



BOARD OF COMMISSIONERS

September 10, 2024 at 6:30 pm

29 Main Street, Suite 4, Montpelier Vermont

Hybrid Meeting with Remote Participation via Zoom¹

<https://us02web.zoom.us/j/81136818419?pwd=dDFDbDhrTm56TUNQUlp3WEorYzRZZz09>

One tap mobile: +19294362866,,81136818419#,,,,*722490# US (New York)

Dial in via phone: 1-929-436-2866 • Meeting ID: 811 3681 8419 • Passcode: 722490

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Download the app at least 5 minutes before the meeting starts: <https://zoom.us/download>

Page **AGENDA**

6:30² Introductions

Adjustments to the Agenda

Public Comments

2 6:35 Open Meeting Law Follow-Up (enclosed)

5 6:40 Open Meeting Law Resolution Amendment (Action - enclosed)³

8 6:45 Readopted Energy Element Crosswalk

131 7:05 Regional Plan Chapter Review – Economy (enclosed)

164 7:45 Programs Update (MERP, GMT, Flood Prevention Group) (enclosed)

166 8:00 Minutes 07/09/24 & 07/18/24 (Action - enclosed)³

176 8:05 Reports (Action - enclosed)³

Update/questions on Staff and Committee Reports

8:15 Adjourn

Next Meeting: October 8, 2024

¹ Persons with disabilities who require assistance or alternate arrangements to participate in programs or activities are encouraged to contact Nancy Chartrand at 802-229-0389 or chartrand@cvregion.com at least 3 business days prior to the meeting for which services are requested.

² Times are approximate unless otherwise advertised.

³ Anticipated action item.



MEMO

Date: September 5, 2024

To: Board of Commissioners

From: Christian Meyer, Executive Director

Re: Follow up letter to Zoe Christiansen explaining Open Meeting Law decision

✉ ACTION REQUESTED: For your information.

Following discussion of the allegation of a violation of Open Meeting Law, at the July 18, 2024 special meeting of the Board of Commissioners, the commission directed staff to draft a follow-up letter to Ms. Christiansen explaining the positions taken, and why the Commission denied violation of Open meeting law. In drafting this letter, staff received feedback from officers before sending.

Attached please find said letter, sent to the complainant July 23, 2024.



July 23, 2024

Dear Zoe Christiansen,

On July 18, 2024, the CVRPC Board of Commissioners held a special meeting to publicly consider your notice of alleged violation of Vermont Open Meeting Law. At this meeting your letter was publicly read into the record.

Based on legal counsel, it was understood that your notice touched on two different statutory issues. The first, the Vermont Open Meeting Law statutes (Title 1, Chapter 1, Subchapter 2 of the Vermont State Statutes), and the second the process of noticing a public hearing as required under 24 V.S.A. § 4348.

Under the criteria of Vermont Open Meeting Law, it was determined that no violation occurred. A summary of the criteria and CVRPC's action is provided below.

1. The agenda must be posted 48 hours before the meeting on the website maintained by CVRPC.
 - July 3, 2024, the agenda was posted to the CVRPC website and emailed to commissioners, alternates, planning commission chairs, select board chairs, town clerks, members of the media, and interested parties.
2. The agenda must be posted at the CVRPC office and no less than two other locations throughout the region.
 - July 3, 2024 the agenda was posted to a cork board at the door to our office suite, and on the front exterior door of the building in which CVRPC offices are located (29 Main Street, Montpelier), and at the town offices in Waitsfield and Cabot.
3. The agenda must be made available prior to the meeting to any member of the public upon request.
 - The CVRPC maintains a list of interested parties that were included in the electronic distribution of the agenda on July 3, 2024. No additional requests were made via email, via phone, or in person.

While not expressly stated in your notice, the Board of Commissioners considered what they understood as part of the intent of your letter, the notice of public hearing. During the special meeting, considerable time was spent debating the issue, with many perspectives being considered. Ultimately, the motion to invalidate the July 9, 2024 action to readopt the regional plan failed. Accordingly, the Board has maintained the position that the process followed met the notice requirements under Title 24 and that the notice provided was not materially misleading or otherwise defective.

However, the Board instructed me to draft a response on their behalf stating the importance they place on public transparency and hope to encourage continued public participation in our meetings and planning process.

As I have noted in our conversations, we are in the midst of drafting a new regional plan; we hope you can continue to be part of the process.

Please do not hesitate to reach out with any comments or questions.

Kind regards,


Christian Meyer



MEMO

Date: September 10, 2024
To: Board of Commissioners
From: Nancy Chartrand, Office Manager
Re: Open Meeting Law Resolution Amendment

✉ ACTION REQUESTED: Adopt CVRPC Open Meeting Law Resolution

To comply with Open Meeting Law, CVRPC annually adopts an Open Meeting Law Resolution at the first meeting of the calendar year outlining the time and location of regular meetings of the Board and Committees. In addition, this resolution outlines how meetings will be held (hybrid) and where notices will be posted. The 2024 Open Meeting Law Resolution was adopted on January 9, 2024.

As the CVRPC Brownfields Advisory Committee has recently changed its regular meeting date, we are requesting adoption of an amended Open Meeting Law Resolution which outlines the new meeting day and time for this committee.

**Resolution 2024-01-a****Complying with Vermont Open Meeting Law (1 V.S.A. § 312)**

Whereas the Central Vermont Regional Planning Commission is a public body created in 1967 with membership from the 20 municipalities in Washington County and the Towns of Orange, Washington, and Williamstown in Orange County and is, therefore, subject to Vermont Open Meeting Law; and

Whereas that Law requires that the time and place of all regular meetings subject to Vermont Open Meeting Law shall be clearly designated by statute, charter, regulation, ordinance, bylaw, resolution, or other determining authority of the public body; now, therefore, be it

Resolved, that the Central Vermont Regional Planning Commission (CVRPC):

1. Adopts the time of the CVRPC Board of Commissioners regular meeting as the second Tuesday of the month, 6:30 pm, at the Central Vermont Regional Planning Commission, 29 Main Street, Suite 4, Montpelier, Vermont;
2. Adopts the following times for regular meeting of its committees:
 - a. Executive Committee: the Monday one week prior to the Board of Commissioners meeting, 4:00 pm.
 - b. Brownfields Advisory Committee: as needed, the third ~~Monday~~ Thursday of the month, ~~6:00 pm~~ 10 am.
 - c. Clean Water Advisory Committee: as needed, the second Thursday of every other month, 4:00 pm.
 - d. Project Review Committee: as needed, the fourth Thursday of the month, 4:00 pm.
 - e. Transportation Advisory Committee: the fourth Tuesday of the month, 6:30 pm.
 - f. Regional Plan Committee: ~~as needed~~, the first Tuesday of the month, 4:00 pm.
 - g. Winooski Basin Water Quality Council: the third Thursday of the month, 1:00 pm.

These Committees will meet at the CVRPC office, 29 Main Street, Suite 4, Montpelier, Vermont unless otherwise noticed on CVRPC's website: www.centralvtplanning.org.

3. Facilitates public access to its meetings by video and telephone. Zoom will be used as CVRPC's virtual meeting platform unless otherwise noted on a meeting agenda. All members of the Board and committees have the ability to communicate contemporaneously during meetings through this platform. The public has access to contemporaneously listen and, if desired, to participate in meetings by using the meeting link or dial in information provided on each meeting's agenda.
4. Names the following locations for posting of meeting notices and agendas:
 - a. CVRPC website: www.centralvtplanning.org.
 - b. CVRPC office, 29 Main Street, Suite 4, Montpelier, Vermont.
 - c. Cabot Town Clerk's Office, 3084 Main Street, Cabot, Vermont.
 - d. Waitsfield Town Office, 4144 Main Street, Waitsfield, Vermont.

Adopted by the Board of Commissioners: ~~January 9, 2024~~ September 10, 2024.

Gerald D'Amico, Chair
CVRPC Board of Commissioners



MEMO

Date: September 05, 2024
To: Board of Commissioners
From: Christian Meyer, Executive Director
Re: Crosswalk between former Energy Plan and Current Energy Plan

☒ **ACTION REQUESTED:** Review the updates and changes to the enhanced energy plan.

Per the commission's request, staff has developed the following materials to help identify differences between the former CVRPC energy plan and the current CVRPC energy plan. The goal of this exercise is to allow commissioners to more easily navigate the document and understand where differences may impact how CVRPC comments on energy projects throughout the region.

Work continues to progress on the energy element for the 2025 Regional Plan update. The regional plan committee is scheduled to review the current draft at their October meeting with staff.

For the following crosswalk, staff reviewed both the former Regional Plan Energy Element and the former Regional Enhanced Energy Plan against the current Energy Plan. In this memo, policies were reviewed from the former plan and linked to text in the new plan where the same issues are covered. If the policy fails to appear in the new plan, this is called out. The Regional Plan can be referenced on the CVRPC web site (https://centralvtplanning.org/wp-content/uploads/2024/07/2016-CVRPC-Regional-Plan-readopted-2024_Effective-July-9-2024.pdf)

For an initial review, staff recommends reviewing this memo and the Regional Plan Assessment Report included in this packet, which contains the current Energy Plan. Where new policy language has been added to the current plan, it has been highlighted in yellow. Additionally, notes to each of the current pathways, linking them back to the former energy plan for reference.

There were several factors that went into this chapter update that had wide and far reaching impacts on the text and data. This includes changes to the State's Low Emissions Analysis Model (LEAP), changes to the state Comprehensive Energy Plan, changes to the Climate Action Plan, changes to the Renewable Energy Standards, and changes to the Global Warming Solutions Act.

This memo does not go into the details of each of these changes, particularly where they were impacted by the state LEAP model.

FORMER ENERGY ELEMENT – Chapter Three of the former Regional Plan

No specific locations are identified at the regional level as being prohibited: Pages 3-3; 3-7
 Updated Chapter: Not specifically stated in new plan. However, the effect is unchanged, as this is acknowledged in the methodology supporting the discussion of the known and possible constraints. (Page 67 of the current pan)

Preferred sites same as state: Page 3-3; 3-7
 Updated Chapter: Page 76

Additional Possible constraints: Page 3-3
 Updated Chapter: Page 69

Consideration of changes in technology 3-8; - Requires regular reevaluation.
 Updated Chapter: Page 81

Goals and policies: 3-9
 Goal 1: Starting Page 51
 Goal 2: Starting page 59
 Goal 3: Starting page 82
 Goal 4: The whole energy plan (former and current)

FORMER ENERGY PLAN –Appendix 7 of the former Plan.

Hub Height restricted to 125 feet. Page14

The current plan removed the language around regional compatibility of “industrial wind,” including any turbines with a hub height greater than 125 feet regionwide. While the language was not clearly mandatory, it was removed early in the update process because it was understood to be restricting the siting of one type of renewable generation technology and was inconsistent with the rest of the regional plan (See below: Tele-Communication towers), which generally left tower height determinations to the locality.

However, per DPS guidance, a review of the compatibility of hub height appears to be permitted. While turbines with a diameter less than 20 feet may be not be restricted, language around hub height for industrial scale can be considered.

DPS - guidance

Regional Mapping Standard 14 (Regions Only)

Does the plan allow for the siting in the region of all types of renewable generation technologies?

This standard, which only applies to regional plans, embodies the plan approval requirement in Act 174 that the regional plan “allows for the siting in the region of all types of renewable generation technologies.”

The word “types” in this case means categories of renewable generation (e.g., solar, wind,

biomass, hydro), and does not require that all scales of a given technology (see Figure 5) be accommodated. For example, including only residential-scale development of a specific renewable generation technology would be sufficient to satisfy the requirement.

The plan continues to encourage municipalities to include additional language in their municipal development plans. Municipalities are still able to restrict industrial wind and remain consistent with the regional energy plan. This would be further strengthened if it were in line with other height restrictions (tele-communications towers, etc...). Further, some municipalities are interested in considering larger scale wind in their local mix of energy in their enhanced energy plans.

The current Energy Plan includes the following language on scale:

Page 13: "CVRPC's objective is to ensure that energy generation, distribution and transmission facilities are located, designed, and correctly-sized"

Page 20: The plan notes that public comment generated through community engagement has consistently identified scale as a larger concern than technology.

Regarding this limitation on hub height in the former plan:

Page 16 states "but CVRPC may reconsider as needed"

Updated Chapter: Changes in technologies and the need to monitor and revise is covered under page 83.

Energy Plan Policies – Beginning Page 18 of the Old Plan

Notes indicating my interpretation of the intent of each policy and strategy has been included in the new plan. However, specific language of the strategies has been updated, modified or merged to make strategies more coherent. In some cases, language is less direct than the former plan as the goals are addressed in other chapters of the former plan.

Policy A1 – Page 51 with changes to the strategies

Policy A2 – Page 52 with changes to the strategies

Policy A3 – Page 53 with changes to the strategies

Policy B1 – Page 59. The emphasis on relying on transit is less direct and much of the language supporting transit falls to the transportation element. Also, some of the language is strengthened.

Policy B2 – Page 59 with changes to the strategies

Policy B3 – Page 60 with changes to the strategies

Policy B4 – Page 61 with changes to the strategies

Policy C1 – Page 88

Policy C2 – Page 90

Policy D1 – Page 87

Policy D2 – Page 88

TELE-COMMUNICATIONS TOWERS

Discussed in chapter 5 and unchanged from previous plans. CVRPC will rely on local ordinances for siting requirements (Page 5-55).

SITING OF TOWERS:

Siting requirements around towers under Goal 5 of the Land Use Element Page(page 2-41)
However, this goal includes limited mandatory language



MEMO

Date: April 10, 2024

To: Department of Housing and Community Development,
Agency of Natural Resources
Agency of Agriculture, Food and Markets
Chairs of the Legislative Bodies of the Central Vermont Planning Area
Executive Director of Northeastern Vermont Development Association
Executive Director of Lamoille County Regional Planning Commission
Executive Director of Chittenden County Regional Planning Commission
Executive Director of Addison County Regional Planning Commission
Executive Director of Two Rivers-Ottawaquechee Regional Commission

From: Christian Meyer, Executive Director

Re: Readoption of the Central Vermont Regional Plan

The Central Vermont Regional Planning Commission (CVRPC) intends to readopt its regional plan to allow staff an additional 12-18 months to work with our Board of Directors and member communities to develop a new plan. By readopting the current plan, CVRPC ensures continuity in regional planning efforts while providing staff with the necessary flexibility to craft a comprehensive and well-informed new plan.

Per 24 V.S.A. § 4348b, as part of the readoption process, CVRPC has developed a plan assessment report, attached herein. The CVRPC Regional Plan Assessment Report will address the following five criteria:

1. The extent to which the plan has been implemented since adoption or readoption;
2. An evaluation of the goals and policies and any amendments necessary due to changing conditions of the region;
3. An evaluation of the land use element and any amendments necessary to reflect changes in land use within the region or changes to regional goals and policies;
4. Priorities for implementation in the next five years; and
5. Updates to information and data necessary to support goals and policies.

The current CVRPC Regional Plan is set to expire August 17, 2024. Two public hearings will be held in support of this process, scheduled for May 14, 2024 and July 9, 2024. Comments should be sent to cvrpc@cvregion.com by June 3, 2024. Please contact executive director, Christian Meyer with any questions at meyer@cvregion.com or at (802) 229-0389.

CVRPC Regional Plan Readoption Assessment Report

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CVRPC Regional Plan

Readoption Assessment Report

Purpose

Per Title 24, Chapter 117 of the Vermont State Statutes, regional planning commissions shall prepare a regional plan that is consistent with the state planning goals (24 V.S.A. § 4302) and municipal and adjacent regional plans. Unless readopted, all regional plans shall expire every eight years. The current Central Vermont Regional Plan became effective August 16, 2016 and, barring readoption, will expire August 17, 2024.

Recognizing that there is need to holistically reexamine the goals and policies of the regional plan, CVRPC began working with its committees to draft a new plan to replace the current plan in late 2022. However, due to high staff turnover and the demands of providing member municipalities technical assistance following the July, 2023 flooding, staff have fallen behind on the prescribed schedule. Readopting the current plan with the expressed intention of completing and adopting a new regional within 12-18 months allows for a seamless transition between the old and new plans, while solicitating broader and more careful public input.

Finally, recent changes to legislation and significant proposed changes to how RPCs develop regional plans is under consideration in the Vermont State Legislature. Giving staff time to integrate these planning requirements as part of the new plan update will lead to a more robust plan that better addresses the current and future state of planning in Vermont.

Per 24 V.S.A. § 4348b, as part of the readoption process, the Central Vermont Regional Plan Assessment Report, may address the following five criteria:

1. The extent to which the plan has been implemented since adoption or readoption;
2. An evaluation of the goals and policies and any amendments necessary due to changing conditions of the region;
3. An evaluation of the land use element and any amendments necessary to reflect changes in land use within the region or changes to regional goals and policies;
4. Priorities for implementation in the next five years; and
5. Updates to information and data necessary to support goals and policies.

Each of these criteria is addressed in the following sections.

[The extent to which the plan has been implemented since adoption.](#)

CVRPC has worked closely with its member municipalities to implement the 2016 Central Vermont Regional Plan. This work can be broadly broken into two categories regulatory implementation and non-regulatory implementation.

Regulatory Implementation:

CVRPC has established planning goals and policies and has consistently represented this planning work in state regulatory processes, including the Act 250 permit process, Public Utility Commission (PUC) Section 248 proceedings, review of preferred siting requests, and Section 1111 permit reviews.

To guide CVRPC's regulatory implementation of the regional plan, the Board of Commissioners established the Project Review Committee as an advisory committee. Staff provide the Committee with monthly updates on all current and future applications that are active within the region. When projects are viewed to have a wider regional impact, the committee meets to determine if the project has 'Significant Regional Impact' (as defined in the regional plan) and develop formal RPC comments.

- CVRPC exercises its status as a statutory party in Act 250 whenever new development has the potential to have a 'Significant Regional Impact' or is designated as a 'Major' project by the NRB.
- Through work with the Central Vermont municipalities, CVRPC coordinates where utility siting is preferred and where it should be avoided. CVRPC applies these findings through participation in the Section 248 process.
- The Project Review Committee reviews sites for preferred site status. This process is done in consultation with regional land use maps and municipal planning goals.
- Section 1111 (19 V.S.A. § 1111) permits are for use of the state right of way. CVRPC monitors Section 1111 permit applications for projects of regional significance.

Non-Regulatory Implementation

Non-regulatory implementation refers to the use of strategies, programs, and actions that do not involve the enforcement of laws or regulations to achieve a particular goal or objective. For CVRPC non-regulatory implementation often involves voluntary measures, assistance, education, outreach, partnerships, and other collaborative approaches to encourage desired behaviors or outcomes. For regional planning commissions, this is the largest portion of its implementation work.

Broadly the CVRPC engages in the following areas of planning implementation:

- Community Development
 - Brownfields
 - Housing
 - Economic Development
 - Health Equity
- Emergency Planning
- Emergency response and recovery
- Town Planning
- Natural Resources
- Transportation
- GIS
- Energy

CVRPC has created or participates in a variety of standing committees that support the implementation of the goals related to these areas of planning. The committees are tasked with providing the wider Board of Commissioners with the findings from more detailed analyses. These committees included:

The Regional Plan Committee supports the Board by making recommendations to the Board regarding CVRPC's duties as specified within 24 V.S.A. Section 4345a(5), preparation of a regional plan and amendments, and implementation of the regional plan.

The Project Review Committee supports the Board by fulfilling CVRPC's statutory role as specified within 24 V.S.A. Section 26 4345a(13) and (14) and to aid other parties to make conformance determinations when directed by the Board. These items are commonly referred to Act 250 (10 V.S.A. Chapter 151) and Section 248 (30 V.S.A. Chapter 29 5).

The Municipal Plan Review Committee supports the Board by making recommendations regarding the Commission's duties as specified within 24 V.S.A. Sections 4350, Review and consultation regarding municipal planning effort, subsections (a) and (b), and Section 4352, Optional determination of energy compliance; enhanced energy planning, subsection (b), Municipal plan.

In addition to these standing committees, the Board has created the following special committees:

The Brownfields Advisory Committee oversees the Commission's brownfields program and provides local and regional input regarding brownfield issues important to the region.

The Clean Water Advisory Committee oversees the Commission's water quality planning program in accordance with CVRPC plans, policies, and procedures, acts as a liaison between local communities and the Vermont Agency of Natural Resources (ANR), and provides local and regional input regarding water quality issues important to the region.

The Transportation Advisory Committee oversees the Commission's transportation planning program in accordance with CVRPC plans, policies, and procedures, acts as a liaison between local communities and the Vermont Agency of Transportation (AOT), and provides local and regional input regarding transportation issues important to the region.

CVRPC, its committees, and its staff have worked to implement the goals in the above fields through ongoing collaboration with municipal partners and stakeholders. CVRPC has worked hand in hand with our municipalities to draft plans, provided training on planning needs, built relationships with under-represented community members, represented regional planning goals on state advisory committees, provided ad hoc technical assistance to meet town needs, drafted grant applications, and administered construction projects to help advance the regional plan. The following is an incomplete summary of some of the notable work CVRPC has completed across its active areas of planning.

Community Development

- Wrote or assisted partners in drafting grant applications
- Fostered regional activities, such as identifying collaborate overlap for childcare advancement with Let's Grow Kids and the Mayor of Montpelier.

Brownfields

- Provided technical assistance or funding support for Phase I analyses, Phase II analyses and Corrective Action Plans. Worked directly with: Northfield, Barre City, Woodbury, Cabot, Montpelier, and Calais

Housing

- Tailored an accessory dwelling unit guide for the CVRPC region.
- Provided project review for Act 250 support
- Affordability study on costs of housing and transportation in Central Vermont

Economic development

- Provided technical assistance for the Vermont Economic Resiliency Initiative.
- Administered Community development Block Grants, USDA Rural Development Grant, and other federal funds for member municipalities to implement municipal and regional planning goals
- Joined four county consortium to apply for EDA funding to develop a Comprehensive Economic Development Strategy (CEDS). Participated in planning work and adopted CEDS.

Health Equity

- Participated in THRIVE, Central Vermont's accountable care organization, which is working to align resources at more than 15 agencies and organizations to improve social outcomes in Washington County. Social determinates of health include economic stability, physical environment, education, food, social context, and the health care system.

Emergency Planning

- Drafted Local Hazard Mitigation Plans for nearly all member municipalities.
- Supported planning in Plainfield to identify hazards associated with bridges and worked with the community all the way through securing construction funding for bridge reconstruction.
- Studied targeted tributaries of the Winooski for flood hazards
- Provided technical assistance to Central Vermont municipalities to regularly update their Local Emergency Management Plans.

Emergency Response and Recovery

- Provided support to the State Emergency Operations Center during and following high hazard event.
- Provided Local Liaison support to the SEOC when activated.

Town Planning

- Directly worked with municipalities to complete town plan updates
- Provided technical assistance to municipalities in their work to update zoning bylaws
- Provided village master planning services and support for member municipalities
- Provided trainings for town representatives and partners
- Held regular consultations with planning commission to help municipalities advance local planning goals and work toward meeting state planning goals.
- Developed or provided assistance to municipalities in drafting capital improvement plans
- Supported municipal applications for the state designation programs and designation updates
- Developed regional trail connections map

Natural Resources

- Applied for and was assigned to be the Winooski Basin Clean Water Service Provider.

- Completed stormwater implementation projects in Northfield, Barre City, Calais, Woodbury, Moretown, Plainfield
- Provided regional municipalities and partners stormwater runoff trainings
- Provided grant application assistance for stormwater mitigation programs
- Provided stormwater master planning administrative services as well as technical assistance

Transportation

- Provided data reporting for AOT as needed
- Completed multiple feasibility studies for member municipalities.
- Conducted road weather vulnerability analyses
- Completed bridge and culvert inventories for CVRPC municipalities on a revolving schedule.
- Collected data park and rides, traffic volumes and bike and ped activity as needed.
- Conducted Road Erosion Inventories
- Supported transit through participation on the GMT Board of Commissioners and facilitated conversations with rural municipalities to ensure their transit needs are represented in planning work.
- Supported COVID-19 safety for individuals experiencing homelessness by identifying transportation resources that could be used to transition homeless shelter residents to hotel facilities and transportation resources the shelter could use during the pandemic.

GIS

- Regularly provided mapping services and assistance to each CVRPC community. Objectives varied from supporting emergency services, State designation programs, zoning map updates, mapping historical Districts and Wayfinding
- Created web maps for municipalities

Energy

- Developed an enhanced energy plan. Reviewed and provided conformance letters to Municipalities completing enhanced energy plans. Five municipalities have completed enhanced municipal energy plans
- Promoted and provided technical assistance to CVRPC communities to take advantage of the Municipal Energy Resilience Program.
- Hosted regional energy round table
- Participated in State Renewable Energy Standards update committee

Each year, alongside the work programs linked to the ACCD Regional Planning Grant and AOT Transportation Planning Initiative funding, CVRPC develops and approves a specific task-oriented work program. These tasks are designed to assist the region's 23 municipalities advance toward meeting the state planning goals and requirements.

In service of its role as liaison between its member municipalities and broader, interregional or statewide initiatives, CVRPC staff participate as members on other boards and steering committees. Additionally, and where germane, CVRPC provides feedback on statewide planning documents. In this capacity CVRPC advocates for the policies that align with the goals of the regional plan. CVRPC serves on the following boards:

- Green Mountain Transit Board of Commissioners
- Central Vermont Economic Development Corporation's Board of Directors (ex officio)
- Mad River Valley Planning District Steering Committee (ex officio)

Staff also participate in the in the following committees:

- Regional Emergency Management Committee
- THRIVE (the Central Vermont Accountable Communities for Health)

Finally, the Vermont Department of Environmental Conservation (DEC) selected CVRPC to serve as the Clean Water Service Provider (CWSP) for the Winooski basin. As a CWSP, CVRPC plays a pivotal role in the implementation of Vermont's Clean Water Service Delivery Act (also known as Act 76). Serving in this role is in line with the Region's natural resource goals and is helping to advance projects that will reduce phosphorus in the Champlain Basin while simultaneously mitigating flood risk or implementing best management practices.

[An evaluation of the goals and policies and any amendments necessary due to changing conditions of the region;](#)

The goals or policies of the Readopted Regional Plan will go largely unchanged from the 2016 Central Vermont Regional Plan. The exceptions to this are the adoption of an updated energy element and corresponding pathways to meet the new data requirements for an Enhanced Energy Plan, and the prescription of regional housing targets per Act 47 of 2023. Despite these modest changes, CVRPC recognizes that, while our current goals have allowed CVRPC to effectively plan for the region, much has changed over the last eight years. CVRPC recognizes that issues like housing, equity, flooding, climate adaptation, the clean energy transition, health equity, and substance misuse among other planning topics have risen in importance, however without having the proper time to engage with each of our committees, all of our Commissioners, and our member municipalities, CVRPC is not positioned to fully evaluate how our goals need to be revised. Therefore, the Commission and staff intend to undertake the hard work of updating these goals and policies carefully and deliberately.

To these ends, the current plan, with the above noted updates, meets the requirements of 24 V.S.A. 4348a and in 2018 was amended to receive substantial deference in Section 248.

[An evaluation of the land use element and any amendments necessary to reflect changes in land use within the region or changes to regional goals and policies](#)

Current CVRPC land use policies promote the protection of natural resources and fragile environments, planning for compact village centers with surrounding rural countryside, and the protection of key flood plains to reduce inundation risk. Broadly, these goals remain unchanged. However, how they will be applied is evolving. Central Vermont experienced the devastating impacts of flooding in the July 2023. These events have given new urgency to protecting and reconnecting flood plains across the Winooski Basin to help protect our more densely settled areas. The shortage and cost of housing is now a crisis. The region aims to provide technical assistance on how and where new housing can be added and where the services exist to support it.

Further these forces are driving legislative changes and define how the region plans for housing and develops its future land use map. CVRPC is already drafting new elements of the regional plan that

incorporate recommendations for the 2023 VAPDA led Regional Planning Study. CVRPC was an active participant in this study and plans on integrating the proposed land uses into its future land use map once legislation is finalized. CVRPC is also considering how to adopt new legislative changes and mandates that may fall to the RPC related to the State designation program and Act 250 if they arise as part of the 2023-2024 legislative session.

Priorities for implementation in the next five years

CVRPC's priorities continue to lie at the nexus between land use, transportation, hazard mitigation, conservation, and energy planning. CVRPC recognizes that some of the most important work we can do to positively impact the region is through providing technical assistance to our member municipalities.

Municipal assistance will include:

- Provide technical assistance for municipal plan development
- Provide technical assistance for municipal bylaw modernization and adoption of updated flood hazard maps.
- Provide municipal trainings for practitioners and the general public on the planning
- Provide facilitation for municipalities to develop discrete flood prevention and mitigation projects with the goal of short immediate implementation.
- Help municipalities pursue grant funding to implement planning and project construction.

Regionally, CVRPC will:

- Update the Central Vermont Regional Plan
- Develop a Safety Action Plan with a goal of zero traffic fatalities – *Vision Zero* – for Central Vermont
- Continue to review projects for significant regional impact for Act 250 permits and Section 248
- Engage with the state on planning initiative and studies
- Continue to develop clean water projects as the CWSP

Updates to information and data necessary to support goals and policies.

Generally, the Central Vermont planning area has not undergone any significant or unanticipated changes since the 2016 plan was drafted. Population growth has largely remained flat with only a slight uptick in the 2020 decennial census. Median age of the region has continued to increase, and while this trend is not new, it will inform many of the goals developed in the new regional plan around housing and the supporting services. Other macro-level changes to the region's demographics include the impacts of migration associated with the COVID-19 Pandemic, a changing climate, and the 2023 flooding. However, the long-term impacts of these events may not be evident in the data for years to come. In conclusion, there is no indication that changes to the information and data used in the 2016 plan have changed in such a way to invalidate the current goals and policies.

However, while the foundational data for the region has been largely unchanged, per state statute, certain updates are required as part of this readoption.

- (1.) **Appendix 1 - Energy Element:** An updated draft of the energy element is attached to this report. This lone chapter has been revised to meet the updated standards of Act 174. Updating this chapter is necessary for the CVRPC to maintain an enhanced energy plan, to receive substantial deference in Section 248 proceedings, and to be able to review municipal enhanced energy

plans for conformance. Appendix 1 includes the Enhanced Energy Element, excerpts from the Infrastructure Element that provide supporting information required to meet the Act 174 standards, and an Energy Plan Supplement that includes methodology.

- (2.) **Appendix 2 - Housing Targets:** Per 2023 statutory updates to 24 V.S.A. § 4348a, an addendum to the Housing Element has been included in this Report to integrate housing targets for the region and each of its municipalities. These housing targets have been developed by CVRPC and are meant to serve as a placeholder until the completion of the Department of Housing and Community Development's update to the housing assessment.

Appendix 1 – Energy Element

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STATUTORY REQUIREMENTS

Regional Enhanced Energy Plans must (in addition to being adopted):

- Include the energy element as described [in 24 V.S.A. § 4348a\(a\)\(3\)](#)
 - which may include an analysis of resources, needs, scarcities, costs, and problems within the region across all energy sectors, including electric, thermal, and transportation;
 - statement of policy on the conservation and efficient use of energy and the development and siting of renewable energy resources;
 - a statement of policy on patterns and densities of land use likely to result in conservation of energy;
 - identification of potential areas for the development and siting of renewable energy resources and areas that are unsuitable for siting those resources or particular categories or sizes of those resources.
- Be consistent with state energy policy (described below) in the manner described in [24 V.S.A. § 4302\(f\)\(1\)](#): ***To make efficient use of energy, provide for the development of renewable energy resources, and reduce emissions of greenhouse gasses.*** Including: *increasing the energy efficiency of new and existing buildings; identifying areas suitable for renewable energy generation; encouraging the use and development of renewable or lower emission energy sources for electricity, heat, and transportation; and reducing transportation energy demand and single occupancy vehicle use.*
 - Greenhouse gas reduction requirements under [10 V.S.A. § 578\(a\)](#) (26% from 2005 levels by 2025; 40% from 1990 levels by 2030; 80% from 1990 levels by 2050)
 - The 25 x 25 goal for renewable energy under [10 V.S.A. § 580](#) (25% in-state renewables supply for all energy uses by 2025)
 - Building efficiency goals under [10 V.S.A. § 581](#) (e.g., reduce fossil fuel consumption across all buildings by 10% by 2025)
 - State energy policy under [30 V.S.A. § 202a](#) and the recommendations for regional and municipal planning pertaining to the efficient use of energy and the siting and development of renewable energy resources contained in the [State energy plans](#) adopted pursuant to [30 V.S.A. §§ 202a](#) and [202b](#)
 - The distributed renewable generation and energy transformation categories of resources to meet the requirements of the Renewable Energy Standard under [30 V.S.A. §§ 8004](#) and [8005](#)
- Meet all standards for issuing a determination of energy compliance detailed in the 2022 Comprehensive Energy Plan and detailed here: [Final Update Regional Determination Standards Form Fillable.docx \(live.com\)](#)

Infrastructure Chapter Excerpt

Energy Infrastructure: Electricity

This section details existing infrastructure including generation, key trends, and challenges (including outages). Energy analyses and targets for the electricity, thermal, and transportation sectors, renewable energy generation siting, and recommendations can be found in the Energy Chapter.

Energy is a vital component of modern life. When sources of power are lost or interrupted, even temporarily, the rhythms of our lives are profoundly interrupted. Business and industry halt and residents and goods dependent on electricity and other types of power are at great risk. Our electric infrastructure in Vermont is increasingly vulnerable to extreme weather conditions due to climate change. This comes at a time when we anticipate significant increases in demand for reliable and affordable electricity due to overlapping causes including addressing rural infrastructure gaps, regional growth and development, increasing need for heating & cooling, as well as electrification of the thermal and transportation sectors.

While existing and potential sources of electric power in the region are more than adequate (see Enhanced Energy Element), the region's electric infrastructure is aging and reaching performance limits. While the costs of developing new infrastructure are high upfront, potential long-term cost savings are increasing as technology is rapidly advancing and markets are shifting to match need and the urgency of the climate crisis. Integrating renewable energy infrastructure more comprehensively into all scales of our planning across the region is important to not only maximize associated community benefits but also to minimize negative environmental and land use impacts of electric generation, transmission, and distribution (see Enhanced Energy Element). CVRPC's objective is to ensure that energy generation, distribution and transmission facilities are located, designed, and correctly-sized to support the Region's community and economic needs, which increasingly means it must be reliable, resilient, and affordable as well as sustainable to reduce operational costs and Green House Gas emission contributions (further reducing long-term costs).

Electric Distribution Utilities (DUs):

In 2021, Vermont distribution utilities purchased over 5.8 million MWh of electricity to meet the demand of their customers, of this 64% came from renewable resources and 18% came from carbon free resources. Also in 2021, Vermont distribution utilities retired just over 4 million renewable energy certificates¹ (i.e. equivalent to just over 4 million MWh of electricity) to meet their obligations under Vermont's Renewable Energy Standards, of this 72% of the electricity Vermont accounted for was renewable; including nuclear 90% of it was low-carbon².

¹ Renewable energy credits (RECs) are the accounting system used to track all renewable electricity generation in or sold into ISO New England's regional electric system (ISO= Independent System Operator). These certificates ensure no two entities claim credit for that electricity, and provides a mechanism to buy and retire (aka take credit) for renewable energy generation regardless of their own production and use (or rather to compensate for it).

² See 3 one-page resources for more info: [Where does Vermont's electricity come from](#), [Current policies & programs](#), and [Tradeoffs between different sources of electricity](#)- these were made as part of the Say WATT? Regional Event Series in the fall of 2023 during which the Department of Public Service partnered with the RPCs to offer a series of engagement opportunities for Vermonters to weigh in on renewable electricity policies and programs:

<https://publicservice.vermont.gov/renewables>

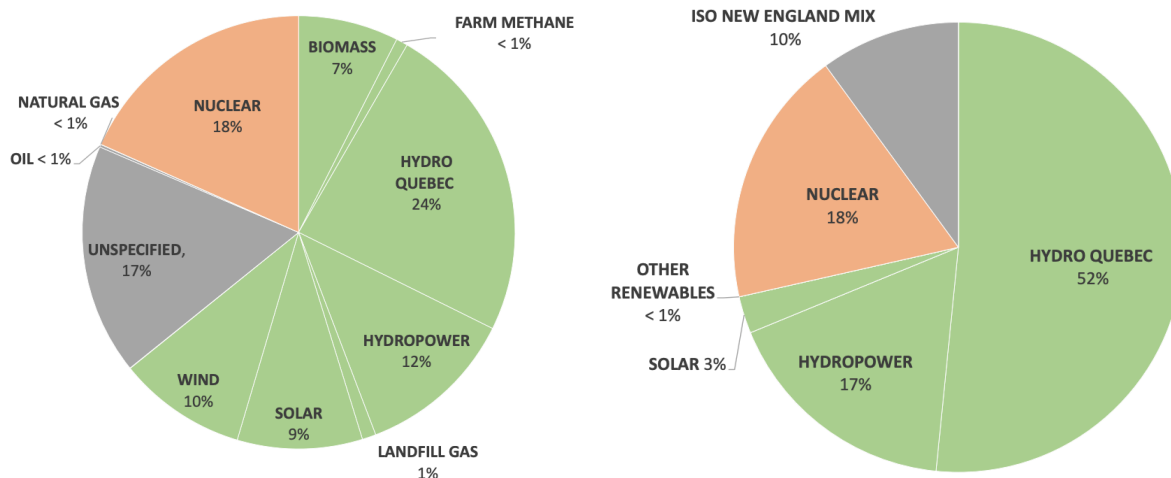
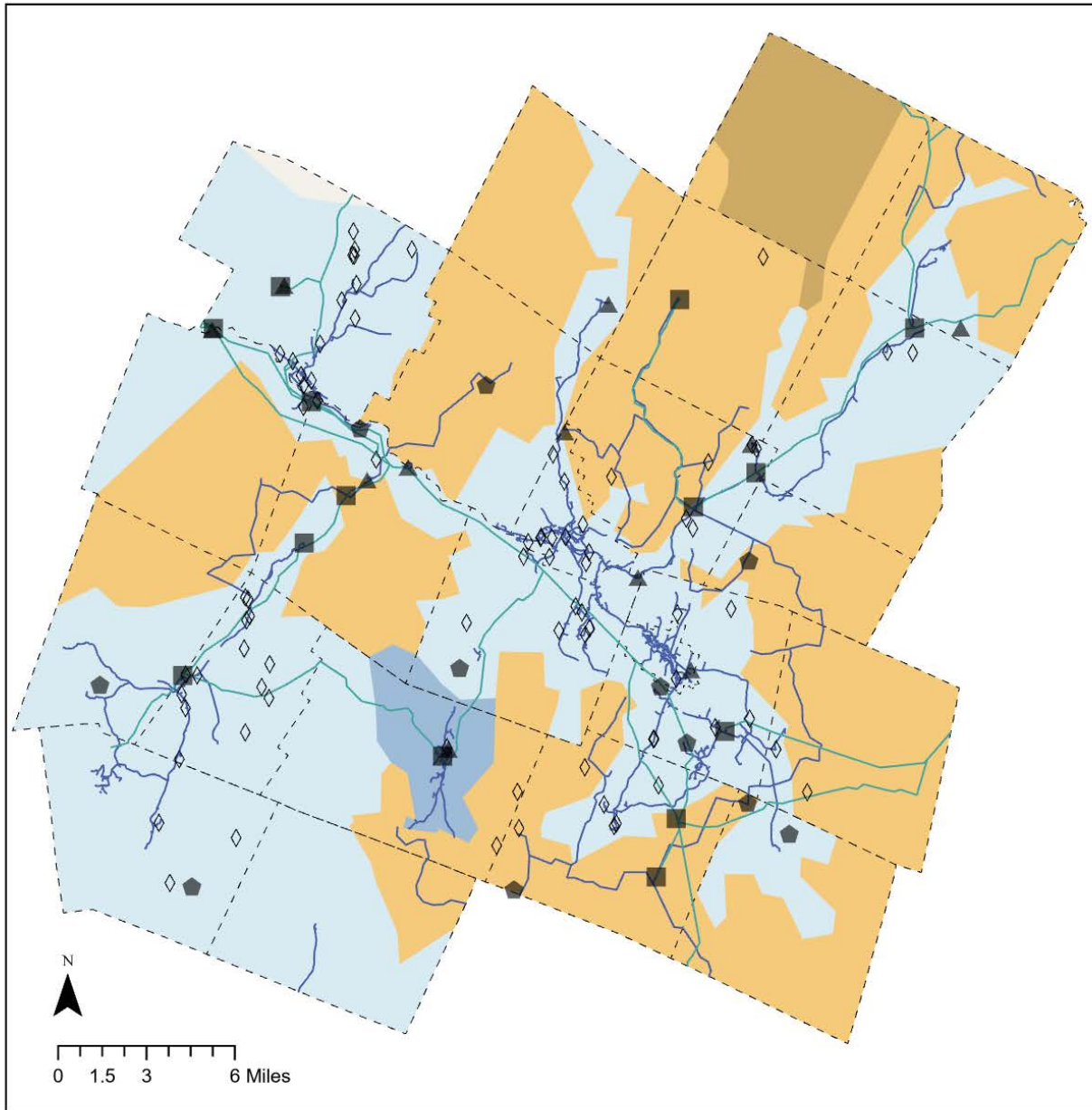


Figure 1: 2021 Vermont Electricity Characteristics: the left shows the electricity Vermont utilities generated and bought to meet demand, the right shows how renewable Vermont's electricity is considered based on renewable energy certificates
 (Department of Public Service Webinar: Where Does VT Electricity Come From?
<https://publicservice.vermont.gov/sites/dps/files/documents/Webinar%201%20-%20Where%20does%20VT%20electricity%20come%20from.pdf>)

Central Vermont is served by four different distribution utility companies including Green Mountain Power, Washington Electric Cooperative, the Northfield Electric Department, and the Hardwick Electric Department (see Table 1, below, for customer counts and types by town; and Figure 2 for DU territory). Green Mountain Power (GMP) and Washington Electric Cooperative Inc. (WEC) are the region's primary distribution utilities, geographically covering most of the region. Central Vermont is unique in that most municipalities are served by at least two distribution utilities (exceptions are Warren, Waterbury, and Barre City served only by GMP; Northfield, Moretown, Berlin, and Calais are each served by 3 DUs). GMP territory is located primarily in the more populous valley areas such as Barre City, Montpelier, and many of the villages along the major transportation routes (Figure 2 above); WEC territory fills in the more rural, and primarily residential, areas. The Northfield Electric serves part of Northfield, as well as small parts of Moretown and Berlin; The Hardwick Electric Department serves much of Woodbury and a small sliver of Calais. Three phase power is limited in the region to where GMP provides it (see Figure 2 above), this is important for siting distributed generation projects but not absolutely required for most residential and even some smaller municipal/commercial plants.



Legend

- Substations
- ◇ Solar >15KW
- ▲ Hydroelectric Generation
- ◆ Wind Generation
- Transmission Lines
- 3 Phase Power Lines
- Distribution Utility Service Territories
 - Green Mountain Power
 - Village of Northfield
 - Village of Stowe Electric Dept.
 - Washington Electric Co-op
 - Village of Hardwick
- - - Town Boundaries

Figure 2: CVRPC Distribution Utility Territory and Infrastructure (substations, transmission lines, 3 phase power lines)
Place Holders: Distribution Utility Territory Map (only shows substations and transmission lines; distribution circuits GMP only available [here](#))

Table 1: Customer/Member by Town and Distribution Utility (DU)

	GMP	WEC	Northfield	Hardwick
Regional Total	27,246	7,167	2,200	738³
Barre City	4,525			
Barre Town	3,745	412		
Berlin	1,398	83	*	
Cabot	297	508		
Calais	121	733		*
Duxbury	208	471		
East Montpelier	599	753		
Fayston	710	346		
Marshfield	547	202		
Middlesex	306	578		
Montpelier	4,794	18		
Moretown	585	325	*	
Northfield	271	289	2124 ⁴	
Orange	55	494		
Plainfield	406	355		
Roxbury	269	111		
Waitsfield	1,376	50		
Warren	2,494			
Washington	334	223		
Waterbury	3,072			
Williamstown	901	892		
Woodbury		78		
Worcester	233	246		

Table 2: Customer/Member by Type and Distribution Utility (DU)

DU	Dairy Farm	Residential	Commercial	Large Power	Total
GMP		22,337	4,909		27,246
WEC	33	6,725	398	11	7,167
Northfield					2,200
Hardwick					738

³ Northfield Electric and Hardwick Electric did not provide updated customer counts by towns, these numbers come from their Integrated Resource Plans and the number from Hardwick Electric specifically reflects the number of customers on the Woodbury Circuit which may or may not reflect the true total customers in the region (a map of their circuits is not available online). Data requests were sent over the course of Fall 2023 and Winter 2024.

⁴ Northfield has not provided specific customer counts by town; 2200 customers are served according to the Integrated Resource Plan; Efficiency VT data reported 2,124 residential premises served in Northfield, subtracting those reported by GMP and WEC gives this number although it should be noted that Efficiency Vermont data is simply given as residential premises not customers.

The Washington Electric Cooperative Inc. (WEC), a member-owner utility run by a 9-person member elected board, provides electricity to the more rural areas throughout Central Vermont. Its service territory covers a larger area geographically in Central Vermont than any other utility, serving approximately 7,167 customers. Due to the rural nature of WEC’s service area, residential users account for an unusually high proportion of total demand; furthermore, the rural infrastructure is not co-located as often with roads nor hardened (buried), making it both more susceptible to Vermont’s increasingly frequent extreme weather and more difficult to maintain and repair.

Central Vermont has 32 substations in 14 of our towns; most towns are at least partially served by additional substations outside the region. Distribution substation location, condition, and headroom capacity are important to consider when proposing distributed generation (DG) projects (see Enhanced Energy Element for a description of barriers and costs). Ultimately, the different distribution utilities in our region have unique challenges and benefits, most towns can utilize coverage by 2 or more DUs to maximize opportunities and minimize limitations, however at the individual scale this is rarely possible. The municipality can thus play a critical role in supporting residents and businesses to access key energy opportunities including renewable generation and storage, EVSE, energy efficiency measures, and more (see enhanced energy element).

