Bridge. It was blamed on heavy rain and ice jamming. High water reported along the edge of Rte. 12 from Worcester to Montpelier.		
4/15/2014-	Flood/ S.S.	County Wide	DR 4178		
<u>4/19/2014</u> 01/12/2014	lce Jam, Flooding	Lower State St to Taylor St, Montpelier	The Winooski River jammed from Lower State St to Taylor St; breakup jam followed a period of subzero temperatures, building ice, and January thaw with rain. No residences and only one business was affected.		
01/10/2014		Confluence of Stevens Branch & Winooski River, Montpelier	lce build-up/jam further down river in Montpelier near Tractor Supply.		
6/25/2013	Flood/ S.S.	County Wide	DR 4140		
03/09/2012	lce Jam	Cemetery Bend Area, Montpelier	USGS Water Resources Data for Vermont WY 2012 reported an annual maximum peak stage of 9.78ft on 9-MAR-2012 due to ice effects at USGS gaging station 04290500 Montpelier, VT. The average daily discharge was estimated at 7,140cfs		
11/08/2011	Flood/S.S.	County Wide	DR 4043		
8/28/2011	Flash Flood (TS Irene)	County Wide	Winooski River crested at 19.05 feet in Montpelier– flood stage is at 15'; 5-7" of rain -DR 4022		
5/26/2011	Flash Flood	County Wide	4" of rain; Montpelier gauge at 17.59' – DR4001		

Ta	able 8: Fluvial Ei	rosion/Inundation Fl	looding Hazards Occurrences
Date	Event	Location	Extent
4/23/11-	Flash Flood	County Wide	DR 1995
5/9/2011			
01/25/2010		1 mile upstream of Langdon St, Montpelier VT, on the North Branch of the Winooski River, Bailey Ave, extending down to Lower State St	Ice jam approximately 1 mile upstream of Langdon St, on the North Branch of the Winooski River; released sending a wall of water downstream. City Manager Fraser described how quickly the water rose, likening it to the 1992 Flood. Another jam formed downstream 20 minutes after the jam broke near Langdon St Bridge. Police Chief Facos, described an additional jam on Bailey Ave, extending down to Lower State St. Some basements noted to have flooded on Langdon St, but jam released before affecting the Capital City's streets. Annual maximum peak stage of 13.24ft on 1/25/2010 due to an ice jam at Montpelier gage. The average daily discharge was 780cfs.
02/01/2010		Bailey Ave Bridge, Montpelier	lce jam was noted across main stem around Bailey Bridge. Date of jam is
12/28/2008		lce Jam	Cemetery Bend Area, Montpelier
	lce Jam	Cemetery Bend Area, Montpelier	No Flood
8/2/2008	Flash Flood	County Wide	Not a historical crest; data gap
7/11/2007	Flash Flood	NE Washington County	3-6" of rain in 2 hrs. – DR 1715, not a historical crest
3/2007		Between Granite St Bridge & Main St Bridge, Montpelier	No flood
6/26/2006	Flood	County Wide	3-4" of rain, not a historical crest
9/16/1999	Tropical Storm Floyd	County Wide	Montpelier flood gauge at 9.30 feet, 5-7" rain county wide DR 1307
3/11/1992	Ice Jam Flooding	Railroad Bridge (briefly), downstream of Bailey Ave Bridge, Montpelier	Fractured ice stalled approximately 300 feet downstream of the Bailey Avenue bridge, Water depths up to 5 feet covered downtown Montpelier.
3/4/1991	lce Jam	Cemetery Bend Area,	No flood
6/27/1998	Flash Flood	County Wide	3-6" of rain over 2 day period - DR1228, not a historical crest

Ta	able 8: Fluvial E	rosion/Inundation F	looding Hazards Occurrences
Date	Event	Location	Extent
3/19/1986	lce Jam	Cemetery Bend Area, Montpelier	No flood
6/6- 6/8/1984	Flood/S.S.	Mont., County Wide	DR-712
2/12/1981	lce Jam	Cemetery Bend Area, Montpelier	No flood
3/18/1980	lce Jam	Vicinity of Bailey Ave Bridge, Montpelier	No flood
1/8/1978	lce Jam Flooding	Bailey Ave Bridge, Montpelier	An ice jam formed near the Bailey Ave bridge resulting in high water within the Winooski River and North Branch and flooding within the City. The basements in buildings along State and Elm St flooded resulting in damages to contents.
8/5/1976	Flood	County Wide	Montpelier flood gauge at 12.31 feet – DR 518
12/21/1973	Ice Jam Flooding	Bailey Dam,	No data available.
6/30/1973	Flood	County Wide	Montpelier gauge at 17.55 ft. DR 397
3/5/1964	lce Jam Flooding	Main St Bridge, Middlesex, Montpelier	An ice jam formed at the Main St bridge, resulting in high water reaching Rte. 2 and adjacent local roads. Businesses along the North Branch damaged by flood waters
12/30/1948	lce Jam	Main St Bridge & upstream of Granite St Bridge, Montpelier	No flood
9/22/1938	Flood/Hurricane	County Wide	Montpelier flood gauge at 14.11 feet
3/16- 3/17/1936	Ice Jam Flooding	Cemetery Bend, Middlesex, confluence with Steven's Branch, Montpelier	The high water caused localized flooding of the highway toward Middlesex. The Granite Street bridge was threatened by high water and ice.
1/9/1935	Ice Jam Flooding	Bailey Dam, below Cemetery, Silver Ledge, Middlesex Dam, Montpelier	Subsequent high water caused flooding of basements along State, Main and Elm Streets. Another jam occurred near the Granite St bridge, causing the inundation of Berlin St.
1/9/1930	lce Jam	Confluence with Dog River & confluence with Steven's Branch, Montpelier	No flood

Ta	able 8: Fluvial Ei	rosion/Inundation Fl	looding Hazards Occurrences
Date	Event	Location	Extent
1/19/1929	-	Granite St Bridge & below Cemetery Bend, Montpelier	No data available.
11/03/1927	Flood	County Wide	Montpelier flood gauge at 27.10 feet
3/26/1920	Ice Jam Flooding	Bailey Dam,	No data available.
2/28/1917	lce Jam	Downstream of Granite St Bridge & below Cemetery, Montpelier	No flood
2/25/1915	lce Jam Flooding	-	Ice jamming in the river caused water to back up the North Branch and flood basements. The ice crested just below the Langdon St bridge. Out of bank flooding was reported along Lower State St and Pioneer St
2/13/1900	lce Jam Flooding	Cemetery Bend, Montpelier	The downtown area of Montpelier, including State, Main, and Elm St, was inundated by about 2 feet of water above the street level. Ice also jammed against upstream bridges causing extensive damages to at least two bridges when the ice released

1 The City of Montpelier is located in a narrow river valley at the confluence of four rivers

2 and has been affected by flooding since its settlement over 300 hundred years ago. The

3 Winooski River, whose headwaters emerged from glacial times as part of Lake Winooski,

4 and begin in the Town of Cabot, runs southwest to northwest in Montpelier and extends

5 approximately 4 ¹/₂ miles within the City limits. The North Branch tributary of the

6 Winooski originates north of the Wrightsville Reservoir on the Montpelier and Middlesex

7 border and flows to the south, feeding into the Winooski in the City's downtown core.

8 Other rivers within the City boundaries include the Stevens Branch on the eastern

9 boundary and the Dog River on the western boundary, both feed into the main stem of

10 the Winooski River. See **Figure 2** for a map of Montpelier's location in relation to the

11 Winooski Basin and its tributaries.

- 1 Two flood control reservoirs are located upstream of the City. Wrightsville Reservoir is
- 2 primarily located in the town of Middlesex with the southern tip of the water body and
- 3 dam located within Montpelier city limits. The Reservoir was designed and constructed
- 4 by the US Corps of Engineers in the 1930's as a flood control measure following the
- 5 devastating flood of 1927. The dam is classified by the Agency of Natural Resources
- 6 (ANR) Vermont Dam Inventory (VDI) as a "High Hazard", meaning it is a dam where
- 7 failure or misoperation will cause loss of human life and significant property destruction.
- Additionally, the East Barre Dam is located on the Jail Branch in East Barre, approximately 13
 miles upstream of Montpelier. The dam provides flood control to over 38 miles of the
- 10 Winooski Watershed. This dam is also classified by ANR as a High Hazard dam. (See Areas
- 11 of Local Concern Map).
- 12
- 13 In more recent times, residents, city government, state government, the Army Corps of
- 14 Engineers, and the Federal Emergency
- 15 Management Agency have constructed
- 16 flood mitigation devices, enacted
- 17 various forms of legislation, and
- 18 initiated numerous activities and
- 19 programs designed to mitigate
- 20 flooding and flood damage in the city.
- 21 While many of these strategies have
- 22 been successful in reducing some
- 23 forms of flooding, the threat of
- 24 flooding and flood damage remains
- 25 significant.
- 26
- 27 Past floods have caused millions of
- 28 dollars in damages to the city and its
- 29 residents and the potential exists for
- 30 further damage to the city's buildings,
- 31 property, infrastructure, and people. In
- 32 1998, the City of Montpelier adopted a stand-alone Flood Hazard Mitigation Plan which
- 33 presented strategies to mitigate future flood losses in the event flooding does occur.
- 34
- 35 The majority of Montpelier's floodplain development is commercial, retail and
- 36 institutional. Much of the land surrounding each of the city's four rivers is located within
- the flood plain. In most areas, the flood plain consists of only a small area on either side
- of the river; however, in the downtown area near the confluence of the Winooski and
- 39 North Branch Rivers the floodplain widens considerably.
- 40

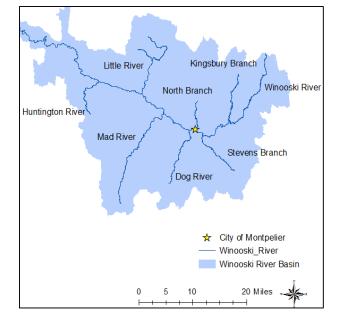


Figure 2: Watershed Boundaries. Source: Winooski River Ice-Jam Induced Flood Risk Mitigation Feasibility Study

- 1 Based on the results of overlaying the 2013 FIRM flood maps with the location of E911
- 2 points, there are 255 properties located within the National Flood Insurance Program's
- 3 designated 100- year floodplain. Currently there are 176 flood insurance policies in
- 4 force; of these policies, 128 are identified as being in a flood hazard area (Zone A),
- 5 meaning 50% of the structures at risk are carrying flood insurance. There are 18 critical
- 6 or public structures in the SFHA or 500-year floodplain (estimated from e911 sites).
- 7 There have been 259 closed paid losses totaling \$3,135,101 in paid losses. Eight of these
- 8 losses are substantial damage, with damage of more than 50% of the building's value.
- 9 The estimated loss for a severe flooding event for all buildings located within the City's
- 10 100-year floodplain is approximately \$135,846,291. This flood loss potential represents
- 11 23.99% of the total value of properties within Montpelier.
- 12
- 13 Pursuant to the Biggert-Waters Act of 2012, Pre-FIRM structures will be paying much
- 14 higher premiums than in the past. Currently 106 of the flood insurance policies in the
- 15 Special Flood Hazard Area are for Pre-FIRM structures, which may affect insurance use
- 16 and ownership.
- 17
- 18 Montpelier has 30 repetitive loss properties (properties that have made more than one
- 19 claim against an NFIP policy), and the City ranks fourth among the top ten repetitive
- 20 loss flood communities in the state. Nine properties are residential, three are non-
- 21 residential, and eighteen are commercial. Sixty-six of 68 repetitive loss buildings in
- 22 Montpelier are located in the SFHA, including one building with 4 or more claimed
- 23 losses. Most of the recurring damage to repetitive loss properties stem from water
- 24 coming into basements.
- 25



Figure 3: Street inundation (Liberty & School St area) during August 2008 flooding. Source: City of
 Montpelier Public Works



Figure 4: Street inundation (Liberty & School St area) during August 2008 flooding. Source: City of 3 Montpelier Public Works

- In 2011, two widespread floods caused significant damage to residences, businesses 4
- and infrastructure. Montpelier suffered the most damage in the May 2011 flooding 5
- event, during which washouts occurred on numerous roads within the City and the 6
- wastewater treatment plant flooded (see Figure 5, Figure 6, and Figure 7). 7
- 8



9 10 Figure 5: May 2011 Flooding on Elm Street. Source: City of Montpelier Public Works



1 2

Figure 6: May 2011 Flooding on Spring Street. City of Montpelier Public Works



- Figure 7: May 2011 Flooding on Memorial Drive Bridge. City of Montpelier Public Works
- 5 To mitigate for future events, numerous culverts were resized and replaced and
- 6 drainage-ways were reinforced. During Tropical Storm Irene in August 2011 additional
- 7 basement flooding occurred, though damages were minimized in the City due to
- 8 repairs and mitigation measures following the May event. In total, the flood damages
- 9 to the City's streets and Wastewater Treatment Plant totaled over \$1.5 million⁵. The City
- 10 received \$1.4 million in US Department of Housing and Urban Development (HUD)

⁵ <u>https://www.montpelier-vt.org/ArchiveCenter/ViewFile/Item/1302</u>

- 1 Community Development Block Grant- Disaster Recovery (CDBG-DR) Funds to stabilize
- 2 and rebuild the retaining wall at One Taylor Street "from further encroachment of the
- 3 Winooski River^{"6}. The project also removed and disposed of contaminated soil.
- 4

FEMA's Individual and Household Assistance (IHP) program "provides assistance to 5 Individuals, Households, and Businesses for uninsured losses due to a disaster". The 6 7 vast majority of assistance is granted for temporary housing, housing repair, housing replacement, and permanent housing construction. Washington County had 1,124 IHP 8 9 registrants, reflecting 4.6% of total households. Failure or emergency release of the Marshfield Dam, located less than 20 miles upstream from the City of Montpelier, and 10 potential ensuing flooding to areas within the City was a concern during TS Irene, 11 though no emergency release did occur. 12 13 14 As previous events have made clear, even areas beyond the NFIP designated 100-year floodplain may be vulnerable to flood related hazards. Channel adjustments with 15

- 16 devastating consequences have frequently been documented wherein such
- adjustments are linked to historical channel management activities, floodplain
- 18 encroachments, adjacent land use practices and/or changes in watershed hydrology
- 19 associated with conversion of land cover and drainage activities, within and beyond the
- 20 NFIP floodplain.
- 21

22 In 2017, CVRPC conducted a Road Erosion Inventory to identify locations that result in 23 problematic road erosion- the sites with the most significant hydrological impact due to erosion. The inventory found that out of the 175 hydrologically connected road 24 25 segments in Montpelier, 22% do not fully meet the standards of the Municipal Roads General Permit (MRGP). Twenty-six segments were identified as Very High Priority-26 segments on slopes greater than 10% that do not meet standards. See Attachments for 27 a full list of very high priority segments. Implementation plans to bring segments to 28 29 MRGP compliance standards will include measures like grass and stone-lined drainage ditches, stone check-dams, sheet flow infiltration, ditches and turnouts disconnected 30 from surface waters, road crowning, upgrading culverts, installing outlet stabilization 31 32 headwalls, and stabilizing exposed soil. 33

As detailed in Section 3.2, in 2018 the flood hazard area regulations were once again
separated from the zoning and expanded to include river corridors. These new River
Hazard Area Regulations also increased regulations including adding two feet of
freeboard to all projects.

- 38
- 39

⁶ <u>https://accd.vermont.gov/community-development/funding-incentives/disaster-recovery</u>

1 Effects of flooding on life safety and the need for warning and evacuating

2 residents and visitors

- 3 According to the LHMP Committee, the top life safety issue with flooding is residents
- 4 driving through flooded roads. A secondary risk would be contact with hazardous
- 5 materials in floodwaters and electrocution. In 2011, City staff heard multiple stories of
- 6 residents entering basements to turn off equipment before it became submerged,
- 7 posing a danger of electrocution.
- 8

9 Effects of flooding on public health, including health hazards to individual from 10 flood waters and mold

- 11 According to the LHMP committee, because of the large drainage area into Montpelier,
- 12 hazardous materials and debris are likely to enter the Montpelier area increasing health
- 13 hazards from mold and other contaminants. Members noted that E. coli is also a health
- 14 hazard due to the risk of combined sewer overflow during flooding events. According to
- 15 the 2020 Montpelier Downtown Core Master Plan, the sewer treatment plant is known
- 16 to have handled up to 12 million gallons during Hurricane Irene, which is an estimated
- 17 80% of capacity. Storm events lead to combined sewer vulnerabilities after 4.5 million
- 18 gallons in the plant. Wet weather discharges are reported to the public by the operators,
- 19 and available through <u>ANR</u>.
- 20

21 Critical facilities and infrastructure impacted by flooding

- 22 City water facilities are relatively safe due to their elevated location. The City's Water
- 23 Resource Recovery Facility (WRRF) is vulnerable, but the facility has been hardened
- 24 during recent renovations in 2019 and 2020. Committee members noted it would likely
- take a 500-year event or higher to reach the critical pieces of the WRRF.
- 26
- 27 As noted above, storm events such as short duration events of heavy precipitation or
- long duration events of light precipitation could lead to sewer vulnerabilities. The
- 29 Montpelier Downtown Core Master Plan notes that stormwater piping is "primarily
- 30 corrugated metal installed in the 1980s that is failing due to corrosion, with limited funds
- 31 for replacement".
- 32

33 Historic Properties

- 34 LHMP Committee members noted that Montpelier's floodplain overlaps with the historic
- district, and properties are subject to flooding, but most properties have not been
- 36 elevated. Montpelier provides an exemption for historic buildings that would otherwise
- 37 be required to elevate when they are being Substantially Improved. The 2017 Master
- 38 Plan notes that "over 650 Montpelier sites and structures (563 contributing properties
- 39 and 90 non-contributing properties) are listed on the National Registry of Historic
- 40 Places. There are total of 226 historical structures in the Special Flood Hazard Area

- 1 (SFHA). See **Attachments** for a map of the historic district and flood hazard area.
- 2

