

REQUEST FOR PROPOSALS Accounting Services - Revised

The Central Vermont Regional Planning Commission (CVRPC) is requesting proposals from qualified individuals or firms for accounting services. Services provided through this contract will assist CVRPC to perform full charge bookkeeping including preparing for and participating in an annual audit from July 2022 to October 31, 2023. If requested, services also may include training financial management staff, adapting and strengthening internal controls, and updates to the existing financial system. The estimated total value of this 3-year contract is ~\$262,000.

I. SCHEDULE

June 8, 2022	Request for Proposals re-issued
June 13 – 15 by appointment	Finance system tours (recommended)
June 17, 2022 by 5 pm	Deadline for submission of questions in writing
June 21, 2022	Response to questions posted to www.centralvtplanning.org
June 30, 2022 by noon	Proposals Due
July 6, 2022	Anticipated Contractor Notification
July 11, 2022	System training begins
August 1, 2022	Contractor begins fully operating system
June 30, 2023	Contract Completion
OPTIONAL CONTRACT EXTENSIONS (if in the best interests of CVRPC)	
October 31, 2023	FY23 audit preparation and participation
June 30, 2023	Training of CVRPC finance staff should they be hired

Virtual tours of CVRPC's existing financial system can be provided by appointment. Questions in writing may be sent via email to chartrand@cvregion.com.

Proposals must be clearly marked "Accounting Services Proposal" and delivered via email to Nancy Chartrand, Office Manager, chartrand@cvregion.com.

Proposals received after the submittal deadline will not be considered.

Qualified disadvantaged (DBE) and women-owned (WBE) businesses are encouraged to submit proposals. Proposers are required to document whether the individual is a DBE or WBE. CVRPC, in accordance with the provisions of Title VI of the Civil Rights Act of 1964 (78 Stat. 252, 42 US.C §§ 2000b to 200b-4) and the

Regulations, hereby notifies all bidders that it will affirmatively ensure that any contract entered into pursuant to this advertisement, will afford disadvantaged business enterprises full and fair opportunity to submit bids in response to this invitation and will not be discriminated against on the grounds of race, color, or national origin in consideration for an award.

II. BACKGROUND

The Central Vermont Regional Planning Commission (CVRPC) works to assist its 23 member municipalities in providing effective local government and to work cooperatively with them to address regional issues. As one of eleven regional planning commissions enabled through 24 VSA §4341, CVRPC is a political subdivision of the State. As such, it is a tax exempt organization.

CVRPC's budget was \$1 million for FY22; it is projected to be \$1.5 million for FY23. CVRPC's budget flexes annually based on the number and amount of contracts. It ranges from \$800,000 to \$1.7 million annually. Larger budgets reflect more contractor projects (pass through monies). CVRPC's fiscal year is July 1 through June 30.

CVRPC operates through annual appropriations from its 23 member municipalities, an annual legislative grant through the Vermont Agency of Commerce and Community Development, and 20-30 municipal, state, federal, and private agreements for planning and project development and implementation services. CVRPC used QuickBooks Pro prior to contracting for accounting services, and continues to use it with its current accounting contractor. The current contractor uses Excel spreadsheets for wage/benefit job allocations. It provides access to QuickBooks Pro for the accounting system, bill.com for online bill pay, ADP for payroll services, and QuickBooks Time for timesheets and Paid Time Off recording. CVRPC is open to using alternative systems. Alternative systems must allow for a single program to be used for overall financial management (all information in one place) and must allow for a QuickBooks download/compatibility when the contractor ends service. Continuity of operations is critical for CVRPC.

CVRPC's financial system uses job codes to track revenues and expenses for each agreement. Agreements may interrelate and multiple agreements may fund a single product. Some agreements require cash, cash-in-kind, or in-kind match. CVRPC's financial system tracks cash and cash-in-kind match. In-kind match is tracked using excel spreadsheets. CVRPC tracks deferred revenues and restricted funds when funds are advanced on grants and contracts.

CVRPC also provides specific accounting services to two other organizations: the Wrightsville Beach Recreation District (full accounting services) and the Cross Vermont Trail Association (payroll, benefits, payroll taxes, associated reporting). Services provided through this contract will include services for those organizations. CVRPC maintains separate QuickBooks files for both organizations. In summary:

- The Recreation District completes 100-200 transactions per year. Reconciling credit account receipts and payroll requires more substantial effort. The District has one full time employee and approximately seven seasonal employees.
- Cross Vermont Trail Association has one employee and may have seasonal interns. Payroll is completed monthly. Wages are hourly; hours vary from 0-40 hours per week.