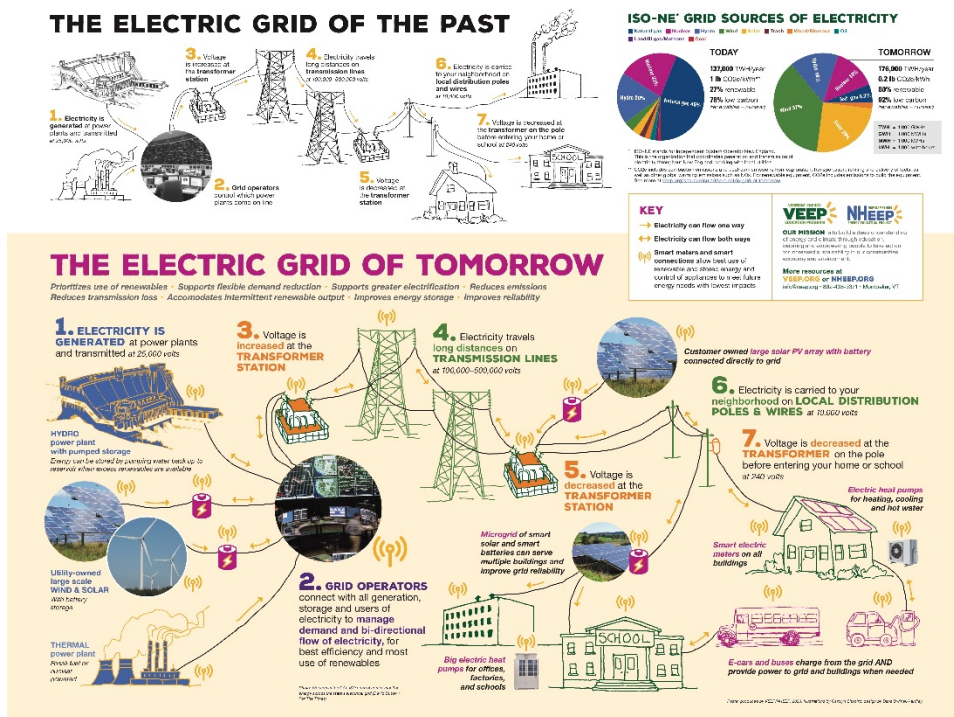


Figure 3: Electrical Grid Systems Primer, Poster from Vermont Energy Education Program⁵

⁵ Vermont Energy Education Program provides resources and curricula including additional posters on Energy Audits and Actions, Heating Vermont Homes, Vermont’s Climate Action Plan, VT Electricity Use and Sources, the Climate Impact of Getting to School and more (<https://veep.org>).

Electric Transmission

The Vermont Electric Power Company, Inc. (VELCO) manages the safe, reliable, cost-effective transmission of electric power throughout Vermont and as part of the integrated New England regional network. VELCO updates its Long Range Transmission Plan every 3 years. The 2021 Long Range Transmission Plan⁶ highlights that peak demand is forecast to grow due to accelerating electrification of the heating and transportation sectors. While the transmission system has sufficient capacity to serve expected future demand for the first 10-years of the 20-year planning horizon:

- Load management is necessary to serve high electrification loads consistent with Vermont's total energy goals in the 20-year planning horizon,
- Currently, DG projects are reviewed on a project-by-project basis without regard to transmission system impact, to prevent further stressing transmission and distribution systems careful coordinated statewide planning is required to successfully integrate future distributed generation and storage without significant grid reinforcements;
- There are sub-transmission scale reliability issues (categorized as causing high or low voltage, or a thermal overload in which equipment exceeds its rate temperature).

As DUs take on more and more interconnection of distributed energy projects, coordination between VELCO, DUs, the region⁷, and municipalities will be increasingly important to ensure not only Vermont and its stakeholders can meet their respective goals, but that we do so in a manner that minimizes negative impacts to our landscapes and natural resources and maximizes benefits to all Vermonters foremost those who have been disproportionately burdened by energy costs and reliability issues to build resilience for all. CVRPC continues to work with DUs to integrate their Integrated Resource Planning into regional and municipal planning and project development and to advocate that regional and municipal energy planning and goals in turn are considered in their Integrated Resource Planning Processes.

Efficiency Utility

Efficiency Vermont is the statewide energy efficiency utility; it provides technical advice and financial incentives to residents, businesses, non-profits, and municipalities alike to reduce their energy use and costs with efficiency buildings, equipment, and lighting. CVRPC works closely with Efficiency Vermont to connect municipalities with opportunities and to provide support to energy committees and coordinators with resources for their communities. CVRPC also works with Efficiency Vermont to provide data on consumption and efficiency measures implemented, as well as to adapt incentives programs and support in recovery situations (e.g. July 2023 floods). More information about energy efficiency and conservation, as well as supporting partners can be found in the Enhanced Energy Element of this plan. Additional key partners include Capstone Community Action who provide income-based fuel support, weatherization, and more to community members with the lowest incomes and highest needs.

Existing Generation & Storage Facilities

For an in-depth discussion of future renewable generation in the context of demand and energy planning see the Enhanced Energy Element, this section summarizes existing energy infrastructure including non-combustion-based renewables (solar, wind, and hydroelectric), combustion-based renewables (biomass specifically for electricity generation- for discussion on biomass and the thermal sector see the Energy chapter), nuclear energy, and fossil fuels (as categorized by the 2022 State Comprehensive Energy Plan).

⁶ https://www.velco.com/assets/documents/2021%20VLRTP%20to%20PUC_FINAL.pdf

⁷ noted also by the Department of Public Service in the 2022 Vermont Comprehensive Energy Plan (e.g. pages 68, 87) https://publicservice.vermont.gov/sites/dps/files/documents/2022VermontComprehensiveEnergyPlan_0.pdf

There is one remaining fossil fuel peaking power plant in Central Vermont in Berlin run by Green Mountain Power:

Table 3: Regional Fossil Fuel Generation

Resource Type	MW	Town	Name	Details
Fossil Fuels	46.5MW	Berlin	Berlin 1	Gas Turbine, 46yo. Largest peaking plant in VT consisting of a gas turbine generator and 2 engines run on low-sulfur kerosene fuels. Full winter output is 50MW; 40MW in summer. Improvements were made in 2008, 2012, 2013, 2019, and 2020 ⁸ .

Existing Renewable Energy Generation has noticeably increased since the last plan:

Table 4: Existing Renewable Electricity Generation

Existing Generation Resource Type	2024		2016	
	MW	MWh	MW	MWh
Solar	41.7	53876.4	24	29,919
Wind	0.24	473.04	0.14	486
Hydroelectric	26	134,861.4*	25	88,467
Biomass (wood, methane, farm biogas)	0	0	3	13,091
Total Existing Regional Renewable Electricity Generation	68	189,211	52.14	131,963
Total Storage	7.95MW**			

Sources: Distributed Generation Survey (Distribution Utilities, Public Utilities Commission, Department of Public Service), Distribution Utilities Integrated Resource Plans, Federal Energy Regulatory Commission, Low Impact Hydropower Institute (Hydroelectric), Town Plans, State Comprehensive Energy Plan.

*calculated using constants provided in the supplement (consistent with those used by the Public Service Department and the Generations Scenarios Tool), except for hydroelectric which was taken directly from DUs IRPs, FERC, and LIHI.

The closure of the Moretown Landfill is a significant change for Central Vermont; while there are thus no longer biomass electricity generation facilities in the region, WEC acquired a significant portion of their power to serve their territories including Central Vermont from the Coventry Landfill facility among others biomass facilities just outside the region. CVRPC does not anticipate biomass becoming an electricity generation source in the region, although it plays a critical role in the thermal sector for both space and water heating and will continue to be a key resource for residential heating in particular (see Enhanced Energy Element).

The region's hydroelectric facilities, though few in number make up over a third of the region's renewable generation, balancing ecological considerations, flood management, and energy generation potential at these and potential future sites is a high priority topic for future planning efforts (see Map of existing and potential hydroelectric sites in the Enhanced Energy Element). These are not new resources, despite the contrast in the table above, they were not reported in the previous plans assessment which likely was sourced specifically

⁸ page 192 of Green Mountain Power's 2021 Integrated Resource Plan <https://greenmountainpower.com/wp-content/uploads/2021/12/2021-Integrated-Resource-Plan.pdf>

from the distributed generation inventory (DG Survey, see below) based off the Public Utilities Commission which focuses, generally, on smaller projects most participating in the State’s net-metering program.

By and large the most change has been solar generation; in terms of numbers most are small residential scale plants (many, but certainly not all, are rooftop- we do not have data specifying the type. Below, in the table of renewable distributed generation in our region (<5MW), there is a clear preference, or at least ability to access and implement, smaller scale projects.

Table 5 Distributed Generation Projects <5MW (DG Inventory as of 2/2024)

Total from DG Survey (not regional total)	MW	# Projects	
Generation <15kW Category I	14.69856	2233	Residential scale-most solar.
Generation 15kW to <150kW (Category II)	6.56739	184	Generally includes Municipal/Community Scale (not limited to)
Generation 150kW to <500kW (Category III)	6.18665	23	Currently have to be preferred sites to participate in net metering
Generation 500kW+	22.944	23	
DG Total:	50.3966	2463	

Source: Public Service Department 2/1/24, Current DG Survey (<5MW), see Methodology for aggregation below

This is very much in line with the results of community engagement efforts CVRPC conducted in the fall of 2023 in partnership with the Department of Public Service and the other RPCs. CVRPC found that in addition to consistent support for a diversity of renewable resources, that support was bounded by scale- as in support decreased with the scale of the project increasing (see full report⁹). CVRPC has found both in these engagement opportunities and while working with municipalities more broadly, technology type is not generally the key factor except for strongest opposition. Instead scale, location, and perceived community benefits/burdens are important to the region. An emphasis on local, community-scale, generation and storage is paired with other measures including efficiency/weatherization, waste heat recovery opportunities, dual land use, energy independence, and more representing a more holistic view of energy systems that stemmed from a wider variety of perspectives than are often considered. See the Enhanced Energy Element for considerations and discussion of future renewable energy generation and more.

Inset box on Current State Renewable Electricity Policies/Programs

⁹ CVRPC Report on Renewable Energy Standards Update Regional Engagement Events
<https://publicservice.vermont.gov/sites/dps/files/documents/CVRPC%20RES%20Event%20Summary.pdf>

Table 6 Existing Renewable Energy Generation and Storage by Town

TOTAL EXISTING GENERATION			PROPOSED		EXISTING SOLAR			EXISTING HYDROELECTRIC			EXISTING WIND		
Town	Total MW	% Regional	Projects	MW	Projects	MW	% Regional	Projects	MW	% Regional	Projects	MW	% Regional
Barre City	1.03	1.50%			138	0.93	2.20%		0	0.00%	1	0.1	42.39%
Barre Town	7.92	11.70%			273	7.79	18.70%	1	0.014	0.10%	3	0.12	51.28%
Berlin	1.32	1.90%	2 solar projects	4.4	79	1.32	3.20%						
Cabot	5.84	8.60%			53	0.84	2.00%	1	5	19.20%			
Calais	0.43	0.60%			54	0.43	1.00%						
Duxbury	9.25	13.60%			51	0.45	1.10%	1	8.8	33.80%			
East Montpelier	3.45	5.10%			148	2.28	5.50%	3	1.16	4.50%			
Fayston	0.48	0.70%			65	0.48	1.20%						
Marshfield	0.61	0.90%			68	0.61	1.50%						
Middlesex	0.75	1.10%			104	0.75	1.80%						
Montpelier	4.71	6.90%			307	3.78	9.10%	2	0.93	3.60%			
Moretown	5.21	7.70%			112	0.81	1.90%	2	4.4	16.90%			
Northfield	0.39	0.60%	16 solar projects, 2 hydroelectric projects	1.26	52	0.39	0.90%				1	0.003	1.04%
Orange	1.19	1.80%			23	1.19	2.90%						
Plainfield	0.53	0.80%			81	0.53	1.30%						
Roxbury	0.26	0.40%			32	0.26	0.60%						
Waitsfield	2.6	3.80%			132	2.6	6.20%						
Warren	1.34	2.00%			140	1.34	3.20%				1	0.003	1.06%
Washington	0.24	0.40%			29	0.23	0.60%				1	0.01	4.24%
Waterbury	9.97	14.70%			338	4.45	10.70%	1	5.53	21.20%			
Williamstown	9.97	14.70%			100	9.97	23.90%						
Woodbury	0.02	0.02%			2	0.02	0.04%						
Worcester	0.42	0.60%			39	0.24	0.60%	1	0.18	0.70%			
TOTAL EXISTING	67.95			5.66	2420	41.7		12	26.02		7	0.24	

Town	STORAGE		
	Total MW	Number of Projects	% Regional
Barre City	0.1367	17	1.72%
Barre Town	5.209	26	65.52%
Berlin	0.09	10	1.13%
Cabot	0.029	3	0.36%
Calais	0.01	1	0.13%
Duxbury	0.039	5	0.49%
East Montpelier	0.069	7	0.87%
Fayston	0.105	12	1.32%
Marshfield	0.08	9	1.01%
Middlesex	0.079	8	0.99%
Montpelier	0.3595	41	4.52%
Moretown	0.097	11	1.22%
Northfield	0.035	5	0.44%
Orange	0	0	0.00%
Plainfield	0.02	2	0.25%
Roxbury	0.075	9	0.94%
Waitsfield	0.3695	41	4.65%
Warren	0.543	60	6.83%

Washington	0.025	3	0.31%
Waterbury	0.539	62	6.78%
Williamstown	0.01	1	0.13%
Woodbury	0	0	0.00%
Worcester	0.03	3	0.38%
TOTAL EXISTING	7.9497	336	100.00%

Key Challenge

Vermont Distribution Utilities, to varying degrees, are implementing programs to smooth energy demand peaks and valleys through flexible load management, incentives, and battery storage. These initiatives are intended to increase system reliability, help address the climate crisis, and lower customer costs. The 2021 Vermont Long-Range Transmission Plan continues to emphasize the importance of thoughtful siting of generation with respect to interconnection and grid capacity, grid automation, deployment of battery storage and flexible load management programs, grid reinforcements, as well as the communications infrastructure necessary to synchronize energy demands with supply across DUs, to ensure Vermont’s transmission grid reliably serves expected load growth. The implications for our regional infrastructure, to the municipal, and household scales, include the importance of the “get ready” approach to retrofitting/switching over individual systems and components to be in line with, and thus benefitting from these broader investments which includes at times, higher up front costs and/or more intentional and longer-term phased planning- the Enhanced Energy Element will touch on many specific measures further. CVRPC thus anticipates, the key challenge facing our region is the capacity and coordination to draw down unprecedented funding and invest in not only transforming the energy sectors to meet legally binding GWSA goals to mitigate future climate change, but to support all our communities down to the local scale so that none are left behind or without options.

The vulnerability of our critical infrastructure including our energy systems to high wind, wet heavy snow, and flooding has become increasingly apparent (see Climate Chapter). In the last 5 years or so, CVRPC has noticed the increased consideration of climate impacts in DU planning, for example GMP has conducted topographical surveys of their substations to assess their location in relation to FEMA-designated floodplains.¹⁰ While the Middlesex transmission station and hydro generation are both located on ground higher than the 100-year and 500-year floodplain, the Waterbury distribution substation was rebuilt outside the 100-year flood plain (moved from 48 Winooski Street, Waterbury to Cloverdale Lane), and the Barre South End distribution substation was raised three feet at its current location (121 South Main Street Barre City) so that it is above the 100-year floodplain (Riverton in Berlin remains in the 500-year floodplain). Again, due to structure, dominant customer type and distribution, not to mention historical development, our region’s DUs are not equipped equally to handle large infrastructure projects nor the increasingly demanding recovery efforts in response to extreme weather (see outages table). CVRPC will continue to work with regional and state stakeholders, including the DUs themselves, to identify opportunities for funding and technical assistance, build transparency in planning processes, and promote public data sharing to support municipal and community efforts including Local Hazard Mitigation and Local Emergency Management Planning, as well as the development of projects and programs that promote on-site back-up power and/or the establishment of community micro-grids.

¹⁰ 2021 GMP IRP Appendix I: Substations <https://greenmountainpower.com/wp-content/uploads/2022/01/Appendix-I-Substations.pdf>;

Enhanced Energy Element



Introduction

An introduction to the role of energy in the region with a focus on current electricity infrastructure can be found in the updated Infrastructure Chapter Excerpt of this report. The components of this Enhanced Energy Element will be integrated into existing planning processes. In addition to the Enhanced Energy Element (Chapter 3) and accompanying supplements, relevant sections are intended to ultimately be found in the Infrastructure, Natural and Working Lands, Climate, Housing, and Connected Communities chapters of the next full Regional Plan Update (see the Table 1 below for a brief summary of these intentions). Together, these elements meet the standards outlined in Act 174 (enhanced energy plan) in addition to meeting the statutory requirements for the energy element (Title 24, Chapter 117, section §4348a(a)(3)). They have been pulled together and abbreviated for the purpose of this report. This update is intended as the first phase of a more comprehensive full regional plan update (2025). This allows CVRPC to work with its municipalities in developing and updating their own plans; to further develop and customize targets; expand our mapping products including coordination with distribution utility integrated resource planning; and coordinate pathways. Highlights in progress for the next update include:

- a summary of municipal building & facilities needs and distributed energy projects established via the Municipal Energy Resilience Grant Program assessment reports (and municipal energy use baselines):
- regional GHG (greenhouse gas) emissions inventory:
- expanded mapping products and tools:
- siting guidelines based on project size and type:
- stakeholder and program insets.

Table 1 Future Integration into Full Regional Plan Update (2025)

Chapter	Components
Infrastructure	Introduction to Electric Infrastructure & Stakeholders, Distribution and Transmission constraints and improvements; Regional Trends, Grid Modernization and Resilience; other Energy Infrastructure
Transportation	EV &EVSE (existing), EV-&EVSE-ready regs/policies, transportation sector use, analyses and targets (Enhanced Energy Plan components); implications of electrification; municipal fleet inventories, policy changes, goals re electrification, efficiency, reducing VMT, etc.
Housing/Healthy Communities/Economy	RBES, Net Zero Ready by 2030, EVSE& Solar Ready, Energy Burden, Affordable Heat Act, Thermal Sector; CBES, renewable energy industry hub

After a brief overview of statutory requirements and context of major state policies, this element will introduce some key energy equity and stakeholder considerations in order to frame the more technical discussions that follow. These framing considerations are intended to ensure policies, recommendations, and implementation pathways center an energy transition that is both expedient and accessible to not only all our communities but all our community members. The majority of this element is split into the three energy sectors: Electricity, Thermal, and Transportation each featuring current use estimations, followed by regional targets and analyses, key issues, and implementation pathways. The final section includes a more in-depth discussion of existing and future renewable energy generation (and supporting energy infrastructure) in the Central Vermont Region and includes mapping products and analyses, as well as next steps. These sections are intended to follow, broadly, the structure of the Regional Determination Standards for the determination of energy compliance.

State and Regional Context

During the 2016 legislative session, the State of Vermont passed Act 174, an act related to improving the siting of energy projects. Act 174 outlines a path whereby regions and municipalities could receive “substantial deference”¹ for applications that seek to receive a Certificate of Public Good before the Public Utility Commission (formerly the Public Service Board) if certain considerations were incorporated into a regional or municipal development plan. Act 174 provides an avenue for regions and municipalities to have increased input in PUC determinations for Certificates of Public Good regarding renewable energy generation facilities. Otherwise, a plan will receive “due consideration” in the Section 248 review process. Act 174 is categorized as enhanced energy planning and goes beyond what is outlined in 24 V.S.A 117 Section §4348a and §4382 respectively (see below for contents; supplement for details). In general, the requirements of Act 174, and updated in 2022 in line with the Climate Action Plan, work in conjunction with the existing statutory information required to be included in a regional plan’s energy element (as described in 24 V.S.A. § 4348a(a)(3)). Furthermore, the standards outlined in Act 174 require regional and municipal plans to be consistent with the following State Goals, Policies, and Plans in Table 2.

Table 2 Overarching State Goals and Policies

	2025	2030	2035	2040	2050
Comprehensive Energy Plan 30 V.S.A § 202a State Energy Policy	25% of energy needs from renewable sources		45% of energy needs from renewable sources		90% of energy needs from renewable sources
meet % of demand from renewable resources:	10% transportation demand 30% thermal demand	100% electricity demands (2032) carbon-free (≥75% renewable)		45% transportation demand 80% thermal demand (2042)	
Global Warming Solutions Act:	26% reduction GHG from 2005 levels	40% reduction from 1990 levels			80% reduction from 1990 levels

¹ According to Act 174 of 2016, “substantial deference” means that a land conservation measure or specific policy shall be applied in accordance with its terms unless there is a clear and convincing demonstration that other factors affecting the general good of the State outweigh the application of the measure or policy. The term shall not include consideration of whether the determination of energy compliance should or should not have been affirmative under 24 V.S.A. § 4352.

10 V.S.A. § 578(a) GHG Emissions Reduction Requirements;					
25 by 25 State Goal 10 V.S.A. § 580	produce 25% state energy consumption in-state				
Building Efficiency Goals 10 V.S.A. § 581	reduce fossil fuel consumption across all buildings by 10%				
Climate Action Plan 10 V.S.A. § 592		90,000 homes weatherized			
Renewable Energy Standard 30 V.S.A. § 8004 and 8005	Update pending:	100% Renewable for GMP&VEC (Tier I) 20% Instate Renewable by 2032 GMP&VEC (Tier II)	100% renewable all other DUs (Tier I) 20% Instate Renewable all other DUs (Tier II) 20% New Regional Renewable for GMP, 10% all other DUs (excluding large hydro; restrictions on biomass) 100% Load Growth from new renewables for GMP&VPPSA		

The Central Vermont Regional Planning Commission first received a Determination of Energy Compliance (DOEC) through the Vermont Public Utilities Commission (PUC) with the 2018 Regional Energy Plan adopted as an amendment and Appendix A-7 of the 2016 Regional Plan. Since, 7 of municipalities have received determinations of energy compliance via municipal enhanced energy plans including Barre Town, Northfield, Waterbury, Waitsfield, Middlesex, Plainfield, and Woodbury, 1 municipality has a Net Zero Action Plan (Montpelier), 5 are currently in the Enhanced Energy Planning process (including Worcester, East Montpelier, and Marshfield), and at least 5 more municipalities had developed drafts which were interrupted by the pandemic (and while they have not yet submitted their plans for approval, do include targets, maps, and preferred siting language in their existing town plans). Municipal breakouts of the Regional analyses and targets based State forecasting from the Low Emissions Analysis Platform (LEAP), a software tool for energy system modeling and emissions accounting, across residential, commercial, industrial, and transportation energy use, as well as a municipal breakouts of the mapping products to support municipal planning and implementation, will be posted and hosted on the CVRPC website once this plan has been reviewed and approved (drafts will likely be made available earlier over the course of April 2024, to support the 5+ municipalities currently working on their own enhanced energy plans).

residents of color, renters, electrically dependent residents, etc.). CVRPC has adapted the guiding principles and assessment rubric² from the Just Transitions sub-committee of the Vermont Climate Council to utilize in future planning as well as project development and prioritization processes. Often, short term upfront costs are evoked as an equity issue to programs and policies that in the medium and long term can have profound desired impact while barriers like access, mechanisms of incentives (e.g. reimbursement, loans, tax-incentives), and/or other frequently cited barriers are perpetuated. CVRPC, in partnership with THRIVE Community Health partners and our energy committees and coordinators, have been working with income based and recovery adder programs (e.g. with Efficiency Vermont) and the State in the development of programs like ChargeVT, to move towards upfront cost coverage, community-build, sliding scale match, and other mechanisms in coordination with revolving loan funds and/or community funds to lower barriers. At all scales it is increasingly important to consider the time frame used to determine least cost: longer term cost horizons are critical when considering the benefits and costs of a just transitions. Clean, affordable, resilient, and reliable energy is a critical component of building social as well as physical infrastructure and community resilience. It is an important time to leverage federal and state funding opportunities by building administrative and procurement capacity, establishing community benefit agreement models, and fostering community expertise sharing. Transitioning away from fossil fuels, promoting energy efficiency, weatherization, and renewables, while addressing energy burden will have direct and positive impacts for all Vermonters.

Energy burden is just one metric to consider when assessing potential impacts and needs. In Central Vermont, outages (frequency and duration), income, distribution utility, and fuel assistance uptake, are key recurring considerations throughout this report and the region. A series of new tools and metrics have been and continue to be developed at the State and Federal level with varying applicability to Vermont (inset below). CVRPC is committed to continue to engage with these tools and resources and integrate them into future planning.

Federal Indices/Programs	State Definitions	State Indices/Tools
<ul style="list-style-type: none"> • Justice40+/- • Energy Justice Mapping Tool- Disadvantage Communities Reporter • Climate and Economic Justice Screening Tool • EPA-EJ screening and mapping tool ■ Economic Innovation Group’s Distressed Communities Index (DCI) Interactive Map: relative distress scores and economic distress characteristics ■ DOE’s Low-Income Energy Affordability Data (LEAD) Tool ■ Social Vulnerability Index Score (relative health burden; GMP used as part of their scoring) ■ EIG’s Opportunity Zone Activity Map, Distressed Energy Community, Disadvantaged Community 	<p>As defined by Act 154, environmental justice populations are “any census block group in which: (A) the annual median household income is not more than 80% of the State median household income; (B) Person of Color and Indigenous Peoples comprise at least 6% or more of the population; or (C) at least 1% or more of households have limited English proficiency.”</p>	<ul style="list-style-type: none"> ■ Vermont Environmental Disparity Index and Environmental Risk ■ Forthcoming Environmental Justice Communities Tool (S.248) ■ Municipal Vulnerabilities Index (Climate Action Office) ■ Vermont Community Index/Underserved Communities (AOA) ■ Vermont Department of Health’s vulnerability indicators

² [Vermont Climate Council's Guiding Principles for a Just Transition](#)

Most of these tools rely on American Community Survey data and the census tract resolution is often too coarse to be very useful. For example, using the Climate & Economic Justice Screening Tool (CJEST) associated with the Justice 40 campaign (which uses data from DOE's LEAD Score, the EPA's EJScreen, and ACS) only 1 Barre City Tract would qualify as disadvantaged in Central Vermont; although the improved energy justice map viewer with the 36 burden indicators could be useful in the context of project prioritization at the state and perhaps at the regional level, they do not provide useful insights for municipal scale planning. They are however, attached to eligibility for funding and technical assistance programs making these useful and important guardrails, albeit coarse ones. Meaningful community level asset inventories, needs assessments, sustained community engagement, and related efforts will be critical going forward to drive frontline community identification for prioritization--any of these could be included as pathway actions for implementation. Furthermore, establishing an iterative process where this is done regularly and to the project scale is a pathway that merits consideration.

The implementation actions identified in this section focus primarily in areas where the Central Vermont Regional Planning Commission is already working to support its member municipalities through energy, local land use, transportation, environmental, and health equity planning activities. To this end, implementation actions are aggregated from across this plan to establish consistency across the different programs and priorities; to ensure all the categories for implementation as noted above were adequately addressed, guidance from the Department of Public Service related to implementation was utilized. Where appropriate, the implementation actions and pathways identify who will be responsible for completing each action, the timeframe for when it should be completed, and an anticipated outcome that will help provide measures for success. These pathways serve as the basis for how energy planning will be incorporated into regional activities, with suggestions for municipalities as well.

While Central Vermont is home to key members of the Clean Energy Industry, not only in Vermont but nationally, a significant challenge in the implementation of the region's energy goals is lack of workforce. Supporting workforce development at a rapid rate has to become a key priority for all those engaged with climate and energy planning. The Clean Energy Industry Report has tracked Vermont employment in the clean energy sectors since 2014. As of 2020, clean energy jobs made up about 6% of total employment in Vermont. Generally, the median wage for clean energy jobs (approx. \$27/hour) is much higher than the statewide median wage (approx. \$19/hour). Meeting our climate commitments via investments in energy efficiency and clean energy can be a win for Vermont consumers, the Vermont economy, and Vermont workers.

Town	Median Household Income	Electricity Spending	Thermal Spending	Transportation Spending	Total Spending	Total Energy Burden	Energy Burden Group
Barre City	\$35,225	\$1,110	\$1,965	\$2,227	\$5,302	15.1%	Highest
Cabot	\$43,864	\$1,096	\$2,081	\$2,725	\$5,902	13.5%	High
Plainfield	\$48,529	\$987	\$2,222	\$2,657	\$5,865	12.1%	High
Worcester	\$49,167	\$1,085	\$1,882	\$2,757	\$5,724	11.6%	High
Williamstown	\$57,792	\$1,221	\$2,317	\$2,584	\$6,122	10.6%	Moderate
Washington	\$56,696	\$1,213	\$2,062	\$2,693	\$5,968	10.5%	Moderate
Roxbury	\$56,667	\$1,059	\$1,987	\$2,703	\$5,749	10.1%	Moderate
Berlin	\$59,792	\$1,161	\$2,120	\$2,585	\$5,866	9.8%	Moderate
Marshfield	\$60,833	\$1,081	\$2,050	\$2,680	\$5,812	9.6%	Moderate
Orange	\$62,829	\$1,094	\$2,089	\$2,692	\$5,874	9.3%	Moderate
Waterbury	\$65,750	\$1,131	\$2,426	\$2,557	\$6,114	9.3%	Moderate
Warren	\$66,250	\$1,101	\$2,343	\$2,608	\$6,052	9.1%	Moderate
Barre Town	\$70,521	\$1,204	\$2,396	\$2,669	\$6,268	8.9%	Low
East Montpelier	\$67,844	\$1,209	\$2,131	\$2,678	\$6,018	8.9%	Low
Calais	\$64,766	\$964	\$1,974	\$2,747	\$5,685	8.8%	Low
Moretown	\$69,375	\$1,135	\$2,223	\$2,707	\$6,065	8.7%	Low
Woodbury	\$63,438	\$949	\$1,839	\$2,755	\$5,543	8.7%	Low
Northfield	\$67,750	\$1,105	\$2,099	\$2,585	\$5,789	8.5%	Low
Montpelier	\$60,793	\$957	\$1,804	\$2,288	\$5,049	8.3%	Low
Middlesex	\$74,188	\$1,130	\$2,191	\$2,749	\$6,071	8.2%	Low
Duxbury	\$75,000	\$1,074	\$2,276	\$2,752	\$6,103	8.1%	Low
Fayston	\$79,940	\$1,080	\$2,646	\$2,681	\$6,407	8%	Low
Waitsfield	\$78,264	\$1,189	\$2,317	\$2,660	\$6,166	7%	Low

Table 3 Energy Burden (2019 Efficiency Vermont Report)

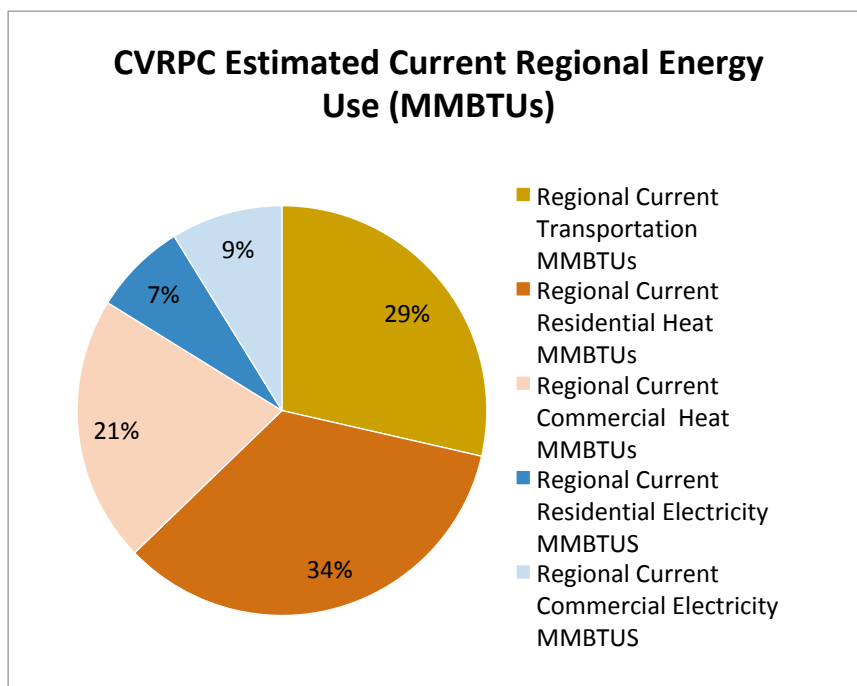
CVRPC Energy Use, Targets, and Pathways (by Sector)

The data in this section is intended to provide an overview of current Central Vermont (CVRPC) energy use and a sense of the trajectories and scale of change needed to meet the region’s shares of the State’s goals. Current residential and commercial & industrial electricity usage data is provided by Efficiency Vermont (both municipal and regional totals- see supplement), transportation and thermal sector data is estimated via the Municipal Consumption Tool which pulls from a variety of sources including the Vermont Department of Public Service, American Community Survey, Vermont Department of Labor, the Vermont Department of Motor Vehicles, and DriveElectric (VEIC) (see supplement for specifics). Using the regionalized LEAP results provided by the Department of Public Service, targets are established to provide milestones for thermal efficiency; renewable energy use; and conversion of thermal and transportation energy from fossil fuel based to renewable resources. These milestones are intended to help the region measure progress towards the overall goals and are not identified as requirements. **Regional LEAP targets were disaggregated using each municipality’s share of current regional energy use, municipal disaggregation factors were calculated for transportation (Light Duty Vehicles), residential thermal, commercial thermal, residential electric, and commercial electric.** Targets are established for the years 2025, 2035, and 2050 which coincide with the State Comprehensive Energy Plan (update 2022). Targets include both a “business as usual” baseline and the CAP (Climate Action Plan) mitigation scenario targets. While a summary of results is included below and referenced throughout this chapter, a walkthrough of the methods, data sources, and interim steps are included in the supplement and accompanying tools and supporting resources hosted by the Department of Public Service. Furthermore, full details of the LEAP Model methods, data sources and assumptions may be found as Appendix D to the 2022 Comprehensive Energy Plan³. Municipal analyses and targets will be made available on the CVRPC website and in the supplement.

Regional Energy Use Summary:

Table 4 Estimates Current Regional Energy Use

Source: Municipal Consumption Worksheet Department of Public Service- ACS 5 Year Estimates



Sector	Current Regional Energy Use (MMBTUs)
Transportation (LDV)	2,829,963
Residential Thermal	3,386,790
Commercial Thermal	2,083,630
Total Thermal	5,477,225
Residential Electric	729,483
Commercial & Industrial Electric	872,505
Total Electric	1,601,987

³ <https://publicservice.vermont.gov/content/2022-cep-analysis-greenhouse-gas-emission-reduction-pathways-vermont>

Broadly across 2020-2023, the thermal sector is still the largest energy use at 57% including both residential and commercial space and water heating. Transportation is the second largest energy use in the region accounting for 27% of total usage although it is important to note this is limited to light-duty vehicles (commercial and medium- and heavy- duty data not available), followed by the electric sector at 16%.

The sections below focus on the electric, thermal, and transportation sectors one at a time, introducing current use, regional targets, key challenges, and pathways. However, it is important to consider inter-sector impacts and measures. For examples, the electrification of the transportation and thermal sectors is demanding a state wide rethinking of electrical efficiency targets and use trajectories (increasing), while geothermal and waste heat recovery systems can offset increasing electric thermal load; weatherization is a key precursor to fuel switching impacts, while fuel switching and HVAC retrofits should consider future potential project phases including on-site generation and storage, etc.

Thermal Sector- Residential

This section provides a coarse regional overview of current energy use in the thermal sector- space and water heating- in the residential and commercial sectors, followed by sector targets, and pathways to meet them. The residential thermal sector currently makes up the largest share of regional energy use (see table 4 above); the tables below provide a rough summary of fuel types and how homes are heated in the Central Vermont Region. These estimates are based on 2022 ACS 5-year estimates, which have large margins of error especially in rural areas and only identify one primary heating fuel while many residents use two or more (see Methodology Supplement for detailed discussion). Fossil fuels continue to be the predominant source of residential heating in Central Vermont with fuel oil the most widely used reported in 49% of CVRPC households (51% of owner-occupied and 43% of renter-occupied CVRPC households), followed by propane; together reported in 78% of the regions households (82% of renter-occupied homes and 77% of owner-occupied homes). Wood/biomass is used in approximately 14% of the regions homes (18% owner-occupied and only 4% renter-occupied homes). Variation across our region is high; in a quarter of the towns in our region wood is used in 34-43% of homes (see below for further discussion of wood heat). Approximately 6% of homes report electricity as their heat source, this is a slight increase from the previous plan which is interpreted as likely to be heat pumps, although the base % is likely to be residual electric resistance heat- as we track changes in electric heat into the future, it will likely increase with the adoption of air sourced and ground source heat pumps, although this may be obscured if they are used, as they often are, in combination with other heating sources (thus it will depend on if they are reported as primary or secondary sources). Lastly, due to large margins of error, it is difficult to determine if there are indeed less than 1% of households still using coal and without fuel; it is difficult to interpret the categories of solar and other, solar may refer to passive or active solar heating, or given the rise since the last plan it's possible respondents have installed solar panels and have heat pumps and are misidentifying their fuel type. The predominance of fossil fuel in the residential heating sector is a cost burden to our region's residents and contributes a relatively small amount of in state labor to our economy (in comparison to cord wood or even electricity which keep more jobs and dollars local); there is a clear opportunity and responsibility across the region to consider fuel-switching (primary heating source or entirely), weatherization and other efficiency measures which will reduce fuel use and emissions contributions (see below).

Table 5 Current Regional Residential Heating Energy Use by Fuel Source

Residential Fuel Source	2020 ACS 5 Year Estimate				2015 ACS 5 Year Estimate			
	CVRPC Households	CVRPC % Households	CVRPC Square Footage Heated	CVRPC BTU (in Billions)	CVRPC Households	CVRPC % of Households	CVRPC Square Footage Heated	CVRPC BTU (in Billions)
Natural Gas & Propane	7,935	29%	12,927,060	776	5,983	22%	9,632,438	578
Electricity	1,534	6%	1,937,060	116	1,206	5%	1,494,263	90
Fuel Oil	13,376	49%	23,073,188	1,384	14,238	53%	24,431,228	1,466
Coal	15	<1%	29,352	1.8	66	<1%	132,664	8
Wood	3,875	14%	7,342,750	441	5,031	19%	9,493,439	570
Other (Solar +)	656	2%	1,117,591	67	392	2%	696,536	42
No Fuel	34	<1%	44,545	2.7	22	<1%	42,680	3
Total	27,425		46,427,157	2788	26,938		45,923,248	2755

Source: 2016-2020 5 Year American Community Survey; 2011-2015 ACS; DPO4, B25117, B25010

Table 6 Current Regional Residential Heating Cost Estimate

Fuel Type	Standard Unit	BTUs/Unit	Cost/Unit	Total Regional Current Costs	Source (cost/unit)
Fuel Oil, kerosene, etc.	Gallon	140,000	\$4.133	40,869,208.29	Vermont Average Residential-EIA (March 2024)
Bottled, tank, or LP gas (propane)	Gallon	91,000	\$3.575	30,470,927.14	Vermont Average Residential-EIA (March 2024)
Coal or coke	Ton	19,590,000	\$500	44,949.46	VT newspapers and quote VT&NH suppliers
Wood (seasoned)	Cord	20,000,000	\$350	7,709,887.50	(275 green-450 kiln dried) VT newspapers and quoted VT suppliers
Wood Pellets	Ton	16,400,000	\$405		Vermont wood/pick-up; Energy Co-op of VT
Electricity	Kilowatt hour	3,412	\$0.2109	3,939,594.36	VT State Energy Profile, US Energy Information Administration
Other Fuel (includes solar)				4,142,353.99	
Regional Total Cost				\$87,176,920.74	

Tables 5, 6, & 8 are based on total occupied units, as there are many seasonal, recreation, and/or occasional use (2nd) homes across the region, Table 7 supplies an additional adder to take into consideration thermal use in these homes. Data was sourced from the 2022 ACS 5-Year Average B25004 Vacancy Characteristics (see methodology and rationale in the supplement). The Department of Public Service guidelines suggest that on average, seasonal homes account for about 5% of the thermal energy used in a year-round home (for example a seasonal camp may not have a central heating system, but it still may use propane to heat the water, have a woodstove or fireplace for unseasonably cool nights, etc.). This guidance does not quite match the Central Vermont region as several communities with many seasonal residents use their properties throughout the winter specifically and/or for more than occasional use. Thus, for estimation purposes we assigned 10% to seasonal units in the towns on the eastern half of the region featuring many lakes with summer seasonal population influx, and 25% for those on the western half of the region proximate to the region's ski resorts. While thus far fewer low temperature degree days in the winter has yet to result in reduced fuel consumption in the winter (without stable declining temperatures, residents may not adjust as naturally to cold temperatures), more frequent high temperature degree days are associated with increased heat-related health issues (VDH Climate Dashboard) including Central Vermont where few have adopted air conditioning and the threshold for health impacts is lower (86 as compared to 90 in Burlington). The increased use of air conditioning in the region will need to be assessed in future updates, as we continued to experience increasingly extreme storms, loss of stable seasons, and overall warmer, wetter conditions associated with Climate Change.