3 Effects of flooding on Montpelier's economy and major employers

- 4 Economic impacts of fluvial erosion/inundation flooding are likely to be minor. One
- 5 impact is the relocation of businesses following the 2011 flood. Most large employer in
- 6 the City, such as National Life Insurance, are at high elevations. Other insurance
- 7 companies are located on State Street, but are multi-story or elevated buildings. LHMP
- 8 Committee members noted that the most severe economic impacts would likely be to
- 9 small businesses, especially those who store merchandise in basements susceptible to
- 10 flooding. While the impact would be relatively small based on raw numbers, those losses
- 11 would have an outsized impact in that small family businesses are the ones that
- 12 residents and visitors frequent, and give Montpelier its downtown character.
- 13

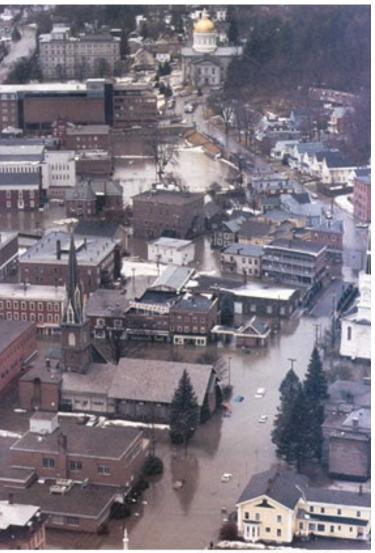
14 Future trends in redevelopment and vulnerability

- 15 Montpelier LHMP Committee members noted that population models forecast
- 16 population decline, but it is the City's expectation that they will see small increases in
- 17 population over time. New river corridor regulations passed in 2018 will help to reduce
- vulnerability by preventing new development in the North Branch corridor. New zoning
- 19 regulations passed in 2018 will require stream setbacks and riparian buffers. These
- 20 requirements will also help to reduce vulnerability by requiring naturally vegetated
- 21 stream banks which will help stabilize banks. The setbacks will require for the first time
- that new development keep a safe distance from the top of bank. These riparian
- 23 buffers/setbacks apply City wide, while the River Corridor regulations only apply to the
- 24 North Branch corridor. New development should be well protected from flooding
- 25 hazards (setback from streams, elevated, or out of the Flood Hazard Area. Members
- 26 noted that most of the Montpelier downtown is built out, so new housing tends to be in
- 27 other locations with less flooding risk.
- 28

29 Ice Jams

- 30 The City of Montpelier is also susceptible to ice jams, which for the purposes of this plan
- 31 are a hazard event resulting from both fluvial erosion and inundation flooding. See
- 32 **Table 8** for a history of ice jam flooding occurrences. The 1998 Montpelier Flood Hazard
- 33 Mitigation Plan states Montpelier is susceptible to ice jams due to "the relatively steep
- river gradient upstream of the City and the flat gradients downstream", and the USACE
- 35 Winooski River Ice-Jam Induced Flood Risk Mitigation Feasibility Study notes that in
- 36 general, ice jams in Montpelier are associated with "breakup during a mid to late winter
- 37 thaw", and "...ice cover in the steeper sections of the Winooski River, Dog River, Stevens
- 38 Branch, or North Branch will break up and run downstream during or shortly after
- 39 periods of warm temperature and rainfall". According to the Montpelier Flood Hazard
- 40 Mitigation Plan "in the event of a major ice jam flood, the entire downtown area of

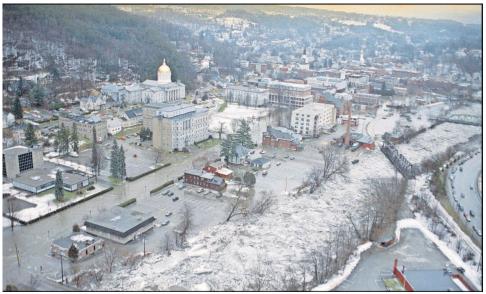
- Montpelier including the historic business district, and the floodplain throughout the 1
- rest of the study area may be inundated depending on the location of the ice jam. 2
- The most recent major ice jam flooding event occurred in March 1992 where according 3
- to Ice & Water: The Flood of 1992 Montpelier, Vermont, "in less than an hour, the two 4
- swollen rivers (North Branch and Winooski River) effectively shut down 120 businesses, 5
- left more than 50 residents homeless, threw the workings of much of state government 6
- 7 into disarray, and caused upwards of \$5 million in damage. Miraculously, there was no
- 8 loss of life, but the lifeblood of Montpelier's historic downtown was devastated by the 9 second great flood to strike the city in this century." The Winooski River rose around 3
- meters in less than 10 minutes. Two to three feet of water was reported in front of the 10
- Days Inn on State Street, where an estimated 100 people were stranded. See Figure 8, 11
- Figure 9, and Figure 10 for images of the event. 12
- 13



Jim Cole, Associated Press 14 15 Figure 8: Aerial View of the Montpelier 1992 Flood. Source: "Ice and Water: The Flood of 1992".



Figure 9: A view of the ice and the still intact railroad bridge from the Taylor Street Bridge. Source: City of Montpelier



4 5

5 Figure 10: An aerial view of the ice jam flood in Montpelier on March 11, 1992. Source: <u>Times Argus</u>

6 The threat of flooding due to ice jams is more prevalent than the history of flooding

7 occurrences indicates. In addition to the dates listed above the City of Montpelier has

8 experienced the following ice jam events where flooding did not result:

- 9
- March 28, 1917
- January 9, 1930
- December 30, 1948
- January 8, 1978
- February 12, 1981

- March 11, 1992
- March 18, 1980
- March 2007
- December 2008
- February 2010

- March 19, 1986
- March 4, 1991

- March 2012
- January 2014

The most recent ice jam event in March 2007, according the City's flood web page, was a
result of "an unusual combination of above-average river discharge followed by several
weeks of very cold air temperatures resulted in a freeze up ice jam downstream of the
city of Montpelier." During this event the City of Montpelier employed a combination of

- 6 mitigation techniques, yet the techniques do not and will not decrease the probability of
- 7 future ice jam events. During this ice jam event an ad hoc interagency mitigation team
- 8 was formed with members from the following organizations: VT Emergency
- 9 Management, ANR, US Corps of Engineers, Cold Regions Research Laboratory (CRREL),
- 10 National Weather Service, FEMA Region 1, city officials and Congressional Staff. The City
- 11 has also formed a flood committee which has been charged with evaluating river
- 12 restoration and flood mitigation projects.
- 13

14 With funding from the Army Corps of Engineers, the State, and the City of Montpelier,

15 Dubois & King completed the *Winooski River Ice-Jam Induced Flood Risk Mitigation*

16 Feasibility Study in 2019. The purpose of the study was to determine whether a cost-

17 effective federal project is capable of mitigating some of the risks associated with ice

- 18 jam induced flooding. The feasibility study evaluated four alternatives:
- Single ice retention structure (ice piers) upstream of Granite Street with a bypass
 channel
- Two ice retention structures (upstream of Granite Street and near Main Street) with
 a single bypass channel upstream of Granite Street
 - Mechanical and/or thermal weakening/breaking (no structures)
 - No Action
- 24 25

23

26 The study recommended Alternative 2 (two ice retention structures with a single bypass

channel). As of the writing of this plan, no alternatives have proceeded to design or

- 28 construction. Currently, the City is engaging in real-time monitoring of river stages
- 29 linked to an automated warning system that notifies individuals at pre-defined rivers
- 30 stages. Additionally, the City has begun to implement the Sewer Affluent Ice Melting
- Pumping System to assist in removing ice jams, where treated water from the
- 32 wastewater treatment plant is redirected into the Winooski River. The City is currently
- authorized to release effluent from 6 discharge points between the WRRF and Bailey
- Avenue Bridge. Long-arm excavators are also staged to break up ice jams. In

preparation of ice jams in 2019, the City employed both these methods.

- 36
- 37 Structures impacted by flooding resulting from ice jams include: downtown businesses
- 38 and retailers, City and State government buildings, schools, residences and

- 1 transportation corridors (Route 2 and Route 12). Areas in Montpelier that are particularly
- 2 susceptible to ice jams include the reach from Bailey Ave Bridge to the Dog River,
- 3 including Cemetery Bend; this area "usually keeps its sheet ice after the upstream river
- 4 breaks up, further resisting ice passage". (USACE Winooski River Flood Damage Risk
- 5 Mitigation Study).
- 6
- 7 Considering past occurrences, the potential for future occurrences is high. (For additional
- 8 information about flooding and ice jams in Montpelier see the Montpelier Flood
- 9 Mitigation Plan. The USACE Winooski River Flood Damage Risk Mitigation
- 10 *Study* states that existing methods may be insufficient to mitigate ice jam flooding
- 11 events similar to the 1992 event and "may continue to risk inundation during severe ice
- 12 jam-induced flood events that could incur damages at the rate of \$431,275 annually in
- 13 the form of flood prevention costs, emergency costs, and damages." The study also
- 14 notes damages could include "long term damages associated with reduced investment
- 15 and development or undue anxiety for residents and businesses of the community".

Fluvial Some risk in small Montpelier junction Specific extent Losses to Hig	p <mark>ability</mark> hly
	hly
Erosionstream channels on Floodingarea, Dog River (residences and businesses; roads, 	ly

- 19
- 20
- 21 22

	Table 10: Inundation Flooding Hazard Matrix										
Hazard	Location	Vulnerability	Extent	Impact	Probability						
Inundation	100yr. Floodplain,	Downtown residences	Severe-worst	Losses to	Highly						
Flooding	Areas adjacent to	and businesses;	case: Up to 5	businesses and	likely						
	Winooski River	roads, bridges and	feet of water	residences;							
	and North Branch	culverts	covering	Replacements							
			downtown	of culverts and							
	Ice Jams: Bailey	Ice Jams:	Montpelier	road							
	Ave Bridge to	Downtown business	(1992 ice jam	reconstruction							
	Dog River,	and retailers, City and	flooding)								
	including	State government		<i>Ice jams</i> : 1992 =							
	Cemetery Bend	buildings, schools,		>\$5 million in							
		residences and		damages							
		transportation									

1 6.2 Severe Winter Storms (Snow, Ice)

2 A winter storm is defined as a storm that generates sufficient quantities of snow, ice or

3 sleet to result in hazardous conditions and/or property damage. Ice storms are

4 sometimes incorrectly referred to as sleet storms. Sleet is similar to hail only smaller and

5 can be easily identified as frozen rain drops (ice pellets) that bounce when hitting the

6 ground or other objects. Sleet does not stick to wires or trees, but in sufficient depth,

7 can cause hazardous driving conditions. Ice storms are the result of cold rain that

8 freezes on contact with the surfaces coating the ground, trees, buildings, overhead wires

9 and other exposed objects with ice, sometimes causing extensive damage.

10

11 According to the 2014 National Climate Assessment, there is an observable increase in

12 severity of winter storm frequency and intensity since 1950⁷. Changes in seasonal

13 precipitation are likely to include more winter rain and less snow. The 2018 SHMP states

⁷ <u>https://nca2014.globalchange.gov/report/our-changing-climate/changes-storms</u>

"by 2050, winter precipitation could increase by 11-16% on average.", and storms are projected to become more intense.

2 3

1

"Climate data confirms that the contiguous United States is warming at a rate 50% greater than the global average, with the most significant warming observed in New England in the warmer months1. During these more frequent, warmer winters, snow, which acts as a protective, insulating layer between the cold air and the ground, is more likely to melt. When seasonable, cold air moves back into the region after prolonged exposure to above-freezing temperatures that have melted much of the snow coverage, the exposed ground experiences deeper soil frost, which can negatively impact road infrastructure (i.e. frost heaves), water lines (i.e. burst pipes from water-ice expansion) and perennial crops that rely on the snow for protection from cold temperatures and winds."

--2018 SHMP

Т	able 11: Sever	e Winter Storms	(Snow, Ice) Hazards Occurrences
Date	Event	Location	Extent
03/23/20- 03/24/20	Winter Storm	5	Total snowfall ranged from 2" to 4" in northwest VT to 4" to 7" across much of the state, pockets of 7" to 10" in eastern VT.
02/07/20	Winter Storm	Washington	Storm total snowfall of 10" to 16" fell across the region, up to 1/4 " of ice accumulated.10-20,000 people lost power across the State
03/22/2019- 03/23/2019	Winter Storm	5	A heavy wet snow fell across Washington County, 7″ in Montpelier
02/12/2019- 02/13/2019	Winter Storm	-	A widespread 7" to 15" of snow fell across Washington County
01/29/2019- 01/30/2019	Winter Storm	5	A widespread 6" to 10" of snow fell across Washington County
01/19/2019- 01/20/2019	Winter Storm	5	Widespread snowfall of 10" to 18" occurred across Washington County, 14" in Montpelier
01/08/2019	Winter Storm	Washington County/Montpelier	8" in Montpelier
11/26/2018- 11/28/2018	Winter Storm	Washington County/Montpelier	Heavy wet snow resulted in downed tree limbs and power outages across VT. In Washington county, snow accumulated 6" to 14", including 6" in Montpelier
03/13/2018- 03/15/2018	Winter Storm	-	12" to 30 "across Washington County. Unknown accumulation in Montpelier, 29" in East Barre. Some isolated to scattered power outages
03/07/2018- 03/08/2018	Winter Storm	State-wide; Washington	7" to 13" across Washington county; unknown accumulations in Montpelier, 11" in Barre

1	Table 11: Seve	re Winter Storms	(Snow, Ice) Hazards Occurrences
Date	Event	Location	Extent
12/22/2017	Winter Storm		A widespread 5" to 10" of snow fell across central VT. Hundreds of vehicle accidents and blocked highways for several hours. Snowfall amounts of 6" to 12" reported.
04/01/2017	Winter Storm	State-wide; Washington County/Montpelier	Widespread 6" to 12"s of a heavy, wet snow fell across the region, including 6" in Montpelier.
3/14/2017 - 3/15/2017	Winter Storm	-	A major nor'easter with heavy intense snowfall. Total snowfall across Vermont was 12" to 36" + with northwest Vermont experiencing the heaviest snowfall. 14" in Montpelier. Blizzard to near blizzard conditions in areas. Numerous schools, businesses and local government offices, numerous vehicle accidents and stranded vehicles
2/11/2017- 2/13/2017	Winter Storm	Washington County	6" to 12" of snow statewide with some localized higher amounts. Impacts were largely travel related with nearly all school districts closed on the 13th.
2/2/2015	Winter Storm	State-wide; Washington County	Snowfall across the County ranged from 6" to 12"
12/9/2014 - 12/12/2014 DR 4207 VT	Winter Storm	State-wide, Washington County	12" in Northfield, Barre, and Waterbury. Snow to water ratios of 8:1 or less accounted for snow- loaded trees that resulted in more than 175,000 power outages and numerous vehicular accidents. This was the 2nd most power outages due to weather in the state of Vermont.
11/26/2014 - 11/27/2014	Winter Storm	Washington County	Snowfall totals of 8" to 12" reported; numerous vehicle accidents across the state.
3/12/2014 - 3/13/2014	Winter Storm	Washington County; Montpelier	Heavy snow fall accumulation over two days with strong wind gusts up to 50 mph. Numerous motor vehicle accidents, and school and business closures. 17" accumulation in Montpelier
2/13/2014- 2/14/2014	Winter Storm		Snowfall rates of 1-2" plus an hour. Total snowfall ranged from 15" to 24" in central and eastern Vermont; 12" in Montpelier. Hazardous travel, school closings.

٦	able 11: Seve	re Winter Storms	(Snow, Ice) Hazards Occurrences
Date	Event	Location	Extent
2/5/2014	Winter Storm	State-wide; Washington County	6" to 10" fell across the county. Snowfall was at its peak during both the morning and afternoon/evening commutes causing hazardous travel.
12/14/2013 - 12/14/2013	Winter Storm	State-wide; Washington County	A widespread 10" to 15" of snow fell across the county. Numerous vehicle accidents
2/8/2013 - 2/9/2013	Winter Storm	State-wide; Washington County	6"- 15" inches of snow fell across the County with the higher totals across southern sections.
12/26/2012 - 12/28/2012	Winter Storm	State-wide; Washington County	Snow fell heavily at times (snowfall rate of 1-2 inches per hour). Snowfall accumulations of 12" to 18" with 6" – 15" observed in the County. 15" in Montpelier
02/24/2012 - 02/25/2012	Winter Storm	State-wide; Washington County	Storm total snowfall accumulations ranged from 4" to 18" with 12" to 18" in Waterbury, 12" in Worcester, 11" in Waitsfield and 8" in Cabot
11/23/2012	Winter Storm	State-wide; Washington County	5" to 12" of a heavy, wet snow fell across Washington county. 7" in Berlin, 9" in Moretown, Waterbury Center and Middlesex with 11" in Warren and 12" in Waitsfield.
03/06/2011- 03/07/2011	Winter Storm	State-wide; Washington County	Snowfall amounts of 15" to 30" were reported in Washington county, including 27" in Cabot, 26" in Waitsfield and Waterbury, 10,000 customers lost power statewide
02/02/2011	Winter Storm	State-wide; Washington	Snowfall totals across Washington county were 10 to 20"
01/12/2011	Winter Storm	State-wide; Washington County	Generally 8" to 12" of snow fell across Washington County: 13" in Waitsfield, 12" in Cabot, 11" in Waterbury, 10" in Calais, Woodbury and Marshfield, 9" in Northfield and Middlesex with 8" in Worcester and Moretown
12/06/2010-	Winter Storm	State-wide;	Snowfall amounts included: 15-20" in
12/07/2010		Washington	Waterbury, 13" in Cabot and 6" in Worcester.
02/23/2010- 02/25/2010	Winter Storm	State-wide; Washington County	Heavy wet snow fell across VT that resulted in snowfall accumulations of 6 to 30", widespread power outages across the region resulted in upwards of 50,000 customers without power. Some specific snowfall totals include; 32" in Warren, 31" in Waitsfield, 22" in Northfield