The cost of services provided to these organizations must be tracked separately on the contractor's invoices to CVRPC.

CVRPC contracts for annual audit services. Beginning with the FY22 audit, CVRPC's auditor will be Sullivan, Powers & Company. Audits are required to meet 2 CFR Part 200 and other applicable rules and laws. Contractors providing accounting services through this contract will not be eligible to provide audit services to CVRPC for at least three years after close of this contract to avoid conflict of interest or the appearance thereof.

Audited financials are used to produce an indirect cost proposal in accordance with 2 CFR Part 200 and a Memorandum of Understanding between the Vermont Agency of Transportation (VTrans) and Vermont's 11 Regional Planning Commissions (RPCs). The resulting indirect rate allows for recapture of administrative expenses in subsequent years. The MOU standardizes the indirect cost proposal methodology among RPCs and requires audited financials be transferred into two spreadsheets. Services under this contract include development of the indirect cost proposal and negotiation of the final rate with VTrans.

III. SCOPE OF WORK

CVRPC is requesting multiple required services as well as optional services that may be requested by CVRPC. The service period begins July 11, 2022 and is expected to extend through October 31, 2023. July – October 2023 services would include audit preparation and participation. Two (2) additional one-year service extensions may be approved based on performance. Services during July 2022 primarily will be cross training on CVRPC's system with its current accounting services provider, Ijaz Group. CVRPC estimates contractors will work on average 24 hours per week to complete required services.

REQUIRED SERVICES

- 1) Perform Accounting Services. Typical services include, but are not limited to:
 - Payroll including tax and benefit payments and reporting. CVRPC issues payroll bi-weekly and uses direct deposit. CVRPC currently has 9 employees and 1 summer intern.
 - Invoicing and record deposits (~10 monthly, 20 quarterly, and 10 product based periodically).
 - Payables (~20-30 per month; CVRPC will code for appropriate jobs and items.
 - Reconciling cash accounts (CVRPC does not have securities).
 - Provide monthly financial statements and a monthly financial report for the Executive Director and Executive Committee. Financial reports must be prepared, reviewed, and updated, if necessary, by the fourth Tuesday of each month (April financials ready by the fourth Tuesday in May).
 - Participate in monthly Executive Committee meetings as requested to report on finances; meetings
 are at 4pm on the Monday one week prior to the Board of Commissioners' meeting. The Board of
 Commissioners meets on the second Tuesday of each month.
 - Update the financial system as needed to improve performance and to accommodate changing requirements.
 - Complete accounting services for the outside organizations served by CVRPC.
 - Preparation and negotiation of the indirect cost proposal, working closely with the Executive Director.

- Work with CVRPC's Office Manager and Executive Director to:
 - identify where internal controls should be strengthened,
 - document modifications to internal controls and administrative procedures affected by accounting services, and
 - identify policies and procedures that CVRPC should develop or update.
- Other duties as necessary.

2) Prepare for and Participate in CVRPC's Annual Audit. Typical services include, but are not limited to:

- Assemble and prepare documents required by the auditor.
- Verify and, if necessary, reconcile revenues and expenses.
- Prepare and submit schedule of federal expenditures within 45 days of fiscal year end.
- Reconcile year end expenses and bank statements.
- Reconcile payroll taxes with reporting.
- Update equipment inventory (CVRPC IT staff will conduct the inventory).
- Update depreciation schedule.
- Prepare list of year-end accounts payable and accrued expenses.
- Reconcile deferred grant revenue and refundable advances from funders.
- Reconcile of net assets classifications.
- Participate in audit field work and respond to questions and requests from the auditor.
- Submit audit to requesting funders by December 31 annually.
- Complete other duties as necessary.

3) Other Services (as requested by CVRPC)

- Advise CVRPC on adapting and strengthening internal controls.
- Provide input into documentation of administrative procedures as they relate to financial system management.
- Assist CVRPC in hiring financial staff if CVRPC elects to do so at the conclusion of this contract. This
 would include advising CVRPC on skills and knowledge required, reviewing resumes, participating in
 interviews, and other tasks requested by CVRPC. The decision on which candidate to hire will be
 made by CVRPC.
- As appropriate, train CVRPC financial staff to operate the financial system successfully.
- Insure the updated financial system is operating as intended if run by CVRPC staff for an additional one-year period beyond the advertised 3-year term of this contract.