Table 7 Current Regional Residential Thermal Energy Adder (MMBTU) for Seasonal/Vacation Homes

	Seasonal/Vacation Homes	MMBTUs	% Use
Orange	36	396	0.1
Washington	55	605	0.1
Williamstown	73	803	0.1
Barre City	0	0	0.1
Barre Town	27	297	0.1
Berlin	57	627	0.1
Cabot	116	1276	0.1
Calais	117	1287	0.1
Duxbury	56	1540	0.25
East Montpelier	30	330	0.1
Fayston	565	15537.5	0.25
Marshfield	45	495	0.1
Middlesex	48	1320	0.25
Montpelier	88	968	0.1
Morteown	77	2117.5	0.25
Northfield	58	1595	0.25
Plainfield	19	209	0.1
Roxbury	124	3410	0.25
Waitsfield	233	6407.5	0.25
Warren	1735	47712.5	0.25
Waterbury	171	4702.5	0.25
Woodbury	341	3751	0.1
Worcester	66	1815	0.25
Totals	4,137	97,201.5	

TABLE 8 Current Regional Residential Fuel Use by Type and Town

% of Fuel Use by Tenure	ORANGE						WASHINGTON					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	0	0.0%	0	0.0%	0	0.0%	16	3.2%	0	0.0%	16	3.1%
Bottled, tank, or LP gas	75	19.5%	4	10.5%	79	18.7%	109	22.1%	13	46.4%	122	23.4%
Electricity	0	0.0%	3	7.9%	3	0.7%	0	0.0%	0	0.0%	0	0.0%
Fuel oil, kerosene, etc.	204	53.1%	31	81.6%	235	55.7%	191	38.7%	3	10.7%	194	37.2%
Coal or coke	3	0.8%	0	0.0%	3	0.7%	0	0.0%	0	0.0%	0	0.0%
Wood	86	22.4%	0	0.0%	86	20.4%	169	34.2%	12	42.9%	181	34.7%
Other Fuel (Includes Solar)	16	4.2%	0	0.0%	16	3.8%	9	1.8%	0	0.0%	9	1.7%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	384		38		422		494		28		522	

% of Fuel Use by Tenure	WILLIAMSTOWN						BARRE CITY					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	0	0.0%	0	0.0%	0	0.0%	58	3.3%	144	7.1%	202	5.3%
Bottled, tank, or LP gas	326	26.7%	75	78.9%	401	30.5%	286	16.3%	562	27.6%	848	22.3%
Electricity	30	2.5%	0	0.0%	30	2.3%	45	2.6%	287	14.1%	332	8.7%
Fuel oil, kerosene, etc.	679	55.7%	20	21.1%	699	53.2%	1,187	67.6%	976	47.9%	2163	57.0%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	160	13.1%	0	0.0%	160	12.2%	98	5.6%	48	2.4%	146	3.8%
Other Fuel (Includes Solar)	25	2.0%	0	0.0%	25	1.9%	72	4.1%	22	1.1%	94	2.5%
No fuel used	0	0.0%	0	0.0%	0	0.0%	10	0.6%	0	0.0%	10	0.3%
Total Occupied Housing Units	1120		95		1315		1756		2039		3795	

% of Fuel Use by Tenure	BARRE TOWN						BERLIN					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	10	0.3%	0	0.0%	10	0.3%	10	1.0%	0	0.0%	10	0.9%
Bottled, tank, or LP gas	389	12.8%	76	14.4%	465	13.0%	219	22.9%	32	25.8%	251	23.2%
Electricity	82	2.7%	157	29.7%	239	6.7%	12	1.3%	4	3.2%	16	1.5%

Fuel oil, kerosene, etc.	2,146	70.4%	296	56.0%	2442	68.3%	614	64.1%	75	60.5%	689	63.7%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	393	12.9%	0	0.0%	393	11.0%	88	9.2%	13	10.5%	101	9.3%
Other Fuel (Includes Solar)	27	0.9%	0	0.0%	27	0.8%	15	1.6%	0	0.0%	15	1.4%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	3047		529		3576		958		124		1082	

% of Fuel Use by Tenure	CABOT						CALAIS					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	0	0.0%	0	0.0%	0	0.0%	26	4.1%	0	0.0%	26	3.6%
Bottled, tank, or LP gas	108	21.1%	24	24.7%	132	21.7%	86	13.6%	52	57.8%	138	19.1%
Electricity	11	2.2%	10	10.3%	21	3.5%	0	0.0%	0	0.0%	0	0.0%
Fuel oil, kerosene, etc.	144	28.2%	35	36.1%	179	29.4%	193	30.5%	24	26.7%	217	30.0%
Coal or coke	2	0.4%	0	0.0%	2	0.3%	8	1.3%	0	0.0%	8	1.1%
Wood	181	35.4%	28	28.9%	209	34.4%	295	46.6%	14	15.6%	309	42.7%
Other Fuel (Includes Solar)	65	12.7%	0	0.0%	65	10.7%	25	3.9%	0	0.0%	25	3.5%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	511		97		608		633		90		723	

% of Fuel Use by Tenure	DUXBURY						EAST MONTPELIER					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	3	0.6%	0	0.0%	3	0.5%	0	0.0%	0	0.0%	0	0.0%
Bottled, tank, or LP gas	201	41.5%	42	50.0%	243	42.8%	319	32.5%	18	12.5%	337	29.9%
Electricity	0	0.0%	0	0.0%	0	0.0%	16	1.6%	14	9.7%	30	2.7%
Fuel oil, kerosene, etc.	150	31.0%	35	41.7%	185	32.6%	378	38.5%	107	74.3%	485	43.0%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	130	26.9%	3	3.6%	133	23.4%	239	24.3%	5	3.5%	244	21.7%
Other Fuel (Includes Solar)	0	0.0%	4	4.8%	4	0.7%	31	3.2%	0	0.0%	31	2.8%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	484		84		568		983		144		1127	

% of Fuel Use by Tenure	FAYSTON						MARSHFIELD					
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	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	4	1.0%	0	0.0%	4	0.8%	6	1.1%	0	0.0%	6	1.0%
Bottled, tank, or LP gas	254	60.5%	54	100.0%	308	65.0%	89	16.3%	5	7.6%	94	15.4%
Electricity	0	0.0%	0	0.0%	0	0.0%	15	2.8%	0	0.0%	15	2.5%
Fuel oil, kerosene, etc.	81	19.3%	0	0.0%	81	17.1%	207	38.0%	33	50.0%	240	39.3%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	78	18.6%	0	0.0%	78	16.5%	198	36.3%	28	42.4%	226	37.0%
Other Fuel (Includes Solar)	3	0.7%	0	0.0%	3	0.6%	30	5.5%	0	0.0%	30	4.9%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	420		54		474		545		66		611	

% of Fuel Use by Tenure	MIDDLESEX						MONTPELIER					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	5	0.7%	0	0.0%	5	0.7%	47	2.2%	85	5.0%	132	3.4%
Bottled, tank, or LP gas	215	30.4%	8	25.0%	223	30.1%	363	16.9%	627	36.7%	990	25.6%
Electricity	5	0.7%	0	0.0%	5	0.7%	80	3.7%	173	10.1%	253	6.6%
Fuel oil, kerosene, etc.	291	41.1%	11	34.4%	302	40.8%	1,369	63.6%	723	42.4%	2092	54.2%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	177	25.0%	13	40.6%	190	25.7%	251	11.7%	14	0.8%	265	6.9%
Other Fuel (Includes Solar)	15	2.1%	0	0.0%	15	2.0%	39	1.8%	66	3.9%	105	2.7%
No fuel used	0	0.0%	0	0.0%	0	0.0%	5	0.2%	19	1.1%	24	0.6%
Total Occupied Housing Units	708		32		740		2154		1707		3861	

% of Fuel Use by Tenure	MORETOWN						NORTHFIELD					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	3	0.5%	0	0.0%	3	0.4%	0	0.0%	32	7.0%	32	1.8%
Bottled, tank, or LP gas	267	43.1%	42	41.2%	309	42.9%	156	11.5%	45	9.9%	201	11.1%
Electricity	26	4.2%	38	37.3%	64	8.9%	28	2.1%	73	16.0%	101	5.6%
Fuel oil, kerosene, etc.	178	28.8%	16	15.7%	194	26.9%	910	67.4%	278	61.1%	1188	65.8%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	119	19.2%	3	2.9%	122	16.9%	257	19.0%	0	0.0%	257	14.2%

Other Fuel (Includes Solar)	26	4.2%	3	2.9%	29	4.0%	0	0.0%	27	5.9%	27	1.5%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	619		102		721		1351		455		1806	

% of Fuel Use by Tenure	PLAINFIELD						ROXBURY					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	0	0.0%	0	0.0%	0	0.0%	3	0.8%	0	0.0%	3	0.7%
Bottled, tank, or LP gas	85	22.8%	28	16.5%	113	20.8%	100	27.4%	8	12.5%	108	25.2%
Electricity	2	0.5%	22	12.9%	24	4.4%	0	0.0%	1	1.6%	1	0.2%
Fuel oil, kerosene, etc.	148	39.8%	103	60.6%	251	46.3%	161	44.1%	35	54.7%	196	45.7%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	2	0.5%	0	0.0%	2	0.5%
Wood	114	30.6%	17	10.0%	131	24.2%	94	25.8%	14	21.9%	108	25.2%
Other Fuel (Includes Solar)	23	6.2%	0	0.0%	23	4.2%	5	1.4%	6	9.4%	11	2.6%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	372		170		542		365		64		429	

% of Fuel Use by Tenure	WAITSFIELD						WARREN					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	%	#	%	#	%	#	%	#	%
Utility gas	0	0.0%	22	10.5%	22	2.6%	17	2.7%	37	28.5%	54	7.1%
Bottled, tank, or LP gas	342	52.7%	90	43.1%	432	50.3%	366	58.5%	73	56.2%	439	58.1%
Electricity	76	11.7%	18	8.6%	94	11.0%	44	7.0%	0	0.0%	44	5.8%
Fuel oil, kerosene, etc.	167	25.7%	40	19.1%	207	24.1%	76	12.1%	11	8.5%	87	11.5%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	54	8.3%	11	5.3%	65	7.6%	116	18.5%	0	0.0%	116	15.3%
Other Fuel (Includes Solar)	10	1.5%	28	13.4%	38	4.4%	7	1.1%	9	6.9%	16	2.1%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	649		209		858		626		130		756	

% of Fuel Use by Tenure	WATERBURY						WOODBURY					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Total Occupied	
	#	%	#	5	#	%	#	%	#	%	#	%
Utility gas	30	2.0%	17	2.5%	47	2.2%	0	0.0%	0	0.0%	0	0.0%

Bottled, tank, or LP gas	620	41.1%	345	51.0%	965	44.2%	46	17.4%	6	20.7%	52	17.7%
Electricity	64	4.2%	186	27.5%	250	11.4%	8	3.0%	0	0.0%	8	2.7%
Fuel oil, kerosene, etc.	667	44.2%	128	18.9%	795	36.4%	114	43.2%	6	20.7%	120	41.0%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Wood	96	6.4%	0	0.0%	96	4.4%	94	35.6%	17	58.6%	111	37.9%
Other Fuel (Includes Solar)	32	2.1%	0	0.0%	32	1.5%	2	0.8%	0	0.0%	2	0.7%
No fuel used	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Total Occupied Housing Units	1509		676		2185		264		29		293	

% of Fuel Use by Tenure	Worcester						REGION TOTAL					
	Owner Occupied		Renter Occupied		Total Occupied		Owner Occupied		Renter Occupied		Regional Total	
	#	%	#	%	#	%	Totals	%	Totals	%	Totals	%
Utility gas	0	0.0%	0	0.0%	0	0.0%	238	1%	337	5%	575	2%
Bottled, tank, or LP gas	87	26.3%	23	28.8%	110	26.8%	5,108	25%	2,252	32%	7,360	27%
Electricity	4	1.2%	0	0.0%	4	1.0%	548	3%	986	14%	1,534	6%
Fuel oil, kerosene, etc.	100	30.2%	35	43.8%	135	32.8%	10,355	51%	3,021	43%	13,376	49%
Coal or coke	0	0.0%	0	0.0%	0	0.0%	15	0%	0	0%	15	0%
Wood	126	38.1%	22	27.5%	148	36.0%	3,613	18%	262	4%	3,875	14%
Other Fuel (Includes Solar)	14	4.2%	0	0.0%	14	3.4%	491	2%	165	2%	656	2%
No fuel used	0	0.0%	0	0.0%	0	0.0%	15	0%	19	0%	34	0%
Total Occupied Housing Units	331		80		411		20,383		7,042		27,425	

Wood Heat

The Department of Public Service in the 2022 Comprehensive Energy Plan reports that 21%-22% of the total heating demand in Vermont is currently met by wood heat with cordwood alone supplying almost 18% of all heating (pp 193 VT CEP). While only based on 502 household participants (including approximately 100 in Washington county and a little over 50 in Orange County), the State's 2018-2019 Residential Fuel Assessment provides the most comprehensive, albeit intermittent, report on wood use. Approximately 35% of Vermont households report burning cordwood for primary (22%) or supplemental (13%) space heating during the 2018-2019 season (a steady rate since the 90s for primary heating %). In 2018-2019, Vermonters used over 400,000 cords of wood, averaging 6 cords per household using it as primary heat, and 2 cords per household using it as supplementary heat; those reporting wood pellets approximately half use as their primary heating (4 tons on average compared to 1 ton on average for those using it for supplementary heat). Approximately a third of households and more than 2/3 of those burning wood report using woodstoves, approximately 8% wood pellet stoves, and very few fireplace woodstove inserts, wood furnace or boilers, or combination furnaces.

While previous iterations of the assessment found a correlation between more heating degree days and more wood consumption, this newest assessment found that the less severe winter season than average still resulted in more wood use than average. While the report does not posit an explanation, increasing unpredictable weather conditions and temperatures associated with our changing climate and our aging housing stock are likely key factors.

Central Vermont broadly follows Vermont trends: wood is widely used for residential heating with an estimated 47% of Vermont homes relying on it as their primary or secondary heat source (2018-2019 Heating Season Residential Fuel Assessment Report), increased popularity in schools (replacing fuel oil), and a recent jump in small commercial and residential buildings converting to pellet boilers or pellet stoves as a supplemental heat source (VT CEP pp159). While this section will focus mostly on residential wood heating, wood heating is also a key system in our regions schools, municipal buildings, and as part of some industrial processes. In Central Vermont, approximately 18% of owner-occupied and 4% of renter-occupied housing units use wood for a total of approximately 15% of occupied housing units in the region (Table 9, below). There are clear geographic and demographic trends across the region regarding wood use; wood makes up 34-43% of household heating sources along the north of our region including Calais, Marshfield, Woodbury, Worcester, and Cabot (as well as Washington), while the less densely populated municipalities throughout the rest of the region range from 15-26% (including Middlesex, Roxbury, Plainfield, Duxbury, East Montpelier, Orange, Fayston, Moretown, and Warren), with significantly less use in our density centers ranging from 4-14% in Barre City, Waterbury, Montpelier, Waitsfield, Berlin, Barre Town, Williamstown, and Northfield (see Table below).

Table 9 Current Wood Fuel Use in Occupied Housing Units by Town

	Owner Occupied		Renter Occupied		Total Occupied	
Orange	86	22.4%	0	0.0%	86	20.4%
Washington	169	34.2%	12	42.9%	181	34.7%
Williamstown	160	13.1%	0	0.0%	160	12.2%
Barre City	98	5.6%	48	2.4%	146	3.8%
Barre Town	393	12.9%	0	0.0%	393	11.0%
Berlin	88	9.2%	13	10.5%	101	9.3%
Cabot	181	35.4%	28	28.9%	209	34.4%

Calais	295	46.6%	14	15.6%	309	42.7%
Duxbury	130	26.9%	3	3.6%	133	23.4%
East Montpelier	239	24.3%	5	3.5%	244	21.7%
Fayston	78	18.6%	0	0.0%	78	16.5%
Marshfield	198	36.3%	28	42.4%	226	37.0%
Middlesex	177	25.0%	13	40.6%	190	25.7%
Montpelier	251	11.7%	14	0.8%	265	6.9%
Moretown	119	19.2%	3	2.9%	122	16.9%
Northfield	257	19.0%	0	0.0%	257	14.2%
Plainfield	114	30.6%	17	10.0%	131	24.2%
Roxbury	94	25.8%	14	21.9%	108	25.2%
Waitsfield	54	8.3%	11	5.3%	65	7.6%
Warren	116	18.5%	0	0.0%	116	15.3%
Waterbury	96	6.4%	0	0.0%	96	4.4%
Woodbury	94	35.6%	17	58.6%	111	37.9%
Worcester	126	38.1%	22	27.5%	148	36.0%

Source: 2022 ACS 5-year average B25117

Efficient wood heat (efficient stoves or automated boilers and furnaces) reduces greenhouse gas emissions and heating costs compared to fossil heat. Unlike heat pumps, for which the potential savings or costs do vary depending on utility territory among other factors, cost savings from the use of efficient wood and pellet stoves are often more straightforward (although automated wood pellet boilers do often depend on equipment purchase incentives to achieve pricey parity). Furthermore, cordwood in particular is readily available (although see challenges below); among households using wood heat (primary and secondary) over 1/3 report they themselves, an immediate family member, or a friend cut the wood personally, while approximately 1/2 report they purchased log lengths. Together, these characteristics make efficient wood heat a particularly important pathway for fixed and low-income residents in our region to reduce their costs and greenhouse gas emissions however not all forms of advanced wood heat are equally in line with the state's goals for air quality, forest ecology, and energy (see Challenges starting page 196 2022 CEP, see the CEP for more on wood supply and current programs as well).

Wood heat has an additional role to play managing and reducing peak winter electrical loads, either stand alone or in combination with heat pumps, wood stoves provide opportunities for homes, schools, and municipal buildings to avoid peak electric costs during cold snaps as well as regular use. In addition to flexibility, advanced wood heat options can provide resilience benefits, again either stand alone or in combination with heat pumps; smaller and more affordable battery systems could also be integrated to provide backup power to advanced wood heat components which require less power than heat pumps to operate (the CEP and CAP note a potential role for advanced wood heat as part of the utility demand response programs to further reduce thermal electric loads especially when wholesale electricity prices and GHG emissions are at peaks).

Common perceived benefits of advanced wood heat are economic, tied to the idea that the use of wood keeps heating dollars in the local economy and supports forest-product jobs and businesses. While this was well-established by the Baseline Assessment of Wood Heating in Vermont (2016) for cordwood (updates can be found in the CEP and CAP), the same assessment found that over 3/4 of bulk pellets burned in VT are imported from outside Vermont; at the time of writing there were only 2 pellet producers in the state. While pellets and

chips may still be a viable choice for some, including many of our region’s schools, municipal buildings, and some homes, there are added vehicle miles traveled and energy used in processing to account for. These considerations together with the availability and accessibility of cordwood, as well as the existing use, suggest cordwood remains an important option for central Vermonters, especially for residential heating. However, despite its commonness, much is produced by inefficient woodstoves. Thus, CVRPC supports the transition from fossil fuel heating fuels using not only heat pumps (air and ground sourced), but also strongly supports the conversion of inefficient wood stoves to advanced wood heat stoves to reduce air pollution emissions, reduce heating costs, amount of wood fuel used, and provide an accessible option for many Vermonters- our targets for the thermal sector reflect this commitment.

Commercial Thermal

Table 10 Current Regional Commercial Thermal (Heating) Energy Use

Commercial Establishments	Average Thermal Energy Used Per Establishment (MMBTUs)	Regional Commercial Thermal Energy Use (MMBTUs)
2231	934	2,083,630

Source: Municipal Consumption Tool, CVRPC & Department of Public Service using data from the Department of Labor

Most of the region’s commercial/industrial energy usage can be attributed to space heating and process heating. There is less distinction between many of our region’s businesses’ buildings and the residential sector, though in more developed towns we do have more conventional commercial premises. Many of our region’s schools are on wood heat, and several of our larger businesses have championed net-zero buildings and practices. Harnessing the expertise and capacity of our region’s experts to mentor and support small commercial businesses to do the same may be a key way to implement our targets (see below).

**Act 172 Municipal Energy Resilience Grant Program:
Regional Analyses in Progress**

- Establish Energy Use Baseline for each town (municipal buildings & facilities)
 - Annual Energy use across sectors
 - Building Audit results
- Town and Regional Goals
 - Cost Savings
 - Resilience
 - Future Demand
 - GHG Emissions
- Resident Uptake Efficiency Measures

Targets & Key Discussions

Table 11 Residential Weatherization Targets

Regional Residential New Retrofits

(Number of Housing Units)						
Scenario	2020	2025	2030	2035	2040	2050
Baseline Scenario	1,378	2,847	4,205	5,496	6,833	9,658
CAP Mitigation	2,202	7,758	13,314	16,767	20,219	27,125
Target % of Homes Weatherized*						
Baseline Scenario		10%		18%		30%
CAP Mitigation		28%		56%		85%

Table 11 identifies the number of existing residential structures in Central Vermont that would need to be weatherized in each of the target years to meet the State’s energy goals (CAP Mitigation, Baseline scenario indicates business as usual). These target percentages are lower than those targets include in the 2018 Enhanced Energy Plan because instead of using the historical 5year housing unit % increase rate, CVRPC used the midpoint between the 2015-2020 rate (+1.8%) and the almost 12% rate associated with our housing needs assessment including in this regional plan update. Thus a 7% increase of housing units was used when converting the LEAP targets into target percentages. Targets are cumulative.

Weatherization

A portion of Central Vermont’s housing stock is older and was constructed at a time when no specific codes existed for energy efficiency. Residential Building Energy Standards (RBES) and the Commercial Building Energy Standards (CBES) for new construction set minimum thresholds for energy efficiency. This will encourage new construction to address energy efficiency, however a lack of enforcement may hinder implementation.

Weatherization of our buildings across sectors is one of the most important pathways for our region; it is not only a key conservation of electricity and emissions reduction strategy but also has significant health and financial benefits. Energy-burdened Vermonters spend disproportionately more of their income on energy especially heating, heating (and increasing cooling) that escapes through leaky windows, cracks in the doors, and poorly insulated building envelopes. Recent research on energy burden and the need for integrated low-income housing and energy policy shows multiple, interrelated health risks are linked to and intensified by energy burden⁴. For example, high and/or overdue energy bills can contribute to stress and mental health concerns, which can exacerbate adverse decision-making about heating/cooling, which can then further exacerbate health issues such as asthma, heart disease, and malnutrition, as well as physical inactivity.

In Central Vermont, there are 2 main entities involved with weatherization: **Capstone Community Action** provides weatherization for lowest income residents (see table below for number of homes weatherized per year in recent years), while **Efficiency Vermont** provides weatherization services and income-based incentives for other residents and businesses. (see supplements for savings and breakdown). Capstone Community Action administers Vermont’s Weatherization Assistance Program in Central VT which aims to help low-income Vermonters save fuel and money by improving the energy efficiency, health and safety of their home while reducing carbon emissions. On average, the program makes about \$10,000 worth of improvements per home,

⁴ <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4819257/>

installs about 1,500 square feet of insulation, and reduces drafts by about 40%⁵ (see table below for project counts).

“The largest barrier to low-income home weatherization continues to be the presence of vermiculite insulation, a material known for containing asbestos. Unfortunately, there are also many other structural issues present in Vermont’s older housing stock which can prohibit Weatherization such as leaky roofs, wet basements, knob and tube wiring, and other structural issues. Historically, these issues would “defer” weatherization of a home indefinitely. Vermont’s Weatherization Program has adopted a “zero deferral” policy in recognition that addressing non-energy related issues that otherwise prevent weatherization is a critical equity policy. OEO secured \$125,000 of Vermont Low Income Trust for Electricity (VLITE) funds for vermiculite remediation and continues to leverage Zonolite Trust Funds. Additional funding to address deferral issues comes from the Vermont Community Foundation, as well as ARPA State Fiscal Recovery (SFR) funds.” **Performance Indicators for the Weatherization Assistance Program Report to the Vermont Legislature 2022**

Efficiency Vermont only monitors home weatherization programs done through the Home Performance with ENERGY STAR® (HPwES) program. HPwES is a comprehensive whole-house approach to diagnosing and addressing thermal and health/safety issues in the home to ensure a more energy efficient, comfortable, safe, and healthy home. A project is a collection of one or more energy efficient measures that have been implemented at a customer's physical location. A customer can be associated with one or more projects and in some cases, a project may be associated with multiple customers. Efficiency Vermont’s data does not capture do-it-yourself projects or projects that do not go through the HPwES program. The data below indicates the number of weatherization and energy efficiency projects completed per year across the Central Vermont, while this is not comprehensive, it provides some indication of progress.

Most weatherization assistance funds in Vermont are available to homeowners, and some to commercial properties as well; renters have been identified as a group underserved by the health, comfort, and financial savings associated with weatherization (see Energy Action Network Working Group on Renter Weatherization led by Rights & Democracy for more⁶). Rental housing represents about 30% of Vermont’s housing stock- including 25% of occupied units in Central Vermont- and almost 75% of people who rent their homes have incomes under Vermont's median household income of approximately \$63,500. Tenants often cannot weatherize their homes because it is cost-prohibitive, but also because major structural changes to a building must include a willing landlord to participate.

The Energy Action Network (EAN) estimated that Vermont needs to weatherize 13,400 homes each year (or at least 90,000 total) by 2030 to meet its climate goals ([Efficiency Vermont](#)); currently, less than 2,000 homes are weatherized a year in Vermont- Table 12 provides a summary of homes weatherized in Central Vermont and the profound savings and impacts these programs make. There are not comprehensive numbers of total

⁵ <https://legislature.vermont.gov/Documents/2022/WorkGroups/House%20Appropriations/Reports%20and%20Resources/W~Department%20for%20Children%20and%20Families~Performance%20Indicators%20for%20the%20Vermont%20Weatherization%20Assistance%20Program~1-28-2022.pdf>

⁶ <https://eanvt.org/network-action-teams/tenant-wx/>; <https://eanvt.org/network-action-teams/weatherization-at-scale-action-team/>

homes weatherized nor are all projects reported below bring a home up to the same standard of weatherization, however they provide some sense of progress. At the current rate, weatherizing between 300-700 homes a year the region is on pace to meet the baseline scenario provided in Table 11 but falls short of our regional CAP target. There are several likely contributing factors to the nearly doubling of projects this past year including both severe residential damage in the July 2023 flood event and the additional state incentives/rebates expanded for affected properties, and the launch of major federal incentives provided via the Inflation Reduction Act which will expand both existing State programs and additional opportunities through 2031. For example, the **Home Energy Performance-Based Whole-House Rebates (HOMES) Program** will provide eligible households with rebates of \$2,000 to \$8,000 for whole-home energy-saving retrofits and weatherization such as improving insulation and methodically sealing air leaks. The region has a key opportunity through 2031 to support weatherization and draw down investments which will substantially improve the condition of our housing stock, improve health and wellbeing, and reduce energy burden on top of reducing fossil fuel use and GHG emissions. Additionally, affordable and expanded housing is a key priority for our region and municipalities, building these to energy code (and better yet, to stretch code or higher energy standards) will contribute to the region’s weatherization targets.

Table 12 Summary of 2020-2023 Residential Weatherization (Efficiency Vermont projects include Home Performance with Energy Star, other weatherization projects, and residential new construction projects; their total savings include all measures)

	2020		2021		2022		2023	
Total Homes Weatherized (Capstone only)	78		143		112		173	
Performance with ENERGY STAR Projects (Efficiency VT)	136		123		70		329	
Weatherization Projects (Efficiency VT)	40		46		57		143	
Residential New Construction Projects	8		21		25		54	
Total kWh Saved (Capstone)	526.28		49,639.31		38,114.35		106,643.73	
Total MMBTUs Saved (Capstone)	2,680.07		2,843.15		5,220.97		6,915.32	
Total kWh Saved (Efficiency VT))*	3,476,376		471,560					
Thermal MMBTUs Saved (Efficiency VT))*	13,800		32,206		31,520			
Town Totals	Capstone (Homes)	Efficiency Vermont (Projects)	Capstone (Homes)	Efficiency Vermont (Projects)	Capstone (Homes)	Efficiency Vermont (Projects)	Capstone (Homes)	Efficiency Vermont (Projects)
Barre City	20	31	25	38	19	28	38	
Barre Town	10	7	14	1	11	4	11	

Berlin	3	4	3	2	12	3	8
Cabot	1	4	2	3	6	2	8
Calais	2	8	2	7	3	2	9
Duxbury	0	0	0	4	1	5	1
East Montpelier	5	6	2	3	3	5	6
Fayston	1	3	0	3	2	5	0
Marshfield	1	4	2	3	2	2	2
Middlesex	2	5	0	5	1	5	5
Montpelier	10	41	16	46	17	27	28
Moretown	2	5	2	10	3	3	1
Northfield	5	10	29	12	14	6	10
Orange	2	0	3	0	2	0	6
Plainfield	1	8	3	4	2	1	3
Roxbury	2	3	0	2	1	1	1
Waitsfield	1	6	2	2	0	9	0
Warren	0	9	2	12	1	11	0
Washington	1	0	3	3	0	4	4
Waterbury	4	20	1	25	3	21	7
Williamstown	4	7	28	3	4	2	14
Woodbury	0	0	1	2	3	2	3
Worcester	1	3	3	0	2	4	8
Regional Total	78	184	143	190	112	152	173

Weatherization of commercial and other buildings will also play a role in meeting our energy goals; focusing on municipal buildings and facilities, schools, and other key community buildings will also support community resilience and health. CVRPC is in the process of developing custom targets for the region based on municipal participation in the Municipal Energy Resilience Program and similar programs.

System Conversions (Fuel Switching)

Similar to weatherization and best following it, older existing buildings will commonly have outdated and inefficient mechanical systems that can be replaced and updated. These often include oil-based heating systems, propane, or inefficient wood-fired units. With advances in technology, cold weather heat pumps, high efficiency wood stoves, and other mechanical systems can provide significant efficiency improvements for existing buildings that reduce fuel use and thus cost and significantly improve the health of occupants. System conversion, and the building modifications sometimes required to do so, can however be a challenge for residents with low and fixed incomes.

Vermonters face on average a thermal energy burden of roughly 4%, while some communities face even higher upwards of 6-7%, with individual Vermonters greater still. Research by Efficiency Vermont shows that towns identified as most severely burdened by thermal costs tend to show low overall thermal spending but have household income well below the statewide median. Furthermore, Efficiency Vermont reports that household fuel use is correlated with income and whether a home is owner or renter occupied, with lower-income households disproportionately using fuel oil and inefficient resistance heating systems while owner-occupied homes are much more likely to heat with wood and less likely to heat with inefficient aged electric resistance than rental properties (163 CEP). Spending is relatively inelastic- consumers do not have a lot of control over the amount of energy they use on an ongoing basis.

As discussed above, there are a considerable number of income-based incentives, rebates, and programs for residents and business owners alike (Efficiency Vermont, Capstone Community Action, and now substantial federal programs- see the State Comprehensive Energy Plan or reach out to your local energy committee for a comprehensive overview). Increasingly, distribution utilities offer programs for income-eligible Vermonters to help lower the cost of energy and take part in the energy transition, this includes incentives for heat pumps, efficient wood stoves, and more for homes, businesses, schools, and municipalities. The High-Efficiency Electric Home Rebate Program will be another additional residential energy program run by the Department of Public Service through 2031 (IRA) to support existing incentive and technical assistance. This program will provide point-of-sale rebates to low- and moderate-income households for a variety of electric technologies, including heat pumps for space heating and cooling, heat pump water heaters, electric stoves and ovens, and electric service upgrades. Eligible households will be able to receive up to \$14,000 for installing energy efficient electric equipment, including up to \$8,000 for heat pumps, \$1,750 for heat pump water heaters, and \$840 for electric stoves. Complementary programs including Energy Efficiency Contractor Training Grants to support workforce development, and tax credits and direct pay options for homeowners, municipalities, and other eligible participants for energy efficiency home improvements, on-site renewable generation and storage, up to 30% are also available through 2032.

CVRPC continues to provide information and support to municipalities to promote these programs and opportunities, while working with administrating bodies to remove barriers for lowest income Vermonters and renters. As noted previously, new construction will generally include these high efficiency systems which will help address energy conservation. Additional Efficiency Vermont Efficiency Measures include appliances, lighting, motor controls, etc. and future, continuing these measures also importantly contribute to our targets as outlined below and for total residential demand as included in the supplement.

Inset Incentives/Programs/Resources

Table 13 Efficiency Vermont Regional Summary Selected Measures

	2020	2021	2022	Total
Heat Pump Water Heat Installations	260	321	307	888
Cold Climate Heat Pump Installations	618	711	817	2146
Wood Heating Installations	178	240	82	500
Total Regional Quantity Additional Efficiency Measures				
Air Conditioning Efficiency	299	269	371	939
Behavior	0	0	0	0
Cooking and Laundry	1,058	1,254	1,044	3,356
Flexible Load Management	0	17	9	26
Health and Safety	1	0	0	1
Hot Water	619	597	628	1,844
Lighting	34,390	12,661	10,467	57,518
Motors and Motor Controls	738	644	1,036	2,418
Office Equipment/Electronics	43	0	0	43
Refrigeration	1,381	1,352	774	3,507
Space Heating	1,632	1,158	1,073	3,863
Thermal Shell	535	539	66,260	67,334
Transportation	0	5	93	98
Ventilation	78	208	106	392
Water conservation	23	41	61	125

Tables 14- 17 Provide Thermal Targets for new Residential and Commercial Heat Pumps and Heat Pump Hot Water Heaters; the regional LEAP targets provided by the Public Service Department showing the Baseline trajectory and the Climate Action Plan Mitigation State approach (CAP) are available in full in the supplement. These original targets over emphasized the electrification of the thermal sector for the region and undervalue the role of efficient wood stoves. These targets were adjusted for the region (methodology in the supplement). Based on Table 13 above and the current pace of projects is maintained, CVPRC is likely on track to meet the heat pump target (approximately 1270 a year needed per year over the next 25 years to make the target), but only at around 1/3 of the adoption rate needed to meet the heat pump hot water heater. While on target for heat pumps, rising electric rates and particularly the ability of existing infrastructure and systems to integrate a large electric demand increase from the thermal sector are major concerns (see below for grid and infrastructure conditions and limitations).

Tables 14-17

CAP Mitigation Regional Residential New Cold Climate Heat Pumps						
Technology	2020	2025	2030	2035	2040	2050
ASHP 2 Head	423	2,549	4,686	6,836	8,995	10,093
ASHP Central	658	3,964	7,311	10,705	14,155	15,727
ASHP HE	622	3,743	6,882	10,039	13,210	14,821
GSHP HE	77	463	851	1,241	1,633	1,832
Total	1,780	10,720	19,730	28,820	37,993	42,473

Regional Residential New Heat Pump Water Heaters (Number of Units)						
Scenario	2020	2025	2030	2035	2040	2050
Baseline Scenario	483	569	573	578	581	593
CAP Mitigation	483	7,046	15,213	23,465	31,809	32,196

Baseline Regional Commercial New Cold Climate Heat Pumps						
	2020	2025	2030	2035	2040	2050
New CCHP	316	960	1,827	2,333	2,580	2,710

CAP Mitigation Regional Commercial New Cold Climate Heat Pumps						
	2020	2025	2030	2035	2040	2050
New CCHP	316	5,682	11,298	17,184	21,120	21,977

Table 18 CAP Mitigation Regional Residential Thermal Demand (Thousands MMBTUs)

CAP Mitigation Regional Residential Thermal Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	120	264	376	487	595	633
HP	1	136	231	322	413	453
HPWH	2	23	49	76	103	104
Electric Resistance	40	29	21	14	8	7
Wood	910	733	535	400	286	182
Propane	475	375	273	183	101	67
Wood Pellets	225	69	57	50	45	42
Biodiesel	-	51	224	285	245	176
Heating Oil	1,140	827	404	140	-	-
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	2,870	2,318	1,869	1,544	1,272	1,100

Table 19 Targets for Residential High Efficiency Wood Heat Conversions

	2025	2030	2035	2040	2050
Existing Wood (homes)	4000	3200	2400	1600	800
New High Efficiency Wood Heat (homes)	0	800	1600	2400	3200
% converted	0%	20%	40%	60%	80%
Total Cords Used	22730	19725	16691	13656	10621
Thousands MMBTUs	454.608	394.507	333.813	273.120	212.427

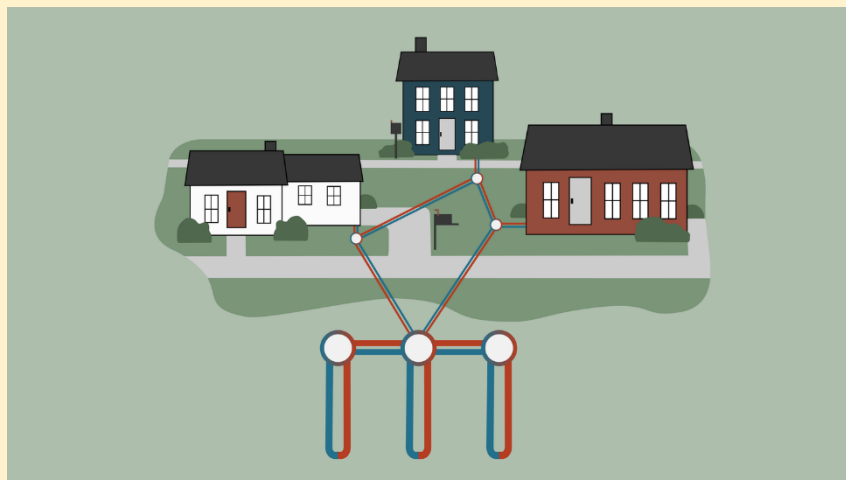
Table 19 provides a new target developed by CVRPC in recognition of the role wood heating plays in the region and can continue to do so as part of our energy policy and goals, specifically cord wood. These targets focus on the conversion of aged and/or inefficient woodstoves (cord wood) to high efficiency replacements. These targets are based on the constants used in current use estimates (see above and supplement), Efficiency Vermont projections that advanced wood heat conversion reduces fuel use by approximately 1/3 which was further reduced to 2/3 fuel use per home based on weatherization and conversion of some wood heating use from primary to secondary heating source (thus reflecting an average per household of 5.69 cords per year to 1.9 cords). While data on wood heating is coarse, see detailed discussion above, this target uses current use as a starting point at 2025, and strives for 20% of households to convert per target year through to 80% in 2050 (these leaves room for the unknown number of existing high efficiency wood stoves, etc). These targets increase the demand from wood per the LEAP targets provided by the Department of Public Service for the target 2050 but reflects a significantly lower estimation of demand in all previous years. CVRPC is working with the Department of Public Service and other partners to refine these LEAP targets to better reflect current use (see supplement). Despite this, the pairing of these targets for residential heating remain in

line with the region’s approach: a transition from fossil fuels and inefficient heating types (e.g. electric resistance) towards residential heating demand dominated by high efficiency electric and cord wood technologies (whether combined or not at a household level).



Weatherization and fuel switching are two core components of CVRP’s multi-pronged approach to meeting thermal and electric sector goals but the above are also key for our region. CVRPC is working with municipalities, regional, and state partners to integrate these into the 2025 comprehensive regional plan update including energy targets and analyses (including Infrastructure, Housing, and Healthy Communities Chapters).

Maximize Infrastructure Investments: Wasteheat Recovery



Many Vermont communities are taking advantage of new levels of state and federal funding to install, expand, and/or upgrade local water and wastewater systems. Integrating wasteheat recovery into wastewater systems is a terrific way to maximize the benefits of such an investment by recovering heat from wastewater to make potable hot water and to heat buildings (wastewater can also be used as a heat sink to cool buildings). Wastewater is a continuous and existing source of thermal energy; the average residential wastewater temperature is 70°F while commercial and industrial wastewater can be up to 140°F or higher. Heat recovery systems are simple, low maintenance, offer lower, predictable customer heating and cooling bills, and are scalable from one building/facility to much larger community or district thermal energy networks.

For more on how Thermal Energy Networks can be key opportunities to meet local infrastructure needs while reducing energy burden, GHG emissions, and thermal sector energy demand visit [Vermont Community Geothermal Alliance](#) for toolkits and [more information.](#))

Policy A-1

CONSERVATION AND EFFICIENCY

Goal: Increase conservation of energy by individuals, organizations, and municipalities. Reducing the amount of energy needed to support existing and future systems is critical to reducing GHG emissions, operations costs, and energy burdens, while optimizing the use of renewable generation and storage.

Strategy

Connect municipalities, including residents, businesses, and other interested parties, with organizations, state programs (including Weatherization Assistance Program), incentives/rebates (Energy Efficiency Utility and Distribution Utilities), and best practices in weatherization, HVAC, efficient design, appliances, lighting, decarbonization, etc.

- Programs and opportunities included in CVRPC weekly newsletters, and quarterly digests.
- Updated materials in town buildings.
- Collaborates with partners to increase regional participation and facilitates training and information sessions for municipalities and local energy champions.
- Support drawdown of IRA and other federal monies
- Maximize participation in income-based programs

Addresses elements of strategies 1, 2, & 3

(Partners Efficiency Vermont, Distribution Utilities, Capstone Community Action, VEEP (Vermont Energy Education Program), BGS (Buildings and General Services) (Buildings and General Services), PSD (Public Service Department), VLCT, VCLN, VCRD (Vermont Council on Rural Development))

Coordinate and support municipal residential weatherization campaigns including WindowDressers Community Builds, Button Up!, establishment of revolving loan funds to cover up front costs for residents, etc.

- streamline outreach and recruitment
- connect municipalities and communities to existing resources and partners
- maximize incentive and rebate use; federal funding drawdown
- establish town: town leadership development for program expansion
- connect to stable funding sources

Addresses elements of strategies 2

(Partners include WindowDressers, Efficiency Vermont, Capstone Community Action, ReSOURCE)

Support existing, and the development of, municipal energy committees and coordinators to establish and implement municipal energy goals.

Strategy 4

Provide technical assistance to municipalities and encourage municipal bylaws that promote energy conservation and the development of renewable energy resources

Strategy 5

Support State, utility, and other energy and conservation program development to facilitate weatherization, fuel, switching, and increased energy savings and comfort within Central Vermont housing and other buildings stock

- Advocate for models that are most accessible for underserved residents especially low-income households, those on fixed incomes, and renters- that cover up front costs, minimal eligibility requirements and administration, and can meet acute needs (at point of failure)
- Promote program commitments for allocating program funds and benefits based on energy equity metrics

Addresses elements of strategies 2 +3

Develop a summary of needs and measures across municipal buildings & facilities via the Municipal Energy

Policy A2

- Resilience Grant Program assessment reports:
- Establish municipal energy use baselines
 - Model project development and develop funding stacks
 - Support implementation

Goal: Promote climate-ready, resiliency, and energy efficiency in the design, construction, renovation, operation, and retrofitting of systems for buildings and structures. Energy efficient building designs provide benefits to the owners and occupants by reducing the amount of energy needed to heat, cool, and maintain the mechanical systems within the building. Establishing and promoting energy efficiency in design, construction, retrofits, and renovations will ensure new buildings and building practices will be more efficient into the future. These efficiencies can also lead to conservation of energy which can promote cost savings and affordability for owners and renters.

Strategy

Promote Vermont’s Residential and Commercial Energy Building Standards (RBES/CBES) for new construction and existing building additions, alternations, renovations, repairs, and retrofits.

- provide education and support to interested municipalities to adopt stretch code, hire code officials, and/or host educational training
- support regular state code updates and update necessary materials/trainings/best practices to newest adopted standards
- Host and facilitate building science/standards training and education opportunities for local officials, zoning administrators, and relevant workforce development groups to promote the distribution of code information to permit applications and ensure code compliance.
- Promote benchmarking for commercial buildings.

Addresses elements of strategies 1 + 5

Work with municipalities to develop local energy codes, education programs, and/or promoting energy efficient site design, “net-zero ready”⁷ best practices (e.g., solar/EVSE ready), and renewable energy generation and energy storage use in new construction projects that require an Act 250 permit (or writ large)

- Review local zoning bylaws and offer technical assistance to development review boards when evaluating the energy, climate, and health implications of site plans for proposed developments.
- Work with housing and energy efficiency organizations to promote and improve the regional supply of affordable, high efficiency manufactured housing, such as Zero Energy Modular homes.
- promote the use of landscaping for energy efficiency
- promote the use of incentives (e.g., density bonuses) to developments located in identified growth areas that exceed stretch code

Addresses elements of strategies 2 + 3

Support municipal building and facilities to establish energy use baseline and tracking, identify energy efficiency, fuel switching, EVSE, renewable energy & storage, and resiliency measures, and support implementation

Support the identification of waste heat recovery opportunities, thermal resources, and the siting of infill development in proximity to maximize capture and use to reduce electricity load from electrification of heating sector

- Wastewater systems
- Grocery Stores, Ice Rinks, IT centers, food, and drink production/processing, etc.

⁷ https://publicservice.vermont.gov/sites/dps/files/documents/VT%20Energy%20Code%20Roadmap11-19_8_FINAL.pdf

<p>Work with community organizations or existing businesses to identify available information regarding the use of landscaping for energy efficiency including the importance of tree canopies, pervious surfaces, and similar design practices.</p>	<p>Strategy 4</p>
<p>Work with community organizations or existing businesses to identify available information regarding the use of landscaping for energy efficiency including the importance of tree canopies, pervious surfaces, and similar design practices.</p>	
<p>Develop regional GHG emissions inventory.</p>	
<p>Goal: Identify ways to decrease the use of fossil fuels for heating.</p>	<p>Policy A3</p>
<p>Strategy</p>	
<p>Decrease fossil fuel heating and increase affordable electrification by working with Energy Committees and other Central Vermont Energy Network partners to raise awareness among homeowners, renters, landlords, developers, etc. on the benefits of fossil-fuel-free technology such as cold-climate heat pumps, advanced wood heating and geothermal systems. Examples include thermal-led combined heat and power (CHP), biomass district heating and biogas generation (capturing the methane produced by landfills or farms and using it instead of fossil fuels).</p>	<p>Addresses elements of strategies 1 + 2</p>
<p>Support upgrade and trade-out programs and incentives for retiring outdated, higher-emission, polluting wood burning stoves and boilers.</p>	<p>Addresses elements of strategies 1 + 2</p>
<p>Identify potential locations throughout the region that could benefit from district heating projects based on building density, proximity to resources such as biomass, or status as a use by right where applicable.</p>	<p>Strategy 3</p>
<p>Work with interested municipalities to evaluate and amend, as necessary, local regulations to ensure district heating or similar centralized renewable generation facilities such as biogas or bio-digesters are permitted in appropriate locations.</p>	<p>Strategy 4</p>
<p>Identify sources of renewable materials such as biomass, farm waste, or food waste (such as schools, restaurants, or food processors) to determine supply of alternative fuels that may be available for district heating or other heating alternatives for homes or businesses.</p>	<p>Strategy 5</p>
<p>Support the identification of waste heat recovery opportunities, thermal resources, and the siting of infill development in proximity to maximize capture and use to reduce electricity load from electrification of heating sector e.g. Wastewater systems, Grocery Stores, Ice Rinks, IT centers, food, and drink production/processing, etc.</p>	
<p>Work with state agencies to identify and inventory known sources and supplies of woody biomass that do not contribute to the spread of Federal or state identified invasive species, nor conflict with conservation and climate resilience goals, and make this information available to the public as appropriate.</p>	<p>Strategy 6</p>
<p>Identify opportunities to integrate energy storage technologies such as on site generation & storage into capital planning projects to support micro-grid systems and diversify emergency back-up power resources.</p> <ul style="list-style-type: none"> Provide opportunities for community education and engagement around the role of renewable energy generation and storage in emergency management (recovery & response) as well as the costs, benefits, and challenges associated with these technologies. 	<p>Strategy 7</p>
<p>Due to the rural nature of Central Vermont, identify and map large farm operations that may provide a sustained source of materials that could be used for bio-digesters.</p>	<p>Strategy 8</p>

Transportation Sector:

Transportation is the second largest use of energy in Central Vermont, accounting for a little less than a third of total usage measured in MMBTUs (see Table 4). Table 20 provides an overview of light duty (passenger) vehicles and use in the region. The vast majority of residents in the state, including Central Vermont, use personal vehicles for their daily travel needs. Approximately 3.5% of 43,506 light duty vehicles in Central Vermont electric vehicles including all electric and plug-in hybrid electric vehicles registered by January 2024 (Drive Electric Vermont⁸). The total number of vehicles in the region has decreased slightly, while the number of EVs (Electric Vehicles) has increased quickly in the last few years, increasing by approximately 40% in 2023 alone coincident with the expansion of state, utility, and federal incentive programs.

Table 20. Current Regional Transportation Energy Use

Transportation Data	Regional Data			Regional Data 2011-2015 (ACS)
	Internal Combustion Engine (ICE)	Electric Powered (EV)	Total	Internal Combustion Engine (ICE)
Total # of Light Duty Vehicles	41,989	1,517	43,506	45,584
Average Miles per Vehicle	12,500	9,000		287,500 (12,500/vehicle)
Total Miles Traveled	524,862,500	13,653,000	538,515,500	567,650,000
Total Use per Year	23,857,386 gallons	4,551,000 kWh		30,518,817
Transportation MMBTUs	2,701,858	15,528	2,717,386	3,396,000
Average Cost per unit	\$3.37/gallon	\$0.2109/kWh		\$2.31
Cost per Year	\$80,399,391	\$959,806	\$81,359,197	\$70,488,465

Source: Municipal Consumption Tool (Department of Public Service) which uses Table DP04, 2021 ACS 5-Year Estimate used to estimate the count of vehicles associate with area housing units, and State DMV data averages; cost per gallon of gas was taken from EAN Annual Progress Report 2023. EV data was provided by Drive Electric based off DMV registrations as of January 2024. Comparable public transportation and medium and heavy-duty vehicle data is not available, additional information is provided in the Transportation Chapter.

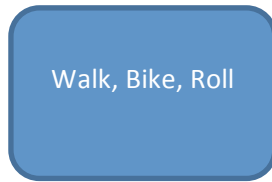
Table 21. EV Registrations by Town

County	EV Registration Snapshot Jan, 2023			EV Registration Snapshot as of Jan 8, 2024			Increase 2023 to 2024	
	All-Electric Vehicles	Plug-in Hybrid Electric Vehicles	Total EVs	All-Electric Vehicles	Plug-in Hybrid Electric Vehicles	Total EVs	Count	%
Municipality								

⁸ <http://www.drivetricelectricvt.com/buying-guide/why-go-electric>

Washington County								
Total	569	487	1056	896	580	1476	420	40%
Barre City	53	55	108	88	73	161	53	49%
Barre Town	5	9	14	9	16	25	11	79%
Berlin	23	15	38	32	22	54	16	42%
Cabot	4	7	11	4	8	12	1	9%
Calais	20	19	39	33	20	53	14	36%
Duxbury	4	2	6	9	3	12	6	100%
East Montpelier	21	12	33	28	18	46	13	39%
Fayston	2	5	7	3	4	7	0	0%
Marshfield	12	11	23	18	14	32	9	39%
Middlesex	28	20	48	41	20	61	13	27%
Montpelier	164	150	314	257	151	408	94	30%
Moretown	29	7	36	38	17	55	19	53%
Northfield	20	20	40	36	22	58	18	45%
Plainfield	20	26	46	35	37	72	26	57%
Roxbury	2	1	3	4	0	4	1	33%
Waitsfield	41	26	67	66	31	97	30	45%
Warren	34	22	56	51	33	84	28	50%
Waterbury	75	69	144	126	81	207	63	44%
Woodbury	0	2	2	0	2	2	0	0%
Worcester	12	9	21	18	8	26	5	24%
Orange County Total				267	203	470		
Orange	3	0	3	5	1	6	3	100%
Washington	5	2	7	5	3	8	1	14%
Williamstown	11	8	19	15	12	27	8	42%

REGIONAL TOTAL	2023	1085	2024	1517	432	40%
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CVRP’s Multi-Pronged Approach to the Transportation Sector includes Smart Growth, and Walk, Bike, Roll initiatives in addition to fleet electrification/EV adoption (see Land Use, Transportation, and Health Communities Chapters for more detailed discussion of smart growth and walk, bike, roll)

As of spring 2024, there are nearly 400 public EV charging stations across the state⁹, though not widely distributed throughout Central Vermont. In Central Vermont public chargers can be found in Cabot, Plainfield, Middlesex, Berlin, Northfield, and Roxbury located at schools, municipal buildings, and food coops with; with higher density of chargers located in the Mad River Valley (many at ski resorts), Waterbury, and Montpelier (see map). While many EV drivers across the state charge at home (typically overnight), increasingly workplace and public charging infrastructure has been identified as key to support longer trips/commutes, visitors, or those without charging access at home. CVRPC continues to encourage municipalities and local businesses to install EV charging stations at convenient and desirable locations including workplaces, schools, community centers, recreation sites, libraries, multi-unit buildings, etc., where users could park for several hours in our regional downtowns, village centers, and other designated growth area (e.g. [Vt Community Charging program](#)¹⁰; [become a host or solicit community hosts](#)¹¹).