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Date	Event	Location	Extent
02/22/2009- 02/23/2009	Winter Storm	State-wide; Washington County	Light snow overspread Vermont during the morning of February 22nd and became moderate to heavy across much of central and eastern Vermont. 13" in Marshfield
01/07/2009- 01/08/2009	Winter Storm	State-wide; Washington County	Total snowfall accumulations of 6" to 10" in northern Vermont with and 4" to 7" in central and southern Vermont with up to 1/4 an inch of ice accumulation.
12/21/2009	Winter Storm	State-wide; Washington County	Snowfall accumulations of 10" to 18" across central and eastern Vermont. 18" in Marshfield, 15" in Moretown and Waterbury Center
2/1/2008	Winter Storm	State-wide; Washington County	16" of snow, 30mph wind gusts
02/14/2007	Winter Storm	State-wide; Washington County, Montpelier	Snowfall rates of 2" to 4" per hour and brisk winds of 15 to 25 mph caused near whiteout conditions at times, along with considerable blowing and drifting of the snow, making roads nearly impassable. 30" total in Montpelier
2/14/2006	Winter Storm	State-wide; Washington County, Montpelier	22" of snow
1/4/2003	Winter Storm	State-wide; Washington County, Montpelier	19″ of snow
3/5/2001	Winter Storm	State-wide; Washington County, Montpelier	In Washington county, Northfield reported 16"
12/31/2000	Winter Storm	Washington County, Montpelier	Accumulations generally ranged from 8" to 15" with higher amounts in the Mountains. In Washington County 10" at Worcester and 17" at Waitsfield
2/13/2000	Winter Storm	Washington County, Montpelier	Heavy snow fell across the area with accumulations generally around a foot. 12" in Montpelier. Schools were closed throughout the area and minor accidents reported
12/11/1999	Winter Storm	Washington County, Montpelier	Across Washington county, generally 6" to 12" fell. The greatest amounts fell in the western half of the county, with 14" in Worcester and Waitsfield

Т	able 11: Sever	e Winter Storms	(Snow, Ice) Hazards Occurrences
Date	Event	Location	Extent
03/21/1998 -	Winter Storm	State-wide;	Snow accumulations generally 15" to 20" across
03/22/1998		Washington	northwest and north central Vermont
	Winter Storm	State-wide;	Montpelier accumulations unknown, 14" in
03/15/1998		Washington	Waitsfield.
03/05/1997	Winter Storm	State-wide;	Accumulations of heavy wet snow were
		Washington	generally 10" to 20" across North Central and
		County, Montpelier	Northeast Vermont. At least 25,000 people lost
			power in the counties of: Orange, Windsor,
			Caledonia, Rutland, Essex, Addison and
			Washington. Montpelier accumulations
			unknown, 16" in Waitsfield
12/7/1996	Winter Storm	State-wide;	Generally, a foot or more of heavy wet snow fell
		Washington	in southern and eastern Vermont. Montpelier
		County, Montpelier	accumulations unknown, 20" in Marshfield
01/13/1996	Winter Storm	State-wide;	11" in Montpelier
		Washington	
		County, Montpelier	
1/03/1996	Winter Storm	State-wide;	14" in Montpelier
		Washington	
		County, Montpelier	
1	1	1	

2 LHMP Committee members also noted anecdotal information on damage from winter

3 storms, including some pipes in the City freezing two years ago. Since the 2015 LHMP

4 update, Montpelier Department of Public Works has purchased new equipment to

5 respond to severe winter storms including a plow truck and multiple snow blowers. The

6 extent of winter storms on Montpelier is difficult to estimate as it is dependent on the

7 size and path of the storm. For the next plan update, Montpelier will more closely

8 monitor winter storms to determine the worst impacts possible on the City.

9

10 One of the major problems associated with ice storms is the loss of electrical power.

11 Major electric utility companies have active, ongoing programs to improve system

12 reliability and protect facilities from damage by ice, severe winds and other hazards.

13 Typically, these programs focus on trimming trees to prevent encroachment of overhead

14 lines, strengthening vulnerable system components, protecting equipment from

15 lightning strikes and placing new distribution lines underground. Since the 2015 Plan

16 update, the City hired a Tree Warden to periodically prune hazardous and old trees

17 (including both Park and neighborhood/City Trees. The City also has multiple power

18 grids in place serving different areas, which minimizes the probability that a City-wide

19 power outage will occur. Other major problems associated with ice storms include

closed roads and restricted transportation. Montpelier LHMP Committee members 1 noted that with COVID-19, less people are commuting into Montpelier and driving in 2 general, so closed roads and restricted transportation had less of an impact in winter 3 2020 and 2021 than previous winters, and this may continue into future winters as more 4 remote work continues. Additionally, the City adopted new parking regulations in 5 October 2020, instituting an Alternate-Side Parking Ban from November 2020 through 6 April 2021. This means all cars must be parked on the correct side of the street as 7 indicated by whether building numbers are odd or even, according to the odd or even 8 9 day. According to the City Council, this parking ban is intended to benefit the City in the following ways⁸: 10 • Plowing, snow removal, and sidewalk clearing will be streamlined and made more 11 efficient, resulting in improved timing for the completion of snow clean-up and 12 ability to keep sidewalks passable for people with limited mobility; and 13 • Fewer tickets would need to be issued, as this new parking structure will be easy 14 15 to predict and plan for; and • Some streets that are too narrow to allow winter parking on both sides of the 16 street will be able to accommodate overnight parking; and 17 • The need for the City-wide parking ban events would be drastically reduced. 18 19 Previously, many cars were left on streets during snow storms, reducing the ability to plow and tow cars. 20 21 By observing winter storm watches and warnings, adequate preparations can usually be 22 23 made to lessen the impact of snow, ice, and sleet on the City. Mobilizing sufficient resources to clear broken tree limbs from roads, traffic signal impacts due to power 24 25 outages, stream and roadway erosion, and restricted drainage systems are the primary challenges facing community officials. Montpelier should plan and prepare for these 26

- 27 emergencies. That planning and preparedness effort should include the identification of
- 28 debris removal equipment and services.
- 29

Table 12: Severe Winter Storms Hazard Matrix									
Hazard	Location	Vulnerability	Extent	Impact	Probability				
Severe Winter	City-wide	Remote	<u>February</u>	Depends on	Highly				
Storms		structures,	<u>2006</u> : 22	severity – additional	Likely				
(Snow, Ice)		old/under-	inches of	sheltering/plowing/					
		insulated	snow	emergency services					
		structures,		costs for City					
		utilities, trees							

⁸ https://www.facebook.com/MontpelierVT/posts/3518945978145254

1 6.3 Extreme Cold

2 Periods of extreme cold tend to occur with events described in the previous section on

- 3 Severe Winter Storms (Snow, Ice). Extreme cold is arctic air, together with brisk winds,
- 4 that can lead to dangerously cold wind chill values. People exposed to extreme cold are
- 5 susceptible to frostbite in a matter of minutes. Areas most prone to frostbite are
- 6 uncovered skin and the extremities, such as hands and feet. Hypothermia is another
- 7 threat during extreme cold. Hypothermia occurs when the body loses heat faster than it
- 8 can produce. Wind chills can be life threatening. The wind chill temperature is how cold
- 9 a person or animal feels when outside. Wind chill is based on the rate of heat loss from
- 10 exposed skin caused by wind and cold. As wind increases, it draws the heat from the
- 11 body through exposed skin and reduces the body's skin temperature and eventually the
- 12 body's core temperature. Often times exposed skin can freeze within minutes of
- 13 exposure. These extremely cold temperatures can pose a significant risk to vulnerable
- 14 populations who live in Montpelier, especially when combined with Wind.
- 15

	Table 13: Extreme Cold Hazards Occurrences									
Date	Event	Location	Extent							
2/1/2015- 2/28/2015			February 2015 record cold for much of VT. Recorded 15 to 20+ days below zero and on several days, dangerously cold wind chills of 30 below zero or colder occurred. Many communities witnessing the coldest month since December 1989 or January 1994. The average departure was 13 to 17 degrees below normal. Record cold February for Montpelier, 2 nd coldest all time for Montpelier since 1940s. Damage to infrastructure, frozen water mains, etc.							
1/7/2015 - 1/8/2015	Extreme Cold	State-wide, Washington County, Montpelier	totaled at least \$1 million county-wide. Plummeting temperatures and brisk, strong winds (15 to 30+ mph) caused dangerously cold wind chills of 25 to 40 degrees below zero during the evening of January 7th into the morning hours of January 8th.							
1/14/2009- 1/18/2009	Extreme Cold	County, Montpelier	Temperatures averaged 20 to 25 degrees below normal values, daytime maximum temperatures ranged from single digits above and below zero while nighttime minimums were 10 to 30 below zero with isolated readings colder than 40 below zero at times. Montpelier-Barre Airport measured 26 degrees below zero. Numerous cold weather related problems including numerous dead vehicle batteries and broken home/business water pipes.							

	Table 13: Extreme Cold Hazards Occurrences								
Date	Event	Location	Extent						
12/08/2008	Extreme Cold	State-wide, Washington County, Montpelier	Temperatures of 5 above to 10 below zero by the morning of 12/08 along with brisk northwest winds of 10 to 20 mph with higher gusts at times. Wind chill readings during the early to mid-morning hours of 12/08 were 15 to 25 below zero across the state.						
03/09/2007	Extreme Cold	State-wide, Washington County, Montpelier	Morning lows on the 9th were 10 to 34 degrees below zero, -22 degrees in Montpelier						
	Extreme Cold	-	-14 degrees in Montpelier on 1/25, -15 degrees on 1/26						
02/27/2006	Extreme Cold	State-wide, Washington County	Combination of brisk winds and very cold temperatures produced wind chills of 15 to 30 degrees below zero.						
02/18/2006	Extreme Cold	State-wide, Washington County	Brisk winds of 10 to 20 mph with higher gusts; wind chills of 15 to 25 below zero in northern Vermont						
01/15/2006	Extreme Cold	State-wide, Washington County	An arctic cold front moved across northern Vermont during the early morning of 15th. Blustery northwest winds 20 to 30 mph with gusts to 40 mph created wind chills of 10 to 25 degrees below zero and an apparent temperature change from Saturday (14th) of 50 to 70 degrees colder.						
01/15/2004	Extreme Cold	State-wide, Washington County	Wind chills during 01/15 and 01/16 were generally between 25 and 45 below zero. Some sprinkler systems froze and burst in several area locations. Record low maximum temperatures of minus 11f set in Montpelier, 11F, previous record was minus 8F.						
01/19/1997	Extreme Cold	State-wide, Washington County	An arctic air mass centered over the Northeast resulted in bitterly cold early morning low temperatures on 01/19/1997. Minus 27 in Montpelier						
01/17/1997	Extreme Cold	State-wide, Washington County	An outbreak of arctic air resulted in extreme wind chills across much of Vermont. Wind chills ranged from between 30 and 60 below zero						
01/05/1996	Extreme Cold	Montpelier	Record low temperature of minus 17 set at Montpelier						

4 **11).**

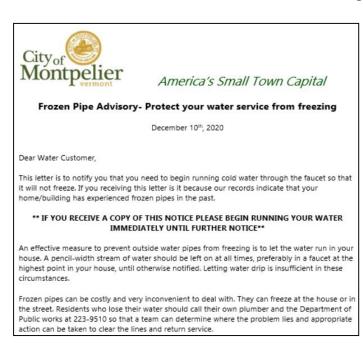
² The NOAA Wind Chill Chart identifies those temperatures and associated wind speeds

³ that may cause frostbite if skin is exposed to the air over a certain period of time (Figure

				N	11	vs	5 V	Vi	nc	lc	hi		C	ha	rt				
									Tem	pera	ture	(°F)							
	Calm	40	35	30	25	20	15	10	5	0	-5	-10	-15	-20	-25	-30	-35	-40	-45
	5	36	31	25	19	13	7	1	-5	-11	-16	-22	-28	-34	-40	-46	-52	-57	-63
	10	34	27	21	15	9	3	-4	-10	-16	-22	-28	-35	-41	-47	-53	-59	-66	-72
	15	32	25	19	13	6	0	-7	-13	-19	-26	-32	-39	-45	-51	-58	-64	-71	-77
	20	30	24	17	11	4	-2	-9	-15	-22	-29	-35	-42	-48	-55	-61	-68	-74	-81
9	25	29	23	16	9	3	-4	-11	-17	-24	-31	-37	-44	-51	-58	-64	-71	-78	-84
Mind (mnb)	30	28	22	15	8	1	-5	-12	-19	-26	-33	-39	-46	-53	-60	-67	-73	-80	-87
2	35	28	21	14	7	0	-7	-14	-21	-27	-34	-41	-48	-55	-62	-69	-76	-82	-89
-M	40	27	20	13	6	-1	-8	-15	-22	-29	-36	-43	-50	-57	-64	-71	-78	-84	-91
	45	26	19	12	5	-2	-9	-16	-23	-30	-37	-44	-51	-58	-65	-72	-79	-86	-93
	50	26	19	12	4	-3	-10	-17	-24	-31	-38	-45	-52	-60	-67	-74	-81	-88	-95
	55	25	18	11	4	-3	-11	-18	-25	-32	-39	-46	-54	-61	-68	-75	-82	-89	-97
	60	25	17	10	3	-4	-11	-19	-26	-33	-40	-48	-55	-62	-69	-76	-84	-91	-98
	Frostbite Times 🚺 30 minutes 🚺 10 minutes 🚺 5 minutes																		
			w	ind (Chill	(°F) =	= 35.	74 +	0.62	15T ·	- 35.	75(V	0.16).	+ 0.4	275	r(V ^{0.1}	16)		
												Wind S						ctive 1	1/01/0

Figure 11: Wind Chill Temperature Index. Source: NOAA

- 3 To reduce the potential for frozen pipes during extreme cold, the City has developed a
- 4 list of customers notified to run their water during winter months (see Figure 12).
- 5



- 6 7
- 8 Figure 12: Montpelier Frozen Pipe Advisory. Source: Montpelier Department of Public Works
- 9 The City also tracks water leak repairs on GIS and prioritizes replacement areas based on
- 10 the number of leaks.

Individuals experiencing homelessness are especially vulnerable to extreme cold events. 1 There has been a dramatic increase in the number of persons experiencing 2 homelessness in Washington County, especially during the COVID-19 pandemic. On the 3 night of March 4, 2021, in Montpelier alone, there were 63 adults and 10 children who 4 were homeless⁹. The Homelessness Task Force was formed in August 2019, in response 5 to growing concern for Montpelier residents experiencing homelessness. The mission of 6 the Task Force is to "to identify and understand the needs of individuals who are 7 experiencing homelessness in Montpelier and the surrounding areas, and make 8 9 recommendations to the municipality and its partners to address those unmet needs". The Task Force provided a project update to City Council on April 14, 2021. Noted 10 11 successes in the last year of the Task Force related to extreme cold include: • Advocating to the general public and policy makers for humane responses to 12 homelessness 13 • Provide a clearinghouse of information between stakeholders in a timely fashion. 14 15 Helped establish the coordination of meal providers, networking on behalf of vulnerable people- helping deliver food to those not in shelters 16 • Advocated for the necessity of street-outreach workers and peer support for 17 those experiencing homelessness 18 19 • Awarded RFP to Good Samaritan Haven to provide continued peer support work • Evaluating winter season shelter model and environment, ensuring service gaps 20 are identified, and participating in planning efforts for shelter expansion 21 By observing winter storm watches and warnings, adequate preparations can usually be 22 23 made to lessen the impact of below freezing temperature conditions on the City of Montpelier. Providing for the mass care and sheltering of residents left without heat or 24 25 electricity for an extended time and power outages are the primary challenges facing community officials. Sensitive populations such as the elderly, handicapped, or people 26 27 experiencing homelessness may be especially susceptible to extreme cold. Montpelier plans and prepares for these emergencies. That planning and preparedness effort 28 include the identification of mass care facilities and necessary resources such as cots, 29 blankets, food supplies, and generators. The City maintains partnership with local 30 providers to ensure warming shelters are in place during extreme cold events. Shelters 31 within Montpelier include Montpelier High School, Main St. School, Union School, 32 Vermont College, Trinity Church, Kellogg-Hubbard Library and City Hall. Additionally, 33 the Montpelier Senior Center serves as a warming shelter. 34 35 36

⁹ <u>https://civicclerk.blob.core.windows.net/stream/MONTPELIERVT/e039babb7a.pdf?sv=2015-12-11&sr=b&sig=oM58sZDm5UHe%2FF%2BWJ1gzgAamdkCjc39f5GmS3qlbyOo%3D&st=2021-04-26T16%3A20%3A24Z&se=2022-04-26T16%3A25%3A24Z&sp=r&rscc=no-cache&rsct=application%2Fpdf</u>

	Table 14: Extreme Cold Hazard Risk Assessment										
Hazard	Location	Vulnerability	Extent	Impact	Probability						
Extreme Cold	City wide	Elderly & disabled populations, individuals experiencing homelessness, remote structures, old/under-	Below freezing and severe wind chill factor for multiple days; depends on severity of event; (1997- wind chill	Depends on severity – additional sheltering, emergency services costs for City (2015-	Highly Likely						
		insulated structures, infrastructure (roads, water/sewer pipes)	of -30 to 60 below zero; 2015: 15 to 20 days below zero)	\$1 million in damages County wide infrastructure, water mains)							

1 6.4 Pandemic

2 The Vermont State Hazard Mitigation Plan states, "An epidemic emerges when an

3 infectious disease occurs suddenly in numbers that are in excess of normal expectancy.

4 Infectious disease outbreaks put a strain on the healthcare system and may cause

5 continuity issues for local businesses. These outbreak incidents are a danger to emergency

6 responders, healthcare providers, schools, and the public. This can include influenza (e.g.

7 *H1N1*), pertussis, West Nile virus, and many other diseases." The World Health

8 Organization defines pandemic as "an epidemic occurring worldwide, or over a very

9 wide area, crossing international boundaries and usually affecting a large number of

10 people"¹⁰.