The successful contractor will work with CVRPC's Office Manager and Executive Director. The Office Manager will complete financial system hard copy filing, provide receipts for credit card transactions, scan payables to contractor as needed, mail payments if hard copy checks are issued, and complete other clerical work associated with finance. The full scope of the Office Manager's assistance will be negotiated between CVRPC and the successful contractor.

PERFORMANCE REQUIREMENTS

Milestones

Working with CVRPC's Executive Director,

- prepare invoices for grants and agreements monthly or as otherwise required by specific grants, agreements, and contracts. Prospective contractors should note that the current contractor estimates 60% of month-end close and invoicing activities are transferring QuickBooks invoice information to funder-required invoice documents.
- pay bills on time and no less than bi-weekly.
- prepare monthly financial statements with an accompanying written report for the Executive Committee at least one week prior to the Committee's monthly meeting.
- complete training with CVRPC's current service provider beginning July 11, 2022.
- perform all accounting services beginning August 1, 2022.
- prepare for the audit by September 1st of each year. Participate in the audit; field work generally is completed in September with the audit delivered in October. CVRPC's audit must be completed and submitted to agencies by November 30th annually.
- upon finalization of the audit, develop CVRPC's indirect cost proposal for review and signature by the Executive Director and submittal to the Vermont Agency of Transportation by December 31st annually.

Requirements

The majority of work may be performed remotely. Some work at the CVRPC office would facilitate interaction with staff. CVRPC anticipates this work will require a minimum average of 24 hours of services weekly with the majority of work occurring in the second and third weeks of the month. CVRPC aims to have timesheets approved by the fifth of each month to facilitate month end close.

CVRPC anticipates the minimum average hours of service may increase from 24 to 28-30 hours per week in FY23 or FY24. CVRPC has been awarded a contract through the Vermont Department of Environmental Conservation to be the <u>Clean Water Service Provider</u> (CWSP) for the Winooski River basin. CWSPs are responsible for partnering with Basin Water Quality Councils to identify, implement, operate, and maintain non-regulatory projects to meet non-regulatory interim phosphorus reduction targets. Through this contract, CVRPC will be subgranting ~1 million in funds annually to other entities. The timing for when subgrants begin remains uncertain, but is expected to be in FY23 or FY24. The number of increased hours will depend on the number of subgrants being managed at any time.

CVRPC requires 1-hour, weekly check-ins with the accounting contractor at minimum for the first six months of the contract. A regular time will be arranged between CVRPC and the contractor as part of contract signing. These check ins provide the contractor and CVRPC with focused opportunities to ask questions and discuss challenges and/or emerging issues. The check ins supplement regular email and/or telephone conversations. Check ins will transition to bi-weekly after the contractor is operating the financial system successfully.

CVRPC's financial information system must meet requirements in 2 CFR Part 200, requirements for State of Vermont grantees and contractors, other applicable laws and requirements, and best management practices.

IV. PROPOSALS

CONTENTS & SUBMISSION

Scope of Services

Proposals should describe:

- how the contractor intends to carry out the services described, including any changes to the scope of work described in Section III of this RFP recommended by the contractor.
- how the contractor intends to transition services from CVRPC's current provider, including any assistance required from the current accounting contractor.
- the firm's expectations of and process for communicating with CVRPC.
- any software/programs proposed for use, such as for payroll processing, online bill pay, alternative to
 QuickBooks and QuickBooks Time, whether the firm or CVRPC will provide the software/programs, and
 how CVRPC employees will be trained on the software/programs. At minimum, all CVRPC employees
 must have view-only access to QuickBooks or equivalent for purposes of real-time project/program
 budget tracking.
- the scope of assistance required from the Office Manager.
- whether the firm will be completing FY22 audit preparation activities or whether the firm wishes CVRPC's current accounting contractor to close the FY22 books and prepare for audit.
- anticipated work to be completed at the CVRPC office versus remote work, including the type of work to be performed remotely, describe anticipated work times (days of the week and hours work will be performed), and other information that may affect CVRPC's interaction with the contractor.
- if/how costs may change when Clean Water Service Provider subgranting begins.