Equity considerations must be thoughtfully integrated throughout ESVE planning process to ensure benefits and costs are fairly distributed. Historically, clean energy and transportation innovations have not been deployed evenly across communities -- resulting in higher energy burden and rural, lower-income communities being left behind. EVSE equity concerns that can come up include a project’s affordability, accessibility, reliability, location, safety, and related employment and economic opportunities. [Drive Electric’s Charging Installation Guide](#) provides thorough guidance and workflow for Vermonters and Vermont communities, CVRPC recommends when integrating EVSE into new builds and parking lot upgrades alike, that proximity to electrical panel, zoning setbacks, and other technical considerations are made in addition to including EVSE supported handicap spots.

The VTrans [NEVI \(National Electric Vehicle Infrastructure\) program](#) and the U.S. Department of Transportation’s [Toolkit for Planning and Funding Rural Electric Mobility Infrastructure](#) offers helpful equity planning considerations and strategies relevant to Central Vermont. When assessing where EV charging stations should be located, engagement with rural, underserved, and high energy burden communities is essential to prevent delayed and diminished access to clean energy and transportation infrastructure vital to a

⁹ https://www.driveelectricvt.com/about-evs/charging-map?gad_source=1&gclid=CjwKCAjwqmwBhBVEiwAL-WAYU8qVxhVdK55M5TSzItPA6SYiVI69Np0Ns-JkkqeFql6e-6UIHCP8xoCsgEQAvD_BwE

¹⁰ <https://www.chargevermont.com/>

¹¹ <https://survey123.arcgis.com/share/8c15711e4e404a7ca9ed3979640b0121>

healthy economy. Furthermore EVSE-Ready requirements for new buildings can be explored at the municipal level (see [Climate Change and Land Use](#)).

According to the U.S. Department of Energy (DOE), over the long term, EV ownership is usually less expensive than ownership of fossil-fuel vehicles. Additionally, low operation costs make some EVs less expensive on a monthly basis compared to equivalent fossil-fuel vehicles (when the vehicle purchase is financed). Therefore, increased EV adoption in Central Vermont could contribute to community-wide reductions in transportation energy cost burdens. As stated by [Drive Electric Vermont](#), “It costs less to own an EV. Plugging in is like paying \$1.50 a gallon, and EVs need less maintenance than gasoline cars.” Like fossil fuel vehicles, how cars handle in Vermont’s winter and mud seasons varies from make to model. Opportunities for medium and heavy-duty vehicles are expanding; CVRPC strongly encourages municipalities and other fleet operators in the region to consider low diesel and alternative fuel options when replacing these in their fleet to take advantage of State and federal incentive programs¹².

In addition, fossil fuel and GHG emissions reduction, long term financial, and other benefits to EV adoption, bidirectional EVs can be employed as mobile battery storage adding resilience benefits and demand-response capabilities to a community’s building infrastructure and provide energy to external load (discharge) when paired with capable EVSE. Bidirectional vehicles can provide backup power to communities through vehicle to building (V2B) charging as a microgrid, or provide power to grid through vehicle to grid (V2G) charging. Both V2B and V2G can complement other distributed energy resources (DERs), or supplement diesel generators as backup power and a mobile source at that. This is a particularly important aspect to EVs and EVSE for municipal operations (especially town garages), schools, libraries, and other locations that provide critical social and physical infrastructure on a daily, emergency, and recovery basis.

Transportation Targets

Tables 22-25 present targets for the adoption of EVs (replacement of fossil fuel vehicles), include a business-as-usual baseline and the CAP mitigation targets towards meeting State goals. While Central Vermont is on track for our 2025 goal, and in fact surpassed it, targets increase rapidly thereafter. CVRPC continues to support municipalities, other fleet operators especially schools, and town energy committees to promote education and participation in State, Utility, and Federal incentive programs. See the supplement for additional transportation targets including medium- and heavy-duty vehicles and non-road energy demand; CVRPC is

¹² Drive Electric provides the most comprehensive and up to date snap shot of State, Distribution Utility, and Federal incentives, rebates, and inclusions: https://www.driveselectricvt.com/?gad_source=1&gclid=CjwKCAjwqtmwBhBVEiwAL-WAYbmxAzFQ9-5GP2WHd7oP5AzQhS3OPMRCUhERxSZwW2b9d0Fv9rEvyhoCuDIQAvD_BwE, State Diesel Emissions Reduction Assistance Program <https://dec.vermont.gov/air-quality/mobile-sources/diesel-emissions/vt-diesel-grant#:~:text=The%20Vermont%20Diesel%20Emissions%20Reduction,diesel%20powered%20engines%20and%20the>; Vermont Clean Cities Coalition provides direct support to municipalities <https://cleancities.energy.gov/coalitions/vermont#:~:text=The%20Vermont%20Clean%20Cities%20works,advanced%20ehicle%20technologies%20in%20transportation>

working to pull together municipal fleet inventories to better adjust these targets and provide municipalities municipal fleet recommendations.

Towards Municipal Transportation Targets

- Vehicle Inventory
- Annual data per vehicle
 - Vehicle Miles Traveled (VMT)
 - Gallons fuel used
 - MPG
- Replacement Schedule

Baseline Regional Passenger Car EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	22	797	1,717	3,688	7,073	14,681
Plug In Hybrid	55	215	244	368	602	1,106
Total	77	1,012	1,961	4,056	7,675	15,788

CAP Mitigation Regional Passenger Car EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	22	1,093	4,719	11,272	17,892	26,546
Plug In Hybrid	55	208	195	160	101	36
Total	77	1,301	4,913	11,431	17,994	26,582

Baseline Regional Light Duty Truck EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	3	173	375	870	1,937	4,871
Plug In Hybrid	33	128	260	527	1,021	2,413
Total	36	301	635	1,397	2,959	7,284

CAP Mitigation Regional Light Duty Truck EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	3	1,163	6,926	16,289	24,669	33,219
Plug In Hybrid	33	122	169	161	107	40
Total	36	1,285	7,095	16,450	24,776	33,259

REDUCING TRANSPORTATION ENERGY DEMAND AND GHG EMISSIONS

Goal: Promote the shift away from single-occupancy vehicle trips to reduce congestion, impacts to local facilities, and support alternative options for transportation needs.

Strategy

B1 strategy 2

Promote Transportation Demand Management (TDM) and Ridesharing Programs:

- Promote and support the Go!Vermont program that links travelers to a variety of transportation resources and mobility options
- Develop recommended criteria for supporting public and ridesharing infrastructure integrating health equity recommendations such as curb cuts, cross walks, raised and sheltered bus stops/benches, accessible transit stop sitting, etc.
 - identify key gaps in accessibility of existing public transit infrastructure
- Work with regional partners such as VTrans to ensure inventories of park & ride locations and conditions are up-to-date and are consistent with the State Park & Ride Plan. This may include occupancy studies or user surveys to assess specific needs
- Identify Park & Ride facilities that are near or over capacity to ensure future planning will accommodate expansions, upgrades, modifications, or alternative locations are identified as appropriate
- Support employer programs to encourage telecommuting, carpooling, vanpooling, walking, and biking for employee commute trips (including flexible work hours, remote work options, discounted transit fair, health bonuses, etc.)
- Work with utility companies and municipalities to inventory and map infrastructure such as fiber optic cable to identify gaps that may prohibit information accessibility or telecommuting options

B2 Strategies 1, 2, 3, 4

Follow the [2023 Vermont Transportation Equity Framework](#) to help decision makers plan for and prioritize projects, ensure accurate representation in decision making, and enhance the equitable delivery of services.

B1 Strategy 7 & 8

Support regional infrastructure projects that provide commute alternatives including rail, multi-town greenways/paths, etc. Ensure continued support for inter-municipal and inter-regional public transit.

- Work with municipalities to evaluate and determine the feasibility of intermodal transit facilities in appropriate regional locations that can be supported by infrastructure, population, and resources.

B1 Strategy 3

Work with VTrans and Green Mountain Transit to identify future growth areas or development centers to ensure public transit will be accommodated in these locations including access to park & ride locations when appropriate.

B1 Strategy 4

Work with public transit providers and other partners to identify underserved communities including unhoused community members, rural areas, low-income neighborhoods, night shift work sites, etc. to identify transit opportunities in these locations (and connected to critical services)

B1 some of Strategy 5

Assist municipalities, regional partners, state agencies, and development community to identify incentives that encourage the inclusion of public transit in land development plans such as reduction in parking requirements, reduced local permit fees, or the like.

B1 Strategy 1

Develop clear policy to require large scale developments to consult transit providers regarding the need to include transit, multi-modal, and EVSE infrastructure within development proposals.

B1 Strategy 6

Work with regional partners and municipalities to establish a comprehensive transportation plan that incorporates policies and implementation regarding the expansion of public transit that considers locations

Strategy

of park & ride facilities; public facilities such as schools, libraries, health services, wrap around services (shelters, food banks/pantries, addiction recovery services) and government buildings; or other activity centers and uses throughout the Region and identifies possible funding sources to support implementation and the Region’s future land use planning efforts.

B1 strategy 9

Provide technical assistance to transit providers as appropriate regarding land use, infrastructure, and future planning considerations to help plan for service needs.

Goal: Promote the shift away from gas/diesel vehicles to electric or non-fossil fuel transportation options to reduce dependency on non-renewable fuel sources for transportation. GWSA

Policy B3

Strategy

Work with municipalities to ensure land use regulations do not prohibit the installation of electric vehicle supply equipment (EVSE, aka charging stations) or similar alternative fuel technologies (such as biodiesel) and identify model language that can be considered by municipalities to support these uses

Strategy 1

Promote EVSE ready building practices and retrofits (electrical panel needs); promote the use of EV Meter Socket Adapters to mitigate common obstacles to adoption and enable bidirectional EVSE for charging, vehicle to grid configurations, connection to solar and stationary storage, etc.

Consult with Vermont Energy Investment Corporation’s Drive Electric program and other regional/state partners including VTrans, Vermont Clean Cities Coalition, and EmPower to coordinate multi-scale funding, program development, and implementation and stay up to date on current technology trends and opportunities to provide guidance to municipalities.

Strategies 5 & 4

- Disseminate Drive Electric fleet electrification resources, funding, and technical assistance opportunities; participate in quarterly stakeholder meetings
- Conduct outreach and provide technical assistance to municipalities to participate in State EVSE and fleet electrification programs (via support to ACCD and DHCD (Department of Housing & Community Development), VTrans, and Drive Electric)
- Promote EPA (Environmental Protection Agency) Clean School Bus Program with schools and municipal champions; provide technical assistance around bi-directional options which can be integrated into back-up and emergency power plans
- Support and expand the use of electric powered buses and vans among the public and private transportation providers serving the region
 - including Meals on Wheels, MyRide, Gopher, and other rural transit programs centering frontline communities’ needs

Identify businesses and municipalities in the region that operate large fleets of vehicles to provide assistance evaluating the possibility of integrating electric, low-emissions, and/or alternative fuel vehicles into their fleet

Strategy 2

Provide training to local zoning and development review boards to consider infrastructure for alternative transportation in their review of site plans.

Strategy 6

Support and encourage municipalities and businesses to install EV charging stations at convenient and desirable locations, such as in front of restaurants, stores, tourist and recreational destinations, and community sites like Town Halls and libraries, where users would want to park for several hours. Explore and pursue incentives to defray the cost of installation and administration so that users pay only for electricity.

Strategy	
<ul style="list-style-type: none"> ● promote the integration of EVSE with solar generation including but not limited to solar carports 	
<p>Support municipal transportation asset sharing and procurement:</p> <ul style="list-style-type: none"> ● develop equipment and culvert inventories ● develop study and plan for regional sand/gravel resources to reduce costs and vehicle miles traveled especially in high demand conditions (mud season, disaster recovery, etc.) 	
<p>Support DriveElectric and VTrans to maintain inventory of existing EVSE, condition, and recruit potential site hosts; identify infrastructure gaps and facilitate region-wide access for EV operators</p> <ul style="list-style-type: none"> ● develop template criteria for EVSE location prioritization to improve access and equity 	Strategy 3
<p>Support and expand access to fluid biofuels for use in commercial vehicles and heavy equipment in addition to electrification</p>	
<p>Consider regulations that would EVSE to be included in large scale developments as appropriate</p>	Strategy 6

Goal: Facilitate the development of walking, biking, and rolling infrastructure to provide alternative and multi-modal transportation options for communities and to promote interconnection within the region’s transit systems. Walking, biking, and rolling provide critical alternatives to motorized vehicle travel. Ensuring a safe, efficient, and convenient infrastructure exists to promote walking/biking/rolling is essential to the future growth and sustainability of the Region’s municipalities. Furthermore, in addition to decreases in fossil fuel use and GHG emissions, there are substantial co-benefits to this infrastructure related to public health, accessibility, and emergency management.

Strategy	
<p>Provide technical and grant writing assistance to municipalities who plan for multi-modal transportation and better connectivity with alternative transportation modes. Prioritize implementing the strategies and priorities identified in the Vermont Health Equity Planning Toolkit that are relevant to the region.</p> <ul style="list-style-type: none"> ● develop project prioritization criteria that integrate health equity considerations 	
<p>Working with municipalities to update municipal road standards (for maintenance and new construction) to reflect Complete Streets principles.</p> <ul style="list-style-type: none"> ● evaluate local regulations and recommend changes as needed to come in line complete streets legislation (19 V.S.A §309d) (done?) ● provide regular updates and training to municipalities ● review state transportation projects to ensure Complete Streets are implemented 	Strategies 1 & 3
<p>Develop model regulations to be evaluated by municipalities that require walk/bike/roll infrastructure in downtowns, village centers, growth areas, or locations that propose high density development patterns</p> <ul style="list-style-type: none"> ● Ensure that site plans include adequate bike and pedestrian infrastructure and safety measures, through participation in the Act 250 hearing process 	Strategy 2
<p>Work with municipalities and regional partners to developing a walk/bike/roll master plan:</p> <ul style="list-style-type: none"> ● conduct gap analyses and high priority projects that connect residents with diverse needs to food assets, schools, public transit, libraries, etc. ● identifies implementation strategies and matching funding stacks 	Strategy 4

Strategy

- coordinate with and integrate existing community-supporting organizations and non-profits; center underserved communities in decision making, prioritization, and planning

(Key partners include Capstone, Central Vermont Mobility Committee; Center for Independent Living, PrideRidesVT, FreeRide, LocalMotion, GMT, etc.)

Evaluate land use patterns to ensure walk/bike/roll connection feasibility between key land uses such as schools, parks/greenways, commercial areas, and neighborhoods

Strategy
5

Work with cycling advocacy groups such as Local Motion, FreeRide, and PrideRidesVT, by hosting safe on-road cycling workshops and raising awareness about the viability of micro-mobility (such as electric bikes and scooters).

Electric Sector-Current Use

The Central Vermont Region currently uses approximately 469,522¹³ megawatt hours of electricity on an annual basis across the residential, commercial, and industrial sectors (see Table below for use by sector and supplement for use by town and by sector).

Table 26 Current Regional Electricity Consumption

CVRPC Electricity Consumption	2016 CVRPC Regional Plan	kWh Usage by Year (Efficiency VT)		
Sector	2016 Plan	2020	2021	2022
Commercial & Industrial	353,117,000	239,531,296	247,455,287	255,723,111
Residential	241,268,000	203,571,494	211,580,064	213,799,098
Total	594,385,000	443,102,791	459,035,351	469,522,209
Average Residential Use		6,520	6,734	6,765

Data Source: Efficiency Vermont Regional Summary Report for CVRPC, June 2023.

As a comparison to Central Vermont's 6,765kWh per year, the US average residential electricity usage was 10,632kWh in 2021, an average of about 886kWh per month ([EIA](#)). Electricity consumption is expected to increase as electrification continues to be a central approach of the State to meeting GWSA targets and transitioning away from fossil fuels given that Vermont is rapidly decarbonizing its electric sector resources (see Chapter 2 Infrastructure). Fuel switching in the thermal sector and switching to alternative fuels and electric vehicles in the transportation sector are both discussed in the following sections. As electric consumption is projected to rise, the most useful targets include those around energy efficiency and conservation, critical to ensuring electrification has the intended outcome from the ground up to the State's legally binding GWSA goals. It is of note, however, that since the 2018 Enhanced Energy Plan, reported electricity consumption in central Vermont has declined by approximately 20% overall (approximately 11% decrease in the residential sector and 28% in the commercial and industrial sectors)- it is difficult to know if this is associated with changes in usage over the pandemic, a lack of consistent reporting from the DUs to Efficiency Vermont, or evidence of the successful implementation of efficiency and conservation measures (see below). Most likely, it is a mixture of all three.

Existing electricity infrastructure is detailed in the Infrastructure Chapter excerpt. Efficiency and conservation measures are integrated into the previous two sections. Electricity efficiencies were embedded into the 20year load forecast used in the updated LEAP model, thus are not an output of their own (and why the Public Service Department removed the Electric Sector tab of the Analysis &

¹³ incomplete demand data is known at least for Woodbury from Efficiency Vermont's annual regional data report; strengthening relationships with our Distribution Utilities directly will ensure more accurate and comprehensive data will underlie future planning efforts. This total is thus an underestimate of total demand (use).

Targets Tool). Additional targets will be made available at the regional and municipal scales via CVRPC's website once the Public Service Department determines an appropriate path forward for treating those targets. CVRPC did not find it necessary to add additional targets pre-empting a statewide, RPC-supported, approach is developed, given especially the focus on weatherization and efficient residential heating systems above that fits well with the region's vision and current approach.

MAPPING RESOURCES AND SITING ENERGY INFRASTRUCTURE

Several over-arching goals frame this section and supporting analyses. CVRPC acknowledges it has a role to play providing its share of renewable energy generation to meet State goals of meeting 25% of demand with renewable energy generated in state and 90% renewable energy by 2050-CVRPC integrated an assumption of 25% energy demand in state generation into its analyses underpinning this section of the plan. There are also significant local benefits if distributed energy projects are developed with intentionality and community collaboration:

Community Benefits

- Cost savings (direct & indirect)
- Creative ownership models; incorporate affordability, educational, and dual use programs
- Investment in physical and social infrastructure
- Meet increased demand and expand needs met (e.g. cooling & warming centers)
- Energy Resilience, Reliability,

Environmental Benefits:

- Support electrification of thermal and transportation sectors to go further faster and be accessible to all
- Reduce fossil fuel use and GHG Emissions
- Resilience and Reliability (increased severe storms and outages)

Financial Benefits:

- Reduce Municipal costs (direct and indirect)
- Draw down funding for investment in social and physical infrastructure
- Reduce community energy burdens
- Municipal tax
- Resilience of operations

This section allows the region to consider land and resource availability for different types of renewable energy generation and thus their suitability based on size, type, and proximity to demand in addition to location based environmental and social considerations. This section combines resource information with specific known and possible constraints to the development of renewable energy generation at the State, Regional, and local levels. The mapping section also provides the opportunity to identify preferred locations for renewable energy development and areas that are unsuitable for development of any kind. In addition, the maps identify existing infrastructure to support renewable energy development. While we will continue to largely refer to renewable energy generation generally, or to specific types, often in combination with storage, these discussions also extend to the development of transmission and distribution infrastructure as well whether or not in association with a generation/storage project.

This plan is intended to be a starting point and not the only basis for siting and project development. CVRPC intends for these mapping products and targets to catalyze collaboration; CVRPC encourages municipalities and communities to take an active role in project development to support their needs and demonstrate the types of projects that work well for them within their existing and future visioning for their own community. Furthermore, CVRPC encourages developers and distribution utilities to reach out early and often when considering developing a project within the region and to work with communities and their priorities which may favor resilience and reliability concerns (integration with storage, ability to function as a micro-grid), alternative site choices, community benefit agreements to support municipal and/or residential energy programs, educational opportunities, dual use opportunities, etc. Preferred site (types), preferred project characteristics, land use policy, renewable energy generation targets, key issues and community priorities will be discussed below after a review of known and possible constraints.



Potential Municipal Roles

- Policy: update zoning and plans to remove barrier and integrate priorities
- Community Outreach: support local partnerships and share information; develop committee/coordinator role; project working groups, etc.
- Investment: participate/host project
- Ownership/Project Development

CVRPC and ACRPC Energy Planners led a three-part workshop series in 2023 on Municipal Solar- see for more information and resources:

<https://centralvtplanning.org/programs/energy/webinars-and-workshops/>

Future Renewable Energy Generation

The siting and generation of renewable resources is a critical part to identifying whether or not the region can meet its share of the state's renewable energy goals by 2050. The following analyses determine where resources are available throughout the region to ensure no one municipality is unduly burdened with supporting more than should be reasonably anticipated. Finally, this information will better position the region and its municipalities to evaluate the renewable energy generation options that are available to meet these goals.

CVRPC's objective is to ensure that energy generation, distribution and transmission facilities are located, designed, and correctly sized to support the Region's community and economic needs, which increasingly means it must be reliable, resilient, and affordable as well as sustainable to reduce operational costs and Green House Gas emission contributions (further reducing long-term costs). At the State level, supporting policies and programs are being revisited to consider key issues including adequate electricity, affordability of rates, cost-effective and efficient use of resources, economic vitality, environmental justice and energy equity, reliability, security, sustainability and limiting negative environmental impacts. Many, if not all of these, apply to the

regional and municipal, as well as the state level. However, priorities may differ, given the unique characteristics of each region.

Long-term energy resilience (adaptability, affordability, and crucially reliability) is critical to supporting thriving communities in Central Vermont. CVRPC advocates for the regional and municipal scales to be considered in the planning of local generation and energy transformation policies, as local communities experience

- Increasing duration and frequency of outages (especially in our rural communities),
- Increasingly disparate electric rates and opportunities to invest in on site renewable generation and storage alternatives based on distribution utility territory and proximity to energy infrastructure,
- Increased reliance on municipal and community hubs to provide critical care and resources.

Investing in infrastructure choices that maximize co-benefits and energy efficiency in complementary infrastructure such as capturing waste heat and/or creating thermal energy networks will reduce demand on existing electric infrastructure and further support cost and emissions reductions.

Section 248 and Project Review

Known & Possible Constraints

Act 174 outlined a set of State known and possible constraints which extend to renewable energy generation project development in addition to other types of infrastructure and development. These constraints are integrated into regional and local map products along with additional regional and local constraints, to identify base and prime resource areas primarily, but not exclusively, for solar and wind development. These terms can be misleading- base and prime resource potential areas are not to be confused with preferred sites (see below) nor are they designated for development, they just identify the lack of conditions that would prohibit or seriously complicate renewable energy development when evaluating land use potential. These map products are intended as a starting point in early project development and foremost to assess the region's ability to meet renewable energy targets and integrate energy planning into broader land use planning (see below). In coordination with the RPCs, the Department of Public Service, Vermont Center for Geographic Information, and the Agency of Natural Resources have created statewide layers that represent the best available known and possible constraints detailed in the Act 174 Energy Planning Mapping Standards for Regional and Municipal Plans (available in the Act174 tab of DHCD's Vermont Planning Atlas):

Base (e.g., ground mount solar and wind)- identifies areas that have no known constraints, but 1 or more possible constraints,

Prime (e.g., ground mount solar and wind)- identifies areas that have no known nor possible constraints.

In addition, they developed a Rooftop Solar Potential layer, which accounts for roof orientation and size (though not existing generation, roof age, nor condition). These layers account for technical suitability factors, such as slope and orientation, elevation and wind speeds, and access and proximity to grid-related infrastructure. These layers and data inputs serve as the basis for further CVRPC analyses which integrates regional constraints,

regional and municipal considerations, regional data, and priorities to develop the resource potential area map products, calculate available land resources while balancing other priority land uses, etc.

Constraints are separated into two main categories: known and possible. Known constraints are land characteristics that are unsuitable for development including the development of renewable resources (see Summary Table below). Similarly, the State identified a list of possible constraints, which identify areas where additional analysis would need to occur in order to determine if development of renewable energy resources (or any development) is appropriate (e.g., has minimum negative impacts). In some cases, conditions may be prohibitive, but in others the conditions may be suitable for renewable energy development on a project-by-project and site-specific basis. The supplement provides definitions for the known, possible, and regional constraints that are included on the maps and discussed here. These definitions include source information and, in several instances, provide insight to the inclusion of the constraint.

Table 27 Summary of State Known and Possible Constraints

State	
Known Constraints	Possible Constraints
<ul style="list-style-type: none"> • Vernal Pools (confirmed) • DEC River Corridors • FEMA (Federal Emergency Management Agency) Floodways • State-Significant Natural Communities and Rare, Threatened and Endangered Species • National Wilderness Areas • Class 1 and Class 2 Wetlands • Regionally or Locally Identified Critical Resources 	<ul style="list-style-type: none"> • Vernal Pools (potential and probable) • (Prime) Agricultural Soils • FEMA Special Flood Hazard Areas • Protected Lands (State fee lands and private conservation lands) • Act 250 Agricultural Soil Mitigation areas • Deer Wintering Areas (DWA) • Highest Priority Interior Forest Blocks, Connectivity Blocks, Physical Landscape Blocks, Surface and Riparian Areas (ANR) • Hydric Soils • Regionally or Locally Identified Resources

See Supplement for Descriptions of State Known and Possible Constraints; Act 174 Planning Atlas for layer sources.

In addition to the State’s known and possible constraints, CVRPC identified additional regional possible constraints in the development of the previous plan consistent with the region’s land use policies in general. While these constraints are considered possible; they were integrated unilaterally into all map products and layers as they did not unduly constrain the potential layers. CVRPC intends to conduct further analysis in collaboration with municipalities to refine these regional constraints and clarify local constraints for comprehensive integration. CVRPC is also developing a pilot thermal energy resource map to support the consideration of thermal energy networks (thermal sector, not for electricity generation; focused on existing buildings & facilities, not geothermal potential).

Table 28 Summary of Regional Possible Constraints

Regional Possible Constraints

- Elevations Above 2500 ft: excludes rooftop and associated with existing development
- Slopes Greater than 25%: excludes rooftop and associated with existing development (unless presents new concerns for landslides)
- Municipal Owned Lands; excludes rooftop and associated with existing development
- 250ft Lake Shore Protection Buffers, excludes rooftop and hydroelectric facilities

CVRPC is working to integrate local constraints into mapping products, as a number of towns are currently in the process of developing their first enhanced energy plans, this process is timely and local constraints will be more comprehensively integrated in the Fall 2024/2025 regional plan update. This will allow the municipalities to use local insight and knowledge to evaluate and establish their own criteria for identifying locally preferred or unsuitable locations and they are encouraged to do so not only in broad site types but to the parcel level where it supports their energy goals- this can include siting for all resource technology types. Furthermore, CVRPC is in the process of developing a tool for municipalities to use during their own Enhanced Energy Planning processes to determine the potential impact of adding additional constraints or better yet, preferred sites to the maps. CVRPC is furthermore, committed to integrating mapping tools into the project review process and the project development process to support quick evaluations for discussions including highlighting areas with different numbers of possible constraints, working to identify preferred sites, mapping existing preferred site types and project characteristics, etc. Local Constraints include:

- slightly lower elevation maxima (1800ft in Northfield, 1700ft in Waitsfield),
- prohibit development in specific conservation, forest reserve, and historic districts (Fayston, Northfield, Waitsfield), active farmland (East Montpelier, Northfield, Waitsfield), and flood hazard areas and river corridors (East Montpelier),
- discourage placement in green fields.

Additional local considerations/policies:

- no limitation on siting residential scale projects as long as owner will take reasonable measures to site/screen ground-mounted installations to minimize visual and noise impacts (Berlin),
- limit projects from exceeding 1 acre, scaled to meet approximate proximate demand (Calais),
- preferences for screening.

Changes to regional priorities, as well as municipal and state priorities, are likely to impact constraints (and preferred siting) in the future as we comprehensively reassess how to maximize meeting our goals associated with housing needs, forest and land conservation, and flood and climate resilience in addition to renewable energy development,

Renewable Energy Generation Targets and Resources Available

In order to better understand how the region can provide its share of renewable energy generation to meet the state goals of 90% renewable energy by 2050 and 25% of demand generated in state, the potential for

renewable energy generation needs to be quantified. Table 29 provides an overview of the potential renewable energy generation for Central Vermont based on the prime and base resource areas that have been identified. Renewable generation potential is calculated from mapping completed by the Central Vermont Regional Planning Commission and is based on the Regional Determination Standards and associated guidance documents developed by the Department of Public Service (including the Generations Scenario Tool). As discussed in the section on the electric sector, the region’s 2022 electricity demand was 469,516MWh in 2022 according to Efficiency Vermont, which is projected to increase based on increase in demand from the electrification of the thermal and transportation sectors as described above, in addition to modest population increase. Offsetting this demand via weatherization and energy efficiency can be significantly boosted via storage, flexible load management, and importantly via opportunities to capture and utilize waste heat and integrate thermal energy networks into new building including housing, wastewater and water systems, and other new infrastructure (see thermal sector above).

The Central Vermont Regional Energy Plan identifies specific areas where resource areas exist for renewable energy generation. These areas focus on wind, solar, and hydroelectric as they are locationally constrained. Other renewable energy generation such as woody biomass, biogas, and other renewable technologies do not require specific conditions for the location of the generation facility, however they do require resources such as wood or other organics to provide the needed fuel- there are no existing such plants for renewable electricity generation nor plans for them, however wood does play an important role in heating across our region, as could ground source heat pumps which will be considered in future updates to the mapping products.

Table 29. Potential New Regional Renewable Energy Generation

	Existing Renewable Generation (MW)	Multiplier (distribution across technology type)	Incremental Regional Capacity Target (MW)		Resource Available (MW)	Prime Land Available (Acres)
			25% IN-STATE	50% IN STATE		
Ground Mount Solar	41.7	25%	31	84.7	1500.4	10,503
Rooftop Solar		50%	64.2	175.3	162.7	244
Wind	0.24	20%	16.6	45.2	867.6	34,795
Hydroelectric	26	5%	1.9	5.1	1.9	N/A
Biomass (Wood, methane, farm biogas)	0	0	0	0	0	0
Total Renewable Generation Potential	68	100%	113.7MW	310.4	2532.7	45,452

Source: Central Vermont Regional Planning Commission & Department of Public Service (via Generation Scenarios Tool, see methodology in supplement). Municipal tables will be available online May 2024. NOTE: while energy targets are provided in MWh, capacity targets are provided in MW- default outputs are provided here for consistency and comparison across regions. Values in orange exceed resources

available although hydroelectric potentials are not yet well integrated into state planning tools and merit further consideration. Furthermore, our capacity target for the 50% in state scenario, in purple, would also exceed our Distribution Headroom.

The constraints outlined above have been evaluated to ensure sufficient resource area exist to meet the region’s share of the state’s renewable energy targets. As noted, the regional constraints are included as “possible” therefore development of renewable resources could occur in these locations after an analysis of the specific site has been concluded. Additionally, multiple technologies could be used to meet the region’s target, the distribution of new generation across technology type was set based on precedent for the type in the area, technical difficulty and cost, as well as community appetite- a conservative estimate¹⁴ was used to reflect previous trends but it should be noted that CVRPC has found community members and municipalities to be open to a diverse range of technology types, with especially scale but also project location and community benefits to be key determinants of support (see Infrastructure Chapter and for an in depth discussion Fall 2023 CVRPC SAY WATT: The Future of Vermont Electricity Report).

Generations Scenario Tool was set to meeting the Region’s incremental regional energy target via 25% Ground Mount Solar, 50% Rooftop Solar, 20% Wind, and 5% Hydro. Natural Gas is set to 0% as there is no natural gas infrastructure in the region and Vermont’s primary supplier, VGS (Vermont Gas Systems), is not only not looking to expand their territory for natural gas but is also exploring work conversion into geothermal and other technologies. Furthermore, Biomass (for electricity generation) was set to 0% as after the Moretown Landfill closed it seems there is little appetite for a project in the region. Note that landfills are included as preferred sites though, and this could change in future analyses if a project is developed. These inputs were set to maximize rooftop solar as a key preferred site. The table below identifies regional targets for new renewable electric energy generation; in addition to the target for 2050, the table includes intermediate years to help track progress towards that goal.

Table 30 Incremental Regional Targets for New Renewable Electric Energy Generation (MWh)

Target Year	2032	2040	2050
New Renewable Electric Energy Generation (25% In-State)	72,547	134,458	163,093
New Renewable Electric Energy Generation (50% In-State)	264,211	388,034	445,307

Source: Central Vermont Regional Planning Commission & Department of Public Service (via Generation Scenarios Tool, see methodology in supplement). Municipal breakouts available online May 2024.

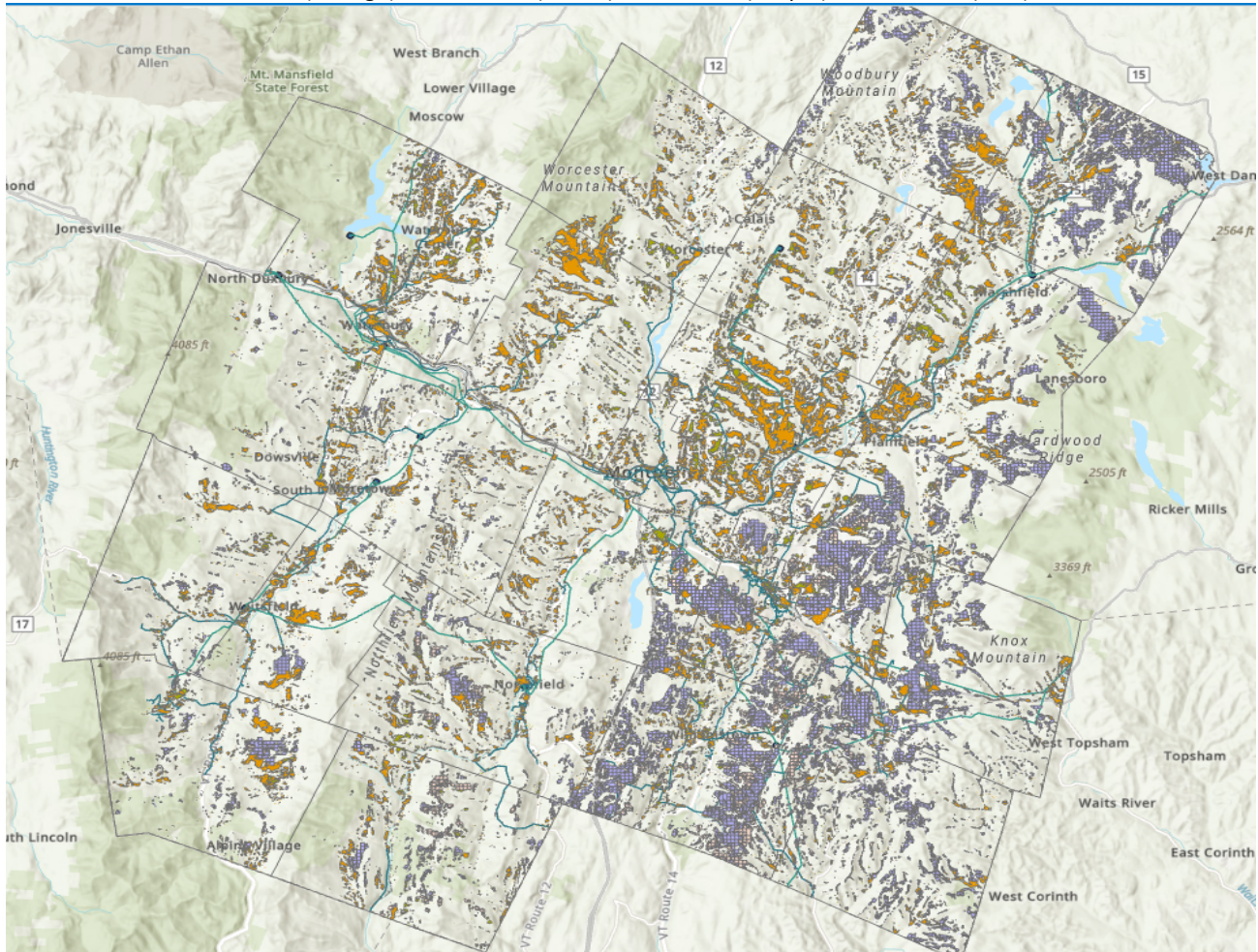
These analyses and tables show that Central Vermont has more than sufficient potential renewable energy resources available, even with a conservative estimation, to meet 25% of demand met by in-state renewable generation (different distributions across technology type are also certainly possible). **This includes sufficient**

14

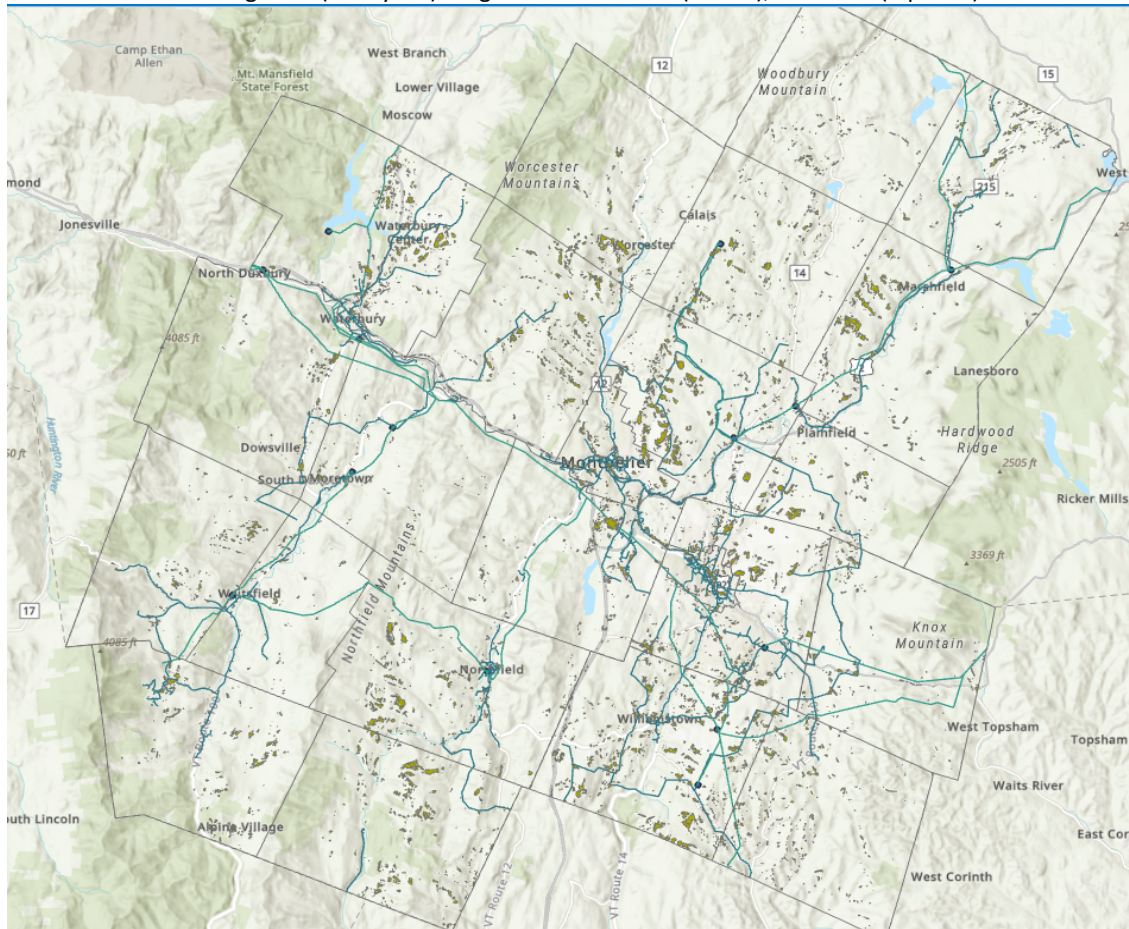
resource available for each technology type for each municipality. Maintaining this at the municipal level becomes more difficult if rooftop solar is changed to account for more than 50% of the share of new generation, although certainly CVRPC supports refining this analysis to add different distributions by municipality and maximizing our strengths across the region. If that in-state amount is raised to 50% we do over run our existing resource potential for rooftop solar and hydroelectric with the current distribution of generation across technology types. The Generations Scenario Tool analyses do not take into account storage and offsetting electric demand from the thermal sector via cord wood, waste heat recovery, and geothermal which all key pieces of Central Vermont's approach to the energy transition. These would reduce the incremental energy targets required and total new renewable energy generation capacity needed which further emphasizes CVRPC's confidence that as a region we can not only achieve but comfortably exceed a 25% match if we wanted to set a regional target concerning a % of our regional demand in the future. Lastly, the potential energy generation for Central Vermont could increase if we include biomass, biogas, and methane, however we do not currently have any such sites located in the region, therefore calculating a potential for generation would be difficult.

There are significant challenges to meeting these goals and targets however when it comes to our energy infrastructure. It should be noted that the Department of Public Service was unable to provide some capacity information for substations in our region based on a lack of data from Distribution Utilities. The capacity targets for Calais, Orange, Plainfield, Washington, and Williamstown exceed the distribution headroom allotted for that town in the tool. Barre City, Berlin, Cabot, Calais, East Montpelier, Middlesex, Montpelier, Northfield, Washington, and Worcester all show concerns that the capacity targets exceeds grid headroom. CVRPC is working the Department of Public Service, Distribution Utilities, and other RPCs (Regional Planning Commission) to assess the severity of these limitations and ensure that missing data is provided and not contributing to these shortcomings. Limitations particularly in our distribution infrastructure are a known and significant challenge for Central Vermont and will be discussed below (and at great length in the planned Winter 2025 additional update).

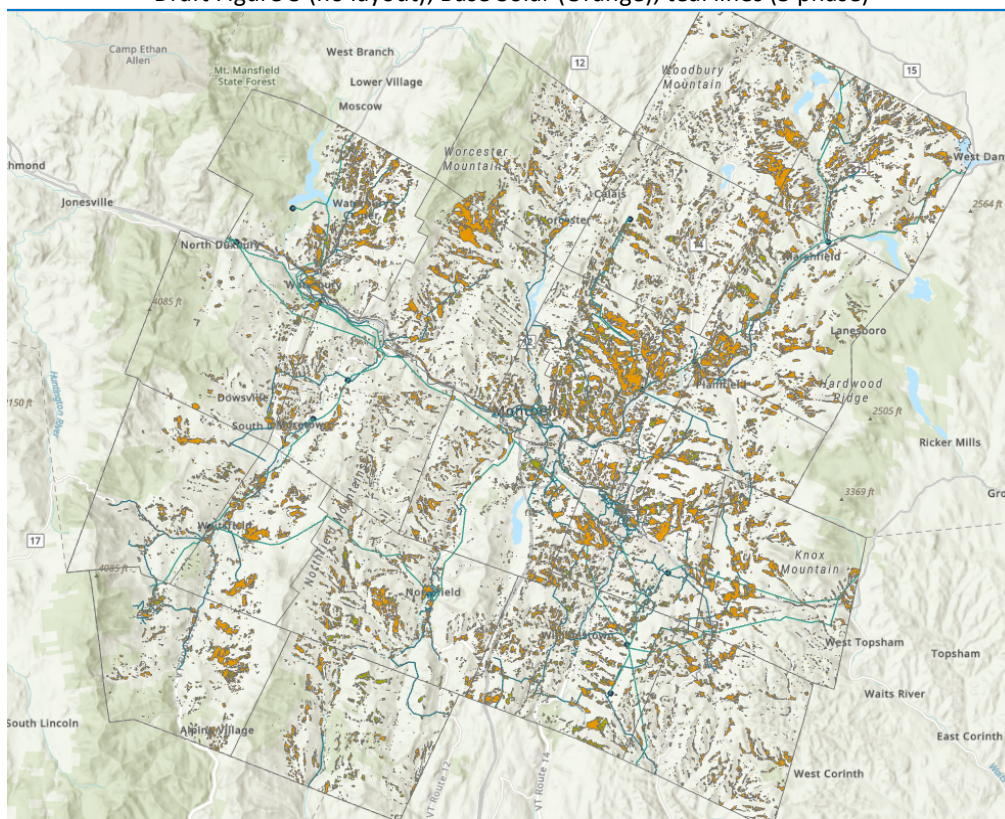
Draft Figure 3 (no layout): Regional Solar and Wind Resource Potential Aggregate Regional Land
Base Solar (Orange), Prime Solar (Green), Base Wind (Purple), Prime Wind (Pink)



Draft Figure 4 (no layout): Regional Prime Solar (Green), teal lines (3 phase)

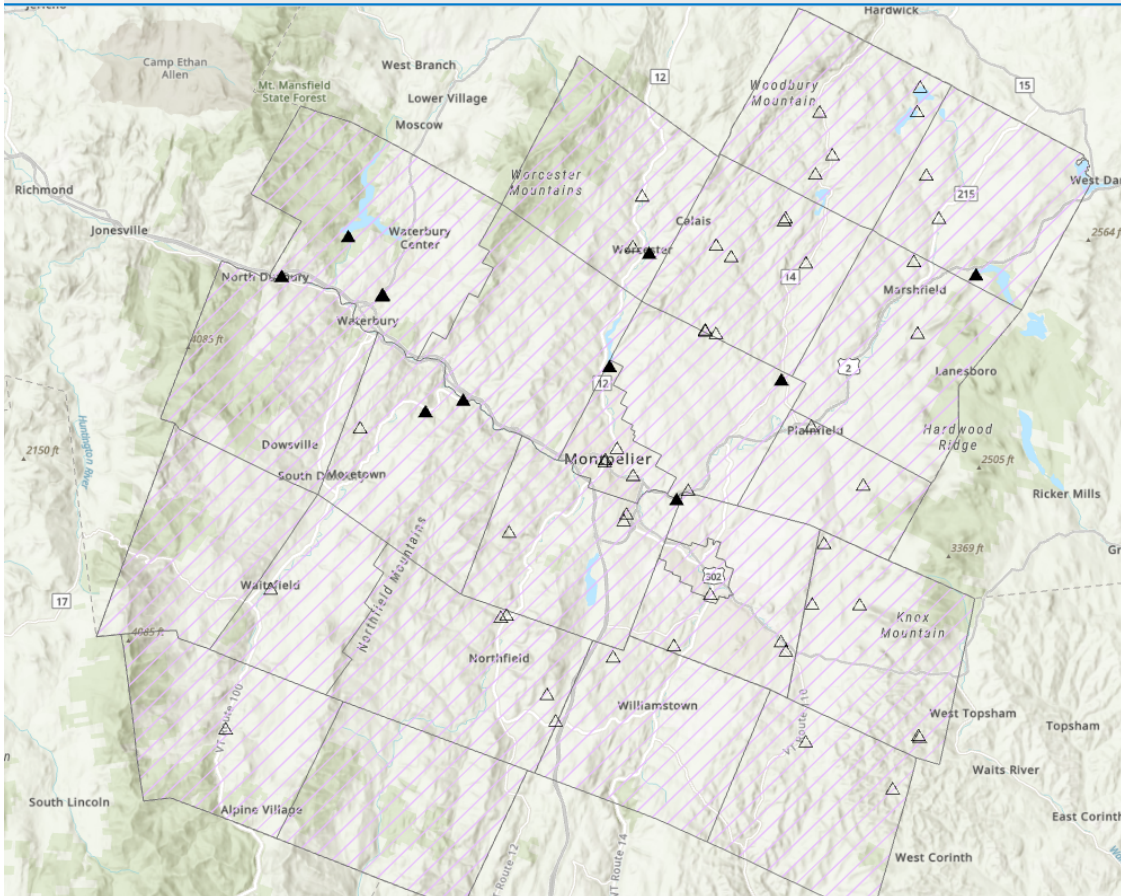


Draft Figure 5 (no layout); Base Solar (Orange); teal lines (3 phase)



Municipal Rooftop potential has also been mapped and will be available online Spring 2024 both in a viewer at the regional scale and in draft maps for each municipality. In the interim rooftop potential can be viewed in the Act 174 tab of the DHDC Planning Atlas, and a webinar walking through recommended ways to use it is available on the webinar and workshops page of the CVRPC webpage.