11

The most recent pandemic was the influenza (H1N1) pandemic of 2009-2010. The H1N1 flu was relatively mild, but killed three people in Vermont. The locations of those deaths have not been reported. The novel coronavirus (SARS-CoV-2) was first detected in China at the end of 2010. It has now spread to more than 100 locations internationally.

at the end of 2019. It has now spread to more than 100 locations internationally,

16 including the United States. The disease the virus causes has been named "coronavirus

17 disease 2019" (abbreviated "COVID-19")¹¹

- 18
- 19
- 20

¹⁰ <u>https://www.who.int/bulletin/volumes/89/7/11-</u>

^{088815/}en/#:~:text=A%20pandemic%20is%20defined%20as,are%20not%20considered%20pandemics.

	Major dates in the COVID-19 pandemic include:						
•	December 2019: first human cases	•	March 24, 2020: Governor Scott enacts a				
	of COVID-19 reported by officials		'Stay Home, Stay Safe' order directing				
	in Wuhan, China		closure of in-person operations for all				
•	January 21, 2020: U.S. Centers for		non-essential businesses, requiring March				
	Disease Control (CDC) confirms		<u>24,</u>				
	first case of COVID-19	•	March 24, 2020: Governor Scott enacts a				
•	February 2020: United States		'Stay Home, Stay Safe' order directing				
	declares public health emergency		closure of in-person operations for all				
	due to COVID-19 outbreak.		non-essential businesses, requiring				
•	March 7, 2020: health officials		remote work if possible, and directing				
	announce first case of novel		residents to reduce trips outside the				
	coronavirus in Vermont		home to limit human-to-human contact.				
•	March 11, 2020: State Emergency	•	April 10, 2020: Stay Home, Stay Safe order				
	Operations Center (SEOC) partially		extended to last until May 15, 2020, and				
	activates in response to COVID-19		has been extended monthly since then.				
•	March 11, 2020: World Health	•	April 17, 2020: Governor Scott issues				
	Organization (WHO) confirms		phased "restart" plan				
	COVID-19 is a pandemic	•	January 27, 2021: Vaccinations for				
•	<u>March 13, 2020:</u> COVID-19 is		Vermonters age 75+ begin				
	declared a national emergency	•	April 6, 2021: Governor Scott releases				
•	<u>March 13, 2020:</u> Governor Scott		Vermont Forward Plan- phased reopening				
	declares a state of emergency		guide				
•	March 13, 2020: Montpelier limits	•	April 19, 2021: Vaccinations for all				
	public access to public facilities, all		Vermonters age 16+ open				
	City meetings are being held	•	June 15, 2021: State of Emergency expires				
	remotely.		and is not renewed.				

3

4

5

2 As of the writing of this plan (August 2021), there have been:

- Statewide: 25,219 cases, 260 deaths
- <u>Washington County</u>: 1,980 cases; 15 deaths
- <u>Montpelier</u>: 193 cases, deaths unknown

- 1 As shown in Figure 13, cases in Washington County increased sharply in November and
- 2 December and have continued to climb into 2021 before plateauing in April 2021.
- 3 Individuals 60+ are especially vulnerable to pandemics including COVID-19.
- 4



22 Figure 13: COVID-19 Cumulative Cases by Date in Washington County. Source: <u>VDH COVID-19 Public</u>

23 <u>Dashboards</u>

- As shown in Figure 14, 54% (1067) of COVID-19 cases in Washington County have been 1
- in residents age 40 or younger, while 47% of cases have been in residents age 40 or 2 older.
- 3
- 4 5
- Cases by Age Group 500 395 400 312 296 300 246 246 196 200 114 113 100 62 0 0.9 20-29 40-49 60-69 80*
- 6

12

- 7 Figure 14: COVID-19 Cases in Washington County by Age Group. Source: VDH COVID-19 Public 8 Dashboards
- 9 To mitigate impacts from COVID-19, the Town implemented several policies and
- 10 procedures including:
 - Highly limiting access to public facilities •
 - Moving Council and Committee meetings to remote, setting up online payment options to encourage residents to interface with the City remotely
- Postponing events and limiting services at the Senior Center to protect 14 vulnerable populations Changes to town services 15
- Increasing frequency of scheduled cleaning and sanitation efforts at City facilities, 16 especially in common spaces and highly trafficked areas 17
- Suspending use of parking meters 18
- Initiating reformation of the Capital Area Neighborhoods (CAN) program to 19 • 20 create local support systems for residents.
- To keep residents and staff apprised of changes in state and national guidance, the City 21
- put weekly response updates in the weekly report (available online) and through 22
- frequent social media updates. This included updates on the City's phased reopening 23
- 24 plans. They also developed a webpage compiling resources for the public. See Figure

1 15 and Figure 16 for graphics of the COVID updates and the City's phased reopening

2

plan

3

	vides a higher level view of the <u>facilities</u> , which will be in place	Phase I Reopening Plans for the by July 1 st :
Facility	Current Facility Status	Phase I Facility Status Updates
City Hall 39 Main St, Montpelier, VT 05602	 Closed to Public Remote Services only 	 Limited public access, only on Tuesdays and Thursdays Bathroom access limited- building open Tuesdays/Thursdays- upstairs bathrooms reserved for employees only, basement bathrooms open to the public (closest entrance to public restrooms will be the back of the City Hall building) Masks required for public access

2020 Updates

7/24 Daily Update

7/22 Daily Update 7/21 Daily Update 6/26 Daily Update 6/23 Daily Update 6/13 Daily Update 6/16 Daily Update 6/15 Daily Update 6/10 Daily Update 6/9 Daily Update 5/28 Daily Update 5/27 Daily Update 5/22 Daily Update

Figure 16 Montpelier COVID-19 Updates. Source: <u>City of</u> <u>Montpelier</u>

The scale and complexity of COVID-19 has not been seen in this country since the 1918
Spanish Flu. With a major pandemic, the hazard to Montpelier is its effect on individuals,

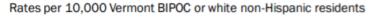
- 6 vulnerable populations, the medical system, and the economy. The current evolving
- 7 situation makes it impossible at this time to fully understand and capture short and long
- 8 term impacts in this LHMP. Some impacts that have been observed since March 2020
- 9 include:

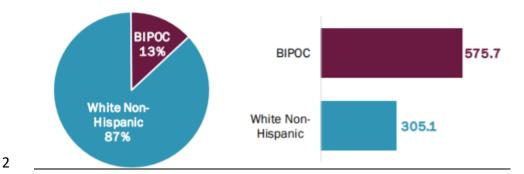
- **Economic impacts:** The City experienced a \$1.44 million decrease in revenue, including
- 12 \$525,000 in loss of parking revenue. Montpelier Alive, a nonprofit working to enhance
- 13 and support economic, social, and cultural resources in Montpelier, surveyed Montpelier
- 14 business owners on the impact of COVID-19. Some impacts noted:
- 38% of respondents noted their 2020 revenue was 75-89% of their 2019 revenue.

20% of respondents noted their 2020 revenue was 60-74% of their 2019 revenue. 1 • 27.6% of respondents said their business was not currently breaking even. 2 • 22% of respondents said that 60-74% of their lost revenue was offset by gran 3 4 Social impacts: Prior to COVID-19, the Montpelier Senior Activity Center (MSAC) was a 5 critical resource for many in the region, offering more than 75 courses and classes. 6 7 MSAC closed on March 13, 2020 and as of the writing of this plan, it remains closed for in-person group programs based on COVID-19 guidance from the State and City. In an 8 9 interview with Vermont Public Radio, MSAC Director Janna Clar noted that COVID has had a significant impact on MSAC visitors¹². These impacts include: 10 • Meals on Wheels delivery shifted from daily to 1x a week 11 • Event cancellations from spring 2020 to fall 2020 due to staff furlough 12 • Prioritizing communications and supporting people connecting to other public 13 services to address food insecurity and grocery needs 14 15 • Social isolation: members lost connection to their immediate community, or are unable to travel or receive visits from family. MSAC started to develop strategies to 16 help members connect including training on broadband access or virtual tools, and 17 conducting wellness calls through an AmeriCorps member 18 19 Montpelier area schools also went remote, which impacted childcare. The City set up an 20 afterschool daycare center to mitigate these impacts. 21 22 23 Disproportionate impacts on black, indigenous, people of color (BIPOC): The COVID-19 pandemic has had a disproportionate impact on BIPOC populations 24 25 nationwide, as well as Vermont. While BIPOC Vermonters represent 6% of the population, they represent 11% of COVID-19 cases. The Vermont Health Department 26 notes that while white Vermonters represent the majority of COVID-19 cases (87%), 27 28 nearly 1 in 8 COVID-19 cases are BIPOC, and rates of COVID-19 are nearly 2 times higher for BIPOC compared with white non-Hispanic households (see Figure 17). 29

¹² <u>https://www.vpr.org/post/how-one-vt-senior-activity-center-has-adapted-covid-19#stream/0</u>

1 in 8 COVID-19 cases are BIPOC. Rates of COVID-19 are nearly 2 times higher for BIPOC compared with white non-Hispanic residents.





3 Figure 17: COVID Rate per 10,000 Vermonters. Source: COVID-19 VDH Weekly Summary

4 Additionally, BIPOC with COVID-19 have a higher hospitalization rate than non-white

5 Hispanic people with COVID-19 (12.1 per 10,000 versus 10 versus 10,000). Chittenden

6 County has the highest rate of COVID-19 among BIPOC (833 cases per 10,000 BIPOC)

7

8 VDH notes several contributing factors that have led to these disparities, including

- 9 systemic and structural racism. The VDH Weekly Summary from 5/21/21 notes "people in
- 10 communities that are underserved may have higher rates of underlying medical

11 conditions, work in jobs with higher risk for exposure...be more likely to live in multi-

12 generational housing or congregate living spaces...have less access to personal protective

- 13 equipment and hand sanitizer".
- 14

15 In February 20201, VDH instituted a change in vaccination policy to address health

- 16 inequities, allowing eligible Vermonters to bring other household members to be
- 17 vaccinated at vaccine clinics being held statewide.

	Table 15: Pandemic Hazard Risk Assessment						
Hazard	Location	Vulnerability	Extent	Impact	Probability		
Pandemic	City-wide,	Individuals	Severe	Social, economic	Unknown;		
	County-	experiencing	\$1.44 million	impacts on	likely to		
	wide,	homelessness,	decrease in	vulnerable	reoccur		
	statewide	elderly and	City revenue	populations (seniors,	seasonally		
		disabled	Statewide:	persons			
		population,	25,219 cases,	experiencing			
		BIPOC, school-	260 deaths	homelessness,			
		aged children	Washington	disproportionate			
			<u>County</u> : 1,980	impacts on BIPOC			
				residents- higher			

	Table 15: Pandemic Hazard Risk Assessment							
Hazard	Location	Vulnerability	Extent	Impact	Probability			
			cases; 15	case rate, higher				
			deaths	hospitalization rate)				
			<u>Montpelier</u> :					
			193 cases,					
			deaths					
			unknown					

6.5 Dam Failure 1

- Montpelier is downstream of four high hazard dams: Wrightsville, Molly's Falls in Cabot, 2
- 3 East Barre, and Orange Dix Reservoir (see Table 16). While unlikely, dam failure could
- affect structures in Montpelier. The ANR Vermont Dam Inventory (VDI) defines "High 4
- Hazard" as a dam where failure or misoperation will cause loss of human life and 5
- significant property destruction (see Figure 18).

	Table 16: Dams of Concern in Montpelier						
Name	Date built	Туре	Location	Length and Height	Dimensions	Hazard Class	
Marshfield No. 6 Dam (Molly's Falls Dam, owned by GMP)	1927	Earthfill	Molly's Brook, Cabot	1,100 ft. x 48 ft.	<u>Drainage</u> : 19 sq. miles <u>Surface area:</u> 411 acres <u>Storage:</u> 9,259-acre ft. <u>Max storage:</u> 13,526 acre ft.	High hazard potential	
Wrightsville Dam	1935	Earthen	North Branch, Middlesex	1,525 ft. x 115 ft.	Drainage: 68 sq. miles Surface area: 190 acres Storage: 2,800-acre ft. Max storage: 36,000 acre ft.	High hazard potential	
East Barre Dam	1933	Jail Branch, Barre Town	Earth fill	1,632 ft. x 65 ft.	<u>Drainage</u> : 39 sq. miles <u>Surface area</u> : 687 acres <u>Storage</u> : 0-acre ft. <u>Max storage</u> : 23,550 acre ft.	High hazard potential	
Thurman W. Dix Reservoir	1950	Orange Brook	Earth/ gravity	920 ft. x 50 ft.	Drainage: 9.35 sq. miles Surface area: 119 acres Storage: 1070 -acre ft. Max storage: 2280 acre ft.	High hazard potential	

1 Wrightsville Dam

- 2 The Wrightsville Dam is located on the northeast border of Middlesex and the North
- 3 Branch of the Winooski River, approximately 4.5 miles from the confluence of the
- 4 Winooski River and Montpelier and 3 miles north of Montpelier. The dam primarily
- 5 provides flood control to the City of Montpelier and also reduces flood damage in
- 6 downstream communities including Middlesex and Waterbury. A new modeling report
- 7 with inundation maps was completed in 2018.
- 8

CLASS	HAZARD CATEGORY	POTENTIAL LOSS OF LIFE	POTENTIAL ECONOMIC LOSS	INSPECTION FREQUENCY
3	Low	None expected (No permanent structures for human habitation)	Minimal (Undeveloped to occasional structures or agriculture)	5-10 years
2	Significant	Few (No urban developments and no more than a small number of inhabitable structures)	Appreciable (Notable agriculture, industry or structures)	3-5 Years
1	High	More than few	Excessive (Extensive community, industry or agriculture)	1 Year (Annually)

9 10

0 Figure 18 Dam Hazard Classifications. Source: Vermont DEC

11 East Barre Dam

- 12 The East Barre Dam is located on the Jail Branch in East Barre, approximately 13 miles
- 13 upstream of Montpelier. The dam was one of four flood damage reduction projects
- 14 constructed by the Civilian Conservation Corps in the 1930s, and provides flood control to
- 15 primarily Barre and Montpelier and over 38 miles of the Winooski Watershed. The State of
- 16 Vermont owns the dam and the DEC operates it, and is responsible for performing dam
- 17 inspections and maintenance. The Dam's Emergency Action Plan (EAP) was last updated
- in 2012. To date, there have been no occurrences of the dam breaching. The 2018 Barre
- 19 City LHMP notes "the extent of flooding that could occur would be the equivalent of 5.8
- 20 inches of water covering the drainage area of 38.7 square miles." CVRPC performed a
- 21 dam inundation model and found that if the dam were to breach, 549.9 acres, including
- all of Barre City, would be flooded. This equates to 1,136 properties for a total damage
- amount of \$149,531,680.

1 Marshfield Dam (Molly's Falls Dam)

- 2 Molly's Falls Dam is located on the Molly's Brook in Cabot, upstream of Montpelier. During
- 3 May 2011 flooding, high water levels reached more than 3.3 feet above the top of the
- 4 service spillway; the flow of water over the spillways caused damage to roads and
- 5 culverts downstream of the dam. During Tropical Storm Irene in August 2011, high
- 6 water levels caused similar damage¹³.
- 7
- 8 In 2012, the Vermont Land Trust purchased the property from Green Mountain Power
- 9 (GMP), and in 2015, Vermont Department of Forest, Parks, and Recreation purchased the
- 10 property, creating a new Molly's Falls Pond State Park. Additionally, in 2013, an action
- 11 plan and failure study was competed, with a table top exercise attended by the City's
- 12 Fire Chief/EMD. As of 2021, GMP is currently undergoing emergency spillway
- 13 improvements to improve dam safety, including regarding "the low areas of the crest
- 14 [which will] provide adequate freeboard for the probable maximum flood (PMF) event
- and help prevent the dam from erosion due to overtopping by wave action during
- 16 floods". (Reservoir Water Level Management and Downstream Effects of Flood Routing
- 17 Review; Kleinschmidt Group, January 2018).
- 18

19 Thurman W. Dix Reservoir Dam

- 20 The Thurman W. Dix Reservoir Dam is located upstream of Montpelier on the Orange Brook
- 21 in Graniteville. The Barre City 2018 LHMP notes that the spillway is of concern, but
- 22 several leaks have bene repaired over the years to prevent leaks onto the road below
- the dam¹⁴. The Reservoir's Emergency Action Plan (EAP) identifies one home, one
- 24 business, and four roads (with the extent of overtopping that will occur) if dam failure
- should occur.
- 26

	Table 17: Dam Failure Hazard Risk Assessment								
Hazard	Location	Vulnerability	Extent	Impact	Probability				
Dam	Wrightsville: area	Commercial &	<u>Wrightsville</u>	Wrightsville:	Low				
Failure	along North Branch	residential	<u>Dam:</u>	\$187, 200,000					
	and Winooski Rivers	structures,	<u>Marshfield</u>	in potential					
	(Rt. 12 from Dam to	road & culvert	<u>Dam:</u> During	property losses					
	Winooski River, Rt. 2	infrastructure	TS Irene, 542	Marshfield: \$10					
	along Winooski		ft. above sea	million in					
	River to confluence		level (normally	potential					
	w/ Stevens Branch,		536 ft.)	damage if					

¹³ <u>https://cabotvt.us/wp-content/uploads/2019/05/Exh.-GMP-AH-5-Hydrologic-and-Hydraulic-Analysis-of-Downstream-Flooding.pdf</u>

https://www.barrecity.org/client_media/files/DPS/Barre%20City%202017%20Reduced%20Hazard%20Mitig

ation%20Plan.pdf

	Table 17:	Dam Failure H	lazard Risk Asse	essment	
Hazard	Location	Vulnerability	Extent	Impact	Probability
	railroad facilities in		<u>East Barre</u>	damage to	
	Montpelier, Berlin,		<u>Dam:</u> 5.8″ of	power plant	
	Moretown,		water over 38.7	<u>East Barre</u>	
	Middlesex)		sq. mile	<u>Dam</u> : If all of	
	<u>Marshfield</u> : Area		drainage area	Barre City	
	downstream of		<u>Thurman W</u>	flooded, \$149,	
	Marshfield Dam		<u>Dix</u> : 1 home,1	531, 680 in	
	<u>East Barre: Mapped</u>		business, 4	damages	
	inundation areas		roads	<u>Thurman W.</u>	
	include populations			<u>Dix</u> : financial	
	in Barre City, Barre			impact	
	Town, Montpelier,			unknown	
	Middlesex, and				
	Moretown, public				
	and private				
	infrastructure, roads,				
	residences, natural				
	features (38.7 sq.				
	mile drainage area)				
	Thurman Dix Dams:				
	Orange, Barre City,				
	Montpelier (9.1 sq.				
	mile drainage area)				