Technical Qualifications

- 1) A description of the firm, including addresses of all offices proposed for involvement in this project, structure of the firm, size of the firm, number of years the firm has been in business, and the firm's experience with state and federal grants.
- 2) A statement of the firm's financial stability and ability to complete all services.
- 3) A list of people who will work on the contract, including names, education, professional licenses, registrations or certifications, relevant experience (resumes are acceptable), and role in the contract. CVRPC must affirm use of any staff not identified in the proposal to insure staff qualifications are similar to staff proposed through the contractor's proposal.
- 4) Examples of relevant past experience. Contractors demonstrating relevant experience with job cost accounting, payroll services, state and federal grant requirements especially 2 CFR Part 200, and indirect cost proposal preparation will be highly competitive.
- 5) A minimum of three references. The references should include service description, contact person, phone number, and address of reference at minimum. References should demonstrate the experience of the staff proposed to work under the CVRPC contract. CVRPC reserves the right to check references beyond those provided by the contractor. The quality and relevance of references as it relates to services required under this RFP will be considered more competitive than an excess of references.
- 6) Proof of insurance. The selected contractor will be required to add CVRPC and its officers and employees as an additional insured for services performed.

Cost Proposal

Proposals must provide hourly rates with estimated hours by staff and projected expenses. This is a one-year contract with the potential for two (2) one-year extensions (total of 3 years). It is expected that if the selected firm performs satisfactorily, it will be engaged to continue the scope of work for each of the succeeding two (2) years. Therefore, rates in the proposal should reflect annual costs for a 3-year contract period.

Submission Requirements

Proposals must be submitted electronically to chartrand@cvregion.com. Materials should be addressed to:

Bonnie Waninger, Executive Director Central Vermont Regional Planning Commission 29 Main Street, Suite 4 Montpelier, VT 05602

The CVRPC assumes no responsibility and no liability for costs incurred relevant to the preparation and submission of the proposal or any other costs prior to issuance of a contract.

Proposals received after due date and time will not be considered.

Upon submission, all proposals become the property of the CVRPC. The expense of preparing, submitting, and presenting a proposal is the sole responsibility of the contractor. The CVRPC retains the right to reject any and all proposals received, to interview or not interview any or all firms responding to this RFP prior to selection, to negotiate with any qualified source, or to cancel in part or in its entirety this RFP if it determines such action to be in the best interest of the CVRPC or that of eligible parties. Reasons for cancellation or rejection will be provided to all registered vendors in writing. This solicitation in no way obligates the CVRPC to award a contract.

EVALUATION

Proposals will be evaluated on the following criteria:

- 1. Completeness and responsiveness of submission.
- 2. Scope of Work Format and Contents (10%):
 - a. Is the proposal written in concise language understandable to a non-technical audience?
 - b. Is the proposal well organized and easily navigable?
- 3. Qualifications (60%): To what degree:
 - a. do the personnel to be assigned to this project have the necessary qualifications to conduct this work?
 - b. do the personnel to be assigned to this project have experience with state and federal grants, job cost accounting, indirect rate cost proposal development, and financial management?
 - c. does the contractor have a proven record of successful completion of similar work within time and budget constraints?
 - d. are communication skills responsive to CVRPC's needs?
 - e. do the assigned staff demonstrate success working together with each other as a team if multiple staff will be used to serve this contract?

4. Cost Proposal (10%):

- a. Is the cost proposal thorough and clearly linked to the proposed scope of services?
- b. Are rates and costs reflective of an efficient level of effort necessary to complete the task, compensation reflective of level of expertise, materials appropriate to the task and expectations of quality, and overall reasonable costs as accepted in the industry?

5. References (20%):

- a. Which types of services has the contractor provided to the reference?
- b. How satisfied was the reference with the contractor's interactions with it?
- c. How satisfied was the reference with the contractor's technical expertise, ability to meet deadlines and budgets, reporting, communication, and overall value and quality of work?
- d. How did the contractor demonstrate value-added expertise?
- e. Was the reference satisfied with how the contractor dealt with problems that arose? Give an example.
- f. What, if any, challenges did the reference experience with the contractor?
- g. How does this contractor compare with others the reference has worked with?
- h. Would the reference recommend the contractor for providing the described Scope of Services and desired qualifications?

Proposals will be evaluated by a selection committee consisting of the CVRPC Executive Director, CVRPC Office Manager, and CVRPC Chair and/or Secretary/Treasurer. CVRPC's current accounting services contractor may review proposals and provide insights based on their experience with CVRPC as a customer and CVRPC's financial management system.

If any changes are made to this RFP, an addendum will be issued to contractors expressing interest and providing CVRPC with contact information. Alternative delivery methods may be arranged by request. A contractor may correct, modify, or withdraw a response to this RFP via written notice received by CVRPC prior to the submission deadline. Modifications must be submitted electronically and clearly labeled "Modification No. ___". Each modification must be numbered in sequence, and must reference the original RFP.