Draft Figure 6(no layout) Existing and Potential Hydroelectric Facilities
black triangles existing hydroelectric; empty triangles potential according to early 2000s state study/report)



Finally, the Central Vermont Regional Energy Plan supports the development of renewable energy generation technology that will not result in an undue adverse impact on the built or natural environment or conflict with identified regional policies. Similar to constraint mapping, it was decided that the region should not limit the extent to which municipalities can plan for their energy future. Due to the diverse nature of Central Vermont, including urban and rural areas, there was no way to develop a consistent regional policy that would be equitable to all the municipalities, therefore all renewable energy generation types (both current and developed through future advances in technology or innovations in the industry) may be considered for application in Central Vermont.

Preferred Sites (Types and Project Characteristics)

Thus far regional and municipal plans have not identified sites to the parcel level as preferred for renewable energy generation, instead defining site types. With the first round of the municipal enhanced energy plans entering their first update phase and a number of towns developing new plans, CVRPC is working with municipalities to best maximize on the opportunity to define additional, and for the first time, map, preferred sites and shape the form and benefits of implementation in our region. We anticipate optimizing the utility via specificity of these planning efforts for all stakeholders will have lasting impacts on investment in and across our

region (including the deployment of storage and 3-phase power) and thus the reliability, resilience, affordability, and accessibility of our energy infrastructure, the energy burden of our residents, and the ability for our communities and businesses to thrive (in addition to meeting our regional demand and contributing towards the state’s energy and climate goals).

Did you know?
Proposed projects between 150kW-500kW must be a preferred site to participate in net-metering.

Most Regional and Town Plans use the State Preferred Site list as their “base”, frequent additions are noted to the right. The Region adopts the state’s preferred site list and provides additional preferred site types and project characteristics below. These are in line with the region’s broader land use approach to reducing GHG emissions and conserving energy while investing in shared community infrastructure including

encouraging smart and intentional growth; reducing dispersed development that would disrupt forest blocks and wildlife corridors, working lands, and further exacerbate rural infrastructure gaps. Regional preferred sites and project characteristics also prioritize encouraging projects that would be collaborative with local communities and meet existing needs especially regarding resilience and reliability. This includes encouraging projects sited at or near critical social and physical infrastructure, paired with storage, and structured to either directly engage with a local off taker or have explicit community benefit agreements¹⁵. Limiting vegetation impact and encouraging projects to employ construction techniques to reduce the embodied carbon of projects are further in line with regional and state energy and conservation goals.

State Preferred Sites	Additional Regional Preferences
<ul style="list-style-type: none"> ● Rooftops and Impervious Surfaces (e.g. Parking Lots) ● Gravel Pit, Quarry, or Similar Mineral Resource Extraction Site (Lawful and Reclaimed) ● Brownfield Sites ● Sanitary landfills ● National Priorities List (e.g. Superfund Sites) ● On same parcel or directly adjacent to customer allocated more than 50% of the net-metering system’s electrical output ● A site identified in municipal plan or joint 	<ul style="list-style-type: none"> ● Proximity to use: density centers including designated downtowns, village centers, new town centers, growth centers, and neighborhood development areas; commercial and industrial areas; adjacent to large farms ● Schools, Libraries, Municipal buildings facilities, and critical community spaces, ● Solar Carports ● Location served by existing roads and energy infrastructure (e.g. 3 phase) OR addresses existing gap ● Designated a preferred site in Town Plan or by

¹⁵ Dual land use opportunities (agrivoltaics), educational opportunities, community solar, low income programs, component of lease payment to community revolving loan fund to support upfront costs of residential weatherization, integration of meter adaptors to add micro-grid operation options.

<p>letter of support from municipality and RPC (Regional Planning Commission)</p>	<p>Town leadership (as consistent with broader planning)</p>
<p>Preferred Regional Project Characteristics</p>	
<ul style="list-style-type: none"> • Minimize vegetation impact especially forest clearing and fragmentation; plant screen trees & pollinator habitats • Combined with storage; micro-grid potential or functions • Creates dual land use opportunities (e.g. agrivoltaics) • Includes design/build techniques that reduce embedded carbon of program (e.g. alternatives to concrete pylons) • Engage community in development process (early) • Local off-taker and/or community benefit agreement 	

Figure 7 PLACEHOLDER shows State Preferred Sites as a “base”

Libraries are critical physical and social infrastructure in the region. There are 14 libraries found throughout our region (11 municipal, 3 incorporated). In addition to library and educational services, our libraries provide community members with internet, computer, and printer access (including 24-hour Wi-Fi in most cases), reliable food distribution and meals, provide bike repair/rentals, art and school supplies in addition to educational programming, resources on mental and physical health, support navigating state and federal resources, free tax services, social meeting rooms and clubs, and more. Furthermore, libraries offer cooling and warming during business hours, and increasingly, adopting policies for extended use during extreme weather conditions.

Libraries are an essential resource for all community members especially those with acute needs in day-to-day, emergency, and recovery conditions. Our regions libraries are thus considered important community stakeholders with significant insight into local needs as well as ideal locations for community infrastructure investment including but not limited to: flood mitigation, sidewalk/recreation projects, on-site energy generation and storage projects, and more.

So where are projects being located?

Many of the projects in terms of numbers are small residential scale (many rooftop but not all)- important to consider that siting guidelines are best developed with clear references to different scales.

Total from State Energy Programs	MW	# Projects	
Generation <15kW Category I	14.69856	2233	Many are rooftop as residential scale
Generation 15kW to <150kW (Category II)	6.56739	184	Generally includes Municipal/Community Scale (not limited to)
Generation 150kW to <500kW (Category III)	6.18665	23	Currently have to be preferred sites to participate in net metering
Generation 500kW+	22.944	23	Most Standard Offer projects are 1-2.2MW
Total (not regional total):	50.3966	2463	

Noted trends in current project development (Figure to be added)

- projects that have been co-developed by municipalities/schools are often preferred site types and are typically smaller from residential to community scale,
- projects that are developer/DU led typically are larger, many do develop at least some green field space, some are on landfills/gravel pits

CVRPC thus identifies a critical need to connect stakeholders and their planning processes:

- work with Distribution Utilities to establish annual data updates for local and regional planning processes, understand short, medium, and long term infrastructure improvement plans, and provide regional summaries for integration into integrated resource planning efforts
- encourage towns to highlight opportunities and mechanisms for project development in town plans and website; encourage Dus and developers to consult towns and town plans early on in project development

Proximity to existing energy infrastructure with interconnection capacity (and for projects larger than 15kW 3 phase power) is a known priority for distribution utilities and many developers to reduce their short-term project costs and manage system limitations. While some municipalities do and may list these as additional

preferred site criteria¹⁶, the region does not limit preferred sites by these technical considerations but instead encourages closer collaboration with our distribution utilities:

- 3 phase power is not available throughout our region’s designated growth centers, excluding some of our more rural designated areas adds additional barriers to the very locations where renewable energy generation projects might could play an even more important role supporting local economic and community development (see Figure 2 Infrastructure Excerpt),
- Known capacity and interconnection concerns (see below) have already resulted in significant curtailment of projects especially in the southeast quarter of our region; focusing on concentrating projects in the fewer and fewer areas without such constraints is an incomplete and short-sighted approach that may unduly burden communities with remaining capacity while also severely limiting many of our municipalities and their residents from not only meeting their energy goals but drawing down federal and state investment to support energy infrastructure, energy resilience, and energy independence in their communities.

Thus below, this plan highlights both those “low-hanging” interconnection opportunities that DUs and developers may find most suitable to encourage community engagement and project development, and encourages DUs and developers to consider community needs and project priorities in their planned infrastructure improvements and potential expansions.

CVRPC acknowledges there is a tendency for preferred sites at all scales to favor small and medium projects, while this is in line with many municipal and community preferences and many regional priorities, it requires new models for how projects may be aggregated to take advantage of economies of scale, for local and state investment, as well as increased capacity at DUs for interconnections and load demand management (which may be viewed as both an opportunity and burden). It is also important to remember that preferred site designation is required for projects 150kW-500kW to participate in net metering and while we have comparatively few projects at this scale in our region (see below, approximately 23) they do provide approximately 10% of our region’s existing generation. **Not having preferred site status does not prevent the project from being implemented, it just excludes it from the financial incentives providing via the net-metering program.** The best way for projects of this scale (and really all projects but especially this scale and larger) to attain preferred site status is to outreach early and often with the town and community including local energy committees and coordinators. Furthermore, CVRPC does encourage municipalities to work with local landowners and the broader community to consider potential and parcel-specific opportunities for large projects- only 23 projects out of the region’s 2463 and counting renewable energy generation projects are 500kW and more, yet they contribute 1/3 of our region’s total nameplate generation. As the state continues to electrify and move towards 25% of demand produced by in state renewable energy generation, it is important to consider and direct where these large scale projects may be located and how they fit into local and regional visioning of our communities. To this end CVRPC has begun to analyze potential resource areas (Figures above) to identify contiguous areas that may meet basic technical requirements and facilitate community conversations around development and use for renewable energy generation.

¹⁶ For example Middlesex and Northfield Enhanced Energy Plans do include language such as within 1 mile of 3-phase power and locations served by existing roads and energy infrastructure; CVRPC supports municipal inclusion of these technical priorities with due consideration

Did you know?

Black, Indigenous, People of Color, (BIPOC), as well as low-income, and rural Vermonters have largely been left out from major economic, social, and environmental benefits associated with investments in climate resilience and renewable energy infrastructure. BIPOC Vermonters were seven times more likely to have gone without heat in the past year, over two times more likely to have difficulty affording electricity, and seven times less likely to own solar panels than white Vermonters ([Act 154 Sec 1.10](#)), while rural and low-income communities consistently carry the highest energy burden.

CVRPC is updating both resources used to support project review at the regional level and materials to support municipal and community project development- want to learn how to get involved and change these trends in our region for the better? Get involved with your local energy committee, planning commission, and reach out to your RPC town representative!

Key Issue: Grid Capacity and Infrastructure Needs

In addition to identifying and calculating possible generation of renewable energy based on resources and constraints, the analyses and mapping attempted to incorporate existing infrastructure and data. Three phase power and substations are included in the resource potential maps, distribution and transmission data was integrated into the Generations Scenario Tool, and additional data such as customer count and composition, use data, existing generation projects, and outages were requested and summarized. There are significant gaps in publicly available data and the data supplied to and requested by CVRPC for planning purposes. It will be important to have accurate and up-to-date inventories of existing facilities to ensure upgrades or improvements are targeted to most effectively support additional electric loads on the grid. CVRPC is working diligently with stakeholders to remedy these gaps as well as update standards and works towards regular data sharing. The following section summarizes some of the key known issues throughout specifically our electricity infrastructure with the caveat that the following update will include a more comprehensive treatment and focus on enhancing energy resilience and reliability in Central VT:

- Flexible resources and load management,
- strategic deployment of storage in the region,
- offset future demand with storage, wasteheat recovery, and geothermal,
- non-fossil fuel based back up power options,
- and micro-grid development.

Some Central Vermont communities have extremely limited or no three-phase power but do have prime resource areas to support renewable energy development. While, as previously noted, smaller generation projects (including residential and some municipal and small businesses) can typically be accommodated by single transmission even when not located close to load, but medium and larger scale projects rely on three phase power. In data provided by the Public Service Department, Central Vermont's transmission capacity is limited to approximately 41.5 MW with transmission grid upgrade costs estimated at \$40.1 million (see supplement). Again, there are significant and rapidly evolving opportunities to mitigate some, but certainly not all, of these upgrades and costs. While CVRPC conducts further analyses to help municipalities understand how

these limitations may impact their own energy planning, the region also recognizes that significant investment in our energy infrastructure is required to support thriving communities in our region and these costs should not be born by those who are already most burdened by infrastructure challenges which furthermore limit their access to draw down federal and state funds to participate in a just transition. CVRPC again emphasizes the importance of integrating energy into land use planning and working with energy stakeholders to ensure that that energy planning not only is consistency with local regulations and visioning but accounts for targeted growth and likely demand.

Further engagement with VELCO's Long Range Transmission planning process, our Distribution Utilities' integrated resource planning processes, and the State's own energy planning will strengthen these efforts at all scales. The Department of Public Service highlights this, including the role of RPCs, in the 2022 Vermont Comprehensive Energy Plan (pg 87).

Resilience and Reliability

The State's "Electrify Everything" approach does raise specific concerns for some of our municipalities and communities given these interconnection limitations, rural infrastructure gaps, and annual longer term outages.

CVRPC continues to advocate for wider scale policies and programs to address reliability and local resilience (the most recent Renewable Energy Standard Update included a series of technical analyses, none of the scenarios modeled yielded significant reliability benefits). CVRPC also supports municipalities, affordable housing partners, community groups, and businesses to consider integrating on-site energy generation, storage, and back-up power into their capital improvement planning.

There are several substations that presently pose significant barriers to expanding renewable generation in our region (brief summary below). For the substations in GMP territory, substation transformer capacity can be viewed on their Solar Interconnection Map¹⁷ which highlights circuits based on having at least 20%, less than 20%, less than 10%, or severe limitations (higher costs and delayed interconnections)(although two GMP feeders that serve Roxbury, Northfield, and Woodbury are blank due to lack of data from municipal utilities). For other distribution utilities, it is harder to plan in real time based on potential technical limitations due to lack of publicly available data. While our region has approximately 267.5MW of Distribution Headroom according to data supplied by the Department of Public Service in the Generations Scenario Tool which is well above our Capacity Target for 25% in state generation, although not sufficient for the 50% in state generation scenario. While this headroom is ample at a regional glance, there are issues at the municipal scale including, as noted above, that Calais, Orange, Plainfield, Washington, and Williamstown have capacity targets that exceed their distribution headroom. These town's capacity targets exceed provided distribution headroom by less than 1MW in 3 cases (Calais, Orange, and Plainfield), by 1MW in Washington, and by 4.2MW in Williamstown which hosts 2 of the region's largest solar arrays (utility owned). Depending on the size of the proposed projects, these may or may not present significant interconnection barriers but are representative of the longer term challenges we face in implementing our energy goals. Distribution headroom is not provided for Northfield, Roxbury, and Woodbury. CVRPC continues to work with DUs on data gaps and to integrate their Integrated Resource Planning

¹⁷ <https://www.arcgis.com/apps/webappviewer/index.html?id=4eaec2b58c4c4820b24c408a95ee8956>

into regional and municipal planning and project development and to advocate that regional and municipal energy planning and goals in turn are considered in their Integrated Resource Planning Processes. Key issues included:

- Many substations across our region, regardless of utility territory, must be upgraded to address transmission ground-fault overvoltage (TGFOV) concerns (see figure below), these are subject to an additional Tariff fee of \$47 per kW of AC capacity authorized by VT PUC Docket #19-0441-TF.
- Two such systems in WEC (Washington Electric Coop) territory have issues that are so severe that they are currently objecting to any further interconnection and the risk that it could adversely affect system stability and reliability. This severely impacts the portions of Barre Town, Berlin, Northfield, Orange, Roxbury, Washington, and Williamstown that are in WEC territory. Existing substation voltage regulators and transformers have to be upsized which in turn requires support structure adjustments. A timeline has not been established for such a project.
- Summer loading in the Woodbury Lakes area creates a sizeable circuit imbalance and an imbalance on the Hardwick Substation transformer for several months of the year, converting from a V-phase to a full three phase feeder along with additional reliability improvements is including in Hardwick Electrics 2021 Integrated Resource Plan.

In the short term, costs of additional renewable energy infrastructure will be lowest in areas that do not have TGFOV tariff fees and with substation transformers that have at least 20% capacity remaining (although the tariff fees are a key mechanism for paying for necessary updates to DU infrastructure). In the long term many of these infrastructure upgrades are necessary and inevitable; again, better coordination among planning efforts can help our region transition and make sure no one is unduly burdened by cost or left out.

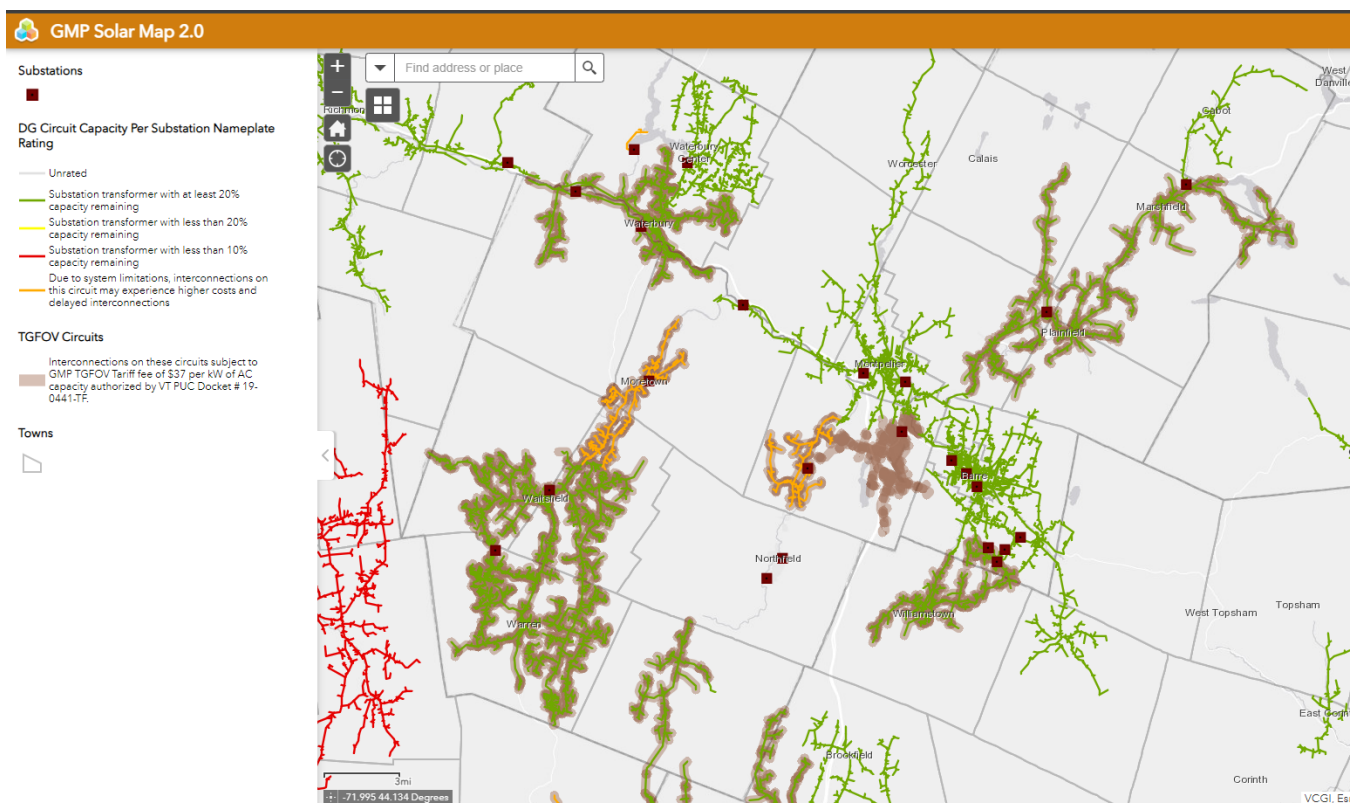


Figure 8 : Snapshot of CVRPC territory via GMP's Solar Map- lines circuits with brown shading have transmission ground-fault overvoltage (TGFOV) concerns, those in yellow have less than 20% capacity remaining.

Storage is another key and rapidly changing area for future planning¹⁸. At the grid scale most storage is generally currently 3-6hours of very big amounts of energy, while critical to keep continue power supply at the transmission and distribution scales, these don't address many of the reliability and resilience, not to mention seasonal, challenges we face in Central Vermont. Diversified and complimentary generation sources- for example solar with daytime and summer peaks paired with wind with night and winter peaks- is one component of planning for seasonality and reliability and important to keep in mind when thinking about the types of infrastructure to plan for. Distributed storage, smaller scale typically chemical storage (battery) tied to renewable generation is currently the dominant approach in our region. DUs are integrating grid tied storage systems at the customer scale; ensuring that this approach allows for the provision of back-up power in outage events for those with on-site generation is a key way that Central Vermont can enhance resilience in our region and ensure every community has the ability to meet critical needs and operations.

Changes in Technology

As noted previously, the state's comprehensive energy plan and subsequently the Central Vermont Regional Energy Plan are both written with electricity as the primary power source. This direction includes renewable energy technology that exists today such as wind, solar, hydroelectric, biomass, and biogas. As technologies change and advancements are made in both efficiency and sources of renewable energy generation, the region's municipalities will need to be flexible and adaptable to these changes.

With this in mind, the Central Vermont Regional Energy Plan acknowledges and recommends consideration for changes in technology that do not limit renewable energy development to known sources. This concept will need to be continually revisited to ensure current technologies are considered and outdated technologies are not recommended. Examples of CVRPC's commitment to working on solutions that fit well for different communities in our region include our emphasis on exploring the role waste heat recovery and geothermal can play in energy conservation and reducing thermal electric demand, continued emphasis on cord wood and efficient wood stoves over pellet and wood chips as key accessible and affordable sources of residential heat, and a fierce determination to emphasize the need for local reliability and resilience considerations at the broader scale of state and NE regional energy planning. CVRPC is committed to helping municipalities explore fossil fuel free alternatives to back-up power which have the added benefit of capitalizing on existing funding to meet a common municipal demand that lacks existing funding. Furthermore, CVRPC sees great potential in the application of existing technologies includes bi-directional EV chargers, power storage, mobile solar generators, and Meter-Socket Adapters to be integrated into existing and new energy systems across our region at all scales to transform our region into one dotted with micro-grid capabilities. This is key as we face increasingly extreme weather and storm events, resulting in many of our communities experiencing outages of longer duration (up to 8 days) annually (See Climate Chapter for the role of on-site generation and storage in municipal buildings and facilities and Community Resilience Hubs).

¹⁸ The Vermont Public Utility Commission had an excellent series of Energy Storage Systems Workshops in late Fall 2023, for an excellent introduction to energy storage technologies, the role of energy storage in transforming the grid, storage policy at the state and federal level, interconnection, and more access them at <https://energy.sandia.gov/programs/energy-storage/policy-and-outreach/regulatory-webinars/vermont-public-utility-commission-energy-storage-systems-workshops/>.

Highlight on Meter Socket-Adapters			
Meter Socket Adapters	Solar MSA	EV MSA	IslandDER MSA
Function	interconnects solar PV to the home	connects Level 2 EVSE to the home	connects multi-DER configurations: <ul style="list-style-type: none"> • Solar PV • EVSE • Energy Storage Systems
Common barrier addressed:	<ul style="list-style-type: none"> • connecting to problematic/difficult to access service panels • expensive service upgrades due to overfill • undersized service panels 	<ul style="list-style-type: none"> • mitigates undersized service panels that require costly replacement • enables bidirectional EVSE for charging and vehicle to grid (V2G) configurations • data-out version enables multi DER applications including solar+stationary storage 	<ul style="list-style-type: none"> • avoids problematic service panels and costly service upgrades • enables bidirectional EVSE for charging and V2H V2G, V2X applications • streamline, most cost effective whole-house disconnect during grid outages for microgrid operation
Future directions:	<ul style="list-style-type: none"> • data out feature enables solar + storage for advanced grid functions • devalued net-metering (NEM 3.0) • partial-home backup 		

Land Use Policies

Towns and regions have experience with, and see the direct local impacts of, land use planning. This includes planning for shared and beneficial infrastructure of many kinds, such as roads and industrial and commercial developments. Energy infrastructure, including generators, similarly serves a public purpose, while also creating both costs and benefits that are not distributed evenly. Energy planning is not just about electricity generation, however. Over half of Vermont’s energy use is for heat and transportation, and local and regional decisions regarding buildings, roads, and other built infrastructure also have significant energy implications. For example, building a home or commercial building in a particular location will have implications for the energy required to travel to and from that building for decades. Given the pressing economic and environmental challenges associated with the use of fossil fuels, all aspects of planning must be undertaken with energy implications in mind. Municipal and regional planning that addresses all of these factors will improve Vermonters’ quality of life. Act 174 provides an opportunity for regions and municipalities – from the planning commissions and selectboards to energy committees and citizens – to shape and inform their own energy future, as well as the energy future of the entire state.

Rural development patterns directly impact transportation energy usage, especially regarding individual behaviors. With limited transit infrastructure, the region is dominated by single-occupancy fossil-fuel vehicles. Residents typically commute to disparate labor market areas, reducing opportunities for carpooling. VTrans offers guidance and grant assistance to municipalities who wish to establish park and rides on municipal, state, or leased property on or near state highways, as well as other TDM options. Mixed-use, higher density neighborhoods encourage more pedestrian and micro-mobility options. The following land use and mobility principles encourage not only reduced transportation energy consumption, but also offer important health equity benefits:

- Encourage the location of new development in or near traditional village and city centers to reduce both sprawl and the number of vehicle miles driven.
- Support transit-oriented development that fosters the expansion of public transportation, micro-mobility (e.g., bikes, e-bikes/scooters), and rail use.
- Encourage the construction of Park and Ride facilities to support carpool and rideshare efforts.
- Encourage the expansion of bicycle and pedestrian facilities such as safe sidewalks and bike lanes, as well as secure parking options for micro-mobility.
- Promote the development of EV charging stations (also known as electric vehicle supply equipment, or EVSE) in Central village centers and downtowns. Especially where resilience benefits can fill backup power gaps.

Additionally, improved telecommunications infrastructure in this region has the potential to reduce annual vehicle miles traveled (VMTs) by allowing more workers to telecommute.

Pathways: Development and Siting of Renewable Energy Resources

Strategy

Develop summary of municipal distributed energy projects established via the Municipal Energy Resilience Grant Program assessment reports:

- Support project development and implementation

Develop siting and project guidelines based on project size, type, and community needs.

Assist interested municipalities to review regulations and develop updates as appropriate that would support the development of community scale infrastructure for renewable energy generation, storage, and micro-grids.

Support municipalities to identify and understand the co-benefits complementary infrastructure such as capturing waste heat and/or creating thermal energy networks can provide which will reduce demand on existing electric infrastructure and further support cost and emissions reductions.

- Identify project opportunities and resources for implementation,
- Develop thermal energy resource map to support the consideration of thermal energy network (focused existing building and facilities, proposed projects, and potential for infill.)

Conduct further analyses in collaboration with municipalities to refine regional constraints and clarify local constraints so they can also be integrated into local and regional mapping.

Develop preferred siting map:

Strategy

- State preferred site types
- Regional preferred site types
- Municipal preferred site types
- Additional preferred parcels (develop hosting interest form and community based process)

Develop tool for municipalities to use during their own Enhanced Energy Planning processes to determine the potential impact of adding additional constraints or better yet, preferred sites to the maps.

Integrate mapping tools into the project review process and the project development process to support quick evaluations for discussions including highlighting areas with different numbers of possible constraints, working to identify preferred sites, mapping existing preferred site types and project characteristics, etc.

Develop resources for towns and developers, which identify opportunities to maximize goals associated with housing needs, forest and land conservation, flood and climate resilience, and renewable energy development and energy infrastructure.

Work with the Department of Public Service and other RPCs to integrate storage and thermal sector offsets to forecasted electric demand (via advanced woodheat, waste heat recovery, geothermal, etc) into modeling and generations scenario tool.

Work with municipalities, distribution and transmission utilities, the Department of Public Service, and others to support the deployment of storage, extension of 3-phase power, the hardening and/or advanced reconductoring of electric lines, etc. target both those most burdened by reliability and resilience issues (typically more rural residents) as well as our designated growth areas.

Work with Distribution Utilities to establish annual data updates for local and regional planning processes, understand short, medium, and long term infrastructure improvement plans, and provide regional summaries for integration into integrated resource planning efforts.

Encourage towns to highlight opportunities and mechanisms for project development in town plans and website; encourage DUs and developers to consult towns and town plans early on in project development.

Analyze potential resource areas to identify contiguous areas that may meet basic technical requirements and facilitate community conversations around development and use for renewable energy generation.

Better coordination among planning efforts can help our region transition and make sure no one is unduly burdened by cost or left out:

- Integrate energy into land use planning and working with energy stakeholders to ensure that that energy planning not only is consistency with local regulations and visioning but accounts for targeted growth and likely demand;
- Advocate for broader policies and programs to address reliability and local resilience;
- Supports municipalities, affordable housing partners, community groups, and businesses to consider integrating on-site energy generation, storage, and back-up power into their capital improvement planning;
- work with DUs on data gaps and to integrate their Integrated Resource Planning into regional and municipal planning and project development and to advocate that regional and municipal energy planning and goals in turn are considered in their Integrated Resource Planning Processes

Strategy

Support municipalities establish fossil fuel free alternatives to back-up power which have the added benefit of capitalizing on existing funding to meet a common municipal demand that lacks existing funding.

- Provide support and education around existing technologies including how bi-directional EV chargers, power storage, mobile solar generators, and Meter-Socket Adapters can be integrated into existing and new energy systems across our region at all scales to transform our region into one dotted with micro-grid capabilities.

Re-adopted Pathways for evaluation in subsequent 2025 Regional Enhanced Energy Plan Update

D1 Unchanged

Policy: Evaluate generation from existing renewable energy generation by municipality including the identification of constraints, resource areas, and existing infrastructure by energy type. Identifying and mapping existing renewable energy generation facilities throughout the region will provide a baseline to determine the generation that currently exists. This information can provide a better understanding for where developments are currently being established and can help prioritize assistance that may be needed at the municipal level. Additionally, mapping existing constraints will provide municipalities with a better understanding of resources that are available within their community.

	IMPLEMENTATION ACTION	RESPONSIBILITY	PRIORITY/TIMELINE	MEASURE OF SUCCESS
1	Provide regular updates to municipalities regarding existing generation facilities to maintain an up-to-date inventory of locations.	CVRPC, Department of Public Service, Distribution Utilities	On-going	Updated maps provided as requested
2	Provide regular mapping updates to municipalities regarding known and possible constraints to ensure consistency with state guidelines on renewable energy siting.	CVRPC, State Agencies	On-going	Updated maps provided as necessary
3	Update regional maps to reflect changes at the municipal level regarding preferred or unsuitable locations for renewable energy generation.	CVRPC, Municipalities	On-going	Maps and information updated as necessary
4	Work with state agencies to map locations of woody biomass to evaluate cord wood acquisition for residential heating and ensure it is in line with conservation and forest corridor priorities	CVRPC, State Agencies	On-going	Specific locations are identified and mapped

Policy: Evaluate generation from potential renewable energy generation by municipality including the identification of constraints, resource areas, and existing infrastructure by energy type. Identifying and mapping potential renewable energy generation throughout the region will provide municipalities with

information regarding available land area where renewable energy generation could be located. This information can be used to help municipalities prioritize and evaluate where future renewable generation could or should occur based on municipal land use policies and constraints to meet their own, regional, and state needs and goals.

D2 Unchanged

	IMPLEMENTATION ACTION	RESPONSIBILITY	PRIORITY/ TIMELINE	MEASURE OF SUCCESS
1	Evaluate known, possible, and regionally identified constraints to ensure up-to-date information is available for future planning purposes.	CVRPC, State Agencies	On-going	Constraints will be evaluated and mapped as necessary
2	Update information on utility infrastructure including existing and proposed transmission facilities to ensure accurate data exists.	CVRPC, Utility Providers	On-going	Utility information s updated and mapped as necessary
3	Evaluate and update preferred and unsuitable locations for future renewable energy generation siting as needed based on state, regional, and municipal policies and plans.	CVRPC, Municipalities, State Agencies	On-going	Preferred and prohibited locations are evaluated and mapped as necessary
4	Update generation potential based on future land developments, changes to land uses, or updates to priority areas as identified by state, regional, or municipal actions.	CVRPC, Municipalities, State Agencies	On-going	Generation potential is updated as necessary
5	Work with municipalities, as requested, to evaluate and prioritize future renewable energy generation technologies and locations to best suit municipal needs and policies.	CVRPC, Municipalities	On-going	Locations and technologies will be evaluated and prioritized

C1 Unchanged

Patterns and Densities of Land Use Likely to Result in Conservation of Energy

	IMPLEMENTATION ACTION	RESPONSIBILITY	PRIORITY	MEASURE
1	Evaluate municipal regulations to ensure higher density development patterns are located in regional and town centers to maintain existing settlement patterns and do not inadvertently promote sprawling development.	CVRPC, Municipalities	Medium On-going	Regulations are evaluated as needed and recommendations are included

2	Assist municipalities to identify future growth areas that can accommodate development needs while meeting smart growth principles and respecting historic settlement patterns of compact villages, neighborhoods, and urban centers as appropriate.	CVRPC, Municipalities	Medium On-going	Assistance provided and areas identified
3	Assist municipalities in preparing information necessary to acquire or maintain state designations including statutory requirements.	CVRPC, Municipalities, ACCD	Low On-going	State designations are maintained or acquired
4	Work with municipalities and regional partners to inventory and map existing infrastructure such as water and wastewater to evaluate capacity and development potential, integrating wasteheat recovery considerations into siting and design.	CVRPC, Municipalities	Medium 3 to 5 years	Infrastructure mapped and updated as needed
5	Work with communities to evaluate their land development regulations to ensure these regulations (including scale, massing, building height, and minimum lot size) are suitable to support density in appropriate locations and in proximity to needed infrastructure that is consistent with community character.	CVRPC	Low 5 to 10 years	Regulations evaluated and updated as appropriate
6	Develop or make available model ordinances related to Planned Unit Developments, for review and consideration by municipalities as a way to establish compact development patterns outside of existing growth areas.	CVRPC	Low 5 to 10 years	Model regulations developed

IMPLEMENTATION ACTION		RESPONSIBILITY	PRIORITY/ TIMELINE	MEASURE OF SUCCESS
7	Provide information related to available funding opportunities (including sources and programs) for municipal infrastructure projects or improvements that will promote or support development density or compact development patterns.	CVRPC, State Agencies	High 1 to 3 years	Information on funding collected and available
8	Work with interested municipalities to create policies that incentivize development in designated growth areas with opportunities that could expedite land development reviews, permitting, or other regulatory processes	CVRPC, Municipalities, State Agencies	High 1 to 3 years	Regulations & processes updated as appropriate

	as appropriate.			
9	Assist interested municipalities to review regulations and develop updates as appropriate that would support the development of community scale infrastructure for renewable energy generation and conservation.	CVRPC, Municipalities	Medium 3 to 5 years	Regulations updated as appropriate
10	Work with interested municipalities to ensure adequate land exists for agricultural uses as a way to encourage local food production.	CVRPC, Municipalities	Medium 3 to 5 years	Regulations updated as appropriate
11	Work with municipalities and the Agency of Agriculture, Food & Markets to ensure prime farmland inventories are up-to-date and mapped.	CVRPC, Agency of Agriculture, Food, & Markets, municipalities	On-going	Prime agricultural land inventories are updated and mapped
12	Support amendments to local regulations that encourage local food production through regulatory and non-regulatory approaches that focus development and preserve agricultural opportunities.	CVRPC, Municipalities, Agency of Agriculture, Food, & Markets	Medium 3 to 5 years	Regulations are updated as appropriate

Policy: Strongly prioritize development in compact, mixed-use centers when feasible and appropriate; and identify ways to make compact development more feasible throughout Central Vermont. Compact development patterns create opportunities whereby land uses that support where people live, work, and recreate, are all within close proximity. This not only creates a greater sense of place but it provides opportunities to walk, bike, or utilize public transit as the primary mode of transportation. Additionally, compact development patterns can promote conservation of energy through the redevelopment of underutilized spaces therefore including more energy efficient building designs.

C2 Unchanged

	IMPLEMENTATION ACTION	RESPONSIBILITY	PRIORITY/ TIMELINE	MEASURE OF SUCCESS
1	Provide information to municipalities regarding alternative land use regulations such as form-based codes and identify communities where similar regulations have been successfully implemented including rural or non-urban scale regulations.	CVRPC	Low 5 to 10 years	Workshops or other informational sessions conducted

2	Evaluate municipal regulations and recommend amendments that will support and encourage infill development, redevelopment, adaptive reuse of existing buildings such as historic structures, and reuse of "brownfield" sites	CVRPC, Municipalities, Regional Partners	High 1 to 3 years	Regulations evaluated and recommendations made as appropriate
3	Provide information to municipalities on capital planning, public investment strategies, or state and federal programs that support infill development within core community areas.	CVRPC, State Partners	High 1 to 3 years	Workshops or other informational sessions conducted
4	Evaluate roadways in existing villages, downtowns, or municipal activity centers to identify conflict points between motorized and non-motorized modes of travel and recommend options to promote walkable and bike friendly centers that encourage alternative transportation choices	CVRPC, VTrans, Municipalities	Medium 3 to 5 years	Evaluations completed as needed and recommendations provided
5	Work with municipalities to identify priority development zones, growth areas, or locations where high demand for electric loads exist or are planned (such as industrial parks) to ensure current planning acknowledges future needs.	CVRPC, Municipalities, State Partners	High 1 to 3 years	Locations are identified and incentives established as appropriate

Regional LEAP Targets

These are the original targets provided to CVRPC by the Department of Public Service; these were disaggregated from the State targets based on the table below.

Overview - LEAP Regionalization for Regional Planning Commission Enhanced Energy Planning

As part of the development of Vermont’s Comprehensive Energy Plan (CEP) and Climate Action Plan (CAP), Stockholm Environment Institute (SEI) and Northeast States for Coordinated Air Use Management (NESCAUM) developed a scenario model of Vermont’s energy consumption and emissions and used the model to construct pathways to meet statutory greenhouse gas (GHG) reduction obligations under the state’s Global Warming Solutions Act (GWSA). The model was built using SEI’s Low Emissions Analysis Platform (LEAP), a software tool for energy system modeling and emissions accounting. The model contains a representation of residential, commercial, industrial and transport energy use at a state level.

In order to support enhanced energy planning at the regional and municipal levels, the Department has undertaken an effort to "regionalize" final energy demand outputs from the statewide LEAP modeling for four core sectors: residential, commercial, industrial, and transportation. This workbook includes a simple disaggregation of those results for each of the regions based on key drivers of energy demand. This has been done for:

1. The **Baseline** (business-as-usual) scenario developed to estimate Vermont/regional energy demand under normal policy and programmatic conditions and
2. The **Central GWSA Mitigation ("CAP Mitigation")** scenario developed to meet the state’s GHG reduction requirements.

Share of Statewide:	CVRPC	Source	Used for:
Population	10.2%	Generation Scenario Tool (for consistency)	Share of non-road transportation. <u>Note:</u> All transportation related natural gas demand was allocated to CCRPC
Housing Units	11.1%	Data submitted via RPCs in data template - almost all from the American Community Survey	Residential non-natural gas energy demand & technology adoption (total and thermal energy use, new CCHPs)
Commercial Floorspace	11.2%	Data submitted via RPCs in data template - almost all used SQ FT / Employee * Number of Employees Method; SQFT/Employee from Jim Sullivan (BCRC), Number of Employees from VDOL and/or Census	Commercial non-natural gas energy demand & technology adoption (total consumption, new CCHPs)
Passenger Cars	10.0%	DMV Registration Database	On-Road Transportation Energy Use (Passenger Car, Light Trucks, Medium and Heavy Duty). <u>Note:</u> All transportation related natural gas demand was allocated to
Light Trucks	10.5%		
Medium Duty	9.4%		

Vehicles			CCRPC
Heavy Duty Vehicles	9.8%		
NAICS Codes	8.9%	Census Data on NAICS Manufacturing Codes (31-33)	Industrial Data
Natural Gas - Residential	0.0%	VGS Historical Usage Data	Residential, Commercial, and Industrial Sector Natural Gas Usage
Natural Gas - Commercial	0.0%		
Natural Gas - Industrial	0.0%		

Resources

Full details of the LEAP Model methods, data sources and assumptions may be found as **Appendix D to the 2022 Comprehensive Energy Plan:**

<https://publicservice.vermont.gov/content/2022-cep-analysis-greenhouse-gas-emission-reduction-pathways-vermont>

Appendix E to the Comprehensive Energy Plan also provides a summary of the report in Appendix D in slide format, although please note that some assumptions in the modelling were revised following the issuing the of the Comprehensive Energy Plan:

https://publicservice.vermont.gov/sites/dps/files/documents/CEP_AppendixE_LEAPModelingSlides.pdf

The **Vermont Pathways Report** prepared for the Agency of Natural Resources also provides information on the analysis done using the model, including some of the revisions made after the CEP was published (see Table 1 pg 1):

https://climatechange.vermont.gov/sites/climatecouncilsandbox/files/2022-03/Pathways%20Analysis%20Report_Version%202.0.pdf

Regional LEAP targets were disaggregated using each municipality’s share of current regional energy use, municipal disaggregation factors were calculated for transportation (Light Duty Vehicles), residential thermal, commercial thermal, residential electric, and commercial electric. Additional methods and municipal breakouts can be found on CVRPC’s website as municipal breakouts are published throughout the Spring of 2024.