6.6 Water Supply Contamination

2 The City of Montpelier distributes an average of 1 million gallons of water to Montpelier 3 and Berlin residents each day. (Montpelier provides municipal water service to over 2,500 commercial and residential customers within the city limits and about 500 4 5 customers in Berlin Fire District 1, and the Montpelier Junction Railroad Station, the U-6 32 Junior/Senior High School, the Hill Top Apartments in Berlin, as well as four 7 residences in Berlin. In addition, there is one private water system—a private well and 8 storage tank serving the Murray Hill development. All other home owners are on private 9 wells.) 10 11 The city's municipal water is drawn by siphon from its source at Berlin Pond, and passes

- 12 through a rapid sand filtration plant before being transmitted into the city's grid of
- 13 mains. The system has capacity to about 900 feet. Special pressure districts operate in
- 14 the Terrace Street area and on Towne Hill. Potential service areas are generally
- 15 established below the 900-foot elevation, except where special infrastructure can be

- 1 installed, as on Terrace Street and Towne Hill.
- 2

3 The purity and security of its water supply is one of the City's greatest concerns. While 4 Montpelier appears to have an adequate supply of water, there is some concern over the yield and quality of the system over time. The City maintains a Source Water 5 Protection Plan (SPP) for Berlin Pond and the contributing drainage area. This plan was 6 7 last amended in 2019. The Plan notes "There are no other potable water sources of supply 8 available to the City. There are no regional interconnections to systems having alternative sources of water supply." The Plan notes that the Pond is susceptible to contamination 9 from several sources: 10 On-pond recreation. 11 12 • Chemical spills from vehicles traveling on Interstate 89 and chemical spills from

- 13 vehicles traveling on secondary roads within the source protection areas.
- Potential vehicle fluid contamination from towing and oil change business
 located within the Source Protection Area. Potential leaks from possible
 underground fuel storage tanks as well as indoor fuel tanks near floor drain.
- Residential Properties which use subsurface septic systems located within the
 source protection area. The improper use and disposal of pesticides, herbicides,
 and fertilizers or other household wastes.
 - Logging Activities within Source Protection Area (SPA).
 - Hazardous Waste Sites.
- 21 22

20

Recreational use currently includes swimming, fishing and boating (non- combustion 23 24 motors only). Ice fishing shanties are allowed and gas-powered ice augers are specifically prohibited. The SPP notes that "other groups are continuing work to have the 25 Pond again closed to recreation." City staff have noted an increase in turbidity levels in 26 the summer month since the last LHMP update in 2015. The City has discussed 27 treatment of contaminants including Cryptosporidium, the treatment system would 28 include an early warning detection system and Ultraviolet disinfection. The estimated 29 cost for this system is \$5 million. Additional recommendations outlined in the 2017 plan 30 31 include:

- Continue water quality monitoring at designated tributary sites.
- Distribute a letter that explains source protection and active strategies for
 homeowner participation. Include educational pamphlet about septic tank
 maintenance (SepticSmart brochure) and the SPA map
- Consider adding Source Protection Area Map to Consumer Confidence Report.
- Updated Source Protection Area Map will be sent to local emergency agencies.
- Coordinate with all appropriate agencies & entities to plan and participate in a
 mock hazardous waste spill on I-89.
- Continue to pursue the purchase of land in the Source Protection Area.

- Educate source protection area land owners about source protection.
 - Communicate annually with Towing/Oil change business about hazardous chemical containment and proper disposal.
- Investigate whether the underground storage tanks on previously identified
 - propertied are still present (2000 Map Appendix A). Encourage the removal of tanks if applicable.
- 6 7

2

3

4

5

Table 18: Water Supply Contamination Hazard Matrix							
Hazard	Location	Vulnerability	Extent	Impact	Probability		
Water Supply	Municipal	City of	Severe- Berlin	Costs associated	Low		
Contamination	Water	Montpelier	Pond is sole	with remediation			
	Supply at	and Town of	source of	of potential			
	Berlin pond	Berlin	readily	petroleum			
			available	pollution or			
			drinking	clearing of water			
			water for City	intake pipe- \$5			
			-	million or more			

8 6.7 Hazardous Materials (fixed & transport)

- 9 Recent History of Occurrences (from Vermont Agency of Natural Resources Vermont
- 10 Environmental Research Tool
- 11
- 12 *MODF: Mineral oil dielectric fluid
- 13

			Product		Responsible
Year	Facility Name	Nature of Incident	Contaminants	Quant	Party
	Associated	Heating Oil UST leak	#2 Fuel Oil		Vermont
	Industries of				Federal Bank
2020	Vermont				
	CV Transfer	TT tipped over	Motor Oil		Salvation Army
2020	Station			5-15 G	
	Dewey	Refrigerant Leak			National Life
	Building -				Group
	National Life				
2020	Campus				
	Former	slow leak from pole	MODF (mineral		GMP
	Grossman's	mounted	oil dielectric		
2020	Property	transformer.	fluid)	<2 G	
	Gonyaw	Above Ground Tank	#2 Fuel Oil		Irving Energy
2020	Residence	overfill		2.5-3 G	
	North Branch	Vehicle in river	N/A		Unknown
2020	River			UNK	

			Product		Responsible
Year	Facility Name	Nature of Incident	Contaminants	Quant	Party
		Vehicle/Equipment	Diesel		Unknown
		fluids release (non-			
2020	Post Office	accident)		5 G	
		TT accident, vehicle	Diesel		Todd Chaney
2020	Roadside	fluids lost		UNK	LLC
2020	Roadside	Antifreeze leak.	Anti-freeze	3 G	GMP
		Presumed leaking	Gasoline		
2020	Roadway	vehicle gas tank		UNK	
2019	Montpelier	Hydraulic Equipment	Hydraulic Oil	3.5 G	GMP
	Service Center	Failure			
2019	Montpelier	Release from drum(s)	#2 Fuel Oil		City of
	Stump Dump	awaiting proper			Montpelier
0010		disposal			
2019	National Life	blown hose on	Hydraulic Oil	50 G	Myers
2010	Dell'ester	garbage truck		10.0	Container Co
2019	Parking lot	Vegetable oil spill in		10 G	BGS
2019	Roadside	parking lot	Diesel	UNK G	
2019	Roduside	diesel spill on roadside	Diesei	UNK G	unknown
2019	Roadside	Vehicle/Equipment	Diesel	UNK	Walker
2015	Roduside	accident, vehicle	Diesei		Construction
		fluids lost			construction
2019	Roadside	Vehicle/Equipment	Anti-freeze,	5 G	Todd Howard
		accident, vehicle	Motor Oil		
		fluids lost			
2019	Roadside	Vehicle/Equipment	Hydraulic Oil	25 G	Fairmont Farms
		fluids release (non-			
		accident)			
2019	Roadway	Hydraulic Equipment	Hydraulic Oil	7 G	GMP
		Failure			
2019	Montpelier	Hydraulic Equipment	Hydraulic Oil	3.5 G	GMP
	Service Center	Failure			
2019	Bridge Project	Motor Fuel; UST	Gasoline	UNK	City of
		release			Montpelier
2019	Champlain	Hose started leaking	Gasoline	4-6 G	Wesco, Inc/
	Farms				Champlain
2012					Farms
2019	Champlain	Contamination found	Diesel,	UNK	Wesco, Inc/
	Farms	during UST upgrades	Kerosene		Champlain
					Farms

			Product		Responsible
Year	Facility Name	Nature of Incident	Contaminants	Quant	Party
		(lining single-wall tanks)			
2019	Costagliola Residence	Newly installed AST leaked	#2 Fuel Oil	2-5 G	Oil Co, Tank Installer, or Iandlord
2019	CV Transfer Station	Above Ground Tank overfill	Diesel	200 G	S.B. Collins, Inc./Jolley/Smar t Stop
2019	Former Bulk Facility	Historic contamination from bulk facility identified during redevelopment		UNK	Global Partners LP/Jiffy Mart
2019	Jiffy Mart	Petroleum releases observed during UST removals at multiple locations on property.	#2 Fuel Oil, Gasoline	TBD	Global Partners LP/Jiffy Mart
2019	Jiffy Mart Store (Formerly Kurrle Fuels)	Customers overfilling fuel cans, spilling fuel	Diesel	UNK Gallons	Global Montello Group Corp/Jiffy Mart
2019	Montpelier City ROW	Cont. found during subsurface work.	Unknown/unsp ecified Petroleum	UNK-	City of Montpelier
2018	Capitol Deli	Fuel disp. release; vehicle drove off w/hose attached	Gasoline	2-3 G	Wesco, Inc/Champlain Farms
2018	Cumberland Farms	Customer in car during fueling, shut off failed.	Gasoline	2 G	Cumberland Farms Inc.
2018	Fechter Residence	Above Ground Tank line (piping), fitting, filter leak	#2 Fuel Oil	UNK	Juliana Fechter
2018	GMP	Transformer fell over	MODF	24 G	GMP
2018	GMP Montpelier Service Center	Transformer tipped over in back of truck	MODF	2 G	GMP
2010	GMP Montpelier	Transformer/		2.5	
2018	Service Center	Capacitor release	MODF	2 G	GMP

			Product		Responsible
Year	Facility Name	Nature of Incident	Contaminants	Quant	Party
	GMP	Hole in 10 Kv			
2018	Transformer	Transformer	MODF	10 G	GMP
2018	Montpelier	Above Ground Tank	#2 Fuel Oil	1 G	Irving Energy
	WWTP	overfill			
2018	Parker's	Fuel	Gasoline	1 G	Parker's
	Quick Stop	dispenser/dispensing			Quick Stop
		release			
2018	Roadside	Downed transformer	MODF	8 G	GMP
		due to wind storm			
2018	Roadside	Downed transformer	MODF	1 G	GMP
		due to wind storm			
2018	Roadside	Oil pan on car	Motor Oil	1 G	Michael
		ruptured during			Leyward
		recovery from ditch			
2018	Roadside	Construction vehicle	Diesel	45 G	Walker
		crash			Construction
2018	Roadside	Coolant line		3 G	Casella Waste
		damaged on Casella			Management,
		truck.			Inc.
2018	Roadway @	Release from drip	Hydraulic Oil	2 G	John Pelky
	Pelky Property	pan under equipment			
2018	Washington	Blown hose on truck	Hydraulic Oil	3-4 G	Casella Waste
	Electric Co-op				Management,
					Inc.
	Anderson				
2017	Property	Leaking AST	#2 Fuel Oil		Jon Anderson
2017	Champlain	Fuel Station; vehicle	Gasoline	25 G	Wesco,
	Farms/Wesco	drove off w/hose			Inc/Champlain
		attached			Farms
2017	Cumberland	Gasoline release	Gasoline	15 G	Cumberland
	Farms				Farms Inc.
2017	Griefen	Above Ground Tank	#2 Fuel Oil	UNK	Zachary Griefen
	Residence	leak or failure			
2017	Montpelier	Spilled acid container	Corrosives	1 G	City of
	WWTP		(Acids/Bases)		Montpelier
					WWTP
2017	Newman	Above Ground Tank	#2 Fuel Oil	2 G	Trono Fuels
	Residence	overfill			
2017	roadside	Car hit pole	MODF	2 G	GMP
2017	Roadside	Cont. found during	Gasoline	UNK	City of
		subsurface work			Montpelier

			Product		Responsible
Year	Facility Name	Nature of Incident	Contaminants	Quant	Party
2017	roadside	New transformer leaked	MODF	1 G	GMP
2017	Roadside	Staining on road	N/A	UNK	Percy's Construction
2017	Roadside	Transformer/ Capacitor release	MODF	4-5 G	GMP
2017	roadway	Strong gasoline odor reported	Gasoline		Unknown
2017	roadway/roads ide	Truck rear ended causing release of cargo		100 G	Pike Industries
2017	Sampson residence	Contamination found during tank pull	#2 Fuel Oil	UNK Gs	Harold Sampson
2017	State House	Lithium-ion battery malfunction			Not Provided
2016	Aja Residence	Release from UST	#2 Fuel Oil		Joe Aja Wesco, Inc./
2016	Champlain Farms Shell	Fuel Station; failed shut off	Gasoline	5 G	Champlain Farms
2010	Champlain Farms Shell	Not nozzle - hose	Casalina	2.5 G	Wesco, Inc/ Champlain Farms
2016	240-M1 Cumberland Farms	failure Fuel Station; failed shut off	Gasoline Gasoline	5-10 G	Cumberland Farms Inc.
2010	Cumberland Farms	Fuel Station; failed shut off	Gasoline	2 G	Cumberland Farms Inc.
2016	Cumberland Farms #4024	Delivery truck leaking diesel fuel from generator.	Diesel	2 G	Cumberland Farms Inc.
2016	Dog River	Sheen on Dog River	Biological (e.g. Algae, Bio- sheen)		NA
2016	GMP Montpelier Service Center	Not failed shut-off. Leak at nozzle	Diesel	<2 G	GMP
2016	Kurrle Fuels	Elevated PID readings in soil	#2 Fuel Oil, Diesel, Kerosene		Kurrle Fuels
2016	McNeer Residence	closed in place UST removal	#2 Fuel Oil		Craig McNeer

			Product		Responsible
Year	Facility Name	Nature of Incident	Contaminants	Quant	Party
2016	Nedde Essex LLC.	Hydraulic equip. failure in elevator.	Hydraulic Oil	UNK	Neti Essex LLC
2016	No. Montpelier Garage VTRANS	Hydraulic Equip. Failure	Hydraulic Oil	30 G	VTrans
2016	Roadside	Equip. failure- Antifreeze	Anti-freeze	10 G	VTrans
2016	Roadside	Vehicle accident, vehicle fluids lost	Diesel	10-15 G	Don Gallison Trucking, LLC
2016	Wayside Restaurant	Release from service truck	Diesel	<50 G	Unknown
2016	Weatherization & Renovation of Montpelier	Fuel release near North Branch of the Winooski River	Diesel	10 G	Elliot Curtin
2015	Cabot Distributing	Ammonia leak	Vapors/Odors/ Smoke		Cabot Creamery
2015	CV Transfer	Capacitor and Transformer	MODF	2 G	GMP
2015	DJs Convenience Store	Loose fitting on tank top; tank overfilled; ~3 g fuel oil on floor.	#2 Fuel Oil	3 G	Packards? John Seviti (property owner)? Unclear
2015	GMP Montpelier facility	Leaking transformer	MODF	<1 G	GMP
2015	Montpelier ROW	Impacted soil found during bike path project prep			City of Montpelier
2015	Roadside	Transformer leak	MODF	3 G	GMP
2015	Roadside	Hose reel fell off delivery truck	#2 Fuel Oil	<2 G	Bourne's Energy
2015	Roadside	Weather related electric pole/transformer collapse	MODF	10 G	GMP
2015	VT Land Trust Property	Release from tank during excavation	Gasoline	20-30 G	Vermont Land Trust
2015	Whalen Residence	Oil out vent	#2 Fuel Oil	2 G	Irving Energy

2 The Montpelier LHMP Committee found the Montpelier Junction area and the adjacent

3 road network in the vicinity of and extending to the Interstate 89 to be particularly

- 1 vulnerable to hazardous material events. Montpelier Junction is located in the
- 2 neighboring town of Berlin but due to its proximity it is an area of concern to
- 3 Montpelier. Montpelier Junction is located at the confluence of the Dog and Winooski
- 4 Rivers, and at the interchange of Central Vermont's most significant railroads, the
- 5 Montpelier Junction area contains a variety of industrial uses. The Capitol Steel & Supply
- 6 Company is located within the area's NFIP designated 100-year floodplain and Duke
- 7 Energy's Berlin Propane Terminal (120,000 gallons of pressurized propane in above
 8 ground tanks) is located just beyond the floodplain, in addition to various storage
- 9 facilities in and out of the floodplain. The railroad transports a variety of materials that
- 10 could pose a threat to the area, in addition to the hazardous materials located onsite.
- 11 The Berlin Police Department estimates that 100,000 gallons of additional propane sits in
- railcars and approximately 30 trucks make stops in Montpelier Junction daily.
- 13
- 14 The grade and approach to northbound Interstate 89 Exit 8 has contributed to transport
- accidents of vehicles carrying hazardous materials. The September 2002 incident cost the
- 16 City of Montpelier \$1,377 for response and clean-up efforts. This type of incident not
- 17 only affects the City financially but can detrimentally affect public safety of travelers
- along Interstate 89, potentially close a major transportation corridor in the State of
- 19 Vermont (Interstate 89) and can have negatively affect the environment. Considering the
- factors which contribute to this hazard plus past occurrences, the probability and
- 21 likelihood of a reoccurring incident is likely.
- 22
- 23 Mobile sources are in addition to the Tier II sites that are depicted on the Hazardous
- 24 Analysis Map. Areas potentially affected by a hazardous material incident in this area are
- 25 the Winooski River, the New England Central Railroad, the Washington County Railroad,
- 26 Interstate 89, Route 2, the Montpelier Wastewater Treatment Plant, and potentially the
- 27 Vermont State House. The nearest hazmat truck is located 35 miles away at the IBM
- 28 Facility in Essex Junction. The nearest hazmat decontamination trailer is located 5 miles
- 29 away at the Berlin Fire Station.
- 30
- 31 In addition to hazardous materials incidents, Montpelier LHMP Committee members
- noted the potential presence of hazardous materials in soil and water should also be discussed.
- 34

35 Fixed Hazardous Materials

- 36 In accordance with Act 52 (H.269) An Act relating to the transportation and disposal of
- 37 *excavated development soils legally described as solid waste (2015)*, the Vermont
- 38 Department of Environmental Conservation (DEC) conducted statewide soil sampling to
- 39 determine background concentrations of polycyclic aromatic hydrocarbons (PAHs),

arsenic, and lead in urban areas¹⁵. As a result of this study, a designated Urban
 Background Area was created on the Vermont Natural Resources Atlas, which displays
 various environmental information through GIS. A portion of Montpelier is in this

- various environmental information through GIS. A portion of Montpelier is in this
 Designated Urban Soil zone, designating specific options for the reuse or disposal of
- 5 soils contaminated with PAHs, arsenic, or lead. Additionally, DEC set thresholds based
- 6 on current background concentrations of these contaminants¹⁶.
- 7

8 Montpelier has several Brownfield sites. One site is 1 Taylor Street, which has

- 9 subsequently been redeveloped as the Taylor Street Transit Facility. Primary
- 10 contaminants at the site included polychlorinated biphenyls (PCB), metals (primarily
- 11 lead), and polynuclear aromatic hydrocarbons (PAHs). The City website notes "Remedial
- 12 efforts have included removal and disposal of PCB contaminated shallow soils and
- 13 installation of a cap of clean gravel. These efforts have reduced the risk of public
- 14 exposure to contaminants for the current use as a parking lot. However, significant
- volumes of contaminated materials remain beneath the Subject Area which will require
- 16 management/remediation should use of the area change."
- 17

Additionally, per- and polyfluoroalkyl substances (PFAS) is an emerging contaminant of 18 concern that will require more research and analysis in future years. The primary concern 19 20 surrounding PFAS is contaminated drinking water. The Vermont DEC website notes that "since discovering PFOA in Bennington and North Bennington in 2016, the Vermont 21 Department of Environmental Conservation (DEC) has partnered with other state and 22 federal agencies to clean up existing PFAS and mitigate current and future exposures"¹⁷. Act 23 24 21 (passed in 2019) required approximately 650 Public Community and Non-Transient Drinking Water systems to test for PFAS. DEC has also initiated litigation against PFAS 25 manufacturers, seeking damages which could result in funding for cleanup, treatment, 26 27 and removal.