After the opening of responses to this RFP, a contractor may not change any provision of the response in a manner prejudicial to the interests of CVRPC or fair competition. If a mistake and the intended correct wording are clearly evident on the face of the response document, the mistake will be corrected to reflect the intended correct meaning and the contractor will be notified in writing. Contractors may not withdraw responses to this RFP so corrected. A contractor may withdraw an opened response to this RFP if a mistake is clearly evident on the face of the response document, but the intended correct wording is not similarly evident.

CVRPC reserves the right to seek clarification of any statement submitted, conduct interviews with contractors, and to select a contractor that is best able to address the services requested and promote the public interest.

CVRPC reserves the right to examine all aspects of responses submitted, tangible and intangible. CVRPC reserves the right to withdraw this Request for Proposals, and/or to advertise for new submissions at any time if it is in the best interest of the CVRPC to do so. A contract will be awarded as deemed to be in the best interest of the CVRPC.

Pursuant to State of Vermont Laws, anyone in any matter relative to the procurement of services who intentionally makes a material statement that is false, omits or conceals a material fact in a written statement, submits or invites reliance on a material writing that is false, submits or invites reliance on a sample or other object that is misleading, or uses any trick, scheme or device that is misleading in a material respect will be subject to sanction pursuant to the laws of the State of Vermont.

IV. STANDARDS AND DELIVERABLES

- 1. Except for appendices, all reports are to:
 - a. be presented for ease of readability by the average citizen;
 - b. include charts, graphs and other graphics as appropriate;
 - c. include executive summaries or abstracts suitable for broad distribution;
 - d. include a glossary of technical terms, and a list of references or citations for all sources of data and information.
- 3. All documents must be provided in digital form (Microsoft Office format for report text and PDF format for full report). Images (photos, maps, drawings, graphics, etc.) shall be provided as separate files for use by CVRPC.
- 4. All written reports must be provided double-sided. The use of recycled paper is strongly encouraged.
- 5. Copies of all reports and documents, including drafts, should be provided to CVRPC <u>no less than one week</u> <u>prior</u> to any scheduled review, discussion or submission.
- 6. All data, databases, reports, programs and materials, in digital and hard copy formats, created as part of this effort shall become the property of the Central Vermont Regional Planning Commission.

V. CONTRACTING PROVISIONS

Contract Completion

Performance under the scope of work must be completed by the dates indicated in Section I.

Payment

The amount and timing of payments will be determined during contract negotiations. Requests for payments shall be made directly to the CVRPC, and payments made shall be 100 percent of the amount requested and approved. CVRPC anticipates making payments within 30 days of invoicing.

Ownership of Material

All rights, titles to and ownership of the data, material, and documentation resulting from this contract project and/or prepared for the CVRPC pursuant to a contract between CVRPC and the selected contractor shall remain with the CVRPC.

Compliance with State and Federal Laws

All contractors must comply with any and all applicable laws, statutes, ordinances, rules, regulations, and/or requirements of federal, state, and local governments and agencies thereof, which relate to or in any manner affect the performance of this agreement. CVRPC receives funding from numerous state and federal agencies. Those requirements imposed upon the CVRPC as a recipient or subrecipient of federal funds are thereby passed

along to the contractor and any subcontractors, and those rights reserved by the state or federal government are likewise reserved by the Central Vermont Regional Planning Commission.

All contractors and any subcontractors must carry adequate insurance coverage and must affirm being an equal opportunity employer. Contractor shall comply with the provisions of the Americans with Disabilities Act (See Primer for Small Business at https://www.ada.gov/ta-pubs-pg2.htm). Contractors are already obligated to meet federal ADA requirements; CVRPC is highlighting these requirements as part of its equity and inclusion efforts.

It is the policy of the CVRPC that Disadvantaged and Women Owned Business Enterprises (DBE and WBE respectively) have the opportunity to participate to the maximum extent feasible in procurement and contracting.

If the contractor is a natural person, not a corporation or partnership, the contractor states that, as of the date the contract is signed, he/she:

- a. is not under any obligation to pay child support; or
- b. is under such an obligation and is in good standing with respect to that obligation; or
- c. has agreed to a payment plan with the Vermont Office of Child Support Services and is in full compliance with that plan.

The contractor makes this statement with regard to support owed to any and all children residing in Vermont. If the contractor is a resident of Vermont, contractor makes this statement with regard to support owed to any and all children residing in any other state or territory of the United States.

The Central Vermont Regional Planning Commission is an Equal Opportunity Employer.