Baseline Total Regional Residential Sector Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	797	636	691	725	743	758
Wood	910	872	752	685	657	635
Propane	699	619	580	558	552	552
Wood Pellets	225	76	66	61	59	58
Biodiesel	-	-	-	-	-	-
Heating Oil	1,214	1,115	982	906	874	848
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	3,845	3,318	3,071	2,935	2,885	2,852

CAP Mitigation Total Regional Residential Sector Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	797	719	837	955	1,071	1,114
Wood	910	733	535	400	286	182
Propane	699	520	378	248	125	93
Wood Pellets	225	69	57	50	45	42
Biodiesel	-	55	251	336	321	254
Heating Oil	1,214	898	453	165	-	-
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	3,845	2,994	2,511	2,154	1,849	1,683

Baseline Regional Residential Thermal Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	120	184	236	269	284	293
<i>HP</i>	1	70	125	155	169	175
<i>HPWH</i>	2	2	2	2	2	2
<i>Electric Resistance</i>	40	34	30	27	26	26
Wood	910	872	752	685	657	635
Propane	475	442	402	380	373	372
Wood Pellets	225	76	66	61	59	58
Biodiesel	-	-	-	-	-	-
Heating Oil	1,140	1,040	906	830	797	771
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	2,870	2,614	2,363	2,224	2,170	2,129

CAP Mitigation Regional Residential Thermal Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	120	264	376	487	595	633
<i>HP</i>	1	136	231	322	413	453
<i>HPWH</i>	2	23	49	76	103	104
<i>Electric Resistance</i>	40	29	21	14	8	7
Wood	910	733	535	400	286	182
Propane	475	375	273	183	101	67
Wood Pellets	225	69	57	50	45	42
Biodiesel	-	51	224	285	245	176
Heating Oil	1,140	827	404	140	-	-
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	2,870	2,318	1,869	1,544	1,272	1,100

Baseline Regional Residential New Cold Climate Heat Pumps						
Technology	2020	2025	2030	2035	2040	2050
ASHP 2 Head	397	1,200	2,278	2,911	3,218	3,381
ASHP Central	607	1,835	3,483	4,451	4,919	5,169
ASHP HE	583	1,763	3,346	4,275	4,725	4,964
GSHP HE	72	218	414	528	584	614
Total	1,658	5,017	9,521	12,166	13,446	14,127

CAP Mitigation Regional Residential New Cold Climate Heat Pumps						
Technology	2020	2025	2030	2035	2040	2050
ASHP 2 Head	423	2,549	4,686	6,836	8,995	10,093
ASHP Central	658	3,964	7,311	10,705	14,155	15,727
ASHP HE	622	3,743	6,882	10,039	13,210	14,821
GSHP HE	77	463	851	1,241	1,633	1,832
Total	1,780	10,720	19,730	28,820	37,993	42,473

Regional Residential New Retrofits (Number of Housing Units)						
Scenario	2020	2025	2030	2035	2040	2050
Baseline Scenario	1,378	2,847	4,205	5,496	6,833	9,658
CAP Mitigation	2,202	7,758	13,314	16,767	20,219	27,125

Regional Residential New Heat Pump Water Heaters (Number of Units)						
Scenario	2020	2025	2030	2035	2040	2050
Baseline Scenario	483	569	573	578	581	593
CAP Mitigation	483	7,046	15,213	23,465	31,809	32,196

Baseline Total Regional Commercial Sector Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	771	749	756	759	755	747
Gasoline	74	83	85	87	88	92
Kerosene	1	1	1	1	1	1
Wood	184	194	206	219	230	262
Ethanol	5	6	6	6	6	6
Solar	19	50	51	52	53	55
Heat	-	-	-	-	-	-
Propane	472	329	320	316	330	346
Residual Fuel Oil	12	5	5	5	5	5
Wood Pellets	-	-	-	-	-	-
Biodiesel	-	-	-	-	-	-
Heating Oil	535	309	268	233	203	161
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	2,073	1,723	1,697	1,677	1,672	1,675

CAP Mitigation Total Regional Commercial Sector Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	771	816	890	963	1,007	995
Gasoline	74	83	85	87	88	92
Kerosene	1	1	0	0	-	-
Wood	184	194	206	219	230	262
Ethanol	5	6	6	6	6	6
Solar	19	50	51	52	53	55
Heat	-	-	38	57	96	96
Propane	472	258	164	74	4	2
Residual Fuel Oil	12	5	5	5	5	5
Wood Pellets	-	10	20	30	39	46
Biodiesel	-	16	74	111	150	156
Heating Oil	535	256	133	55	-	-
Biogas	-	-	-	-	-	-
Natural Gas	-	-	-	-	-	-
Total	2,073	1,693	1,673	1,659	1,679	1,716

Baseline Regional Commercial New Cold Climate Heat Pumps						
	2020	2025	2030	2035	2040	2050
New CCHP	316	960	1,827	2,333	2,580	2,710

CAP Mitigation Regional Commercial New Cold Climate Heat Pumps						
	2020	2025	2030	2035	2040	2050
New CCHP	316	5,682	11,298	17,184	21,120	21,977

Baseline Total Regional Industrial Sector Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	432	420	408	392	397	416
Natural Gas	-	-	-	-	-	-
Gasoline	43	41	42	42	43	45
Kerosene	1	2	2	2	2	2
Diesel	267	295	287	285	286	290
LPG	26	26	25	25	25	24
Wood	32	18	18	18	19	20
Biogas	-	-	-	-	-	-
Ethanol	3	3	3	4	4	4
Lubricants	15	11	11	11	11	12
Biodiesel	-	19	25	25	25	22
Residual Fuel Oil	15	9	9	10	10	10
Wood Waste Solids	8	1	2	2	2	2
Asphalt and Road Oil	411	301	307	313	319	332
Total	1,253	1,146	1,139	1,129	1,143	1,179

CAP Mitigation Total Regional Industrial Sector Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	432	420	408	392	397	416
Natural Gas	-	-	-	-	-	-
Gasoline	43	41	41	41	42	44
Kerosene	1	2	2	2	2	2
Diesel	267	212	143	72	-	-
LPG	26	26	25	25	25	24
Wood	32	18	18	18	19	20
Biogas	-	-	-	-	-	-
Ethanol	3	4	4	5	5	5
Lubricants	15	11	11	11	11	12
Biodiesel	-	102	169	238	312	312
Residual Fuel Oil	15	9	9	10	10	10
Wood Waste Solids	8	1	2	2	2	2
Asphalt and Road Oil	411	301	307	313	319	332
Total	1,253	1,146	1,139	1,129	1,143	1,179

Baseline Total Regional Passenger Car Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	1	15	28	60	116	228
Gasoline	1,059	782	704	634	545	376
Diesel	8	3	2	1	1	1
Ethanol	72	60	56	52	46	34
CNG	-	-	-	-	-	-
Biodiesel	0	0	0	0	0	0
Total	1,139	861	790	748	708	639

CAP Mitigation Total Regional Passenger Car Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	1	19	73	168	257	347
Gasoline	1,059	751	575	365	196	48
Diesel	8	3	2	1	1	0
Ethanol	72	64	55	38	23	5
CNG	-	-	-	-	-	-
Biodiesel	0	0	0	0	0	0
Total	1,139	838	705	572	477	400

Baseline Regional Passenger Car EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	22	797	1,717	3,688	7,073	14,681
Plug In Hybrid	55	215	244	368	602	1,106
Total	77	1,012	1,961	4,056	7,675	15,788

CAP Mitigation Regional Passenger Car EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	22	1,093	4,719	11,272	17,892	26,546
Plug In Hybrid	55	208	195	160	101	36
Total	77	1,301	4,913	11,431	17,994	26,582

Baseline Total Regional Light Truck Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	0	5	10	22	48	112
Natural Gas	-	-	-	-	-	-
Gasoline	2,306	2,066	1,820	1,625	1,442	1,192
Diesel	44	42	45	46	43	38
Ethanol	158	160	146	134	123	108
CNG	-	-	-	-	-	-
Biodiesel	1	3	4	4	4	3
Total	2,509	2,275	2,024	1,832	1,660	1,453

CAP Mitigation Total Regional Light Truck Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	0	25	138	313	455	552
Natural Gas	-	-	-	-	-	-
Gasoline	2,306	1,965	1,453	892	456	119
Diesel	44	38	32	22	10	3
Ethanol	158	169	139	94	53	14
CNG	1	0	0	0	0	0
Biodiesel	1	3	3	3	2	1
Total	2,510	2,200	1,766	1,324	975	688

Baseline Regional Light Duty Truck EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	3	173	375	870	1,937	4,871
Plug In Hybrid	33	128	260	527	1,021	2,413
Total	36	301	635	1,397	2,959	7,284

CAP Mitigation Regional Light Duty Truck EV and PHEV Stock (Number of Vehicles)						
Vehicle Type	2015	2025	2030	2035	2040	2050
Battery Electric	3	1,163	6,926	16,289	24,669	33,219
Plug In Hybrid	33	122	169	161	107	40
Total	36	1,285	7,095	16,450	24,776	33,259

Baseline Total Regional Medium Duty Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	-	0	0	1	1	1
Natural Gas	-	-	-	-	-	-
Gasoline	111	213	239	268	301	350
Diesel	168	278	302	325	347	379
LPG	1	3	4	5	6	8
Ethanol	8	17	19	22	26	32
Biodiesel	6	18	26	28	31	28
Total	294	528	591	649	711	798

CAP Mitigation Regional Medium Duty Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	-	26	101	217	330	463
Natural Gas	-	-	-	-	-	-
Gasoline	111	193	172	128	86	34
Diesel	168	249	210	142	82	28
LPG	1	3	3	2	1	0
Ethanol	8	17	17	14	10	4
Biodiesel	6	18	21	18	13	7
Total	294	505	524	521	523	536

Baseline Regional Heavy Duty Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	-	0	0	0	0	0
Natural Gas	-	-	-	-	-	-
Gasoline	0	0	0	0	0	0
Diesel	718	370	269	215	191	163
Ethanol	0	0	0	0	0	0
Biodiesel	24	24	23	19	17	12
Total	742	394	292	233	208	176

CAP Mitigation Regional Heavy Duty Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Electricity	-	12	47	99	145	181
Natural Gas	-	-	-	-	-	-
Gasoline	0	0	0	0	0	0
Diesel	718	347	210	111	57	12
Ethanol	0	0	0	0	0	0
Biodiesel	24	25	21	14	9	3
Total	742	384	278	225	211	195

Baseline Regional Non-Road Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Diesel	114	108	109	109	110	111
Biodiesel	4	7	9	10	10	8
Avgas	4	5	5	5	5	5
Jet Kerosene	148	148	149	150	151	152
Sustainable Aviation Fuel	-	-	-	-	-	-
Gasoline	40	36	37	37	37	37
Ethanol	3	3	3	3	3	4
Lubricants	31	24	24	24	25	25
Natural Gas	-	-	-	-	-	-
Total	344	332	336	338	340	342

CAP Mitigation Regional Non-Road Final Energy Demand (Thousand MMBTUs)						
Fuel	2015	2025	2030	2035	2040	2050
Diesel	114	108	109	109	110	111
Biodiesel	4	8	11	14	18	26
Avgas	4	5	5	5	5	5
Jet Kerosene	148	146	134	122	110	86
Sustainable Aviation Fuel	-	2	15	28	40	66
Gasoline	40	36	37	37	37	37
Ethanol	3	3	4	4	4	4
Lubricants	31	24	24	24	25	25
Natural Gas	-	-	-	-	-	-
Total	344	333	338	343	349	360

Baseline Regional Greenhouse Gas Emissions (Thousand Metric Tonnes CO2e)						
Sector	2015	2025	2030	2035	2040	2050
Transportation	356	308	281	262	244	216
Residential	138	125	112	105	102	100
Commercial	77	51	48	45	44	43
Industrial	27	28	28	27	28	28
Electricity	28	29	22	19	28	51
Total	626	540	491	458	446	437

CAP Mitigation Regional Greenhouse Gas Emissions (Thousand Metric Tonnes CO2e)						
Sector	2015	2025	2030	2035	2040	2050
Transportation	356	292	224	148	88	37
Residential	138	102	60	30	10	7
Commercial	77	43	28	17	9	9
Industrial	27	22	17	12	6	7
Electricity	28	31	39	48	34	10
Total	626	490	368	255	147	70

Capstone Weatherization Central Vermont 2020-2023

Town Totals	2020							2021							2022							2023						
	Total Homes	Multi Family Buildings	Multi Family Units	Single Family Homes	Occupants	kWh Savings	MMBTU Savings	Total Homes	Multi Family Buildings	Multi Family Units	Single Family Homes	Occupants	kWh Savings	MMBTU Savings	Total Homes	Multi Family Buildings	Multi Family Units	Single Family Homes	Occupants	kWh Savings	MMBTU Savings	Total Homes	Multi Family Buildings	Multi Family Units	Single Family Homes	Occupants	kWh Savings	MMBTU Savings
													3902.															8435.
Barre City	20			20	44		530.75	25	9	4	21	37	88	710.39	19	8	8	11	39	1865	586.17	38	7	11	27	69	38	1519.96
Barre Town	10	8	3	7	18	145.5	837.31	14			14	34		433.98	11	5	8	3	17	8467	1040.36	11			11	23		361.96
Berlin	3			3	4		91.32	3			3	4		40.02	12	15	10	2	17	27650	366.88	8			8	22		307.24
Cabot	1			1	5		53.17	2			2	3		64.97	6			6	15		299.88	8			8	10		252.04
Calais	2			2	3		99.83	2			2	6		67.31	3			3	4		104.11	9	8	3	6	19	93766	781.62
Duxbury	0			0	0		0.00	0			0	0		0.00	1			1	1		42.51	1			1	1		13.07
East Montpelier	5			5	6		153.83	2			2	3		31.36	3			3	5		448.32	6			6	10		247.79
Fayston	1			1	1		8.15	0			0	0		0.00	2			2	2		106.66	0			0	0		0.00
Marshfield	1			1	5		90.71	2			2	4		24.43	2			2	4		53.14	2			2	2		57.67
Middlesex	2			2	2		110.84	0			0	0		0.00	1			1	1		9.47	5			5	7		241.58
Montpelier	10	4	5	5	13	380.7	82.12	16	15	6	10	27	1408	428.42	17	9	6	11	32	132	752.30	28	19	20	8	36	4090.	1106.17
Moretown	2			2	2		42.55	2			2	3		44.51	3			3	4		261.37	1			1	3		17.10
Northfield	5			5	8		108.69	29	9	20	9	50	1330	196.57	14			14	39		486.82	10			10	24		461.47
Orange	2			2	5		37.92	3			3	9		42.40	2			2	5		71.84	6			6	12		275.08

Plainfield	1	1	2	18.87	3	3	6	104.90	2	2	5	83.93	3	3	4	127.20												
Roxbury	2	2	4	77.70	0	0	0	0.00	1	1	5	32.18	1	1	1	69.65												
Waitsfield	1	1	2	35.67	2	2	2	47.14	0	0	0	0.00	0	0	0	0.00												
Warren	0	0	0	0.00	2	2	5	42.96	1	1	1	12.61	0	0	0	0.00												
Washington	1	1	3	10.20	3	3	5	90.32	0	0	0	0.00	4	4	8	219.25												
Waterbury	4	4	5	102.28	1	1	1	30.94	3	3	4	60.57	7	7	10	192.24												
Williamstown	4	4	11	135.88	28	4	22	6	51	.43	42998	165.70	4	4	11	215.52	14	3	3	11	36	430.90						
Woodbury	0	0	0	0.00	1	1	4	38.70	3	3	5	153.77	3	3	8	51.26												
Worcester	1	1	3	52.27	3	3	3	238.14	2	2	4	32.54	8	4	4	4	21	352	182.06									
Regional Total	78	12	8	70	146	8	2680.07	143	37	52	91	257	.31	2843.15	112	37	32	80	220	.35	5220.97	173	41	41	132	326	3.73	6915.32

Methodology Supplements



Methodology: Municipal Energy Use and Targets

Please refer to the Department of Public Service's Act 174 Landing Page which has guidance for regions and municipalities and a host of tools used in the analyses that support this plan. This supplement provides additional, not comprehensive, methodological information so as not to duplicate that which is already laid out by the State. Lastly, up-to-date supplement can be found on the CVRPC webpage along with municipal breakouts for targets which will be published throughout the Spring 2024 and update as municipalities adjust for their own enhanced energy planning needs.

Vermont's Regional Planning Commissions have been tasked with developing reasonable estimates for local consumption across the transportation, heating, and electric energy sectors. While these estimates use best available data, they should not be considered a unit-by-unit audit of energy use. Rather, they serve as a starting point for better understanding our region's current energy use patterns, the cost drivers, and what we need to do to achieve long-range energy goals. Note, estimates and targets are frequently given in British Thermal Units (BTUs) and millions of BTUs (MMBTUs) in order to allow for comparison between different energy types.

Current residential and commercial & industrial electricity usage data is provided by Efficiency Vermont (both municipal and regional totals- see supplement), transportation and thermal sector data is estimated via the Municipal Consumption Tool which pulls from a variety of sources including the Vermont Department of Public Service, American Community Survey, Vermont Department of Labor, the Vermont Department of Motor Vehicles, and DriveElectric (VEIC) (see supplement for specifics). Using the regionalized LEAP results provided by the Department of Public Service, targets are established to provide milestones for thermal efficiency; renewable energy use; and conversion of thermal and transportation energy from fossil fuel based to renewable resources. These milestones are intended to help the region measure progress towards the overall goals and are not identified as requirements. **Regional LEAP targets were disaggregated using each municipality's share of current regional energy use, municipal disaggregation factors were calculated for transportation (Light Duty Vehicles), residential thermal, commercial thermal, residential electric, and commercial electric.** Targets are established for the years 2025, 2035, and 2050 which coincide with the State Comprehensive Energy Plan (update 2022). Targets include both a "business as usual" baseline and the CAP (Climate Action Plan) mitigation scenario targets. While a summary of results is included below and referenced throughout this chapter, a walkthrough of the methods, data sources, and interim steps are included in the supplement and accompanying tools and supporting resources hosted by the Department of Public Service. Furthermore, full details of the LEAP Model methods, data sources and assumptions may be found as Appendix

D to the 2022 Comprehensive Energy Plan¹. Municipal analyses and targets will be made available on the CVRPC website and in the supplement.

Residential Heating Energy Use and Cost Estimates

The following explains the series of steps that CVRPC has taken to calculate estimates of Residential Heating Energy use, square footage, and costs for the Central Vermont region. According to the Department of Public Service, residences in New England use somewhere about 45,000 to 80,000 BTUs of heat energy per square foot annually, averaging statewide at about 110 MMBTUs per residence per year for space and water heating. Space heating is by far the biggest use, and older building stock can require significantly more energy to heat.

Caveats:

- ACS data is based on random sampling over a multi-year period with large margins of error especially for rural communities like many in the Central Vermont Region. As the writing of this plan, it remains the most consistent and comprehensive data available on residential heating.
- ACS data identifies only one primary source of heating. In reality, many residents use two or more resources.

1. Data (ACS 2022 5-Year Estimates used)

- a. B25117 Tenure by House Heating Fuel,
- b. B25010: Average Household Size of Occupied Units by Tenure,
- c. DP04 Selected Housing Characteristics,
- d. Total Housing Units.
- e. These data can be downloaded into an excel spreadsheet, CSV, or other file type. CVRPC did this by town and aggregated them in excel (Tables).

House heating fuel is categorized on the ACS questionnaire as follows:

Utility Gas: This category includes gas piped underground from a central system to serve the neighborhood. The only utility in Vermont that delivers gas in this manner (i.e. natural gas) is Vermont Gas, and its service area is well outside of our region. A small number of ACS respondents indicated that they heated with “utility gas.” It is most likely that they confused this source with bottled, tank or LP gas. We therefore made adjustments to account for this error.

Bottled, Tank, or LP Gas: This category includes liquid propane gas stored in bottles or tanks that are refilled or exchanged when empty. This is the second most dominant heat source for owner- and renter-occupied homes.

Electricity: This category includes electricity that is generally supplied by means of above or underground electric power lines. Census data does not distinguish between types of electric heat (e.g. resistance vs. heat pumps). We assume that additional homes in this category since the last plan and in the future are new heat pumps and not new resistance heat.

Fuel Oil, Kerosene, etc.: This category includes fuel oil, kerosene, gasoline, alcohol, and other combustible liquids. This category (oil) is the leading source of heat in the region overall, and for both owner- and renter-occupied homes.

Coal or coke: This category includes coal or coke that is usually distributed by truck. Some households in our region use anthracite in stove, furnaces, and boilers. There are very few of these, if any, still in the region, as the margin of error suggests potential to be zero.

¹ <https://publicservice.vermont.gov/content/2022-cep-analysis-greenhouse-gas-emission-reduction-pathways-vermont>

Wood: This category includes purchased wood, wood cut by household members on their property or elsewhere, driftwood, sawmill or construction scraps, or the like. Wood is a close third largest source of heat in the region for owner-occupied homes, much of which is likely cordwood.

Solar Energy: This category includes heat provided by sunlight that is collected, stored, and actively distributed to most of the rooms. It is difficult to anticipate what residents mean when they select this option given new technology; thus we combine with other fuel.

Other Fuel: This category includes all other fuels not specified elsewhere. This category very likely consists of non-fossil fuel sources, but it is difficult to make further assumptions.

- 2. Determine total square footage of housing by tenure:** For renter households, multiply the average household occupancy (e.g. 2.24 people) by **500 sq ft per person** (this number is a constant; it comes from the US Census Bureau's 2011 American Housing Survey and represents the national average size of a housing rental housing unit per occupant). For owner households, multiply the average occupancy by **800 sq ft per person** (from the same report). This provides an estimate—albeit, a very rough one—for the total square footage of occupied housing.

Note: This is one of several areas where the methods could be improved in the future as these are only very broad estimates.

- 3. Square Footage by Fuel Type:** In order to estimate the amount of space being heated by each fuel, the percentage of each fuel type was generated for owner- and renter-occupied households. Once the fuel use as percentages of total Renter and Owner households were calculated, the percentage for each fuel was multiplied by the total estimated square footage calculated in step 2.
- 4. Energy Required for Heating:** This step is very simple. CVRPC used a basic estimate to take square footage and turn it into a calculation of the energy required for heating. The Department of Public Service cites a range of estimates for heat energy intensities per square foot from 45,000BTUs to 80,000BTUs for poorly insulated, leaky buildings for example pre-1940s housing units among others. Given the aging housing stock across the region, CVRPC used 60,000 BTUs as a generic estimate of the annual energy required to heat one square foot of housing annually in Vermont. In other words, all of the total square footages were multiplied by 60,000 BTUs/square feet.

Note: In the future CVRPC might account for energy efficiency here, based on the number of buildings that have been weatherized or the percentage of buildings built in each decade (assuming that older buildings are less energy efficient in general when not weatherized). But for the purpose of consistency with initial calculations—the goal of which is to establish a general understanding of energy use in our regions—and without a good baseline of total homes weatherized, this method seems sufficient.

- 5. Convert to units of fuel and determine cost:** The total Energy required for each fuel type was divided by the Energy generated from one unit of that fuel type. CVRPC used the following estimates of energy/unit and cost per unit estimates below (Units used divided by cost per Unit). Note, ACS does not account for wood pellet use, a conversion and cost estimate is included in the table below so that municipalities who wish to account for pellet use may do so.

Fuel Type	Standard Unit	BTUs	Cost	Total Regional Cost (Current Use)	Source (cost/unit)
Fuel Oil, kerosene, etc.	Gallon	140,000	\$4.133	40,869,208.29	Vermont Average Residential-EIA (March 2024)
Bottled, tank, or LP gas (propane)	Gallon	91,000	\$3.575	30,470,927.14	Vermont Average Residential-EIA (March 2024)
Coal or coke	Ton	19,590,000	\$500	44,949.46	VT newspapers and quote VT&NH suppliers
Wood (seasoned)	Cord	20,000,000	\$350	7,709,887.50	(275 green-450 kiln dried) VT newspapers and quoted VT suppliers
Wood Pellets	Ton	16,400,000	\$405		Vermont wood/pick-up; Energy Co-op of VT
Electricity	Kilowatt hour	3,414	\$0.2109	3,939,594.36	VT State Energy Profile, US Energy Information Administration
Other Fuel (includes solar)				4,142,353.99	
Regional Total Cost				\$87,176,920.74	

- 6. Determine energy use for seasonal units:** There is no corresponding ACS data on heating sources of vacation/second/seasonal homes, though for several of the towns in the Central Vermont region, these make up a significant portion of overall homes. The Department of Public Service guidelines suggest that on average, seasonal homes account for about 5% of the thermal energy used in a year-round home (for example a seasonal camp may not have a central heating system, but it still may use propane to heat the water, have a woodstove or fireplace for unseasonably cool nights, etc.). This guidance does not quite match the Central Vermont region as several communities with many seasonal residents use their properties throughout the winter specifically and/or for more than occasional use. Thus, for estimation purposes we assigned 10% to seasonal units in the towns on the eastern half of the region featuring many lakes with summer seasonal population influx, and 25% for those on the western half of the region proximate to the region's winter recreation areas. Here is the formula for calculating MMBTUs for seasonal units:

Number of seasonal units (ACS) x Average MMBTUs per Owner-Occupied Unit (110) x 0.1 (or 0.25) = Total MMBTUs Seasonal

- 7. Final Data Combination:** Results were combined and displayed.

Methodology for Commercial Estimates

This table uses a worksheet, Municipal Consumption, created by the Department of Public Service, which uses data from the Vermont Department of Labor's Economic and Labor Market Information web site:

<http://www.vtmi.info>. The worksheet determines the municipality's share of the regional commercial building stock and applies assumptions from the Energy Information Institute's Survey of Commercial Uses. The estimate does not include industrial uses, which are highly variable.

Transportation Estimates

This data was developed using the Department of Public Service's Municipal Consumption worksheet. The total number of vehicles comes from American Community Survey (ACS) 5-Year Estimates. Average annual VMTs, accounts for slightly longer-than-average commutes and more incidental trips in the rural and commuter parts of our region. Total vehicle miles travelled assumes an average fuel economy of 22 miles per gallon. Registered EVs was determined by the Vermont Energy Investment Corporation (Drive Electric) and uses a low midpoint between the Dept. of Public Service's average of 7,000 VMTs per EV annually and the average of 12,000 for ICE vehicles taking into account early trends in EV adoption including reducing trips in adverse weather and co-occurrence of alternative transportation modes as well as the high % of our region who is retired and thus without a daily commute.

Electricity Estimates

Efficiency Vermont has compiled three years of data, based on that provided (variously) by utilities serving the region.

Thermal Efficiency & Fuel Switching Targets (Residential & Commercial)

Targets for thermal efficiency of residential and commercial structures are based on a methodology developed by the regional Long-range Energy Alternatives Planning (LEAP) analysis carried out by the Department of Public Service and then disaggregated using municipal share of regional energy use determined via the Municipal Consumption Tool and then converted where appropriate with accepted measure conversions provided in the Analysis and Targets Aid Bottom Up tool. Residential targets use the mean MMBTUs for occupied households in the municipality, which were calculated by CVRPC. Commercial targets use the data from the Vermont Department of Labor. Data in this table represent the percentages of municipal households and commercial establishments that will need to be weatherized in the target years. The targets are cumulative. Targets assume a 6% increase in number of housing units/commercial establishments over each period. Weatherization projects are assumed to achieve an average of 25% reduction in MMBTUs for residential units and 20% for commercial establishments, although some weatherization projects can actually achieve deeper savings. As with thermal efficiency targets, these targets assume a 6% increase in number of housing units/commercial establishments over each period.

Advanced Wood Heat Target Creation

The regional CAP LEAP targets provided by the Public Service Department (Table 20) are paired with the targets for heat pump and heat pump hot water heaters model the state's general electrification policy with all other fuel types, other than biodiesel, decreasing dramatically. As discussed, Central Vermont approach to the thermal sector, specifically for residential and commercial heat, incorporates the sustained use of wood (cord wood) (stand alone or in combination with heat pumps). The following describes an adjustment to the LEAP targets and the addition of a target for converting inefficient wood stoves to high efficiency wood stoves.

Residential Heating from Table 5 for region is 2,788,000 plus seasonal/vacation/secondary residences from table 7 97,201.5= 2,885,201.5 Thousand MMBTU

Wood Heat

Table 5 441,000 Thousand MMBTU region + seasonal/vacation/secondary residences (14% wood across region) of 92,201.5

Table 19 provides a new target developed by CVRPC in recognition of the role wood heating plays in the region and can continue to do so as part of our energy policy and goals, specifically cord wood. These targets focus on the conversion of aged and/or inefficient woodstoves (cord wood) to high efficiency replacements. These targets are based on the constants used in current use estimates (see above and supplement), Efficiency Vermont projections that advanced wood heat conversion reduces fuel use by approximately 1/3 which was further reduced to 2/3 fuel use per home based on weatherization and conversion of some wood heating use from primary to secondary heating source (thus reflecting an average per household of 5.69 cords per year to 1.9 cords). While data on wood heating is coarse, see detailed discussion above, this target uses current use as a starting point at 2025, and strives for 20% of households to convert per target year through to 80% in 2050 (these leaves room for the unknown number of existing high efficiency wood stoves, etc). These targets increase the demand from wood per the LEAP targets provided by the Department of Public Service for the target 2050 but reflects a significantly lower estimation of demand in all previous years. CVRPC is working with the Department of Public Service and other partners to refine these LEAP targets to better reflect current use (see supplement). Despite this, the pairing of these targets for residential heating remain in line with the region's approach: a transition from fossil fuels and inefficient heating types (e.g. electric resistance) towards residential heating demand dominated by high efficiency electric and cord wood technologies (whether combined or not at a household level).

In the future CVRPC will work towards incorporating further adjustments to the targets associated with incorporating district heating, thermal energy networks, and geothermal.

Electrical Efficiency Targets

Efficiency and conservation measures are integrated into the thermal sector targets. Electricity efficiencies were embedded into the 20year load forecast used in the updated LEAP model, thus are not an output of their own (and why the Public Service Department removed the Electric Sector tab of the updated Analysis & Targets Tool). Additional targets will be made available at the regional and municipal scales via CVRPC's website once the Public Service Department determines an appropriate path forward for treating those targets. CVRPC did not find it necessary to add additional targets pre-empting a statewide, RPC-supported, approach is developed, given especially the focus on weatherization and efficient residential heating systems above that fits well with the region's vision and current approach.

Fuel Switching Transportation Targets

This table displays a target for switching from fossil fuel-based vehicles to EVs. This target is calculated using the Regional LEAP data and disaggregated the regional target based on the municipal share of current vehicles (light duty only). The targets are cumulative.

Methodology: Municipal Energy Generation, Existing and Potential

Existing Renewable Energy Generation

Significant effort was made to aggregate the most comprehensive list of existing renewable energy generation sites possible for the region. The Department of Public Service periodically provides an updated Distributed Generation Inventory which includes projects that have been submitted to the Public Utility Commission and are less than <5MW. CVRPC worked with both the Department of Public Service and Distribution Utilities (DUs) to conduct significant data cleaning of DU source data to address significant challenges in previous iterations including spelling errors, differences in notation and space, village and non-town names, incorrect zip codes, etc. while these may sound like minor inconveniences, it was impossible to attribute over 300 projects to either Barre City or Barre Town due to such issues which have now been resolved. The data however is still incomplete for smaller DUs.

CVRPC added a column for municipality and aggregated projects by town, removing inactive projects, and splitting existing and proposed plants. Projects were split two ways, first into town tabs then by generation and storage, resource type, size, and sorted by DU; secondly all CVRPC projects were split by Generation and Storage, Size, Resource Type, and sorted for Town and DU. Distribution Utility Integrated Resource Plans were then skimmed for missing assets of all types, and furthermore for hydroelectric facilities, Federal Energy Regulatory Commission records and Low Impact Hydropower Institute records were compared, as were town plans and the State Comprehensive Energy Plan to identify additional plants. Projects were then split into Category I-III by size (e.g. Table X), and totals could be calculated including regional and municipal totals of generation by tech type and size, number of generation projects by tech type and size, municipal shares of regional totals, storage capacity by town and size, etc. Estimated annual MWh output per installed MW nameplate capacity were calculated using constants provided in the table below which are consistent with those used by the Public Service Department and in the Generation Scenarios Tool, except for hydroelectric which was taken directly from DU IRPs, FERC, and LIHI records.

As the Department of Public Service embarks on a data initiative, CVRPC is dedicated to supporting their efforts to address outstanding data integrity issues and improve the reliability and availability of a single consistent data source. Unfortunately, though hope was long held out, the Energy Action Dashboard was officially updated leaving aside the difficult task of updating and hosting the much-beloved and crowd-sourced Energy Atlas that is unfortunately 7+ years out of date.

Capacity Factor is the ratio of actual electrical energy output over a given period of time to the theoretical maximum over that same period (the theoretical maximum energy output of a given installation being continuous operation at full nameplate capacity over the relevant time period).

Renewable Energy Generation Outputs & Capacity Factors

Resource	Capacity Factor	Annual MWh output per installed MW
Ground Mount Solar	15%	1,314
Rooftop Solar	14.5%	1,270
Wind	22.5%	1,971
Utility Scale Wind	30%	2,628

Hydroelectric	50%	4,380
Natural Gas	75%	6,570
Biomass	70%	6,132

Source: Central Vermont Regional Planning Commission & Department of Public Service (Generations Scenarios Tool)

State Energy Planning Data: Known and Possible Constraints; Calculating Renewable Energy Potential

Prime and base layers taking into consideration the State's known and possible constraints as well as draft ground-mounted solar, rooftop solar, and wind potential layers can be downloaded from the recently updated Act 174 tab of the Vermont Planning Atlas maintained by the Agency Of Commerce and Community Development (2022 updates <https://vcgi.vermont.gov/data-release/act-174-statewide-energy-planning-data-updated-known-and-possible-constraints>). While CVRPC did use these as a starting point, these layers had to be divided by town boundaries, redundancies between rooftop solar (and building footprints broadly) and ground mount had to be removed, etc. before additional considerations including regional possible constraints could be added and analyses conducted. CVRPC is working to integrate possible local constraints in next 2025 comprehensive Regional Plan Update.

CVRPC is in the process of developing a tool for municipalities to use during their own Enhanced Energy Planning processes to determine the potential impact of adding additional constraints or better yet, preferred sites to the maps. CVRPC is furthermore, committed to integrating mapping tools into the project review process and the project development process to support quick evaluations for discussions including highlighting areas with different numbers of possible constraints, working to identify preferred sites, mapping existing preferred site types and project characteristics, etc.

Ground-Mounted Solar Energy Potential

The methodology for estimating ground-mounted solar electricity potential is to divide the number of acres available as prime and base resources by 8 acres per MW for prime solar; 60 acres per MW is used for base solar to account for the presence of possible constraints that reduce the land usable for solar panels. The annual electricity production is then estimated using the formula below. Solar MWh of energy = (number of MW) * (8760 hours per year) * (0.15 capacity factor).

Calculating Rooftop Solar Energy Potential

Rooftop solar potential data is sourced from the Vermont Center for Geographic Information (VCGI) dataset named Town Rooftop Solar Potential – Act 174 2022. As explained in the release notes, these estimates use a geographic information system (GIS) model of building footprints to determine the total surface area of rooftops suitable for solar photovoltaic panels (accounting for amount of solar radiation, slope, aspect, shading of nearby objects, and minimum size of rooftop viable for solar panels). Using published data for solar radiation, the VCGI data also estimates an annual solar energy production potential for each suitable rooftop, summarized by municipality, applying a capacity factor of 13.76% as published by the U.S. Environmental

Protection Agency. The total system capacity in megawatts is then estimated using the formula below.
 Rooftop MW of capacity = (number of annual MW) ÷ ((0.145 capacity factor) * (8760 hours per year)). This was further curtailed by CVRPC to provide a conservative estimate as roof and condition could not be integrated at this point in analyses.

Calculating Wind Energy Potential

The methodology for estimating wind electricity potential is to divide the number of acres available as prime and base resources by 25 acres per MW. There is no reduced land factor for base wind since possible constraints have a lesser impact on actual equipment siting due to the vertical nature of wind turbines. Then to estimate the amount of production using the formula below. Wind MWh of energy = (number of MW) * (8760 hours per year) * (0.225 capacity factor)

Calculating Renewable Energy Generation Targets- see CVRPC website and municipal breakouts

Municipalization: Land: 20%, Existing Generation: 10%, Demand: 50%, Population: 20%

	Existing Renewable Generation (MW)	Multiplier (distribution across technology type)	Incremental Regional Capacity Target (MW)		Resource Available (MW)	Prime Land Available (Acres)
			25% IN-STATE	50% IN STATE		
Ground Mount Solar	41.7	25%	31	84.7	1500.4	10,503
Rooftop Solar		50%	64.2	175.3	162.7	244
Wind	0.24	20%	16.6	45.2	867.6	34,795
Hydroelectric	26	5%	1.9	5.1	1.9	N/A
Biomass (Wood, methane, farm biogas)	0	0	0	0	0	0
Total Renewable Generation Potential	68	100%	113.7MW	310.4	2532.7	45,452

State Known and Possible Constraint Definitions and Descriptions

The following is a list of the known, possible, and regional constraints that were used and referenced in the mapping section of this document. A definition of the constraint including source of the data is provided. As discussed in the report, RPCs supported a coordinated effort by the Department of Public Service, VCGI, and ANR to aggregate these layers which are now available via the Act 174 tab of the DHCD Planning Atlas (<https://vcgi.vermont.gov/data-release/act-174-statewide-energy-planning-data-updated-known-and-possible-constraints>).

Known Constraints

Vernal Pools (confirmed and unconfirmed layers) –

Source: Vermont Fish and Wildlife, 2009 - present

Vernal pools are temporary pools of water that provide habitat for distinctive plants and animals. Data was collected remotely using color infrared aerial photo interpretation. "Potential" vernal pools were mapped and available for the purpose of confirming whether vernal pool habitat was present through site visits. This layer represents both those sites which have not yet been field-visited or verified as vernal pools, and those that have.

Department of Environmental Conservation (DEC) River Corridors –

Source: DEC Watershed Management District Rivers Program, January 2015

River corridors are delineated to provide for the least erosive meandering and floodplain geometry toward which a river will evolve over time. River corridor maps guide State actions to protect, restore and maintain naturally stable meanders and riparian areas to minimize erosion hazards. Land within and immediately abutting a river corridor may be at higher risk to fluvial erosion during floods. River corridors encompass an area around and adjacent to the present channel where fluvial erosion, channel evolution and down-valley meander migration are most likely to occur. River corridor widths are calculated to represent the narrowest band of valley bottom and riparian land necessary to accommodate the least erosive channel and floodplain geometry that would be created and maintained naturally within a given valley setting.

Federal Emergency Management Agency (FEMA) Floodways –

Source: FEMA Floodway included in Zones AE – FEMA Map Service Center

These are areas subject to inundation by the 1-percent-annual-chance flood event determined by detailed methods. A "Regulatory Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height.

State-significant Natural Communities and Rare, Threatened, and Endangered

Species – *Source: Vermont Fish and Wildlife, National Heritage Inventory*

The Vermont Fish and Wildlife Department's Natural Heritage Inventory (NHI) maintains a database of rare, threatened and endangered species and natural (plant) communities in Vermont. The Element Occurrence (EO) records that form the core of the Natural Heritage Inventory database include information on the location, status, characteristics, numbers, condition, and distribution of elements of biological diversity using established Natural Heritage Methodology developed by NatureServe and The Nature Conservancy.

An Element Occurrence (EO) is an area of land and/or water in which a species or natural community is,

or was, present. An EO should have practical conservation value for the Element as evidenced by potential (or historical) presence and/or regular recurrence at a given location. For species Elements, the EO often corresponds with the local population, but when appropriate may be a portion of a population or a group of nearby populations (e.g., metapopulation).

National Wilderness Areas –

Source: United States Department of Agriculture Forest Service

A parcel of Forest Service land congressionally designated as wilderness.

Class 1 and Class 2 Wetlands –

Source: Vermont Significant Wetland Inventory (VSWI) and advisory layers

The State of Vermont protects wetlands which provide significant functions and values and also protects a buffer zone directly adjacent to significant wetlands. Wetlands in Vermont are classified as Class I, II, or III based on the significance of the functions and values they provide. Class I and Class II wetlands provide significant functions and values and are protected by the Vermont Wetland Rules. Any activity within a Class I or II wetland or buffer zone which is not exempt or considered an "allowed use" under the Vermont Wetland Rules requires a permit.

Class I wetlands have been determined to be, based on their functions and values, exceptional or irreplaceable in its contribution to Vermont's natural heritage and, therefore, merits the highest level of protection. All wetlands contiguous to wetlands shown on the VSWI maps are presumed to be Class II wetlands, unless identified as Class I or III wetlands, or unless determined otherwise by the Secretary or Panel pursuant to Section 8 of the Vermont Wetland Rules.

Possible Constraints

Agricultural Soils –

Source: Natural Resources Conservation Service (NRCS)

"Primary agricultural soils" are defined as "soil map units with the best combination of physical and chemical characteristics that have a potential for growing food, feed, and forage crops, have sufficient moisture and drainage, plant nutrients or responsiveness to fertilizers, few limitations for cultivation or limitations which may be easily overcome, and an average slope that does not exceed 15 percent. Present uses may be cropland, pasture, regenerating forests, forestland, or other agricultural or silvicultural uses.

The soils must be of a size and location, relative to adjoining land uses, so that those soils will be capable, following removal of any identified limitations, of supporting or contributing to an economic or commercial agricultural operation. Unless contradicted by the qualifications stated above, primary agricultural soils include important farmland soils map units with a rating of prime, statewide, or local importance as defined by the Natural Resources Conservation Service of the United States Department of Agriculture.

FEMA Special Flood Hazard Areas -

The land area covered by the floodwaters of the base flood is the Special Flood Hazard Area (SFHA) on National Flood Insurance Program (NFIP) maps. The SFHA is the area where the NFIP's floodplain management regulations must be enforced and the area where the mandatory purchase of flood insurance applies.

Protected Lands –

State fee land and private conservation lands are considered protected lands. Other state level, non-profit and regional entities also contribute to this dataset. The Vermont Protected Lands Database is based on an updated version of the original Protected Lands Coding Scheme reflecting decisions made by the Protected Lands Database Work Group to plan for a sustainable update process for this important geospatial data layer.

Act 250 Ag Mitigation Parcels –

Source: Vermont Department of Agriculture

All projects reducing the potential of primary agricultural soils on a project tract are required to provide “suitable mitigation,” either “onsite or offsite,” which is dependent on the location of the project. This constraint layer includes all parcels in the Act 250 Ag Mitigation Program as of 2006.

Deer Wintering Areas (DWA) –

Source: Vermont Department of Fish and Wildlife

Deer winter habitat is critical to the long-term survival of white-tailed deer (*Odocoileus virginianus*) in Vermont. Being near the northern extreme of the white-tailed deer's range, functional winter habitats are essential to maintain stable populations of deer in many years when and where yarding conditions occur. Consequently, deer wintering areas are considered under Act 250 and other local, state, and federal regulations that require the protection of important wildlife habitats. DWAs are generally characterized by rather dense softwood (conifer) cover, such as hemlock, balsam fir, red spruce, or white pine. Occasionally DWAs are found in mixed forest with a strong softwood component or even on found west facing hardwood slopes in conjunction with softwood cover. The DWA were mapped on mylar overlays on topographic maps and based on small scale aerial photos.

Vermont Conservation Design include the following Highest Priority Forest Blocks: Connectivity, Interior, and Physical Landscape Diversity –

Source: Vermont Department of Fish and Wildlife

The lands and waters identified in this constraint are the areas of the state that are of highest priority for maintaining ecological integrity. Together, these lands comprise a connected landscape of large and intact forested habitat, healthy aquatic and riparian systems, and a full range of physical features (bedrock, soils, elevation, slope, and aspect) on which plant and animal natural communities depend.

Hydric Soils –

Source: Natural Resources Conservation Service

A hydric soil is a soil that formed under conditions of saturation, flooding or ponding long enough during the growing season to develop anaerobic conditions in the upper part. This constraint layer includes soils that have hydric named components in the map unit.

Appendix 2 – Housing Targets

CVRPC Regional Plan Readoption Assessment Report
Housing Targets

Per 24 V.S.A. § 4348a(a)(9), CVRPC has completed a comprehensive housing targets assessment with a planning horizon of 2030. This housing assessment is meant to be a stand-in for the Statewide Housing Needs Assessment to be completed by the Department of Housing and Community Development. This is an interim measure until the State assessment is complete. Most of the regional housing discussion, including goals and policies to identify the location, quality, types, and costs of housing is included in the 2016 CVRPC Regional Plan. This assessment has the limited purpose of discussing the median housing and transportation cost for Central Vermont communities and of providing regional and municipal housing targets. The analysis is based exclusively on data from the 2020 census. This assessment is based on four primary data points: the growth rate of households in Central Vermont, the natural rate of housing unit destruction, a healthy vacancy rate of 5%, and the estimated number homeless households in Central Vermont. By focusing on these factors, CVRPC tries to develop a rough understanding of the evolving housing landscape, set regional and local housing targets, and hopes to facilitate informed decision-making to address the diverse housing needs of the community over the next decade. Based on this assessment, the region has a target of 1,267 new or replacement housing units for Central Vermonsters of all backgrounds.

Vermont statute states that RPCs create a policy to for households to avoid spending greater than 30% of their income on housing and not more than 15% of their income on transportation costs. The 2016 CVRPC Regional Plan established the objective of strategically planning population growth around dense mixed-use core areas. A thorough examination of household expenditures on housing and transportation, as illustrated below, reinforces the finding that housing and transportation constitute a relatively smaller proportion of household budgets in the downtown areas of Central Vermont compared to households in lower density census tracts. According to the data presented, only certain parts of Montpelier and Barre City have a combined cost burden of less than 45% of household income for these two expenses. Nevertheless, it is crucial to highlight that across Central Vermont, median spending on transportation never falls below the state identified threshold of 15% of household income, indicating that density and access to services and transit alone is not enough to bring transportation costs below 15%.

Table with 5 columns: Municipality(ies), Tract #, Housing and Transportation, Housing, Transportation. Rows include Orange/Washington, Williamstown, Marshfield/Cabot/ Plainfield, Woodbury/Calais, Worcester/Middlesex.

Waterbury	9543	60%	35%	25%
Duxbury/Moretown	9544	58%	31%	27%
Berlin	9545	51%	28%	23%
Montpelier	9546	56%	34%	22%
Montpelier	9547	49%	27%	22%
Montpelier	9548	40%	23%	18%
Montpelier	9549	47%	26%	21%
East Montpelier	9550	60%	34%	26%
Barre City	9551	38%	19%	19%
Barre City	9552	40%	21%	19%
Barre Town	9553	53%	27%	27%
Barre Town	9554	46%	21%	25%
Roxbury/Northfield	9555	50%	25%	25%
Warren	9556	57%	31%	26%
Waitsfield	9557	54%	30%	25%
Fayston	9558	63%	35%	27%

Source: 2019 Housing and Transportation Index – Center for Neighborhood Technology

For much of the Central Vermont planning area, housing costs exceed the affordability threshold of 30% of household income. To establish housing needs, 24 V.S.A. § 4348a(a)(9) states regional planning commissions shall estimate total needed housing and disaggregate targets by municipality. CVRPC developed the following targets based on the theory that if new housing is built to accommodate the rate at which the number of households grew between 2010 and 2020, replace housing units that are being removed from the housing stock through natural destruction, and elevate the regional vacancy rate to 5%, this supply-side action would help depress housing costs and increase housing affordability. For this assessment, a healthy vacancy rate for non-seasonal housing was set at 5%.

- # housing units needed to accommodate new households
- + # of housing units needed to replace deteriorated housing units
- + # of housing units needed to elevate the vacancy rate to 5%

Total # of new housing units to meet demand by 2030

Based on this analysis, CVRPC estimates that by 2030 an additional 521 housing units are needed to accommodate the growth in the number of households and elevate the vacancy rate to 5%. While 450 housing units are needed to replace the destruction of existing housing units. Therefore, a total of 971 new housing units need to be built by 2030 to relieve current pressure on the housing market. This analysis begins to estimate regional need. However, it relies on a number of assumptions, namely that the creation of new housing will improve affordability. CVRPC will continue to work to integrate this analysis into the work that has already been completed as part of the 2016 CVRPC Regional Plan.

These numbers are further broken out by census tract below.

Census Tract	Town(s)	Housing Units Needed for 2030
Census Tract 9591.01	Orange/Washington	27
Census Tract 9592	Williamstown	48
Census Tract 9540	Cabot/Marshfield/ Plainfield	64
Census Tract 9541	Calais/Woodbury	41
Census Tract 9542	Middlesex/ Worcester	42
Census Tract 9543	Waterbury	82
Census Tract 9544	Duxbury/Moretown	45
Census Tract 9545	Berlin	43
Census Tract 9546	Montpelier	38
Census Tract 9547	Montpelier	23
Census Tract 9548	Montpelier	37
Census Tract 9549	Montpelier	25
Census Tract 9550	East Montpelier	41
Census Tract 9551	Barre City	64
Census Tract 9552	Barre City	64
Census Tract 9553	Barre Town	63
Census Tract 9554	Barre Town	60
Census Tract 9555.01	Northfield	26
Census Tract 9555.02	Northfield/Roxbury	56
Census Tract 9556	Warren	36
Census Tract 9557	Waitsfield	25
Census Tract 9558	Fayston	21
	CVRPC TOTAL	971

The above calculation of housing need does not include new housing for Central Vermonters experiencing homelessness. Housing aimed at addressing homelessness is considered at the regional level in this analysis. This approach acknowledges the complexity of homelessness and the frequent need for additional services. New construction is often not enough. Therefore, CVRPC recognizes that housing designed to alleviate homelessness should likely be situated where supportive services are already available, rather than evenly distributed across the region.

According to the 2022 Point in Time (PIT) counts conducted by the Vermont Coalition to End Homelessness, there are 296 households experiencing homelessness in the Central Vermont planning area. Of these, approximately 51 are households with children. This count includes figures for Washington County and a proportional estimate for the three CVRPC municipalities in Orange County. Consequently, there is a need to create an additional mix of 296 housing units to support this population.

When considering the combined factors of low vacancy rates, the increasing number of households, natural destruction of housing units, and the results of the PIT homelessness survey, the projected

target for total new housing units in Central Vermont by the year 2030 is 1,267. This figure accounts for a blend of affordable and market-rate housing to accommodate all demographics.



MEMO

Date: September 10, 2024
To: Board of Commissioners
From: CVRPC Community Development Planning Staff
Re: Regional Plan Economy Chapter Draft

Action: Discuss draft of Economy chapter in the Regional Plan update. CVRPC staff would like to show the board current progress on a chapter of the Regional Plan based on Regional Plan Committee feedback and staff collaboration with Central Vermont Economic Development Corporation.

Important areas defined are:

- Role of climate change and flooding impact on central Vermont economy
- Long-term economic challenges, including shortage of workforce housing, aging population, limitations of high-tech infrastructure, and tax requirements
- Policy incentives for municipalities, including the State Community Investment Program (formerly the State Designation Program)
- Examples of citations – please see draft chapter for several different possible footnote formats
- Example of chapter structure (in order) – Aspiration, Introduction, List of Goals, Table of Contents, Sections and Content (with associated charts and/or maps), List of Goals and Strategies, Statutory Requirements

Items to be included in future:

- Footnotes and appendices (in completed form)
- Updated charts and maps
- Integrated feedback/narrative for placeholders in sections and content of chapter

If you have specific comments or recommendations on the Economy draft chapter or Regional Plan update, please send them to toohey@cvregion.com; sabado@cvregion.com; pitkin@cvregion.com. Thank you!

Economy

Foster a prosperous, equitable, and adaptable economy that invests in the development of a skilled workforce, preserves an economically viable working landscape of farms and forests, and increases local food production and access to healthy food.