28

29 In Montpelier, potential sources of PFAS contamination are from landfill leachate (liquid

- 30 that leaches from a landfill). This liquid is collected and trucked to the Montpelier Water
- Resource Recovery Facility (WWRF) to be processed. In FY18, the MWRRF received 10,
- 32 946,113 gallons of leachate; 6,930,321 gallons were from Casella's Coventry landfill. The
- 33 State has found low levels of PFAS in leachate from the Coventry landfill and has
- 34 conducted two rounds of sampling at the Montpelier WRRF. ¹⁸ The first report, released
- in the spring of 2018, found PFAS levels in influent and effluent samples to be generally

¹⁶ <u>https://dec.vermont.gov/sites/dec/files/wmp/Sites/2020.02.21.development.soils_factsheet.pdf</u>

11&sr=b&sig=xmZHbxKsipY60Ag%2FV58rvOs8ZxAM1Xp5YTBzv7w6jIo%3D&st=2021-04-

¹⁵ <u>https://dec.vermont.gov/sites/dec/files/wmp/Sites/4.11.17.TextOnly.Vermont.Soil</u> .Report.FINAL .pdf

¹⁷ <u>https://dec.vermont.gov/pfas</u>

¹⁸ <u>https://civicclerk.blob.core.windows.net/stream/MONTPELIERVT/1f72aac44f.pdf?sv=2015-12-</u>

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- 1 very low, less than 10 ng/L. The second report found average concentration levels in the
- 2 effluent to be around 69.5 ng/L based on nine (9) sample points. The current wastewater
- 3 treatment process is unable to remove PFAS substances from wastewater (raw
- 4 sewage/leachate/septage/biosolids). The Health Advisory Limit set by EPA is 70 ng/L in
- 5 drinking water, so the average PFAS levels in the WWRF effluent meet EPA drinking
- 6 water standards. Vermont has not established a PFAS discharge limit for wastewater
- treatment plans and the timeline for regulation is unknown. As of February 2020, the
 City plans on:
- 8 City plans on:
- 9 Continuing to work with the State of Vermont to evaluate and monitor PFAS levels
 10 at the WWRF.
- Working with Casella in looking at PFAS treatment alternatives. Casella's Act 250
 permit for their recent expansion requires exploring alternatives for treatment at
 both the landfill and at Wastewater treatment facilities.
- Allow Montpelier to continue to accept and treat leachate as it is currently the only viable treatment alternative with the lowest environmental impact.¹⁹
- 16

Table 19: Hazardous Materials Hazard Matrix									
Hazard	Location	Vulnerability	Extent	Impact	Probability				
Hazardous Materials (fixed & transport)	Interstate 89 northbound Exit 8, exit ramp, section of Memorial Drive to Dog River Road to Montpelier Junction (see Areas of Local Concern Map) Fixed hazardous <u>materials</u> : Urban Soil areas, brownfield sites, dry cleaner locations, possible PFAS contamination	Winooski River, New England Central Railroad, Washington County Railroad, Interstate 89, Route 2, Montpelier Wastewater Treatment Plant, and potentially Vermont State House.	Moderate	September 2002 incident \$1,377 for response and clean- up efforts	Highly likely				

17 **6.8 Cyber Disruption**

- 18 Cyber disruptions may be driven by criminal motives for profit, extortion, or theft, or
- 19 deliberate attacks to destroy, damage, or interfere with infrastructure systems. Cyber
- 20 terrorism is a deliberate act of computer-to-computer attack that undermines the
- 21 confidentiality, integrity, or availability of a computer or computer system or information.

¹⁹ <u>https://civicclerk.blob.core.windows.net/stream/MONTPELIERVT/1f72aac44f.pdf?sv=2015-12-</u> <u>11&sr=b&sig=xmZHbxKsipY60Ag%2FV58rvOs8ZxAM1Xp5YTBzv7w6jIo%3D&st=2021-04-</u> <u>19T19%3A45%3A35Z&se=2022-04-19T19%3A50%3A35Z&sp=r&rscc=no-cache&rsct=application%2Fpdf</u>

- 1 Cyber disruption is a hazard that touches many aspects of our communities: industry,
- 2 government, health, business, and private. The rapid growth of social media use and
- 3 technology has increased the potential of cyber disruption exponentially. The
- 4 commonplace use of computers in practically every office and system contributes to the
- 5 complexity of protecting and mitigating cyber threats. Because Montpelier is the capital
- 6 city and seat of state government in Vermont, there exists a heightened threat of cyber
- 7 terrorism on state systems that could have potential ripple effects on the City's
- 8 information systems. In order to mitigate for this risk, the City's Information Technology
- 9 Department regularly monitors information systems for viruses and other potential
- 10 threats and the City has redundant server locations to prevent any disruptions. City staff
- also regularly participates in state cyber security efforts to assess and mitigate thesethreats.
- 13
- 14 The City currently contracts with VC3, an IT services company that plans, implements, and
- 15 manages technology projects for the commercial and public sector. Services provided to
- 16 the City include:
- 24/7 monitoring support
- Virtual desktop environment
- 19 Anti-virus/anti malware
- 20 Proactive patching
- Office 365
 - MDM on Police iPads
- 23 When asked about vulnerabilities, Daniel Jones of VC3 stated "the biggest security
- 24 window for Local Government is email/Phishing/Ransomware exploitations, but that is not
- 25 the only area". He also mentioned outdated/unsupported operating systems, and
- 26 outdated/vulnerable software as vulnerabilities, as there have been examples in other
- 27 local governments of someone gaining access to a Windows 7 computer and taking
- advantage of outdated remote control software that had been left on the machine.
- 29

22

- 30 Part of the virtual desktop service is an Office 365 license, and VC3 is presently
- 31 migrating the City away from their traditional on premise Exchange set up (where
- 32 servers are kept at physical locations) to Office 365 (a cloud-based software that runs
- 33 through a subscription). There have been two critical vulnerabilities that have come to
- light in the last 3-4 months impacting traditional Exchange environments.
- 35
- Future plans include working with the City to implement additional security measuressuch as:
- 2nd Tier Advanced Endpoint Protection
- 39 Advanced Threat Protection (Email)
- 40 Phishing Simulator and Training

- Dark Web Monitoring
 - Replace/Upgrade outdated servers
 - Replace network routers/switches
- 3 4 5

8

16

17

1

2

John Odum, City Clerk, is also working on increasing election security. In addition to the

- 6 Secretary of State's security requirement around elections, Montpelier does the
- 7 following to maintain security:
 - Avoid wireless networks, work on a dedicated network segment.
- Digitally fingerprint voter data and load into a block chain which alerts to
- 10 tampering and could signal to switch to off-network backups
- Limit to two SoS system accounts for City Clerk and Deputy

	Table 20: Cyber Disruption Hazard Matrix									
Hazard	Location	Vulnerability	Extent	Impact	Probability					
Cyber Disruption	Information systems	City of Montpelier, residents, businesses, State Offices	Severe; Generally no direct effects on built environment	Costs associated with data loss, secure or personal information leaks, etc.	Low					

12 **7. Mitigation**

7.1 Master Plan Goals that Support Local Hazard Mitigation

- The following goals were incorporated into the 2017 City Master Plan related to hazardmitigation:
 - Expand set-backs and buffer ordinances around water-ways to increase natural flood protection.
- Alter mowing practices to ensure that landowners near waterways allow natural
 vegetation to re-emerge for flood protection.
- Consider the addition of a Shoreline Overlay District to the zoning ordinance and
 design guidelines that can preserve and enhance the pollution filtering, flood
 mitigating, aesthetic, and recreational value of riverfronts.
- Conform and comply with existing National Flood Insurance Program requirements
 by analyzing and updating our existing floodplain regulations as per the NFIP
 Community Floodplain Management Regulations Review Checklist and Agency of
 Natural Resources suggestions.
- Articulate a pattern of safe and flood-resilient growth by designating zones of uses
 and densities in flood hazard areas.

1	 Develop higher standards of review and/or regulatory requirements in the
2	floodplain.
3	• Consider policies that provide density bonuses for development that avoids the
4	floodplain.
5	• Preserve and promote open spaces and the natural and beneficial functions of
6	floodplains.
7 8	 Maintain Montpelier's Community Rating System (CRS) standing by preserving the natural and beneficial functions of the floodplain. Consider:
9	 Identifying all portions of the city and county parks, forest preserves, state parks
10	and state forests, publicly owned beaches, or natural areas within the floodplain
11	that may be counted for open space credit.
12	 Maintaining private wildlife or nature preserves for open space purposes.
13	• Work with State and Federal authorities to reduce the risk of ice jam flooding.
14	
15	The Montpelier City Master plan will be updated in 2022. The goal of this Local
16	Hazard Mitigation Plan is to:
17	• To take actions to reduce or eliminate the long-term risk to human life and property
18	from:
19	 Fluvial Erosion/Inundation Flooding
20	 Severe Winter Storms (Snow, Ice)
21	∘ Cold
22	o Pandemic
23	o Dam Failure
24	 Water Supply Contamination
25	 Hazardous Materials
26	 Cyber Disruption
27	
28	Specific hazard mitigation strategies related to goals of the 2021 Plan include:
29	 Ensure existing and future drainage systems are adequate and functioning
30 31	properly. Processory and provent development in preas where patural bazard potential is high
32	 Preserve and prevent development in areas where natural hazard potential is high. Ensure that all residents and business owners are aware of potential
33	hazards and educated on ways they can protect themselves and their
33 34	property
35	 Improve communication plans and public messaging of hazards at all stages
36	(before, during, after)
37	 Ensure that emergency response services and critical facilities functions
38	are not interrupted by all hazards
39	 Provide and maintain a reliable, functional infrastructure that meets the
40	needs of the public and adapts to a changing climate
-	

7.2 Identified Hazard Mitigation Programs, Projects & Activities

- 2 Hazard mitigation programs, projects and activities that were identified for
- 3 implementation are in **Table 21** below.

4

Table 21: 2021-2026 Mitigation Strategies								
Hazard Mitigated	Mitigation Action	Local Leadership	Prioritization	Possible Resources ²⁰	Time Frame			
All hazards	Initiate process of periodically update COOPs to include all hazards approach (include cyber disruption, hazardous material) and regularly exercise COOPs	Emergency Mgmt. team, City staff Fire Chief/Police Chief/City Manager's Office	Medium	City budget/, external grant funding as available ²¹	2021-2025			
All hazards	Increase education and awareness re: VT Alert	Planning Dept Director	Low	City budget/, external grant funding as available	2021 to 2024 (2+ years)			
All hazards	Investigate methods to gather information from residents on streets and areas of local concern	CAN network	Low	CAN network	2021 to 2024 (2+ years)			
All hazards	Produce/distribute emergency preparedness information about severe winter weather hazards, extreme cold hazards	City Manager's Office/Fire Chief/Police Chief/DPW Director	Low	City budget/, external grant funding as available	2021-2025 (Annual)			
Fluvial Erosion/ Inundation Flooding	Develop flood notification plan (web, TV, phone, radio). Could include multi-hazard public communication/ notification plan, policy for when/how/who (SOP)	Planning Department Director	High	City budget/, external grant funding as available	2021-2023 (1-2 yrs.)			

²⁰ HMGP – Hazard Mitigation Grant Program, EMGP – Emergency Management Grant Program, PSIC/NTIA – National Telecommunications and Information Administration, USDA – United States Dept. of Agriculture

²¹ Could include but not limited to FEMA mitigation grants (FMA, HMGP, BRIC (formerly PDM), USDA grants, HUD grants, EPA grants, VTrans grants, Ecosystem Restoration grants

Table 21: 2021-2026 Mitigation Strategies									
Hazard Mitigated	Mitigation Action	Local Leadership	Prioritization	Possible Resources ²⁰	Time Frame				
Fluvial Erosion/ Inundation Flooding	Remove flood-prone heating systems below from structures connected to District Heating Plant	DPW Director	High	HMGP/ City budget/ external grant funding as available	2021-2023 (1-2 yrs.)				
Fluvial Erosion/ Inundation Flooding	Amend 2018 River Hazard Area Regulations and Zoning Regulations to add critical facilities language	Planning Dept Director	Low/medium	City budget/, external grant funding as available	Will be amended in tandem with other amendments, timeline unknown				
Fluvial Erosion/ Inundation Flooding	Extend underground wastewater effluent piping further upriver to melt ice formation around Cemetery Bend (1,000 ft.)	DPW Director, Fire Chief	High/ Medium	FEMA, WW Discharge permit	2021-2027 (4+years)				
Fluvial Erosion/ Inundation Flooding	Continue partnership with River Conservancy to develop Confluence Park riparian area to repair riparian buffers, provide safe access to the river, provide educational components to inform/educate on importance of riparian buffers	City Manager's Office/Parks Dept. Director, River Conservancy	Low	City budget/, external grant funding as available	2021 to 2024 (2+ years)				
Fluvial Erosion/ Inundation Flooding	Upgrade segments identified as Very High Priority in Road Erosion Inventory	CVRPC, DPW Director	High (annual in order to maintain compliance w/ MRGP)	City budget/, external grant funding as available/ CVRPC, VTrans (Grants in Aid, Better Roads)	2021-2025 (Annual in compliance w/ MRGP)				

	Table 21: 2021-2026 Mitigation Strategies								
Hazard Mitigated	Mitigation Action	Local Leadership	Prioritization	Possible Resources ²⁰	Time Frame				
Fluvial Erosion/ Inundation Flooding	Develop strategy to address repetitive loss properties	Planning Dept Director	Low	City budget/, external grant funding as available	2021 to 2024 (2+ years)				
Fluvial Erosion/ Inundation Flooding	Implement priority stormwater projects identified in Montpelier SWMP (City recently purchased hydro-seeder to implement best management practices)	DPW Director	High (annual in order to maintain compliance w/ MRGP)	VTDEC, MRGP Grants in Aid, Better Roads, City budget/, external grant funding as available, CVRPC	2021-2025 (Regular maintenance activities identified in SWMP are performed and evaluated for improvement on an annual basis to maintain compliance w/ MRGP)				
Extreme Cold	Maintain supplies (floor heaters) in the Fire Dept to loan out in case of severe emergency; develop internal use policy for loaning out equipment	Fire Chief	Medium	City budget/, external grant funding as available	2021-2023 (1-2 yrs.)				
Pandemic	Create resiliency within departments for technology needs (laptops, network extenders, etc.) including Mobile Dispatch Center, transitioning to cloud platform	City Manager's Office/Finance Dept/Dispatch Center/Police Chief	Medium	City budget/, external grant funding as available	2021-2023 (1-2 yrs.)				

	Table 21: 2021-2026 Mitigation Strategies									
Hazard Mitigated	Mitigation Action	Local Leadership	Prioritization	Possible Resources ²⁰	Time Frame					
Pandemic	Create emergency plans for Council meetings and elections to ensure community and staff safety	City Clerk	Medium	City budget/, external grant funding as available	2021-2023 (1-2 yrs.)					
Dam Failure	Add inundation maps from 4 local dams to City website, information on dam failure to website	EMD	High	City budget/, external grant funding as available	2021-2022 (<1 year)					
Dam Failure	Investigate funding for study to examine impacts of Marshfield dam breach/develop response plan- roads impacted, infrastructure impacted, etc.	EMD/ DPW Director	Medium	FEMA, City budget/, external grant funding as available	2021 to 2024 (2+ years)					
Water Supply Contamination	Implement recommendations in 2019 Source Protection Plan	DPW Director	Medium	City budget/, external grant funding as available	2021-2023 (1-2 yrs.)					
Water Supply Contamination	Continue to engage w/ DEC and Casella to monitor PFAS regulatory and litigation process	DPW Director	High	DEC, City budget/, external grant funding as available	Timeline for DEC to public regulations for water discharge standard is unknown					
Hazardous Materials	Incorporate Tier 2 report and chemical inventory into LEMP	EMD	High	City budget/, external grant funding as available	Start in 2022, continue annually					

1 VEM also emphasizes a collaborative approach to achieving mitigation on the local level.

2 Partnering efforts among ANR, VTrans, ACCD, Regional Planning Commissions, FEMA

- 3 Region 1 and other agencies result in these agencies and organizations working together
- 4 to provide assistance and resources to towns interested in pursuing mitigation projects
- 5 and planning initiatives.
- 6

7 The 2021-2026 Mitigation Strategies table lists mitigation actions in regards to local 8 leadership, prioritization, possible resources, and timeframe. Prioritization was based 9 upon the economic impact of the action, the community's need to address the issue, the 10 action's cost, and the availability of potential funding. Due to the frequency and damage 11 caused by flooding, mitigation actions which address areas that are frequently flooded 12 will be the highest priority of the City. Other mitigation actions listed will be performed 13 as funds become available and dependent on public interest.