Introduction

A healthy economy is essential to maintaining quality of life for Vermonters. A diversified and dynamic economy provides employment, stimulates social and cultural interaction, and provides the resources for a wide variety of community services, including education, health care and well-maintained social and physical infrastructure. An expanded economy offers greater opportunities for individuals to engage in satisfying and meaningful occupations and pursuits. Central Vermont Regional Planning Commission (CVRPC) is planning for economic development that achieves the best social outcomes for the Region's residents. The economy of central Vermont has evolved from an agricultural and manufacturing emphasis to a more complex mixture of economic activity. As the seat of State Government, the public sector remains one of the largest sources of employment within the Region, while growth in health care, financial and technical services and the tourism and recreation industries have contributed to the expansion of retail and wholesale trades, and other associated services.

Central Vermont's economy has faced significant challenges in recent years, such as the rise of online shopping, the COVID-19 pandemic, and repeated flooding. These recent challenges come in addition to longer-term economic challenges, including an aging population, shortage of workforce housing and childcare, lack of high-tech infrastructure, high tax burden, inequitable access to economic resources, automation of mineral extraction and manufacturing, and out-of-state competition in the agricultural and forestry sectors. Planning efforts must focus on adapting to these and other disruptions to create a resilient economy that can withstand future challenges.

Goals

- 1. Full employment and the creation and preservation of jobs in a diverse range of occupations and incomes.**
- 2. Business retention, growth and development that anticipates and meets market opportunities.**
- 3. Sustained economic growth in communities with high unemployment or low per capita income.**
- 4. Focused growth and development in areas where services and utilities are available.**
- 5. Strengthened and sustainable resource-based industries throughout the Region.**
- 6. Sustainably managed, economically viable recreation and ecosystem services of resource lands.**
- 7. Accessible outdoor recreational opportunities and scenic resources that meet the needs of residents and visitors and respect the natural environment.**
- 8. Resilient economies that adapt to extreme weather events including flooding.**

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1: Economic Challenges and Resilience

1A: Flooding and Climate Change

Flooding has affected most of the Region’s towns and contributed to significant economic decline. In the July 2023 flood, total damage to the Region’s economy was estimated at \$300 million and the average economic injury per business was \$150,000; one business reported \$6.5 million in damage. 46.6% of businesses in the region reported economic injury that severely impacted their ability to reopen, which extended the opening of their establishments more than 120 days (about 4 months) after the flood occurrence. BIPOC, New American, and Low and Middle Income (LMI) business owners faced even greater difficulties in opening due to communication barriers and accessing resources and contractors. Also, nearly all the businesses in the Region that were damaged by flooding had difficulty accessing funding to repair their properties.

The retail and service sector in central Vermont have experienced further setbacks from the pandemic and repeated flood events due to infrastructure damage, supply chain issues, the increase of online sales, and the migration of state workers working from home, thus decreasing the day-to-day business transactions in major economic centers (Montpelier, Barre City, and Waterbury). The effects of flooding and climate change contribute to reduction in tourism, a large source of economic activity, due to road and business closures and damage to waterways and trails.

To plan for a regional economy that is resilient to flooding, CVRPC will continue to work toward reducing flood damage and assisting those affected by flooding to build back safer. For small businesses and workers, flood damage reduction may involve floodproofing buildings, elevating utilities, and developing protocols to move assets to higher floors when flood warnings are issued. For small business owners, flood recovery may involve securing financing and necessary permits to rebuild in a way that reduces risk from future floods and gets businesses up and running as soon as possible after a flood.

Funding for businesses affected by flooding is mainly through loans. Planning for the economic effects of repeated flooding can be planned for on the municipal and regional level. Business Emergency Gap Assistance Program (BEGAP) is a grant program for businesses and nonprofits, including farms and landlords, that have experienced physical damage from flood events. The BEGAP is funded through the Vermont Agency of Agriculture, Food and Markets (VAAFAM) and in partnership with the Vermont Agency of Commerce and Community Development to support agricultural operations losses or physical damage related to a flooding event. The program may also be suitable for food and farm businesses, organizations, or individuals who raise animals and/or grow food or crops for sale, or who operate on-farm processing operations that have experienced physical damage due to a flooding event.

In addition to flooding, climate change is exacerbating other natural hazards and is projected to have a larger impact on working landscapes and related industries through increased droughts and wildfires.

1B: Reduced Foot Traffic Due to Online Shopping and Pandemics

To plan for a regional economy that is resilient to the effects of online shopping and future pandemics, CVRPC will continue to pursue economic incentives and collaborate with municipal and private partners to increase foot traffic in local businesses. Policy incentives, such as municipalities participating in the State Community Investment Program (formerly the State Designation Program), and financial incentives, such as grants and low-interest loans, help businesses to withstand temporary declines and adapt their business models to changing circumstances.

1C: High-Tech Infrastructure

Adapting the regional economy to altering conditions will require building an efficient high-speed cable network for work-at-home professionals and expanding housing to bring a larger workforce to the region. Increasing access to financial resources, diversifying professional services, and creating resilient community networks will better enable central Vermont to adapt to climate change and shifting patterns in the state's economy.

CVRPC will continue to plan for an environment that is conducive to economic growth and that allows the Region's businesses and workers to thrive in the face of challenges.

1D: Taxation

Business taxation plays a large role in challenges that business owners face and may need to address. In general, the Vermont tax structure is progressive and examines distribution of state and local taxes by income groups for nonelderly taxpayers. Most Vermonters pay income, consumption and property taxes.

Below, is an overview:

- **Corporate Income Tax:** Vermont imposes a corporate income tax on the net income of corporations doing business in the state. The tax rate is progressive, with rates ranging from 6% to 8.5% depending on the level of taxable income.
- **Personal Income Tax:** If you operate as a sole proprietor, partnership, or S-corporation, you'll report business income on your personal income tax return. Vermont's personal income tax rates are progressive, ranging from 3.35% to 8.75%.
- **Business Enterprise Tax (BET):** This tax is based on a business's gross receipts and is designed to apply to businesses with gross receipts exceeding a certain threshold. The rate is 0.5%.
- **Sales and Use Tax:** Vermont imposes a 6% sales tax on most goods and some services. Businesses must collect this tax from customers and remit it to the state. Certain items, like food for human consumption and prescription drugs, are exempt.
- **Meals and Rooms Tax:** This tax applies to the sale of prepared meals and the rental of rooms in lodging establishments. The rate is 9% for both.
- **Property Tax:** Vermont businesses are subject to property tax on real and personal property used in their operations. The rate and rules can vary depending on the local municipality.
- **Unemployment Insurance Tax:** Employers in Vermont are required to pay unemployment insurance taxes to fund the state's unemployment compensation program. Rates vary based on the employer's experience rating and other factors.
- **State Withholding Tax:** If you have employees, you will need to withhold Vermont state income tax from their wages and remit it to the state.

Tax relief can be an incentive for economic development in planned growth areas. The State Community Investment Program and a variety of municipal tax incentives can facilitate business development that aligns with smart growth planning principles.

2: Economic Development Partnerships

To implement its economic development goals, the Central Vermont Regional Planning Commission (CVRPC) collaborates with partner organizations, such as the Central Vermont Economic Development Corporation (CVEDC) at the regional level and Barre Area Development, Northfield Economic Development, Mad River Valley Chamber of Commerce, Montpelier Alive, and Revitalizing Waterbury at the local level.

Regional Development Corporations (RDC's) such as CVEDC are the state's main partners for economic development. They are independent non-profit corporations. The RDC's support employment, provide technical assistance and lead workforce development initiatives. They are also the local contact for businesses and entrepreneurs needing assistance. CVEDC is the region's local RDC that provides these services and connects local businesses to services available in their network. They also partner with various programs at the local, state and federal level. Since 2017, the RDC's are eligible to receive State performance grants through the Agency of Commerce which enables them to serve as the coordinators of economic and community development in each region.

CVEDC works with CVRPC as a committee to gather projects for the Regional Project Priority List presented to the state annually. The two entities meet in December each year to score and rank the projects received based on specific criteria that are supportive of economic development in terms of job and business growth, infrastructure development or targeted community development such as childcare or workforce housing. Both CVEDC and CVRPC also collaborate on important initiatives such as the Comprehensive Economic Development Strategy (CEDS), a process that assesses the region's economy, provides a strategic direction and action plan, and an evaluation framework that measures performance.

In 2023, CVRPC adopted the West Central Vermont 2020-2025 Comprehensive Economic Development Strategy (CEDS). The goals of the CEDS align with and inform those of the Regional Plan.

The primary purpose of the CEDS is to improve the economic wealth and well-being of all the Region's residents by strengthening local economic partnerships and enabling the Region to meet current and anticipated economic challenges. The CEDS is designed to build capacity, support local initiatives, and develop economic resiliency in West Central Vermont (91 towns across Addison County, Chittenden County, Rutland County, and the CVRPC Planning Area). West Central Vermont's regional development corporations and regional planning commissions, including CVRPC, worked together to develop the 2020-2025 CEDS. It leverages each participating region's strengths and assets, while also meeting the requirements of the federal Economic Development Administration (EDA) to secure new funding sources.

CEDS identifies the following priorities for the Region's economy: attract new workers and expand the labor force; facilitate equitable economic development by scaling down the delivery and accessibility of services to match the demand in the central Vermont region; expand economic diversification and job creation; expand the public and private labor force, through training and education, to retain employees for longer term; plan for climate change-induced infrastructure changes; and maintain quality of life that is to scale with the Central Vermont region's recreational and hospitality demands.

3: Workforce, Business and Employment Trends

3.1: Population

The population of the CVRPC planning area is 65,402¹. This accounts for 10% of the state’s total population. The population grew 2.8% between 2000-2010 and 0.1% between 2010-2020. Due to pandemic-related immigration, it is unclear if the 2020 census accurately reflects trends; additional data will be needed in future years to verify long-term trends.

The percentage of Vermonters 19 years or younger has been consistently decreasing since 2000, while the population of Vermonters 65 years and older has increased. As Vermont’s population ages out of the workforce, a smaller proportion of working adults must support a larger proportion of the population than in the past. Loosely defining working age as 20 years to 65 years, the following table illustrates how an aging population will put additional pressure on the number of adults in the labor force. Further, the number of Central Vermonters under age 20 has decreased in this same period, potentially indicating additional future scarcity in the workforce.²

	2010	2015	2022
Working age (20-64 year)	62%	64%	59%
Younger and older Central Vermonters	38%	36%	41%

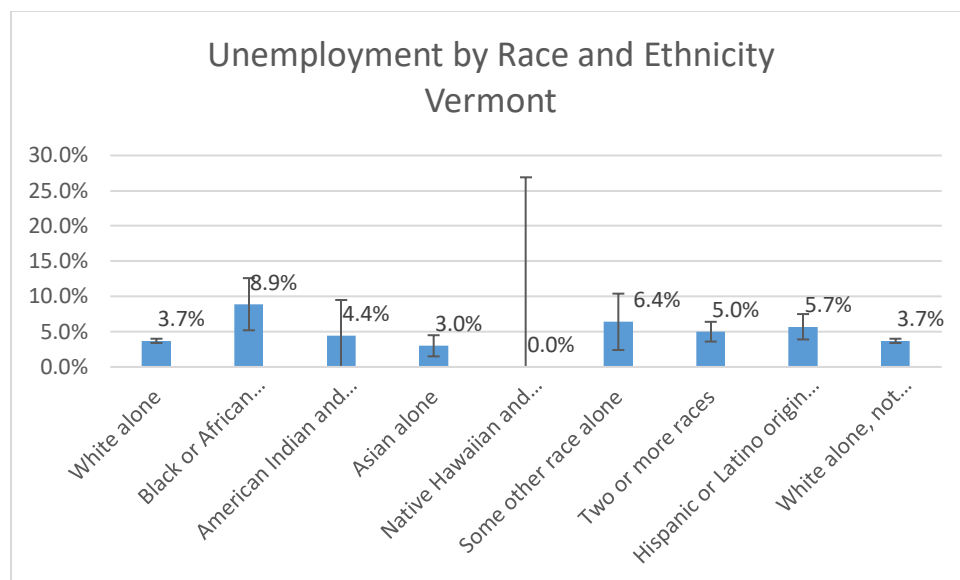
Table S0101

3.2: Race, Ethnicity and Gender Parity of Workforce

A successful economy is one that provides equitable access to economic opportunity for Vermonters of all races and ethnicities. The chart below shows unemployment by race and ethnicity for the State of Vermont. While these numbers often have substantial uncertainty due to the limited sample sizes for many of the minority groups in Vermont, it demonstrates that White alone Vermonters generally experience lower unemployment than many of the other groups.

¹ U.S. Census Bureau – 2020 Decennial Census

² U.S. Census Bureau – 2010 Decennial Census, 2015 American Community Survey, 2022 American Community Survey



Recent data (2019) show that nationally, the gender wage gap is \$0.18 cents; that is, an American woman on average make \$0.82 for every dollar a man makes. In Vermont, the wage gap is \$0.09, meaning that the average Vermont woman makes \$0.91 for every dollar an average man makes. While Washington County and Vermont as a whole are leaders nationwide on this issue, continued effort is needed to achieve parity.³

3.3: Workforce Housing

Central Vermont employers have regularly pointed out that local housing shortages are making recruiting more difficult. To help reduce this obstacle, CVRPC works with its municipalities to ensure town planning and regulation supports workforce housing. Workforce housing refers to affordable housing for workers such as teachers, nurses, police officers, and other essential service providers who typically earn between 60% and 120% of the area median income (AMI). This type of housing is designed to be affordable for individuals and families who might otherwise struggle to find suitable accommodation close to their places of employment due to high housing costs in the region's cities, villages and more rural areas. [See Housing Chapter for more.](#)

3.4: Education

Ensuring that the future workforce is well-trained and able to meet the needs of existing employers is important. Resources to help residents develop necessary professional skills help retain central Vermonters and link young adults completing high school with careers. Vermont and Central Vermont are served by several important resources. Examples of the programs needed to foster workforce training include: the VT Department of Labor's registered apprenticeships program, which provides work experience and training, and the Central Vermont Career Center, which is the region's provider of Career Technical Education and provides training and a pipeline between students and employers. Additionally, Central Vermont benefits from local post-secondary educational institutions like Community College of Vermont and Norwich University.

³ National Women's Law Center, 2021. <https://vtdigger.org/2021/07/07/vermonts-gender-wage-gap-ranked-lowest-in-the-country/>

Working to close holes in the workforce development and high school-to-work pipeline will help those individuals who do not pursue a post-secondary education receive adequate training and take advantage of opportunities to enter local demanded high-skilled and high-paying occupations.

3.5: Access to Childcare

Affordable high-quality childcare is foundational to both the health of the next generation and necessary for our economic viability. On average Vermonters with children 5 and under spend over 25% of their income on childcare costs, which is higher than the national average of 20%.⁴ Childcare and associated goals are included in this plan in greater detail in the [Utilities, Facilities, and Services Chapter](#).

3.6: Participation and Employment

While unemployment measures the percentage of the labor force that is currently without a job or has experienced a decrease in employment, the labor force participation rate is the percentage of those of working age who are in the labor force. Vermont currently has low unemployment claims, and the unemployment rate has been decreasing state and countywide for over a decade. The labor force participation rate and population have not kept up with the workforce needs for the state or for our region resulting in employer vacancy rates remaining high.

Labor force participation rate may be impacted by factors such as;

- Higher rate of retirement due to aging population
- Slow rate of population growth
- Increased dependent care needs
- Desire for higher wage jobs and disinterest in low wage jobs
- Fear of contracting the COVID 19 virus/vulnerability to health implications from COVID
- Higher unemployment benefits and pandemic era economic stimulus payments

⁴ <https://vermontbiz.com/news/2022/march/15/vermonters-spend-over-25-income-average-toddlers-child-care>

3.7: Household Income

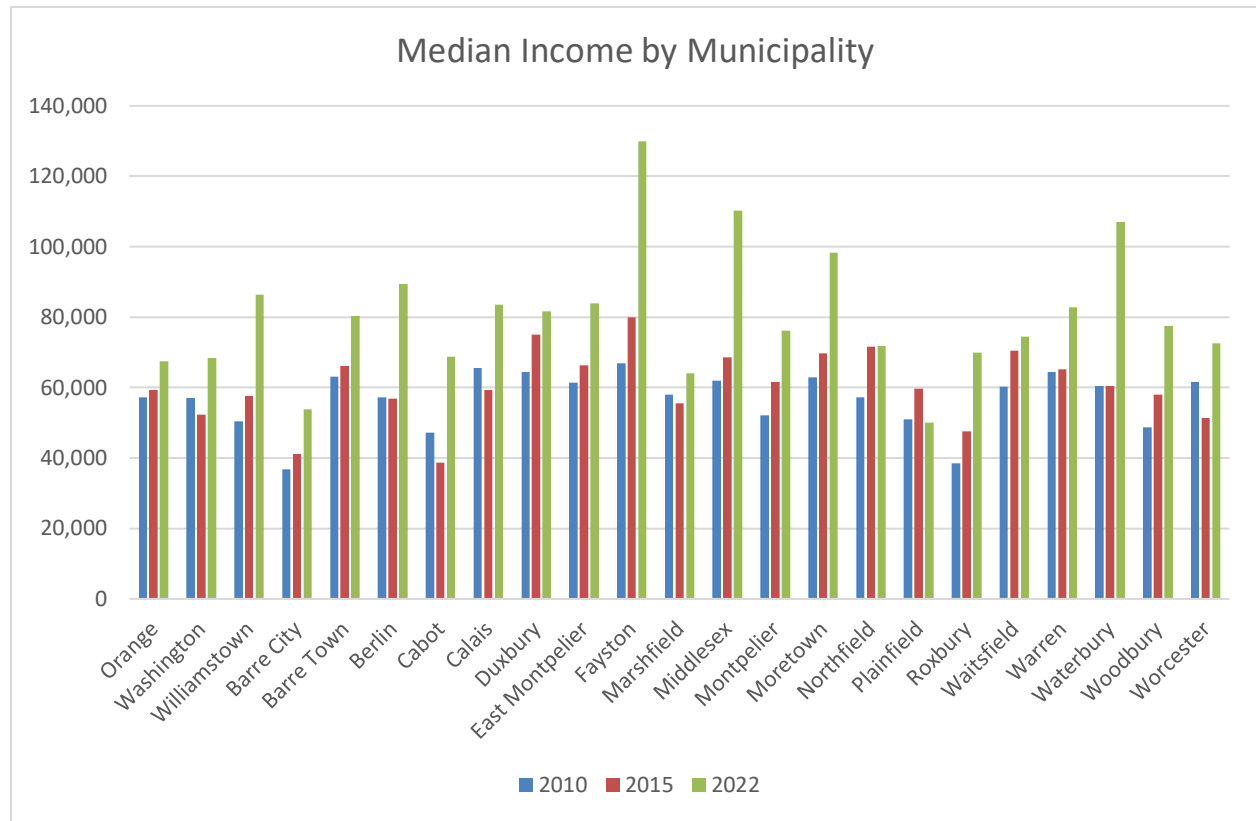


Table S1903

Median household income can be used as a measure of economic vitality for a region. The above chart shows incomes increasing in most Central Vermont municipalities.⁵ However, this growth has not been evenly distributed across each of the municipalities within the CVRPC planning region.

The Basic Needs Budgets and Livable Wage Report published by the Vermont Legislative Joint Fiscal Office (2023) defines livable wages and is outlined in the table below.⁶ All hourly wages given are per wage earner.

2022 Basic Needs Budget Wages		
Family Type	Urban	Rural
Single Person	\$20.03	\$18.80
Single Parent, One Child	\$35.50	\$31.00
Single Parent, Two Children	\$45.92	\$39.47
Two Adults, No Children	\$15.11	\$15.55
Two Adults, Two Children (one wage earner)	\$37.43	\$36.71

⁵ U.S. Census Bureau – 2010 Decennial Census, 2015 American Community Survey, 2022 American Community Survey

⁶ Vermont Legislative Joint Fiscal Office: Basic Needs Budgets and Livable Wage Report (2023)

Two Adults, Two Children (two wage earners)	\$25.97	\$24.32
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3.8: Employment and Business by Sectors

Central Vermont has a diverse economy. However, many of its top industries are similar elsewhere in the state. As host to the state capital, Montpelier, the central Vermont economy is characterized by a high percentage of employment in the public administration sector. Major industries in the county include Education and Health Services (17.3% of all covered employment) and Trade, Transportation, and Utilities (15.8%). Compared to the state, Washington County has a higher concentration of the Financial Activities industry (3.9% higher than the state share).⁷

The state of Vermont, through the federal Inflation Reduction Act, has also seen an increase in demand for workforce training in the green economy since 2022. The case study performed in Vermont, has worked on policy steps to alleviate barriers in participation with the green workforce development, and the outcomes of those policies. According to Vermont Energy Investment Corporation (VEIC) and Energy Action Network (EAN), the State has binding climate goals that demand a five-fold increase in weatherization workers, in under five years. Meeting this target will require the State to overcome market barriers such as limitations in career paths for Vermont’s construction trades, requirement of college degrees, shortage of workers, inadequate pay, market instability, and lack of workforce housing. Workforce Development in Vermont’s Thermal Sector provides strategy recommendations for recruiting people to work in the green economy such as instilling a “trades mindset”, early field experiences for teenagers and long-term career and salary potential, support for women and New Americans to the trade, and increased childcare and paid training programs. The challenges in Vermont remain in statewide training, coordination with the Weatherization Assistance Program (WAP) model, and how to extend and adapt the WAP model alongside supporting private weatherization businesses in obtaining a trained labor force.

Below is Washington County’s quantity and percentage breakdown of jobs in each industry sector (public and private) gathered from the North American Industry Classification System (NAICS):

Jobs by NAICS Industry Sector – 2019 (*TO BE UPDATED FALL 2024)		
	Total	Percent
Health Care and Social Assistance	5,432	16.60%
Retail Trade	4,080	12.50%
Educational Services	3,430	10.50%
Public Administration	3,189	9.80%
Accommodation and Food Services	3,006	9.20%
Manufacturing	2,245	6.90%
Finance and Insurance	2,256	6.90%
Professional, Scientific, and Technical Services	1,587	4.90%
Construction	1,423	4.40%
Other Services (excluding Public Administration)	1,310	4.00%

⁷ VT Department of Labor: Economic & Demographic Profile 2024

Administration & Support, Waste Management and Remediation	1,137	3.50%
Wholesale Trade	1,035	3.20%
Transportation and Warehousing	707	2.20%
Arts, Entertainment, and Recreation	435	1.30%
Information	399	1.20%
Management of Companies and Enterprises	314	1.00%
Utilities	261	0.80%
Real Estate and Rental and Leasing	212	0.60%
Agriculture, Forestry, Fishing and Hunting	156	0.50%
Mining, Quarrying, and Oil and Gas Extraction	76	0.20%

According to the U.S. Department of Labor Statistics, employed persons in Washington County have been steadily increasing since the start of the pandemic in early 2020. Pre-pandemic employed persons in March of 2020 were at 34,763 and significantly dropped in April of 2020 to 29,932. Vermont Labor Market Data shows as of July 2024, employed persons for Washington County is 34,508 and unemployed persons is 730 with the unemployment rate at 2.1%.

GDP for Washington County breakdown (2022):

Gross Domestic Product (GDP)				
Washington County	Period	Value (\$)	Preceding Period (\$)	Year Ago from Period (\$)
All Industries	2022	4,514,809	4,181,273	4,181,273
Private Goods – Producing Industries	2022	394,669	373,125	373,125
Private Services – Providing Industries	2022	3,283,111	3,002,452	3,002,452

Government and Government Enterprises	2022	837,028	805,696	805,696
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4: Economic Development Incentives

Financial and regulatory incentives can help facilitate economic development in the region by creating a more favorable environment for business. Incentives exist at the state and municipal levels. CVRPC will continue to help municipalities access state incentives through regional land use planning and technical assistance.

4.1: State Incentives

4.1A: State Community Investment Program

The State Community Investment Program (formerly the State Designation Program) seeks to encourage smart growth. It provides regulatory and financial incentives to municipalities to balance growth with preservation of our natural resources.

Act 181 (2024) reformed the program by consolidating from five designation types to two: State-Designated Downtown and Village Center (“Center”) and State-Designated Neighborhood (“Neighborhood”). Act 181 gave regional planning commissions a larger role in determining which areas receive designations; in addition to previously-designated areas the future land use maps in regional plans will identify new areas to receive designations, subject to the plans’ approval by the Vermont Land Use Review Board (formerly the Natural Resource Board).

The Center designation consolidates the following three former designations into one:

A **Downtown** designation intends to support community revitalization while preserving the historic character and enhancing the future of medium to large-sized historic centers. This designation provides communities with financial incentives, training and technical assistance to support local efforts to restore historic buildings, improve housing, design walkable communities and encourage economic development by incentivizing public and private investments.

A **Village Center** designation aims to revitalize small to medium sized historic centers with financial resources, training and technical assistance to attract businesses and economic vitality in Vermont’s smaller communities.

For municipalities that lack a historic downtown, Vermont statute [24 V.S.A § 2793b](#) provides the option of designating a **New Town Center**. Designation requirements focus on planning, capital expenditures, and regulatory tools promoting a pedestrian-oriented development pattern like our historic downtowns.

The Neighborhood designation consolidates the following two former designations into one. Note that Neighborhood designations must be adjacent to a Center designation.

Neighborhood Development Areas support housing development inside or within walking distance to a core designation.

Growth Centers are areas of planned growth beyond a commercial center with policies and regulations that ensure 20 years of development to enhance a designated core, while protecting farm and forestland outside the growth area.

MAP OF DESIGNATIONS IN CVRPC REGION (VT Planning Atlas)

4.2: Municipal Incentives

[Placeholder: municipal incentives for economic development - TIFs, etc.]

5: Working Landscape

Central Vermont’s working landscapes are where people manage, nurture, and harvest the resources of nature. The benefits of healthy soils, diverse forests, local products, and outdoor recreation span intrinsic and economic values. Farmlands, forestlands, and mineral resources are vitally important to the economy and character of our Region. This Plan encourages the protection and diversification of resource production lands and the livelihoods of the people who use them. This strategy includes recognizing the benefits of productive landscapes, promoting local products, and rethinking the land use patterns that threaten their existence. This includes working with municipalities to build relationships with historically marginalized communities such as the Western Abenaki. Inclusive planning efforts and the promotion of indigenous events and workshops will help increase understanding of Traditional Ecological Knowledge and its significance in sustainable land use.

The following pages outline the primary elements of the working landscape, the purpose they serve and why it is important to plan for their future uses. Regional trends have been derived from local and state data to better understand the strengths and opportunities of central Vermont’s working landscape.

5.1: Mineral Resources

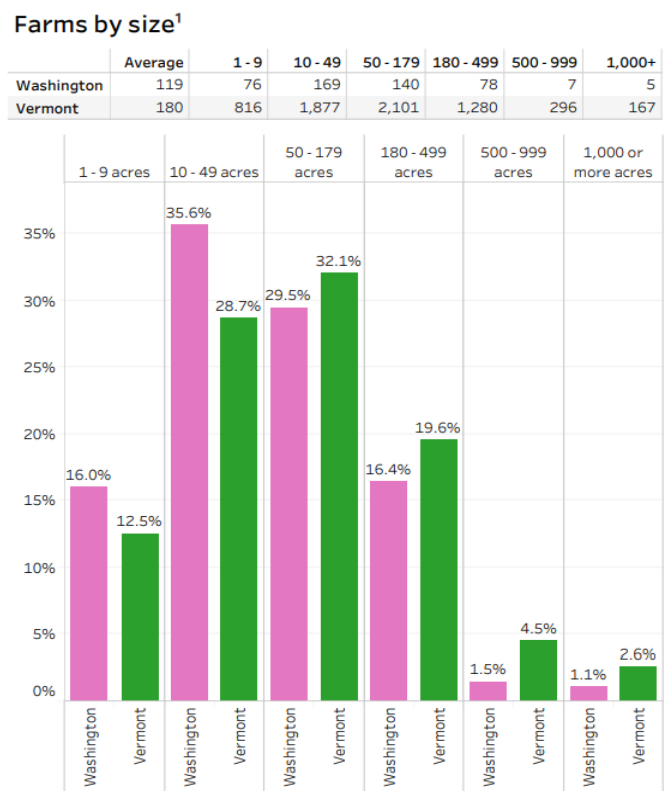
The granite quarries of Central Vermont are major contributors to our economy and regional heritage. Beyond granite the known mineral resources of the Region include talc, asbestos, chromite, verde antique, sand, and gravel. Sand and gravel deposits play an important part in local and personal economies for road building and maintenance materials. The planning process can be used to encourage locations and operating procedures that minimize the disturbances of resource extraction. Town plans across the region have adopted goals to establish standards regulating mineral extraction. Historically quarried areas in Barre now offer new opportunities for recreation at Millstone Trails, and art and music events such as “RockFire,” and the 2022 dance theatre piece “The Quarry Project.”

5.2: Agricultural Resources

Many towns throughout the central Vermont region struggle to maintain productive agricultural lands. Many factors such as financial pressure to develop, competition with large-scale production within global markets, and local regulatory policies may discourage agricultural production at varying scales. Large farmlands of more than 50-acres are especially at risk. In 2023, the Vermont Natural Resources Council released parcelization trends from 2005 to 2015 showing a 10.1% decline in farmland parcels of

50-acres or more statewide and a 4.6% decline in Central Vermont⁸. These trends are highlighted in the graphs below with County and Statewide farm size data from 2022.

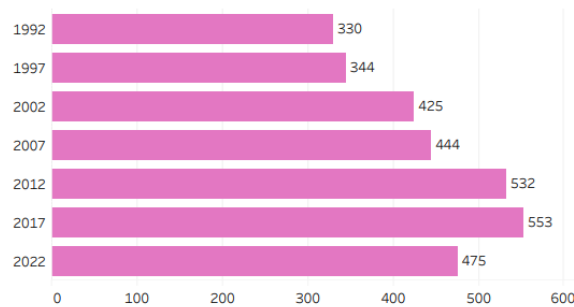
Farming helps to define the Region's cultural identity and provides Central Vermont residents with open space, recreational opportunities, economic gains, and a sense of place. Locally grown food products require healthy soils and farms and are necessary for Vermont’s food supply to be self-sufficient and sustainable. Agricultural lands also provide wildlife habitat, capture carbon dioxide, protect floodplain functions, and help maintain water supplies through groundwater recharge.



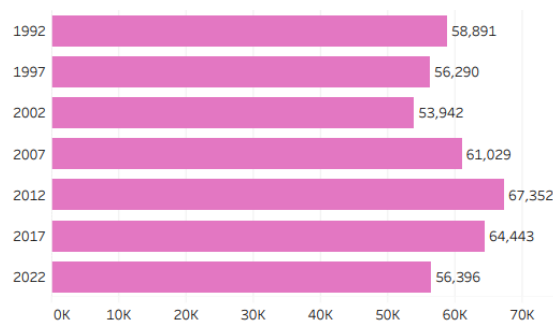
Source: U. S. Department of Agriculture; Census of Agriculture. <https://www.nass.usda.gov/AgCensus>
 1. Farms by size in acres, 2022

⁸ Vermont Natural Resources Council. "Tracking Parcelization over Time to Inform Planning and Policy, Phase IV Final Executive Summary.pdf." *Google Docs*, July 2023, drive.google.com/file/d/1QTbiPVMrrDyYJFWZ93prAHf-ktvXdPhC/view. Accessed 19 Dec. 2023

Number of Farms



Farm Acreage



<http://www.vtlni.info/profile2024.pdf>

5.2A: Prime Agriculture

Identifying, protecting, and improving agricultural lands is a priority for communities in the Region. Several Central Vermont communities have built protections for prime agricultural soils into their zoning and subdivision regulations. These practices include requiring or encouraging clustered development at the edges of open spaces and agricultural lands. Several municipal plans share the goal of establishing agricultural overlay districts which help identify appropriate places for housing developments and conservation subdivisions while preserving valued agriculture land. Other municipal strategies include requiring land to be set aside for future farming be large enough to enroll in Current Use or have a permanent easement. Dual land uses such as mixing farming and grazing with housing and energy development should be considered in appropriate areas to meet multiple land use goals at once.

CALL OUT BOX: Defreest Farm, Waitsfield⁹

Fourth generation dairy farmers of the Defreest Farm in Waitsfield have chosen to prioritize biodiverse farming practices, flood resilience, and recreation along 70-acres of the Mad River. The entire farm is protected under a conservation easement with the Vermont Housing Conservation Board and Natural Resource Conservation District. In addition, a 39-acre river corridor easement is held by the Vermont Land Trust and Department of Environmental Conservation. The Defreest Farm has also worked with the United States Department of Agriculture's Conservation Reserve Enhancement Program to retire more than eight acres of agricultural land close to the river. Native trees and shrubs are now being planted

⁹ Growing Conservation-A Story of Three Farms:
<https://drive.google.com/file/d/1yvdfKg6TvlyOsye297CjPyesPCOZcDk/view>

along the river to improve water quality, flood resilience, and wildlife habitat. This project also guarantees recreational access to the public along a river trail maintained by the Mad River Path, a local nonprofit trail organization.

-map of prime ag. lands

- Map / Graph of Current Use Ag. Land (data not available on VNRC Parcelization site)

5.2B: Diversification of Crops

Town plans across the Region call for the diversification of agriculture development. Creative solutions are being implemented to encourage agricultural enterprises such as tourism and events, farm stands, value-added products, and place-based recreation. Communities are supporting small-scale processing businesses and lobbying for flexibility in on-farm sales. Numerous towns have set goals to help with the education and marketing of locally grown products to visitors and residents.

According to University of Vermont Extension Center for Sustainable Agriculture, over the last one hundred years climate change has increased annual precipitation by 4.5” in the Northeast, and 60% of crop failures in Vermont are due to excess moisture (Faulkner 2023). Continuing to adapt to climate change has required farmers to work collaboratively across town and county boundaries to share resources and best management practices. These efforts are supported by organizations such as the Central Vermont Food Systems Council, the UVM Land Link program, and gleaning programs like Central Vermont Community Harvest that help reduce food waste prior to or during extreme weather events.

Progressive agricultural practices can be paired with crop diversification to maximize operational efficiencies and simultaneously reduce chemical runoff to help improve water quality. The Agency of Agriculture and Food Markets Best Management Practices Program offers technical and financial assistance to implement on-farm improvements to protect water quality. Improvements may include replacing concrete barn floors with woodchips and using bedded pack management.

5.2C: Dairy

Dairy farming in central Vermont is deeply rooted in the region's agricultural history and economy. In the past ten years the number of dairy farms statewide has steadily declined. According to the UVM Extension Dairy Update the number of cow dairy farms from 2013 to 2023 dropped by nearly 53% (see table below). However, over the last ten years the number of on-farm dairy processors statewide has increased. This may reflect the trend of diversification to include value-added products such as cheese, yogurt, and kefir (Hall 2024). The future of dairy farming has important implications for the Region's working landscape, especially for the tourism industry. Farm tours and Vermont made products such as artisan cheeses are increasingly sought after by out of state visitors. To continue to offer these experiences and commodities dairy farmers must adapt to fluctuations in demand, a changing climate,

increasing flooding, and rising concerns over water quality. Diversification of crops and implementation of best management practices, such as no-till cultivation and cover cropping, can help ensure the survival of farms of all sizes.

Vermont Dairy Data-10 year Summary

Category	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023 Q1	2023 Q2	2023 Q3
Ave. Milk Price	\$19.60	\$23.63	\$16.49	\$15.25	\$16.78	\$15.44	\$17.46	\$16.45	\$17.23	\$24.49	\$20.84	\$19.28	\$21.07
Class III price	\$17.99	\$22.34	\$15.80	\$14.87	\$15.92	\$14.61	\$16.96	\$18.16	\$17.08	\$22.03	\$18.44	\$16.51	\$16.45
DMC Margin-FSA	\$0.258	\$0.00	MPP/MCP Margin level	\$8.01	\$9.68	\$7.53	\$9.60	\$9.65	\$6.92	\$10.80	\$6.74	\$4.77	\$6.14
# of VT Cow Dairy Farms	939	880	853	838	796	725	677	636	583	550	514	503	496
Milk Production USDA	2.625 b lbs.	2.672 b lbs.	2.666 b lbs.	2.724 b lbs.	2.728 b lbs.	2.680 b lbs.	2.695 b lbs.	2.602 b lbs.	2.566 b lbs.	2.553 b lbs.	633 mil. lbs.	649 mil. lbs.	634 mil. lbs.
Ave. # of cows in VT USDA	133,000	132,000	132,000	130,000	128,667	126,833	125,583	122,167	119,667	117,667	118,000	118,000	116,000
Ave. # of cows/ farm	142	150	155	155	162	175	185	192	205	216	230	235	234
Certified Organic Cow Dairy Farms	198	184	184	203	199	190	187	169	162	154	129	125	123
Off-Farm Dairy Processors	36	58	64	78	79	83	88	87	88	88	88	88	88
On-Farm Dairy Processors	59	62	71	67	68	63	66	67	70	70	70	70	70
Total Dairy Processors	95	120	135	145	147	146	154	154	158	158	158	158	158

UVM Extension Center for Sustainable Agriculture 2024

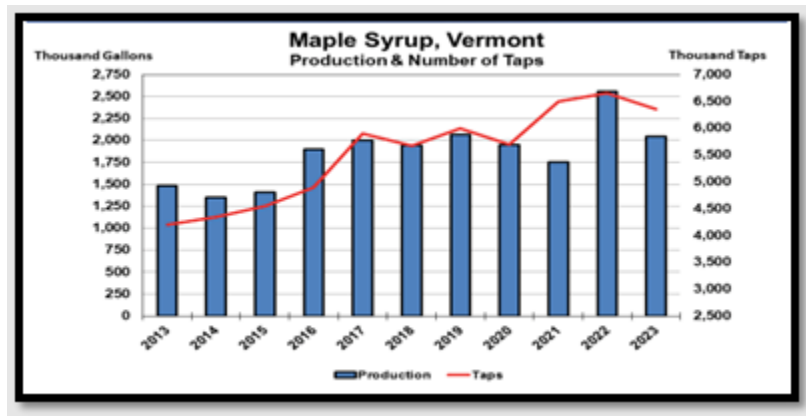
While there are still family-owned and operated dairy farms in the region, many have had to form dairy cooperatives to stay viable. Most of the farm operations in the Region are small to mid-sized. Vermont Creamery and Cabot Creamery operate in the Region and use dairy products produced by many local farms and farm cooperatives in the region. Migrant farmworkers, many from Latin America, help sustain the region's dairy industries. There are approximately 1,000 – 1,200 migrant workers in Vermont. The farmworker community has collaborated with such partners as Migrant Justice to build capacity and organize for economic justice and human rights.

5.2D: Maple Syrup

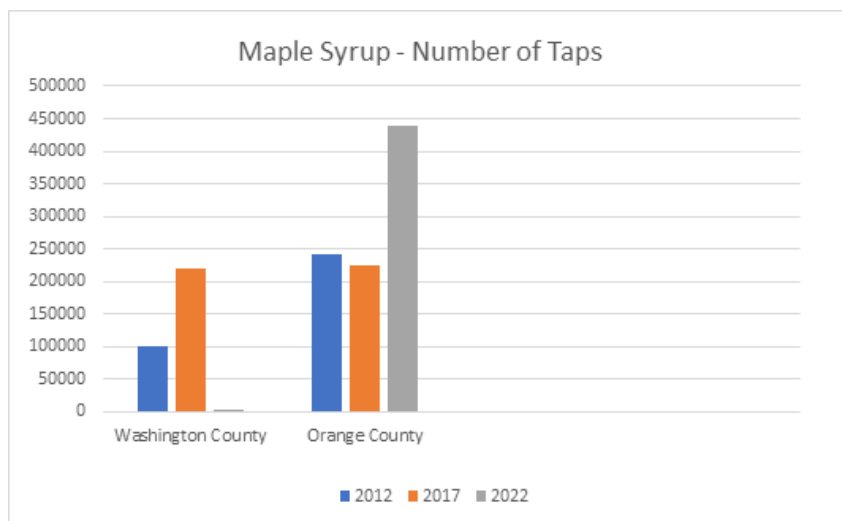
Maple syrup is a mainstay of the Vermont brand, and the state continues to lead production nationwide. In 2022 production hit a record high totaling \$84.5 million with an average of \$33.10 per gallon (U.S. Dept. of Agriculture, 2023). In Washington County syrup production more than doubled between 2017 and 2022. These trends may continue as farmers diversify by including value-added products and

promote agritourism. Syrup production in Washington County is not nearly on the same scale as neighboring Lamoille and Franklin Counties. In 2022 these two counties combined produced over 1 million gallons of syrup with over 3.5 million taps in operation.

-Insert map of sugaring operations in the region

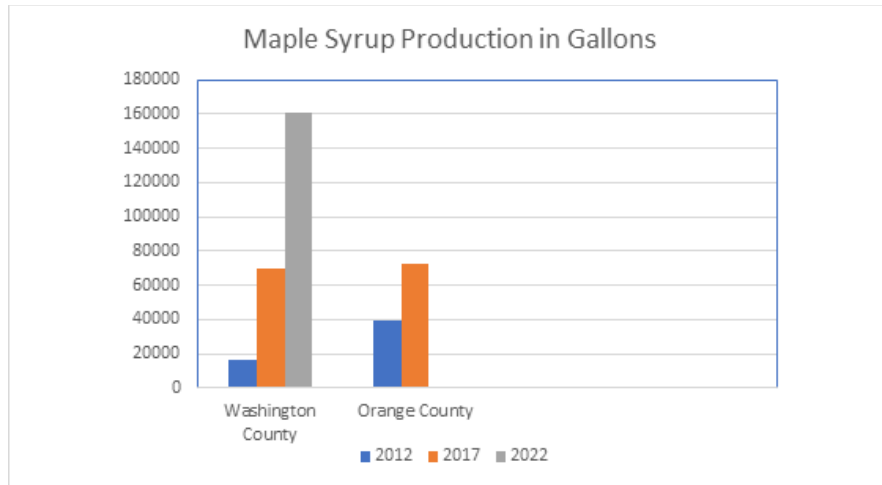


(USDA, Maple Syrup, 2023)



[\(USDA, National Agricultural Statistics Service\)](#)

*Number of taps is not available for Washington County in 2022



[\(USDA, National Agricultural Statistics Service\)](#)

*Gallons produced is not available for Orange County in 2022.

Climate change is modifying where and when sugaring operations occur. Warmer temperatures and shorter winters are shifting optimal sugaring conditions further and further north. Warmer temperatures also decrease the amount of sugar content in sap and increase both the amount of sap needed and the amount of time necessary to boil into the same end product (Cotnoir 2021). In order to adapt, sugarers must communicate with each other sharing both new technologies and traditional practices. Collaborating with Abenaki sugarers presents an opportunity to build relationships and sustain maple production on multiple scales.

5.2E: Cannabis/Hemp

In 2018 Act 86 legalized the adult use of cannabis in Vermont. In 2020 Act 164 was passed to create an adult-use marketplace with retail shops and cultivation licenses (Vermont Growers Association 2023). Towns are currently faced with the decision of whether to opt-in to host retail cannabis establishments in their community. Cannabis cultivation, processing, testing and retail operations are regulated under 24 V.S.A. § 4414, and 24 V.S.A. § 2291. Municipalities may regulate any cannabis license type other than outdoor cultivation, per 7 V.S.A. § 863(b). Municipalities are also granted the ability to form Local

Control Commissions to oversee licensing and compliance with business zoning bylaws. According to the Agency of Natural Resources' Cannabis Control Board, approximately 40% of towns in Central Vermont have approved cannabis retail sales. Towns that have established Cannabis Control Commissions include Barre City, Barre Town, Berlin, and Middlesex. While sales of cannabis are on the rise the production of hemp in Vermont has dropped more than 90% since 2019. In 2022 only one farmer in Vermont grew hemp. However, the 2018 Farm Bill legalizing the cultivation and transportation of hemp across state borders leaves the possibility for an economically viable Vermont hemp industry (Epp 2023).

As cultivation of Cannabis in the Region increases energy efficiency must be considered. Cannabis is one of the most energy-intensive agricultural crops in the United States (Dowd 2019). In Colorado, the production of dried flower products (not including processing for edibles, vapor, etc.) equaled about 2% of the state's annual electric generation (VT Dept. of Public Service 2021). More efficient cultivation methods will be necessary to balance the impact of the growing demand for Vermont grown cannabis.

5.3: Forest Resources

The Region's calcium-rich bedrock creates nutrient-rich soils and productive forests. Productive forest soils are defined by the Natural Resource Conservation Service as soils with reasonable potential for commercial forestry. These soils consist of large tracts which in themselves, or when combined, form a major economic unit for long-term timber production. Productive forests also provide numerous ecological and community benefits. Trees absorb large quantities of carbon dioxide while their root systems stabilize soils and filter ground waters. Large forests provide habitat and connectivity for wildlife and plant species and serve as the stage for many recreational pursuits. The Region's economy, ecology, and outdoor culture depend on the conservation of forests through long-term forestry management programs accompanied by compatible patterns of growth and development.

-insert map of productive forest soils

5.4: Current Use Program

The Current Use Program, also known as Use Value Appraisal (UVA), is a tax incentive program for landowners who practice long-term forestry or agriculture. Eligible landowners can have their land appraised based on the value of wood or food production rather than residential or commercial value. This nonregulatory option benefits landowners while protecting forest and agricultural lands. Town plans across the Region emphasize education and outreach to willing landowners as a critical step in protecting forestlands from future development. The Vermont Natural Resources Council released a study showing the amount of Central Vermont forestland enrolled in the Current Use Program increasing from 2005 to 2015. The greatest change in the Region has been among non-Vermont residents where enrollment of forestland increased by 29% (*Tracking Parcelization* 2023). The Town of

Orange alone experienced a 319% increase, adding nearly 4,000 acres of forestland, in non-Vermont resident enrollment during the 15-year study period. This trend of forestland enrollment by non-Vermont residents is likely to aid in regional and statewide conservation efforts by maintaining wildlife connectivity and preventing forest fragmentation.

The key findings from the Vermont Natural Resources Council “Tracking Parcelization Over Time” statewide study include:

- The number of acres in the “residential” category is increasing, while “farm” and “woodland” acreage is decreasing, with “woodland” parcel acreage decreasing the fastest.
- The amount of land in larger parcels is shrinking, while the amount of land in smaller parcels is increasing.
- Most dwellings are built on smaller parcels compared to larger parcels.
- The Current Program is playing a role in protecting large woodland parcels.
- Land values for large parcels continue to rise.
- Spatial examination using Property Transfer Tax data suggests subdivisions are occurring in intact forest blocks and rural or natural resource land use areas.