14

15 Montpelier understands that to apply for FEMA funding for mitigation projects, a project

must meet FEMA benefit cost criteria. The City also must have a FEMA-approved HazardMitigation Plan.

18

A High prioritization denotes that the action is either critical or potential funding is readily available and should have a timeframe of implementation of less than two years. A Medium prioritization is warranted where the action is less critical or the potential funding is not readily available and has a timeframe for implementation of more than two years but less than four. A Low prioritization indicates that the timeframe for implementation of the action, given the action's cost, availability of funding, and the community's need to address the issue, is more than four years.

- 26
- 27 8. Attachments
- Draft Template to Evaluate Effectiveness of LHMP at Achieving Purpose &
 Goals
 Areas of Local Concern
- 30
 Areas of Local Concern
- 31• River Corridor Map
- Montpelier Historic District & Special Flood Hazard Area Map
- Stormwater Master Plan priority projects
- Dot Poster
- Hazard Analysis Survey Questions & Results
- 5-Year Plan Maintenance and Review Process
- Resolution adopting the Plan

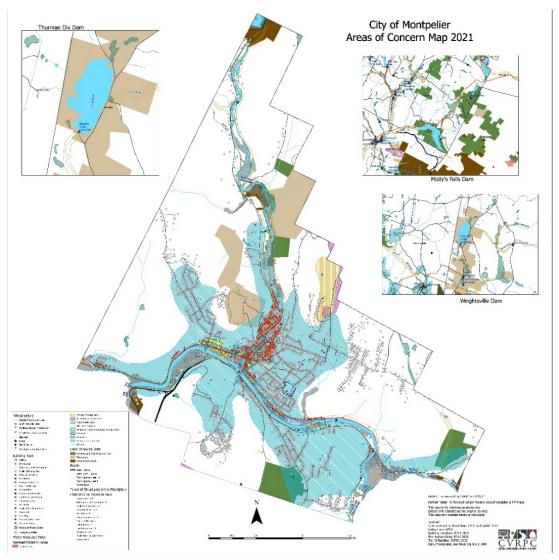
Draft Template to Evaluate Effectiveness of LHMP at Achieving Purpose & Goals

- 1. Ensure existing and future drainage systems are adequate and functioning properly.
- 2. Preserve and prevent development in areas where natural hazard potential is high.
- 3. Ensure that all residents and business owners are aware of potential hazards and educated on ways they can protect themselves and their property
- 4. Improve communication plans and public messaging of hazards at all stages (before, during, after)
- 5. Ensure that emergency response services and critical facilities functions are not interrupted by all hazards
- 6. Provide and maintain a reliable, functional infrastructure that meets the needs of the public and adapts to a changing climate

Evaluation Metric	Goal 1	Goal 2	Goal 3	Goal 4	Goal 5	Goal 6
# of stormwater permits issued	Х	Х				
to maintain function of system						
# of stormwater permits issued	Х				Х	Х
to improve function of system						
DPW work permits	Х					
# of website visits following			Х	Х		
posting of info (dam inundation						
maps, etc.)						
# of people signed up for VT			Х	Х	Х	
Alert (compare annually)						
# of people who receive VT			Х	Х	Х	
Alerts (compare annually)						
Adoption of LEMP annually		Х	Х	Х	Х	Х
COOPs updated annually		Х	Х	Х	Х	Х
# of permits issued to		Х				
administer and enforce Flood						
Hazard regulations						
# of engineering plans		Х				
submitted for development in						
steep slope areas						
Accomplishment of proposed	Х					Х
initiative actions re: sustainable						
infrastructure (see 2020						
Strategic Plan)						

2021 Areas of Local Concern

See full sized map at https://centralvtplanning.org/towns/montpelier/



Montpelier River Corridor Map

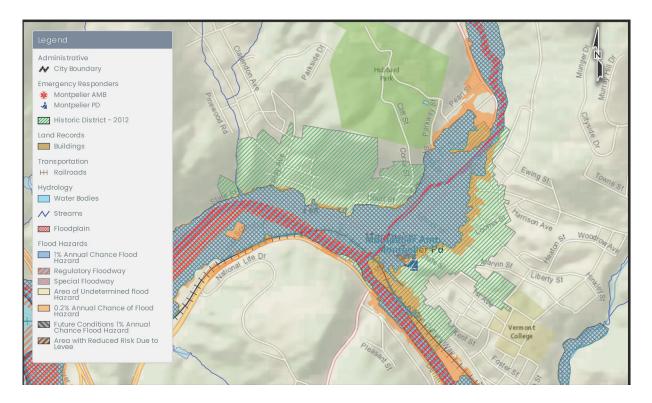
Full sized map available here

Montpelier VT - River Corridor North Branch of the Winooski River



1 cound			A			Rocks VTDANS, 2010 Revo Cardina Votpelar, 2016 Parase Avergaline, 2012 Soft-epidete: 1 5,000, 2013 V-000
Legend River Corridor (RHA 2016) Lakes & Rivers			N			Map creative 05/22/20116 avy CVRRC 31: Develop Crefton Vertipoles_Elver_Cent do:_Map_2016 mvd
Parcels Streams	°	0.125	0.25	1	0.5 Miles	Disk in any as accusite as the organ courses Priville and a course average and a course and a course and a course average average and a course average avera

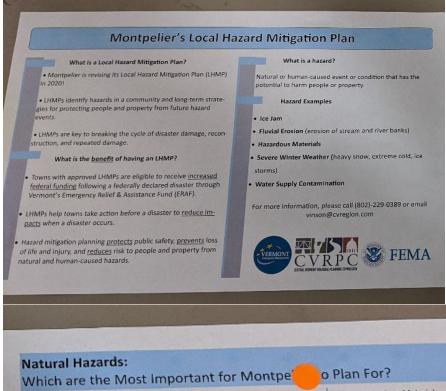
Montpelier Historic District & Special Flood Hazard Area Map

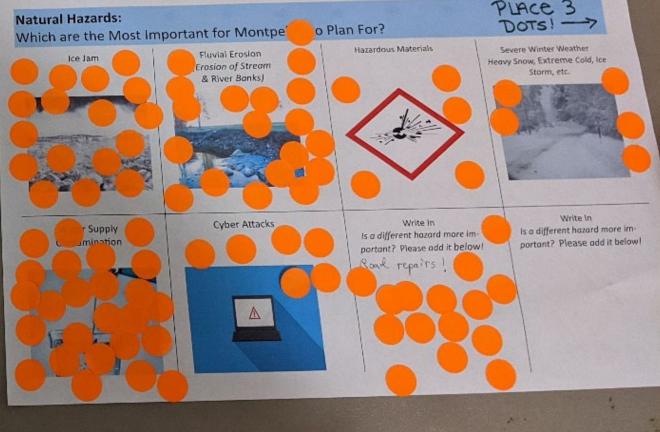


Stormwater Master Plan priority projects

Site Name	Project Type	Implementation Score >=10?	Priority Location?	Notes on Planned Improvements, if any
National Life Dr. & Memorial Dr./Route 2	D	Y	Y	Nat. Life Drive is City street, Memorial Drive is VTrans Potential future pedestrian crossing. Develop illustrative concept as case example of a centralized green infrastructure practice.
Northfield St./Route 12	D	N	Y	Full-depth reconstruction planned – opportunity to incorporate green infrastructure
Old Country Club Road	С	Y		Will be addressed as part of bike path project
Old Country Club Road	С	Y		
Wheelock Street	С	Y	Y	Consider including NEA inlet improvement
Bailey Ave.	С	Y		Road recently repaved, lower priority
Bailey Ave.	D	Y	25	
Montpelier High School	С	Y		
Hackamore Rd.	С	Y		Recently repaved
Crossway Saab / Cody Chevrolet	D	Y		Ecosystem Restoration Program grant application submitted
Moonlight Terrace	С	Y		
A Quilter's Garden, Barre-Montpelier Rd.	A	Y		Partner with WNRCD? On private property.
Parking lots west of Main St.	С	Y	Y	Illustrative concept as a case example for integrating green infrastructure in City parking lots
	National Life Dr. & Memorial Dr./Route 2 Northfield St./Route 12 Old Country Club Road Old Country Club Road Old Country Club Road Wheelock Street Bailey Ave. Bailey Ave. Bailey Ave. Bailey Ave. Montpelier High School Hackamore Rd. Crossway Saab / Cody Chevrolet Moonlight Terrace A Quilter's Garden, Barre-Montpelier Rd. Parking lots west of	TypeNational Life Dr. & Memorial Dr./Route 2DNorthfield St./Route 12DOld Country Club RoadCOld Country Club RoadCOld Country Club RoadCOld Country Club RoadCBailey Ave.CBailey Ave.DMontpelier High SchoolCHackamore Rd.CCrossway Saab / Cody ChevroletDMoonlight TerraceCA Quilter's Garden, Barre-Montpelier Rd.AParking lots west ofC	TypeScore > =10?National Life Dr. & Memorial Dr./Route 2DYNorthfield St./Route 12DNOld Country Club RoadCYOld Country Club RoadCYOld Country Club RoadCYBailey Ave.CYBailey Ave.DYBailey Ave.DYMontpelier High SchoolCYHackamore Rd.CYCrossway Saab / Cody ChevroletDYMoonlight TerraceCYA Quilter's Garden, Barre-Montpelier Rd.AYParking lots west ofCY	TypeScore >=10?Location?National Life Dr. & Memorial Dr./Route 2DYYNorthfield St./Route 12DNYOld Country Club RoadCYYOld Country Club RoadCYYOld Country Club RoadCYYBailey Ave.CYYBailey Ave.DYYBailey Ave.DYYMontpelier High SchoolCYYHackamore Rd.CYYMoonlight TerraceCYYA Quilter's Garden, Barre-Montpelier Rd.AYParking lots west ofCYY

Dot Poster



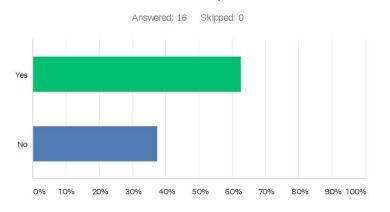


Hazard Analysis Survey Questions & Results

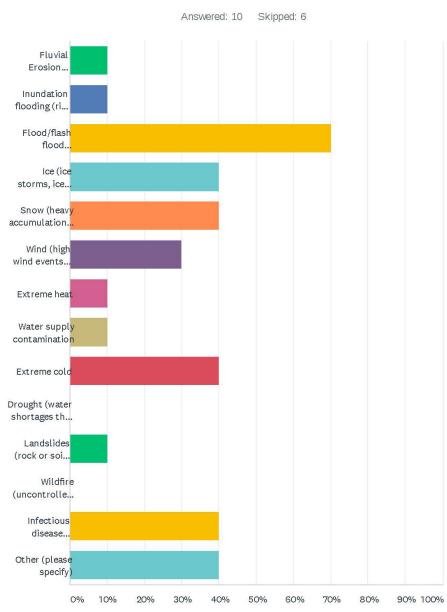
Q1 What street do you live on?

Bailey Ave, corner with Clarendon
Barre Street
Berlin Street (2)
Cedar Street
Cliff Street
College Street (2)
Colonial Drive
Cross St.
Elm Street (3)
Franklin Street
Greenfield Terrace
Harrison
Main Street (2)
Mather Terrace
North Street
River St., corner of Blackwell St.
Terrace St
Vine St

Q2 In the last 5 to 10 years, have you been impacted by a natural or other disaster in Montpelier?



ANSWER CHOICES	RESPONSES	
Yes	62.50%	10
No	37.50%	6
TOTAL		16



Q3 If yes, what was it? (Check all that apply)

ANSWER CHOICES	RESPON	SES
Fluvial Erosion (streambed and streambank erosion caused by adjusting width and depth of a stream)	10.00%	1
Inundation flooding (rise of river or lake water levels)	10.00%	1
Flood/flash flood (significant amount of precipitation over a short amount of time)	70.00%	7
Ice (ice storms, ice jams)	40.00%	4
Snow (heavy accumulation of snow which can also include drifting snow, low visibility, hazardous travel)	40.00%	4
Wind (high wind events that can damage trees, electrical lines, etc.)	30.00%	3
Extreme heat	10.00%	1
Water supply contamination	10.00%	1
Extreme cold	40.00%	4
Drought (water shortages that can lead to damage to crops, pastures, etc.)	0.00%	0
Landslides (rock or soil that falls/slides/spreads across an area and can damage infrastructure, buildings, and the environment)	10.00%	1
Wildfire (uncontrolled burning of forest, brush, or grasslands)	0.00%	0
Infectious disease (bacteria, viruses, or parasites- could include COVID-19, Lyme disease, West Nile Virus)	40.00%	4
Other (please specify)	40.00%	4
Total Respondents: 10		

Other (please specify)

Lead paint removal; herbicide removal on the railroad tracks; indoor moisture/mold growth.

Tree fall on house. Multiple water main breaks.

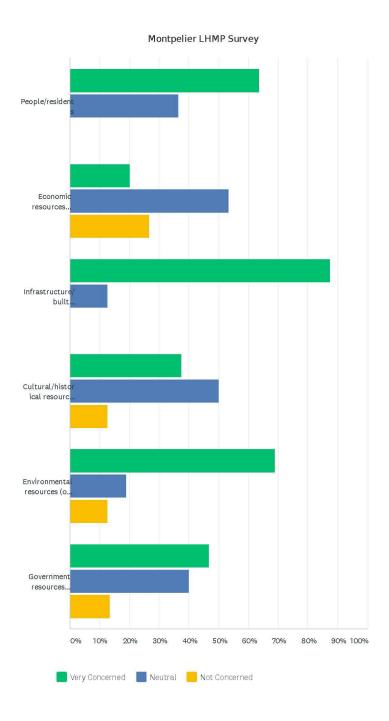
Water main break leading to street flooding, street debris, and period without water service

Dirt, stones, etc. with heavy rain flowed over inadequate curbing by loaded storm drains on Clarendon to our yard and neighbors' yards.

I was affected by both flash flood (water flooding down from Hubbard Park onto my property) and extreme cold while living on Bailey Avenue - not on Berlin Street.

Montpelier LHMP Survey

Q4 How concerned are you about hazard impacts on these resources in your community?



	VERY CONCERNED	NEUTRAL	NOT CONCERNED	TOTAL
People/residents	63.64% 7	36.36% 4	0.00% 0	11
Economic resources (losing your job as a result of disasters, for example)	20.00% 3	53.33% 8	26.67% 4	15
Infrastructure/built environment (your home, roads, sidewalks, bridges, water supply)	87.50% 14	12.50% 2	0.00% 0	16
Cultural/historical resources (access to parks, playgrounds, the State House, historical buildings)	37.50% 6	50.00% 8	12.50% 2	16
Environmental resources (open green space, streams, rivers, trees, for example)	68.75% 11	18.75% 3	12.50% 2	16
Government resources (library, City Hall, other public facilities)	46.67% 7	40.00% 6	13.33% 2	15

Other (please specify)	

Safety of children in residential spaces.

I wish there was an option between "neutral" and "very concerned" = if so I would say "somewhat concerned" or "concerned" about the ones where I said "neutral" The sense of shared and cherished community places that could be lost.

Economic vitality of downtown flood district

Q5 Think about your home and community. What hazards are you concerned about that you would like the Hazard Mitigation Plan to include?

Answered: 15 Skipped: 1

A way to remove plant/tree growth around electrical lines w/o using herbicides!

Sidewalk on the south side of Cross St. is breaking up and could easily trip someone up.

Remove obsolete dams. Develop more storm water gardens. Separate storm water from sewer system. Clean up behind Shaw's in Montpelier. There is trash if all kinds, including shopping carts, sliding down the bank behind the store.

Flooding, poor drainage, ice dam risk, poor erosion control; lack of widespread backup electricity if winter outage prevents ability to heat homes in subzero temps

Infrastructure integrity- roads and cliff being better adapted to water flow, and use of Hubbard Park having a minimal impact on the habitats there

ice jams and flooding on the Winooski river and North Branch

Runoff from uphill properties causing water damage, street damage and erosion

Many dead/overgrown trees at risk of deadfalls throughout town.

Timely snow removal in public housing

Road maintenance must be improved. It's ridiculous.

Property in/near flood plain that isn't insured and owned by moderate to low income folks

Water main breaks, power outages, flash flooding from streams

100+ year old water mains, sewage over flows, poor drainage throughout the city, pavement throughout the city is horrible I could go on

how best to address impacts to our aging infrastructure

Flooding

Flash flood; flow from paved surfaces uphill.

Main Concern is that my heat/AC, water and refrigeration all rely on electricity. If we had a massive power outage, especially in winter, that would be a total disaster. As a Berlin Street resident, I have concerns if there is a reason for a mass exodus of Montpelier that my road would be congested and impossible to traverse. I also notice that the drainage grates on Berlin street regularly clog up with leaves and debris, which would render them useless in the event of heavy rain and flooding.

Ice jams, flooding, and Wrightsville water release for our home along the North Branch.

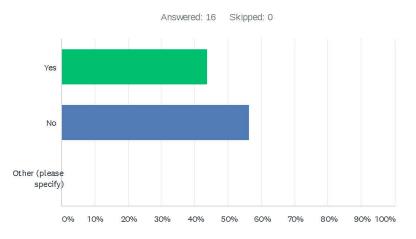
Because Hubbard park is closed to through traffic there is only on way to get from say the state house to Worchester. problem existed with the 1992 flood

landslides on steep clay slopes; flooding; ice storms; Lyme disease

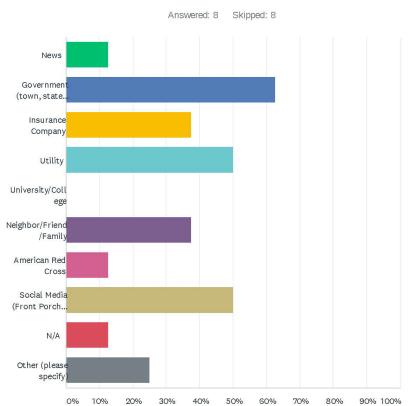
Landscape creep or erosion caused by groundwater

large scale power outages, food shortages, petroleum shortages

Q6 Have you ever received information about how to make your home safer from natural or other disasters?



ANSWER CHOICES	RESPONSES	
Yes	43.75%	7
No	56.25%	9
Other (please specify)	0.00%	0
TOTAL		16



Q7 If so, from what source (check all that apply)

ANSWER CHOICES	RESPONSES	
News	12.50%	1
Government (town, state, neighborhood network)	62.50%	5
Insurance Company	37.50%	3
Utility	50.00%	4
University/College	0.00%	0
Neighbor/Friend/Family	37.50%	3
American Red Cross	12.50%	1
Social Media (Front Porch Forum, Facebook, Twitter)	50.00%	4
N/A	12.50%	1
Other (please specify)	25.00%	2
Total Respondents: 8		

No

10%

0%

20%

30%

90% 100%

70%

60%

80%



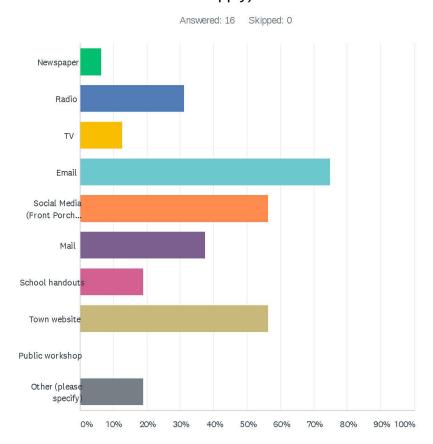
Q8 Are you signed up for VTAlert? (Link to sign up: https://vem.vermont.gov/vtalert)

ANSWER CHOICES	RESPONSES	
Yes	75.00%	12
No	25.00%	4
TOTAL		16

50%

40%

Q9 What is the most effective way for you to receive information about making your home safer from natural or other disasters? (check all that apply)



ANSWER CHOICES	RESPONSES	
Newspaper	6.25%	1
Radio	31.25%	5
TV	12.50%	2
Email	75.00%	12
Social Media (Front Porch Forum, Facebook, etc)	56.25%	9
Mail	37.50%	6
School handouts	18.75%	3
Town website	56.25%	9
Public workshop	0.00%	0
Other (please specify)	18.75%	3
Total Respondents: 16		

Q10 Please provide any additional information that you feel will be beneficial in the drafting of our hazard mitigation plan (short answer)

Remove invasive knotweed which is spreading along roads and waterways, including Blanchard Brook in Sabins Pasture. Plant native trees and shrubs along the Winooski and its branches and tributaries.

Ever since Stonewall Meadows was built, all of the downhill property owners have had problems with runoff and erosion.

Focus more on improving local infrastructure (drainage, water & sewer, roads) to benefit residents instead of paying to mitigate the damages of crumbling/neglected systems.

Concern for low income elders and housing deprived individuals to keep icy streets cleaned.

Fix the roads. Streetlights!

Our driveway constantly deteriorates

Recognize that many Montpelier residents don't own a car. Services and C-PODs accessible only by car are inequitable and discriminatory.

Info for residents who will lose heat in the event of a power outage that lasts any significant amount of time in the winter - or who will lose food in the event of a power outage in summer. I have no idea what to do should this event occur.

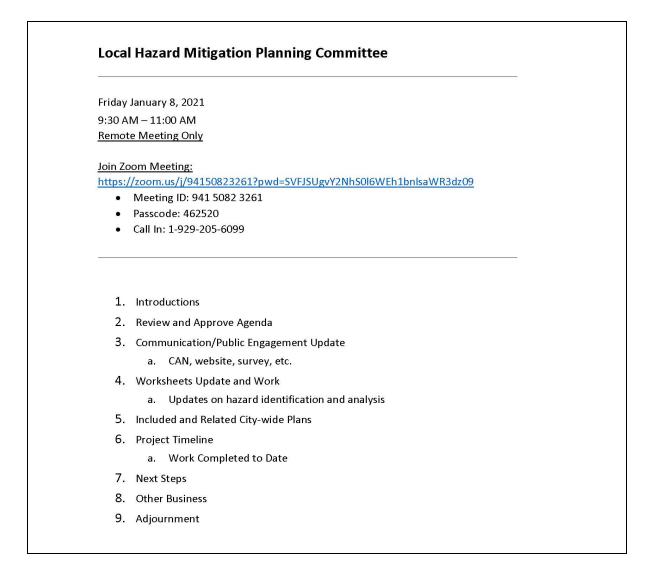
River and stream flooding and ice jams should likely be top priority. Landslides and erosion on the steep clay slopes along the North Branch, in particular, should be addressed. Address infrastructure damage - roads, sewer, and water - from flooding and soil instability. Pay attention to and monitor health of upstream dams - Wrightsville and Molly's Falls in particular.

Documentation of Planning Process

Meeting #1: 12/8/20

Loca	l Hazard Mitigation Planning Committee
Friday	December 4 th , 2020
9:30 A	M – 11:00 AM
Remot	e Meeting Only
Join Zo	oom Meeting:
	//zoom.us/j/98577706175?pwd=MFVzQXRTMTRuTUVZUWhTcFMyQWswUT09
•	Meeting ID: 985 7770 6175
٠	Passcode: 883646
٠	Call In: 1-929-205-6099
	Refresher on Project Scope and Process Role of the Planning Team Project Timeline a. Work Completed to Date Identify Next Steps
	a. Hazard Identification and Analysisb. Public Engagement
7.	Other Business
8.	Adjournment

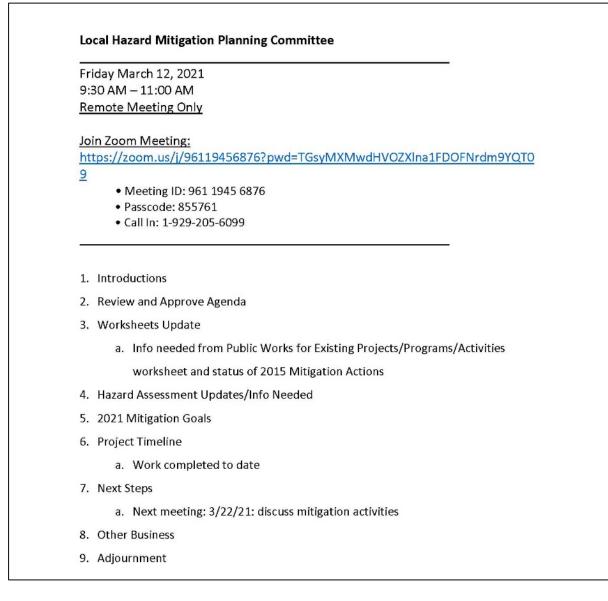
Meeting #2: 01/08/21



Meeting #3: 02/12/21

Lo	cal Hazard Mitigation Planning Committee
9:3	iday February 12, 2021 30 AM – 11:00 AM Imote Meeting Only
10 m	in Zoom Meeting: tps://zoom.us/i/92176496039?pwd=YWxRbmNCblJhY2JaUGZIUnIzdEJWdz09 • Meeting ID: 921 7649 6039 • Passcode: 309570 • Call In: 1-929-205-6099
1.	Introductions
2.	Review and Approve Agenda
3.	Communication/Public Engagement Update
	a. CAN, survey etc.
4.	Worksheets Update
	a. Existing Projects/Programs/Activities worksheet
5.	Hazard Assessment
	a. Information needed from Committee to complete hazard sections
6.	Project Timeline
	a. Work completed to date
7.	Next Steps
8.	Other Business
9.	Adjournment

Meeting #4: 3/12/21



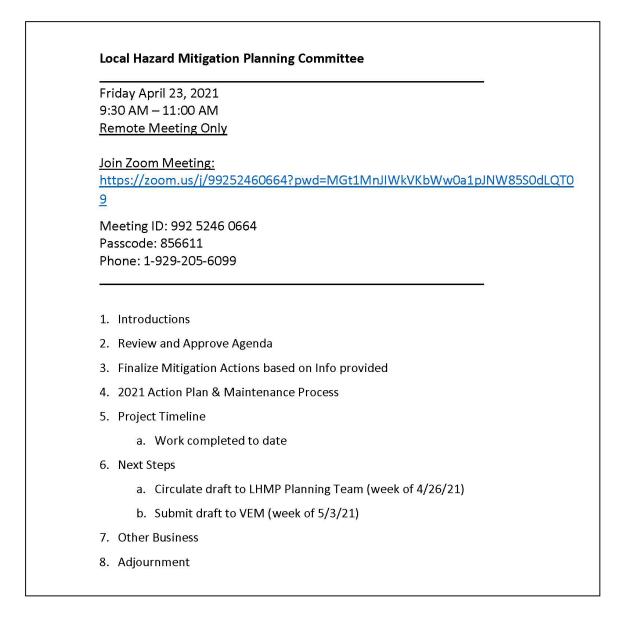
Meeting #5:03/26/21

	iday March 26, 2021 30 AM – 11:00 AM
1221	emote Meeting Only
Jo	in Zoom Meeting:
	ps://zoom.us/j/93387751600?pwd=WG8wL2p1Q3JFWXUxbk9NOENxQnlvdz09
	• Meeting ID: 933 8775 1600
	Passcode: 687238
	• Call In: 1-929-205-6099
1.	Introductions
2.	Review and Approve Agenda
2	Hazard Assessment- Hazardous Materials, Cyber Disruption (fill in table
3.	
	2021 Mitigation Goals and activities
4.	2021 Mitigation Goals and activities Project Timeline
4.	
4. 5.	Project Timeline
4. 5.	Project Timeline a. Work completed to date
4. 5. 6.	Project Timeline a. Work completed to date Next Steps

Meeting #6: 04/09/21

Local Ind	zard Mitigation Planning Committee
100	pril 9, 2021
	– 11:00 AM
Remote	Meeting Only
Join Zoo	m Meeting:
	oom.us/j/96909743057?pwd=V0Q2ZE1WWForUHAvN0o3aDJvl
9XUT09	
•	Veeting ID: 969 0974 3057
	Passcode: 536316
٠	Call In: 1-929-205-6099
1. Introd	luctions
2. Revie	w and Approve Agenda
3. Priori	w and Approve Agenda
3. Priori a.	w and Approve Agenda tize Mitigation Actions
3. Priori a. b.	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions
 Priori a. b. 4. 2021 	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions Prioritize mitigation actions, assign resources and time frame
 Priori Priori b. 2021 Projetical 	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions Prioritize mitigation actions, assign resources and time frame Action Plan & Maintenance Process
 Priori a. b. 4. 2021 5. Proje 	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions Prioritize mitigation actions, assign resources and time frame Action Plan & Maintenance Process ct Timeline Work completed to date
 Priori a. b. 2021 Projection a. Next 3 	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions Prioritize mitigation actions, assign resources and time frame Action Plan & Maintenance Process ct Timeline Work completed to date
 Priori a. b. 2021 2021 Projection a. Next state a. 	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions Prioritize mitigation actions, assign resources and time frame Action Plan & Maintenance Process ct Timeline Work completed to date Steps
 Priori a. b. 2021 2021 Projection a. Next state a. 	w and Approve Agenda tize Mitigation Actions Review "continuation actions" vs. new mitigation actions Prioritize mitigation actions, assign resources and time frame Action Plan & Maintenance Process ct Timeline Work completed to date Steps Circulate draft to LHMP Planning Team Submit draft to VEM early May

Meeting #7: 04/23/21



Meeting #8: 06/04/21

	th , 2021 9:30am-11am :e Meeting via Zoom
	oom Meeting:
	<pre>//zoom.us/j/99085311971?pwd=UkZoa29XWHF5bzJ1L2VUdy9iTmNsdz09</pre>
	ng ID: 990 8531 1971 de: 223150
	phone: 1-929-205-6099
Agend	a:
1.	Introductions
2.	Approval of Minutes
3.	Review Draft of the LHMP
4.	Review Next Steps (below)
5.	Adjourn
Next s	teps are:
•	<u>June 11</u> : Submit revised draft to VEM <u>June 11 to early July</u> : VEM reviews
	Early July: Comments from VEM, meet w/ Montpelier LHMP Committee if necessary to
	review comments and changes needed
•	Early/mid-July: Final LHMP submitted
٠	Mid-July: VEM approves final plan and issues "Approval Pending Adoption"

Meeting #9: 07/28/21

W	EDNESDAY JULY 28 th
2:	30 PM – 4:00 PM
Re	mote Meeting via Zoom or in the City Hall Manager's Conference Room
<u>(</u> 3	9 Main Street, Montpelier VT 05602)
	in Zoom Meeting:
ht	tps://zoom.us/j/97868017361?pwd=NDVsOUZJZzhRbldyQ1BiNldGQys1UTC
Me	eeting ID: 978 6801 7361
	sscode: 433595
Ph	one: 1-929-205-6099
Ph	one: 1-929-205-6099
1.	Introductions
1.	
 1. 2.	Introductions
1. 2. 3.	Introductions Review and Approve Agenda
1. 2. 3. 4.	Introductions Review and Approve Agenda Public Comment
1. 2. 3. 4. 5.	Introductions Review and Approve Agenda Public Comment Review Draft LHMP and Discuss VEM Feedback

5-Year Plan Review/Maintenance Process

 Adopt Pl Brief local leade on plan approve Formally adopt Publicize plan approval and adoption Celebrate succession 	ership • Con al resp plan • Inte actio • Mor doct ess imp	nitor and ument lementation of	Evaluate Plan Results Effectiveness of planning process Effectiveness of actions Document success & challenges of actions Undate and involve 	 Revise Plan Review factors affecting community's context Analyze findings; determine whether to revise process or strategy
	• Esta of e succ	ally Implemen	 Update and involve community Celebrate successes and Evaluate 	strategyIncorporate findings into the plan
Planning Team mplementation Meeting		Planning Team Evaluation Meeting	Cele	Meeting / ebrate ccess
\bigcirc	\bigcirc	\bigcirc	\bigcirc	
	Implement Actions / Status Reports		Inform Public / Stakeholders	





Certificate of Adoption

The City of Montpelier City Council A Resolution Adopting the City of Montpelier 2021 Local Hazard Mitigation Plan September 22 2021

WHEREAS, the City of Montpelier has historically experienced severe damage from natural hazards and it continues to be vulnerable to the effects of the hazards profiled in the 2021 City of Montpelier, Vermont Local Hazard Mitigation Plan, which result in loss of property and life, economic hardship, and threats to public health and safety; and

WHEREAS, the City of Montpelier has worked with the Central Vermont Regional Planning Commission to identify hazards, analyze past and potential future losses due to natural and manmade-caused disasters, and identify strategies for mitigating future losses; and

WHEREAS, the City of Montpelier has developed and received conditional approval from the Federal Emergency Management Agency (FEMA) for its 2021 City of Montpelier, Vermont Local Hazard Mitigation Plan under the requirements of 44 CFR 201.6; and

WHEREAS, the Plan specifically addresses hazard mitigation strategies, and Plan maintenance procedures for the City of Montpelier; and

WHEREAS, the Plan recommends several hazard mitigation actions (projects) that will provide mitigation for specific natural and manmade hazards that impact the City of Montpelier with the effect of protecting people and property from loss associated with those hazards; and

WHEREAS, adoption of this Plan will make the City of Montpelier eligible for funding to alleviate the impacts of future hazards; and



WHEREAS, a duly-noticed public meeting was held by the City of Montpelier City Council on <u>Sept. 22</u>, 2021 to formally adopt the Montpelier Local Hazard Mitigation Plan; now therefore be it

RESOLVED by City of Montpelier City Council:

- 1. The 2021 Montpelier Local Hazard Mitigation Plan is hereby adopted as an official plan of the City of Montpelier
- 2. The respective officials identified in the mitigation action plan of the Plan are hereby directed to pursue implementation of the recommended actions assigned to them
- 3. Future revisions and Plan maintenance required by 44 CFR 201.6 and FEMA are hereby adopted as part of this resolution for a period of five (5) years from the date of this resolution; and
- 4. An annual report on the process of the implementation elements of the Plan will be presented to the City Council by the Coordinator of this Plan.

Member of City Council

ATTEST

Montpelier Clerk



U.S. Department of Homeland Security FEMA Region I 99 High Street, Sixth Floor Boston, MA 02110-2132



September 27, 2021

Stephanie A. Smith, State Hazard Mitigation OfficerVermont Emergency Management45 State DriveWaterbury, Vermont 05671-1300

Dear Ms. Smith:

As outlined in the FEMA-State Agreement for FEMA-DR-4474, your office has been delegated the authority to review and approve local mitigation plans under the Program Administration by States Pilot Program. Our Agency has been notified that your office completed its review of the City of Montpelier, Vermont Local Hazard Mitigation Plan and approved it effective **September 24, 2021** through **September 23, 2026** in accordance with the planning requirements of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), as amended, the National Flood Insurance Act of 1968, as amended, and Title 44 Code of Federal Regulations (CFR) Part 201.

With this plan approval, the jurisdiction is eligible to apply to Vermont Emergency Management for mitigation grants administered by FEMA. Requests for funding will be evaluated according to the eligibility requirements identified for each of these programs. A specific mitigation activity or project identified in this community's plan may not meet the eligibility requirements for FEMA funding; even eligible mitigation activities or projects are not automatically approved.

The plan must be updated and resubmitted to the FEMA Region I Mitigation Division for approval every five years to remain eligible for FEMA mitigation grant funding.

Thank you for your continued commitment and dedication to risk reduction demonstrated by preparing and adopting a strategy for reducing future disaster losses. Should you have any questions, please contact Jay Neiderbach at (617) 832-4926 or Josiah.Neiderbach@fema.dhs.gov.

Sincerely,

Paul F. Ford Acting Regional Administrator DHS, FEMA Region I

PFF:jn

cc: Ben Rose, Recovery and Mitigation Section Chief, VEM