Recommendations for local actions from the Vermont Natural Resource Council include:

- Strengthen policies to reduce forest fragmentation in municipalities that have zoning and subdivision regulations, with a particular focus on reducing fragmentation in conservation and rural residential districts.
- Support the adoption of subdivision regulations in municipalities that do not have land use regulations to minimize the fragmenting impacts of subdivision on forestland.
- Encourage the establishment of municipal conservation funds to leverage state and federal dollars to conserve forestland and create/expand town forests.

County	Change in Acreage in 50 + Acre Parcels	2005 Acreage	2020 Acreage	Percent Change
Addison	-22,906.81	275,225.39	252,318.58	-8.32
Bennington	565.24	187,266.26	187,831.50	+0.30
Caledonia	-2,916.97	251,252.47	248,335.50	-1.16
Chittenden	-4,841.49	158,369.47	153,527.98	-3.05
Essex	-1,247.41	296,743.44	295,496.03	-0.42
Franklin	-4,802.22	289,871.01	285,068.79	-1.65
Grand Isle	-1,895.36	24,916.55	23,021.19	-7.60
Lamoille	-3,377.77	171,142.71	167,764.94	-1.97
Orange	-5,654.57	319,857.13	314,202.56	-1.76
Orleans	-5,765.82	317,456.66	311,690.84	-1.81
Rutland	-6,935.00	331,542.87	324,607.87	-2.09
Washington	-10,396.54	245,213.11	234,816.57	-4.23
Windsor	-3,346.15	291,508.55	288,162.40	-1.14
Windham	10,350.20	335,090.40	345,440.60	3.08

[Tracking Parcelization Over Time to Inform Planning and Policy. Phase IV: Executive Summary –
By Vermont Natural Resources Council](#)

5.5: Outdoor Recreation and Tourism Economy

Central Vermont's greatest recreational facility is its landscape. Home to one of Vermont's last undeveloped mountain ranges, the Worcester Range, and the only undeveloped alpine area, Camel's Hump, the Region boasts some 59,549 acres of public outdoor recreational lands. A shared goal in towns plans is to preserve and enhance year-round access to diverse recreational opportunities. Central Vermont is a hub for statewide trail networks including the Long Trail, Catamount Trail, Cross VT Trail, Vermont Association of Snow Travelers, and the developing Velomont mountain biking trail. From day outings to multi-week adventures these trails offer some of Vermont's boldest adventures and most scenic ridgeline views.

5.5A: Section Outdoor Recreation Trends

The recreational economy relies on large intact forests and waterways for hunting, fishing, wildlife viewing, hiking, biking, skiing, ice skating, snowmobiling, and much more. The Vermont Department of Tourism and Marketing 2017 Benchmark Study found:

- Visitors made an estimated 13 million trips to Vermont for leisure, business, or personal retravel;
- Direct spending by visitors for goods and services totaled nearly \$3 billion
- Visitor spending supports an estimated 30,000 jobs for Vermonters (approximately 10% of all Vermont jobs); and
- Visitor spending contributed \$391 million in tax and fee revenues to the State of Vermont

The COVID-19 pandemic brought even more people to the outdoors seeking fresh air, exercise, and a safe place to socialize. The money spent on recreation and associated expenses in Vermont has national implications. In 2021 the [U.S. Department of Commerce's Bureau of Economic Analysis](#) found that outdoor recreation accounts for 4% of Vermont's Gross Domestic Product, the third highest nationwide. Central Vermont municipalities are working to promote natural resources-based tourism, develop marketing strategies, and build the necessary infrastructure to meet increasing demand. Working with partnering communities and connecting trail networks can increase the direct and indirect benefits of outdoor recreation and tourism. Two of Vermont's three recreation districts exist in the Central Vermont Region; the Mad River Valley Recreation District and the Wrightsville Beach Recreation District. The recreation district model unites recreation providers, balances multiple uses, creates equity in access, and provides long-term stability (*MRVRD Strategic Plan 2018*).

-Insert map of recreation facilities

The [2019-2023 Vermont State Comprehensive Outdoor Recreation Plan](#) highlights a number of Statewide trends with implications for recreation within the Region. The Public Recreation User Survey includes results from over 5,400 respondents. The majority of public users feel outdoor recreation is essential to their household. The top three activities are hiking, hunting, and mountain biking. Barriers to recreation include lack of time due to work and family obligations, time and distance required to recreate, and the expense of equipment.

As part of this study, recreation providers were also surveyed. These providers include municipal representatives, private businesses, nonprofit organizations, land trusts, regional planning commissions, and state and federal agencies. The majority of providers reported increased funding for capacity building within recreation provider organizations and for supporting ecological and conservation goals. Providers who responded are limited most by resources to fund organizational budgets and budget stability year to year. The limited capacity to serve increased demand is a primary concern of providers.

5.5B: Accessible Trail Networks

Increasing access to the Region's outdoor recreational opportunities is a goal shared across local, regional, and state plans. Providing a diverse range of recreational experiences and improving accessibility for all abilities can strengthen our Region's connection to the landscape and increase positive indirect impacts for local economies. The goals of this plan align with those of the Vermont Trails and Greenways Council and their efforts to create trails for those with mobility challenges through a Vermont Accessibility Hub. Partners in this effort supported by this plan include:

- Vermont Adaptive Ski and Sports
- Vermont Mountain Bike Association
- Upper Valley Trails Alliance
- Northern Forest Canoe Trail
- Community Geographics

Private lands are essential to the fabric of the recreational landscape. Many towns have chosen to work with willing landowners in strategic locations to establish cooperative agreements leading toward sustained long-term use of trails. Private landowners that do not post their land and allow public access are protected from liability under Vermont state law.

Montpelier recently produced its ["All Around Adventure Map,"](#) a guide to recreation in the capital city. A new accessibility trail to the iconic Stone Tower is making Hubbard Park more attractive to a diversity of residents and visitors. Access to Hubbard Park is enhanced with partnerships between the city and willing landowners. Region wide there is an opportunity for a more coordinated approach to recreation planning. Increased regional recreation planning will improve trail connectivity, support a diversity of outdoor experiences, and promote unified marketing of these assets to bring awareness amongst residents and visitors.

5.5C: Hunting, Trapping, and Fishing

Hunting, trapping, and fishing are central to Vermont's heritage. These activities are not just sources of economic income and recreational opportunity, but lifestyles for many residents and tourists alike. Central Vermont offers a variety of warm-water and cold-water fishing opportunities. The Winooski main stem, Dog River, Waterbury Reservoir, and the Woodbury-Calais Lakes region offer excellent fishing opportunities for trout, bass, and panfish. Numerous Wildlife Management Areas in the Region allow hunting in designated areas of State Forests and State Parks within the Region. Moose, bear, deer, and turkey are sought-after game species found in the Region, with designated seasons and tag limits.

5.5D: Scenic Resources

The scenic backdrop to the Region is tied closely with high elevation mountain ranges and outdoor recreation economy. Ridgeline views attract visitors year-round including hikers, leaf peepers, skiers, and outdoor enthusiasts alike. Identifying and protecting scenic resources is a shared value reflected in town plans across the Region. Most towns in the region have set goals to inventory scenic views and roads to regulate and guide zoning, subdivision, and site plan review. Limiting development along scenic roadways and ridgelines is one strategy towns use to maintain their rural character. For example, the town of Waterbury is an iconic stop along the Route 100 Green Mountain Byway. This scenic corridor links historic villages and promotes local cultural and recreation opportunities along the way. The regional distribution of scenic resources is important to identify and consider for dispersed tourism, economic development, and for future housing and energy development.

-insert map of known scenic resources included in natural resources map

Goals and Strategies

The following goals and strategies are focused on planning for the future of the Region's economy and working landscapes. Adaptive management strategies are necessary in balancing multiple uses and responding to climate change, increased development pressure, increasing demands for diverse outdoor recreation opportunities, and ambitious statewide conservation goals.

Goal 1: Full employment and the creation and preservation of high-quality jobs in a diverse range of occupations.

Strategy 1.1: Assist municipalities and partners to promote career exploration and education planning for all young people and reduce barriers to participation in post-secondary education or training.

Strategy 1.2: Provide technical assistance to municipalities and support regional educational institutions in trainings, field demonstrations and internships.

Strategy 1.3: Provide technical assistance to municipalities and career and technical education programs to build pipelines between training and employment.

Goal 2: Business retention, growth and development that anticipates and meets market opportunities.

Strategy 2.1: Focus retention, growth and development efforts on industries and businesses that are a good fit with the Region's existing economic base and support sustainable economic development.

Strategy 2.2: Assist municipalities, economic development and community action partners to promote entrepreneurship and innovation in all business sectors and encourage small and micro business development.

Goal 3: Sustained economic growth in communities with high unemployment or low per capita income.

Strategy 3.1: Assist municipalities and partners in establishing higher environmental standards for economic growth.

Strategy 3.2: Assist municipalities and partners to ensure the impacts of growth are not unduly borne by frontline communities.

Goal 4: Focused growth and development in areas where services and utilities are available.

Strategy 4.1: Engage with and provide technical assistance to municipalities to apply for state designations in existing compact settlements not yet designated by the Agency of Commerce and Community Development.

Strategy 4.2: Assist participating municipalities in designation areas in utilizing technical assistance and incentives offered by State designation programs to preserve and reuse significant, economically viable, and historic structures.

Strategy 4.3: Engage and assist municipalities in rezoning village centers for mixed-use development, encompassing commercial, light manufacturing, artisan and residential uses at traditional village density.

Strategy 4.4: Assist municipalities in planning for capital investments, identifying barriers to redevelopment or reuse, and planning for adaptive reuse of buildings using resources of programs such as *CVRPC's Brownfields Assessment Program*.

Strategy 4.5: Assist and prioritize assistance with community-identified priority/anchor revitalization projects in our downtowns, village centers and growth centers

Strategy 4.6: Provide technical assistance to municipalities to update plans and bylaws to encourage context appropriate development in existing villages and commercial areas.

Strategy 4.7: Assist and engage with municipalities and Central Vermont Economic Development Corporation (CVEDC) to prioritize assistance with community-identified priority revitalization projects in our downtowns, village centers and growth centers.

Strategy 4.8: Assist municipal-led efforts to help businesses relocate out of river corridors and floodplains.

Strategy 4.9: Assist municipalities and utility partners in planning for availability and improved quality of broadband to enable telecommuting and home-based work opportunities, particularly in more rural areas of the Region.

Goal 5: Strengthened and sustainable resource-based industries throughout the Region.

Strategy 5.1: Assist municipalities and partners in the protection of prime and statewide agricultural soils for the sustainable production of local agricultural and value-added products.

Strategy 5.2: Assist municipalities in identifying locally significant agricultural and forest parcels and/or districts through locally and consensually developed processes, including land evaluation and site assessment programs (e.g. LESA and FLESA). Such identification can assist in establishing protection priorities and programs.

Strategy 5.3: Assist municipalities to encourage use of mandatory clustering, planned unit development, or conservation subdivision design to conserve the best farmland and productive forest blocks.

Strategy 5.4: Assist municipalities and local farms in identifying options for keeping farm parcels intact, viable, and available for dual land use where appropriate.

Strategy 5.5: Assist forestlandowners in connecting with organizations such as USDA Natural Resources Conservation Service and the Vermont Department of Forests, Parks, and Recreation to help them determine and meet their management objectives and improve overall forest management.

Strategy 5.6: Assist economic development programs that grow value-added manufacturing associated with natural resources, agricultural, and forest products industries including support of the production and marketing of local foods and beverages, granite industry, and forest products.

Strategy 5.7: Assist municipalities in mapping mineral resources and establishing local standards to regulate and minimize disturbance during extraction.

Strategy 5.7a: Assist municipalities to ensure that local standards conform with the *Vermont Standards and Specifications for Erosion Prevention & Sediment Control*.

Strategy 5.7b: The extraction of sand and gravel shall not be unduly detrimental to surrounding land uses or the environmental quality of the area and shall follow any permit requirements.

Goal 6: Sustainably managed, economically viable recreation and ecosystem services of resource lands.

Strategy 6.1: Engage with municipalities and partners in the Use Value Appraisal Program and aid County Foresters in promoting the program and the economic benefits of sustainable forest management.

Strategy 6.2: Assist municipalities in developing zoning ordinances and participate in the Act 250 review process to minimize fragmentation of forest blocks and habitat connectors

Strategy 6.3: Encourage and assist towns in setting up local tax stabilization programs for forestland protection.

Strategy 6.4: Assist municipalities in the identification of forest blocks and habitat connectors and plan for the minimization of forest fragmentation in adherence to The Forest Integrity Act 171.

Strategy 6.5: Provide technical assistance to municipalities seeking funds to expand outdoor recreation opportunities, such as projects that meet the VOREC Community Grant Program criteria.

Strategy 6.6: Collaborate with municipalities, economic, conservation and land use partners to host an annual meeting focused on best-practice-partnerships that support local food systems.

Strategy 6.7: Promote representation of the agricultural and/or forestry sector on town and regional economic development committees/boards.

Strategy 6.8: Engage with municipalities on using resources such as the *Handbook for Local Action in Sustainable Agriculture*.

Goal 7: Accessible outdoor recreational opportunities and scenic resources that meet the needs of residents and visitors and respect the natural environment.

Strategy 7.1: Engage with and assist municipalities and partners in the protection of scenic resources.

Strategy 7.1a: Work with municipalities and partners to develop public processes to identify, map and monitor impacts to significant scenic resources.

Strategy 7.1b: Collaborate and assist municipalities to ensure that siting and design of development minimizes impacts on scenic resources.

Strategy 7.1c: Engage with municipalities and developers to plan for, through design and siting of structures, preserved access to and enjoyment of scenic views for the public.

Strategy 7.1d: Assist municipalities and participate in the Act 250 permit review process to ensure any development on ridgelines or locally prominent landscape features is effectively screened to protect scenic resources.

Strategy 7.1e: The scale and siting of new structures should be in keeping with the surrounding landscape and architecture.

Strategy 7.1f: Utility infrastructure and corridors shall be sited to minimize aesthetic impacts, particularly in areas of local and regional scenic importance. Wherever practicable, utility lines will be installed underground or behind structures in downtowns and village centers.

Strategy 7.1g: Where possible, parking lots and storage areas shall be well landscaped and/or otherwise located or screened out of view from transportation corridors.

Strategy 7.1h: The location of telecommunication towers is a significant aesthetic issue within the Region. Strategies intended to minimize negative impact are presented in the Energy and Infrastructure chapters of his plan.

Strategy 7.1i: Outdoor lighting should be shielded and limited to minimum levels necessary to ensure safety and security of persons and property. Due consideration should be given to the guidelines set forth in the "Outdoor Lighting Manual for Vermont Municipalities."

Strategy 7.1j: Light sources shall be shielded and not directly visible from transportation corridors or adjacent residences. Due consideration should be given to the guidelines set forth in the "Outdoor Lighting Manual for Vermont Municipalities."

Strategy 7.1k: Engage with the State and municipalities to maintain existing roadside views by means of vegetation clearing, where appropriate.

Strategy 7.2: Any new development shall make all reasonable attempts to minimize noise pollution and shall not exceed accepted standards in residential areas.

Strategy 7.3: Assess and anticipate recreational needs and identify recreational access issues specific to resources or user groups.

Strategy 7.3a: Partner with Vermont Trails and Greenways Council to encourage and foster the provision of diverse outdoor recreational opportunities with consideration given to the needs of those with mobility challenges, aging populations, youth, and economically marginalized people.

Strategy 7.3b: Coordinate efforts to improve recreational access to the Region's surface waters while protecting significant water related natural areas.

Strategy 7.3c: Participate in Act 250, Section 248 and State rulemaking processes related to use of public waters within the Region to implement policies and strategies in this Plan related to water resources and recreational use.

Strategy 7.3d: Assist municipalities to ensure that new development proposals preserve access to recreational areas for the general public.

Strategy 7.3e: Work with municipalities and landowners to encourage voluntary use of lands for public recreation and enjoyment where possible, to maintain the State's tradition of informal resource-based recreation on private lands.

Strategy 7.3f: Assist municipalities in engaging participation of recreational user groups in municipal planning and long-range planning for public land units to enhance management and mitigate conflicts.

Strategy 7.3g: Participate in long-range planning for regionally significant public lands.

Strategy 7.3h: Provide trainings on how local schools and school grounds can be used as resources for community-wide physical activity during non-school hours.

Strategy 7.3i: Assist towns, organizations or institutions seeking to improve or renovate park, playground and recreation areas that are accessible.

Strategy 7.3j: Assist municipalities and partner organizations plan for the creation of new recreational facilities and parks throughout the region that are accessible.

Strategy 7.3k: Promote and share how towns are successfully supporting their local recreation departments and facilities.

Strategy 7.3l: Compile and map public noncommercial outdoor recreational assets and publish for use by municipalities and residents.

Strategy 7.4: Encourage recreational activities that focus on respect, enhancement, and education of the natural environment. Recreation and related facilities should minimize impacts on natural resources.

Strategy 7.5: Support and encourage the creation and existence of intermunicipal recreation districts. (Inter-municipal districts are legal arrangements whereby a governmental entity joins with another to provide recreational facilities or services.

Through these arrangements, increased opportunities may exist for municipalities to acquire or develop land, provide services, or manage an area.) Accordingly, CVRPC will continue to provide administrative and technical assistance to the Wrightsville Beach Recreation District.

Strategy 7.6: Work with municipalities and partners towards the maintenance and development of trail and greenway networks to provide recreational diversity, tourist amenity, habitat linkage, and low impact transportation choices.

Strategy 7.6a: Work with municipalities to help plan local trails and greenways.

Strategy 7.6b: Work with the Vermont Trails and Greenways Council and municipalities to promote the concept and development of a Regional trail, greenway, and recreation plan that connects and builds upon local initiatives.

Strategy 7.6c: Assist municipalities and partners in the development of multi-purpose trail corridors along former rail beds.

Strategy 7.6d: Engage with municipalities to maintain public access on Class IV roads and public trails for public recreational use.

Strategy 7.6e: Engage with municipalities and partners in the formation and sustained efforts of local trail committees and volunteer groups to support expansion of local trail networks.

Strategy 7.7: Assist municipalities and partners to enhance awareness and promotion of recreational resources to residents and visitors including enhancing the viability of existing nordic and alpine ski areas and foster their development in a manner which will enable them to remain competitive and adapt to climate change while ensuring that they will protect and co-exist with the natural, physical, and socio-economic environment.

Strategy 7.7a: Update and distribute a Region-wide recreation map.

Strategy 7.7b: Engage with tourism promotion organizations and business groups to incorporate recreational resources into tourism promotion efforts.

Strategy 7.7c: Any expansion or redevelopment should be conducted in a planned, orderly manner that reflects and addresses the relationship between recreation and facility development, natural and scenic resources and historic village and settlement patterns.

Strategy 7.7d: Any expansion or redevelopment should follow appropriate trail-building techniques and practices.

Goal 8: Resilient economies that adapt to extreme weather events including flooding.

Strategy 8.1 Work with CVEDC and community partners to develop and implement outreach strategies targeted to business and residential property owners to raise awareness of flood risk and promote strategies and resources to reduce vulnerabilities.

Strategy 8.2 Assist communities to direct new commercial or industrial development to areas not at risk from erosion and inundation flood hazards, where feasible.

Strategy 8.3 Work with CVEDC and community partners to develop the Regional Project Priority List for Central Vermont.

Strategy 8.4 Provide technical assistance to towns in planning for economic drivers to build community-led resilience hubs.

Statutory Requirements

State Requirements	CVRPC Goals & Strategies	Other Chapters
§ 4348a (10) An economic development element that describes...		
...present economic conditions and the location, type, and scale of desired economic development...	Goal 1;1.1-1.3, Goal 2;2.1-2.2, Goal 3; 3.1-3.2, Goal 4; 4.1-4.9, Goal 5; 5.1-5.7	Housing, Facilities, Utilities & Services, Energy, Land Use
...and identifies policies, projects, and programs necessary to foster economic growth.	Goal 1;1.1-1.3, Goal 2;2.1-2.2, Goal 3; 3.1-3.2, Goal 4; 4.1-4.9, Goal 5; 5.1-5.7	Housing, Facilities, Utilities & Services, Energy
24 V.S.A. § 4302(c)(1)(B) Economic growth should be encouraged in locally designated growth areas, employed to revitalize existing village and urban centers, or both, and should be encouraged in growth centers designated under chapter 76A of this title	Goal 4; 4.1-4.9	Land Use
24 V.S.A. § 4302(c)(1)(C) Public investments, including the construction or expansion of infrastructure, should reinforce the general character and planned growth patterns of the area.	Goal 1;1.1-1.3, Goal 2;2.1-2.2, Goal 3; 3.1-3.2, Goal 4; 4.1-4.9	Housing, Facilities, Utilities & Services, Natural Systems, Land Use
24 V.S.A. § 4302(c)(2) To provide a strong and diverse economy that provides satisfying and rewarding job opportunities and that maintains high environmental standards, and to expand economic opportunities in areas with high unemployment or low per capita incomes.	Goal 1;1.1-1.3, Goal 2;2.1-2.2, Goal 3; 3.1-3.2, Goal 4; 4.1-4.9, Goal 5; 5.1-5.7	Natural Systems, Facilities, Utilities & Services,

24 V.S.A. § 4302(c)(3) To broaden access to educational and vocational training opportunities sufficient to ensure the full realization of the abilities of all Vermonters.	Goal 1; 1.1-1.3	Facilities, Utilities & Services,
24 V.S.A. § 4302(c)(6) To maintain and improve the quality of air, water, wildlife, forests, and other land resources.	Goal 5; 5.1-5.7, Goal 6; 6.1-6.8, Goal 7; 7.1-7.7	Natural Systems
24 V.S.A. § 4302(c)(6)(A) Vermont's air, water, wildlife, mineral, and land resources should be planned for use and development according to the principles set forth in 10 V.S.A. § 6086(a).	Goal 5; 5.1-5.7, Goal 6; 6.1-6.8, Goal 7; 7.1-7.7	Natural Systems, Land Use
24 V.S.A. § 4302(c)(6)(C) Vermont's forestlands should be managed so as to maintain and improve forest blocks and habitat connectors.	Goal 5; 5.1-5.7, Goal 6; 6.1-6.8	Natural Systems, Land Use
24 V.S.A. § 4302(c)(8) To maintain and enhance recreational opportunities for Vermont residents and visitors.	Goal 6; 6.1-6.8, Goal 7; 7.1-7.7	Natural Systems, Land Use
24 V.S.A. § 4302(c)(8)(A) Growth should not significantly diminish the value and availability of outdoor recreational activities.	Goal 6; 6.1-6.8, Goal 7; 7.1-7.7	Natural Systems, Housing, Facilities, Utilities & Services, Land Use
24 V.S.A. § 4302(c)(8)(B) Public access to noncommercial outdoor recreational opportunities, such as lakes and hiking trails, should be identified, provided, and protected wherever appropriate.	Goal 6; 6.1-6.8, Goal 7; 7.1-7.7	Natural Systems, Land Use
24 V.S.A. § 4302(c)(9) To encourage and strengthen agricultural and forest industries.	Goal 5; 5.1-5.7 Goal 6; 6.1-6.8	Natural Systems, Land Use
24 V.S.A. § 4302(c)(9)(A) Strategies to protect long-term viability of agricultural and forestlands should be encouraged and should include maintaining low overall density.	Goal 5; 5.1-5.7 Goal 6; 6.1-6.8	Natural Systems, Housing, Land Use
24 V.S.A. § 4302(c)(9)(B) The manufacture and marketing of value-added agricultural and forest products should be encouraged.	Goal 5; 5.1-5.7	Natural Systems
24 V.S.A. § 4302(c)(9)(C) The use of locally-grown food products should be encouraged.	Goal 5; 5.1-5.7	Natural Systems, Facilities, Utilities & Services,

24 V.S.A. § 4302(c)(9)(D) Sound forest and agricultural management practices should be encouraged.	Goal 5; 5.1-5.7 Goal 6; 6.1-6.8	Natural Systems, Land Use
24 V.S.A. § 4302(c)(9)(E) Public investment should be planned so as to minimize development pressure on agricultural and forestland.	Goal 5; 5.1-5.7 Goal 6; 6.1-6.8	Natural Systems, Land Use
24 V.S.A. § 4302 (c) (10) To provide for the wise and efficient use of Vermont's natural resources and to facilitate the appropriate extraction of earth resources and the proper restoration and preservation of the aesthetic qualities of the area.	Goal 5; 5.1-5.7 Goal 6; 6.1-6.8, Goal 7; 7.1-7.7	Natural Systems, Land Use
24 V.S.A. § 4302(c)(13) To ensure the availability of safe and affordable childcare and to integrate childcare issues into the planning process, including childcare financing, infrastructure, business assistance for childcare providers, and childcare workforce development.	Goal 1:1.1-1.5	Facilities, Utilities, Services



MEMO

Date: September 05, 2024
To: Board of Commissioner
From: Christian Meyer; Sam Lash
Re: Discussion Items – MERP, GMT, Regional Flooding Discussion

☒ **ACTION REQUESTED:** Discussion of several major program changes that rise above regular reporting

Municipal Energy Resilience Program (MERP)

VT Building and General Services (Agency of Administration) announced a pivot in the implementation phase of the Municipal Energy Resilience Program (MERP) (Act 172), opening the implementation phase application on 8/27/24 only for communities designated highest and high energy burden in the 2019 Efficiency Vermont Energy Burden report (in our region this includes Barre City, Cabot, Plainfield, and Worcester) [due 9/20/24]. Sam will summarize steps being taken to continue to support all our towns to implement the projects identified in the MERP Assessment Reports including:

- organizing funders round tables,
- potential office hours or review of reports with architects & engineers,
- binning common projects together for regional procurement/implementation,
- and advocating for a fast and expanded rollout of the Municipal Energy Revolving Loan Fund and future iterations of MERP implementation funds.

Sam will also provide an update on eligible mini-grant (\$4k) uses.

Green Mountain Transit – Service Reduction Plan for Chittenden County

Green Mountain Transit (GMT) announced a draft service reduction plan for Chittenden County that would cut \$3 million of its routes and services with the first cut beginning in November 2024. At this point, this plan proposes that either the Montpelier Link be transitioned to GMT Rural out of Berlin or eliminated. This is the only proposed cut that would directly impact riders within the CVRPC planning area, at this time. However, the same factors that have impacted operations in the urban area are anticipated to impact rural services (Washington County) in coming years. Already, VTTrans has tasked GMT with studying how costs could be reduced in its rural areas, including through the transfer of operations to another service provider.

Regional Flooding Discussion

There is strong interest in a facilitating a regional conversation on planning for flood mitigation throughout the Winooski Basin. Over the past year much of the capacity to work on this planning has been happening with municipalities one-on-one as they began their recovery from the July 23 flooding. As the Hazard Mitigation Grant Program project submission process begins to wrap up, this seems like an opportune time to consider a new structure or approach to having this regional conversation around flooding with a longer time horizon.

The RPC currently houses or facilitates several complementary committees but whose missions and membership may not make them ideal to house take on this function.

Clean Water Advisory Committee (CWAC): The CWAC oversees CVRPC's water quality planning program in accordance with CVRPC plans, policies, and procedures; acts as a liaison between local communities and the Vermont Agency of Natural Resources; and provides local and regional input regarding water quality issues important to the region. Membership comprises a mix of commissioners and municipal representatives.

Basin Water Quality Council (BWQC): The BWQC establishes policy and makes decisions for the Clean Water Service Provider (CWSP) regarding the most significant water quality impairments that exist in the basin and prioritizes the projects that will address those impairments based on the basin plan. State funds are provided to the CVRPC to administer the BWQC and CWSP, which includes the entire Winooski basin. Membership of the BWQC comprises a mix of municipal representatives, representation from watershed protection organizations, and regional representatives.

Regional Emergency Management Committee (REMC): CVRPC staff facilitate the meeting of the central Vermont REMC. REMCs are the all-hazards groups formed to coordinate emergency planning and preparedness in each region. The REMC will develop and maintain the Regional Implementation Plan that includes, regional contact information, regional resources, and regional mutual aid agreements. Membership comprises emergency management directors and representative from the emergency services community.

1 **CENTRAL VERMONT REGIONAL PLANNING COMMISSION**
 2 **BOARD OF COMMISSIONERS**
 3 **Draft MINUTES**
 4 **July 9, 2024**

5 **Commissioners:**

- | | | | |
|--|--------------------------|--|--------------------------|
| <input checked="" type="checkbox"/> Barre City | Janet Shatney, Sec/Treas | <input checked="" type="checkbox"/> Moretown | David Stapleton |
| <input type="checkbox"/> | Vacant | <input type="checkbox"/> | Joyce Manchester, Alt |
| <input type="checkbox"/> Barre Town | Alice Farrell | <input checked="" type="checkbox"/> Northfield | Royal DeLegge |
| <input type="checkbox"/> | Vacant | <input type="checkbox"/> | Jeff Schulz, Alt |
| <input checked="" type="checkbox"/> Berlin | Robert Wernecke | <input checked="" type="checkbox"/> Orange | Lee Cattaneo |
| <input type="checkbox"/> | Karla Nuissl, Alt. | <input checked="" type="checkbox"/> Plainfield | Paula Emery |
| <input checked="" type="checkbox"/> Cabot | Brittany Butler | <input type="checkbox"/> | Bob Atchinson, Alt. |
| <input checked="" type="checkbox"/> Calais | John Brabant | <input checked="" type="checkbox"/> Roxbury | Jerry D’Amico, Chair |
| <input checked="" type="checkbox"/> | Melanie Kehne, Alt. | <input checked="" type="checkbox"/> Waitsfield | Don La Haye |
| <input checked="" type="checkbox"/> Duxbury | David Wendt | <input checked="" type="checkbox"/> | Alice Peal, Alt. |
| <input type="checkbox"/> | Vacant | <input type="checkbox"/> Warren | Alexis Leacock |
| <input type="checkbox"/> E. Montpelier | Vacant | <input type="checkbox"/> | Jenny Faillace, Alt. |
| <input checked="" type="checkbox"/> | Clarice Cutler, Alt. | <input checked="" type="checkbox"/> Washington | Peter Carbee, Vice Chair |
| <input checked="" type="checkbox"/> Fayston | Andrew McNealus | <input checked="" type="checkbox"/> Waterbury | Doug Greason |
| <input type="checkbox"/> Marshfield | Vacant | <input checked="" type="checkbox"/> Williamstown | Richard Turner |
| <input checked="" type="checkbox"/> Middlesex | Ron Krauth | <input type="checkbox"/> | Jacqueline Higgins, Alt. |
| <input checked="" type="checkbox"/> | Mitch Osiecki, Alt. | <input checked="" type="checkbox"/> Woodbury | Michael Gray |
| <input checked="" type="checkbox"/> Montpelier | Mike Miller, Alt. | <input checked="" type="checkbox"/> Worcester | Bill Arrand |
| <input type="checkbox"/> | Vacant | | |

6
7 Staff: Christian Meyer, Nancy Chartrand, Sam Lash, Will Pitkin

8
9 **Call to Order:** Chair D’Amico called the meeting to order at 6:30 pm, a roll call was completed and a quorum was
10 present.

11 **Adjustments to the Agenda:** None

12 **Public Comments:** None

13
14 **Regional Plan Hearing | Re-Adoption:** Chair D’Amico called the hearing to order and advised that the purpose of
15 tonight’s hearing is to get input from the public and Commissioners on the re-adoption of the CVRPC Regional
16 Plan. He also read the memo in the hearing packet.

17
18 The floor was opened to comments. John Brabant stated that the changes to the energy element represented
19 significant changes to the 2016 plan and recommended that the Board vote against the re-adoption. Staff
20 advised that the changes in the energy element were made to meet State statute. John wanted to know if it
21 was clear that the energy element was part of the re-adoption process. Climate and Energy Planner Sam Lash
22 outlined the outreach that was conducted prior to inclusion of the energy element in the re-adoption. Christian
23 advised that the full plan assessment report with necessary amendments for the re-adoption was provided to
24 and reviewed with the Regional Plan Committee and Board of Commissioners in April when the process was

1 initiated. In addition, several Commissioners made note that it was clear in the information provided and
2 discussed at past meetings that the energy element was included in the re-adoption and why.

3
4 Further discussion ensued related to process and participation. It was noted the element narrows the updates
5 that are needed in municipal plans and that staff has done a good job providing information related to the
6 energy element. Comment was provided that use of the word re-adoption was misleading due to the major
7 changes to the energy element. Additional details were provided outlining the energy element outreach that
8 has occurred and a willingness to continue engagement during the 2025 Regional Plan update process. Christian
9 further advised the process was developed in concert with DHCD and how other regions have done these re-
10 adoptions, and as part of that process CVRPC needed to write the Regional Plan Assessment Report and identify
11 areas where there need to be updates, understanding that there will be necessary changes included while
12 readopting. It was clarified that the 2025 Regional Plan is currently being worked on and the Energy Chapter will
13 continue to be worked on by the Regional Plan Committee. Also noted was if the amended energy element is
14 not included in the re-adoption, we won't be able to approve any municipal enhanced energy plans for our
15 towns, and our determination of energy compliance for the Act 248 process will lapse unless our plan is updated
16 to the new standards. There was a request to table the vote until September's meeting to give the Board more
17 time to read and understand the re-adoption and publish a new notice that makes clear that an amendment to
18 the energy element is part of the re-adoption.

19
20 *John Brabant moved to table the vote until September's meeting, seconded by Ron Krauth. The following roll call*
21 *vote was completed: Barre City - No; Barre Town - not present; Berlin - No, Cabot - No, Calais - Yes, Duxbury -*
22 *No, East Montpelier - No, Fayston - No, [Marshfield – seat vacant], Middlesex - Yes, Montpelier - No, Moretown -*
23 *No, Northfield - No, Orange - No, Plainfield - Yes, Roxbury - No, Waitsfield - No, Warren – not present,*
24 *Washington - No, Waterbury - No, Williamstown - No, Woodbury - No, Worcester – No. The motion failed with 3*
25 *yes and 17 no votes.*

26
27 *Robert Wernecke moved to readopt the CVRPC Regional Plan with the Energy Element, seconded by Peter*
28 *Carbee. Melanie Kehne asked whether the meeting had been properly warned as an amendment vs. a re-*
29 *adoption. Peter Carbee noted that at the April 9th meeting when Sam made her presentation, there were 21*
30 *members of the Board present. Staff read the public warning that was published in the paper and it was noted*
31 *that the Regional Plan Assessment Report that was included in the notice is the report that contains all the*
32 *information related to the changes to the energy element. John noted he felt there was a defect in the regional*
33 *plan re-adoption public notice. The vote was called and the following roll call vote was completed: Barre City -*
34 *Yes; Barre Town - not present; Berlin - Yes, Cabot – Yes, Calais - No, Duxbury - Yes, East Montpelier - Yes, Fayston*
35 *- Yes, [Marshfield – seat vacant], Middlesex - No, Montpelier - Yes, Moretown - Yes, Northfield - Yes, Orange -*
36 *Yes, Plainfield - No, Roxbury - Yes, Waitsfield - Yes, Warren – not present, Washington - Yes, Waterbury - Yes,*
37 *Williamstown - Yes, Woodbury - Yes, Worcester – Yes. The motion passed with 17 yes and 3 no votes.*

38
39 John Brabant explained his vote, noting he does not oppose the language, but opposes the process. He believes
40 that it was not clear that the warning noted the extent of changes to the plan in addition to re-adoption of the
41 plan. He noted he believed the Commission should have given the vote another month for everyone to read it
42 and understand what they are voting on.

1 Sam Lash reiterated that she is working with all the Towns while continuing the update to the 2025 Regional
2 Plan and welcomed participation and engagement.

3
4 **Work Program and Budget Presentation:** Christian Meyer provided an overview of the memorandum outlined
5 in the packet. He made note of the organization being fully staffed with 10 employees and a plan to add an
6 Assistant Planner and Finance Manager to the staff. He noted the Clean Water Service Provider continues to
7 grow and the budget has been adjusted to reflect overbudgeting of that program last year. Flood recovery
8 continues to be a big part of our work, including providing municipalities with assistance in securing funding
9 through the HMPG program. We have also successfully applied for transportation funding for a safety action
10 plan which all towns will be able to leverage for USDOT funding.

11
12 **Regional Plan Update:** Christian Meyer provided an overview of the information provided in the meeting packet
13 on the status of the 2025 Regional Plan update. Roles and expectations between Regional Plan Committee and
14 staff have been clearly outlined and work is progressing on the rewrite of the 2025 Regional Plan. We will
15 continue to provide chapter information to Commissioners in advance for their review and comment. It was
16 also noted that additional requirements will be part of the Regional Plan update due to the passing of H.687. It
17 was also clarified that the full Commission gets all Committee agendas which outline what is being reviewed at
18 each meeting. It was also noted that there will be a recurring item on each Board agenda with updates on the
19 2025 Regional Plan as to where we are and what's coming next.

20
21 **Municipal Energy Resilience Program Update:** Sam Lash provided a brief update on the Municipal Energy
22 Resilience Program (MERP). She noted that 22 of 23 municipalities received \$4000 Mini-Grants for energy and
23 climate planning, and capacity building at the local level. Sam offered her assistance to the municipalities to
24 assist with reporting related to these mini grants. She also noted that 20 of 23 municipalities applied for and
25 were approved for energy assessments totaling 49 buildings overall (47 have been completed). Some
26 municipalities are still waiting on the consultant reports of these assessments. Sam offered support to
27 municipalities for project scoping, implementation applications, as well as identifying additional funding for
28 projects. She advised that the Implementation application should be released soon. She also noted that a new
29 grant program was just announced and additional information will be going out in this week's newsletter. A
30 copy of her presentation is available on the website. A brief discussion on biomass followed.

31
32 **Legislative Update – H.687** Christian Meyer provided an overview of the information provided in the meeting
33 packet reiterating that the future land use maps and the new tier structure will create a lot of change in our
34 2025 Regional Plan. Discussion ensued related to the timing of plan updates and tier structure effective dates as
35 well as the different tier structures.

36
37 **Minutes – (6/11/24):** *Robert Wernecke moved to accept the minutes of June 11th with minor typographical*
38 *errors corrected, seconded by Ron Krauth. Motion passed unanimously.*

39
40 **Reports:** Christian Meyer noted that Green Mountain Transit is looking to cut services in Chittenden County
41 due to a deficit of funds, and while Washington County is not impacted by this planned cut, it is only a matter of
42 time before these financial constraints trickle down into our region. He requested that Commissioners share
43 any thoughts and concerns with him and he will share with the GMT Board. Christian also noted we are
44 launching an Additional Dwelling Unit (ADU) design program which will help a few property owners in Central

1 Vermont get conceptual designs and budgets to convert part of an existing structure into an Accessory Dwelling
2 Unit. Community Development Planner Eli Toohey is working on this program and more information will be
3 shared soon. There was also discussion about creating a better mechanism to know when VHIP grants are
4 available so municipalities can be made aware.

5 It was confirmed that the Barre City Infill Study presentation shared at the June meeting is available on the
6 website.

7

8 *Don La Haye moved to accept the reports, seconded by Peter Carbee. Motion passed unanimously.*

9

10 **Adjournment:** *Don La Haye moved to adjourn at 7:59 pm; seconded by Lee Cattaneo.*

11

12 Respectfully submitted,

13 Nancy Chartrand, Office Manager

14

DRAFT

**CENTRAL VERMONT REGIONAL PLANNING COMMISSION
BOARD OF COMMISSIONERS
Draft MINUTES
July 18, 2024 SPECIAL MEETING**

Commissioners:

<input type="checkbox"/>	Barre City	Janet Shatney, Sec/Treas	<input checked="" type="checkbox"/>	Moretown	David Stapleton
<input type="checkbox"/>		Vacant	<input type="checkbox"/>		Joyce Manchester, Alt
<input type="checkbox"/>	Barre Town	Alice Farrell**	<input checked="" type="checkbox"/>	Northfield	Royal DeLegge
<input type="checkbox"/>		Vacant	<input type="checkbox"/>		Jeff Schulz, Alt
<input type="checkbox"/>	Berlin	Robert Wernecke	<input checked="" type="checkbox"/>	Orange	Lee Cattaneo
<input checked="" type="checkbox"/>		Karla Nuissl, Alt.	<input type="checkbox"/>	Plainfield	Paula Emery
<input type="checkbox"/>	Cabot	Brittany Butler	<input type="checkbox"/>		Bob Atchinson, Alt.
<input checked="" type="checkbox"/>	Calais	John Brabant	<input checked="" type="checkbox"/>	Roxbury	Jerry D'Amico, Chair
<input checked="" type="checkbox"/>		Melanie Kehne, Alt.	<input checked="" type="checkbox"/>	Waitsfield	Don La Haye
<input type="checkbox"/>	Duxbury	David Wendt	<input checked="" type="checkbox"/>		Alice Peal, Alt.
<input type="checkbox"/>		Vacant	<input checked="" type="checkbox"/>	Warren	Alexis Leacock
<input type="checkbox"/>	E. Montpelier	Vacant	<input type="checkbox"/>		Jenny Faillace, Alt.
<input checked="" type="checkbox"/>		Clarice Cutler, Alt.	<input checked="" type="checkbox"/>	Washington	Peter Carbee, Vice Chair
<input type="checkbox"/>	Fayston	Andrew McNealus	<input type="checkbox"/>	Waterbury	Doug Greason
<input type="checkbox"/>	Marshfield	Vacant	<input type="checkbox"/>	Williamstown	Richard Turner
<input checked="" type="checkbox"/>	Middlesex	Ron Krauth	<input type="checkbox"/>		Jacqueline Higgins, Alt.
<input checked="" type="checkbox"/>		Mitch Osiecki, Alt.	<input checked="" type="checkbox"/>	Woodbury	Michael Gray
<input checked="" type="checkbox"/>	Montpelier	Mike Miller, Alt.	<input checked="" type="checkbox"/>	Worcester	Bill Arrand
<input type="checkbox"/>		Vacant			

Staff: Christian Meyer, Nancy Chartrand, Will Pitkin

Call to Order: Chair D'Amico called the meeting to order at 6:33 pm, a roll call was completed and a quorum was present. Mike Miller, Don LaHaye and Peter Carbee joined the meeting following the official roll call. **Emails were sent to Nancy Chartrand during the meeting (however, not seen until after the meeting) from Board member Alice Farrell of Barre Town advising that she was online for part of the meeting and what her votes were when she was online. Commissioner Farrell's votes were not included in the documented roll calls below.

Adjustments to the Agenda: None

Public Comments: None

Public Response to Open Meeting Law Allegation: Chair D'Amico and Christian Meyer provided a brief overview of the memorandum outlined in the packet as it related to the alleged violation of Open Meeting Law (OML). It was confirmed that CVRPC consulted with the law firm Dinse out of Burlington with whom we have worked with in the past. John Brabant requested the allegation be read into the record. Christian read the email from Zoe Christiansen into the record. Christian then read the statute that governs addressing an OML allegation. Peter Carbee stated he saw two complaints in Zoe's email; one related to open meeting law and one related to action passing the adoption of the plan. He further stated he believed the agenda was warned properly and recommended that we deny the violation of the open meeting law using appropriate statutory language and

1 noted he would like to make that motion. John Brabant inquired if Christian had direct language from legal
2 counsel for this motion; and Christian advised he did not and he further reviewed details from his discussion
3 with counsel as related to OML. Peter reiterated there are two separate issues and we can respond to the
4 adoption of the plan later in the meeting, however, the priority was to address the allegation of the violation of
5 the OML, which he stated was not violated. Chair D'Amico also stated he believed there was no violation of
6 OML.

7
8 Christian Meyer shared a possible motion that he had provided to counsel for review and which they advised
9 was sufficient - *"move that no violation occurred and no cure is necessary"*. *The motion was moved by Peter*
10 *Carbee and seconded by Lee Cattaneo*. Melanie Kehne noted that the spirit of the open meeting law is
11 important to keep in mind, stating there was confusion at the last meeting related to the action for the Regional
12 Plan. She suggested we re-notice and hold another public hearing and move forward. Christian agreed, and
13 noted we were planning on treating the issues under two separate actions one being the OML and the second
14 being the question of properly noticing a hearing under a different subsection of the law.

15
16 John Brabant concurred with Melanie's statement and stated he did not believe all Commissioners have read
17 the plan due to its size. He went on to share his concerns related to the action and being respectful of the public
18 we serve and represent. He noted he will abstain from this vote because he believes it is too curt and we
19 should acknowledge the concerns outlined by member of the public who is also a representative of East
20 Montpelier. He also noted he felt the attorney should have been available to speak with the entire Board.

21
22 Alice Peal reiterated that the point of the OML is transparency, and the allegation may be saying there might
23 have been notices posted, but the notices may not have been correct. She noted that an OML tour presented
24 by Jim Condos suggested that in gray areas to go by the guidance of transparency and make sure you are
25 accurate in what you are saying to the public and what you are posting to the public. She believes a further
26 discussion could be had to address by the process and where things went wrong. It was reiterated that we are
27 dealing with a two-pronged argument - an alleged violation of OML which we must respond to under statute,
28 and we are responding by saying it was legally warned and therefore there is no violation and no cure is
29 necessary, which is what we will be voting on. The discussion of the readoption of the Regional Plan is a
30 separate issue where there may have been lack of clarity and confusion. Christian Meyer noted the statute that
31 the OML falls under and the question of the hearing and discrepancy of amendment vs. readoption comes under
32 a different statute; and we wanted to address each element.

33
34 John Brabant reiterated that transparency is important and requested that we soften our response, and there
35 was further discussion as to whether or not there should be an amendment to the motion. Lee Cattaneo
36 reiterated there are two separate actions.

37
38 *David Stapleton made a request to call the question, seconded by Royal DeLegge*. Christian was asked to read
39 the motion on the floor- *"Peter Carbee moves no violation of Vermont OML has occurred and no cure is*
40 *necessary."* A roll call vote requested and completed: *Barre City – not present, Barre Town - not present, Berlin*
41 *- Yes, Cabot - not present, Calais - Abstain, Duxbury - not present, East Montpelier - Yes, Fayston - not present,*
42 *[Marshfield – seat vacant], Middlesex - Yes, Montpelier - Yes, Moretown - Yes, Northfield - Yes, Orange - Yes*
43 *Plainfield – not present, Roxbury – Yes, Waitsfield - Yes, Warren – Yes, Washington - Yes, Waterbury - not*
44 *present, Williamstown - not present, Woodbury - Yes, Worcester – Yes. The motion passed with 13 ayes and 1*
45 *abstention.*

1
2 **Consideration of the Notice of Hearing for the July 9, 2024 Readoption of the Regional Plan:** Christian Meyer
3 provided a brief overview of the memorandum outlined in the packet and stated our attorney notes there is a
4 material difference in Vermont statute between an amendment and a readoption. Also, under subsection 4444,
5 an action can be invalidated if a hearing notice is materially misleading. Therefore, the question on the floor
6 would be was the notice to readopt our plan at the July meeting misleading as opposed to an amendment or the
7 adoption of a new plan. The actions at hand could be 1) proceed with the readopted plan as voted on; or 2)
8 move that the notice was for readoption and therefore invalid, invalidating the action on July 9th, staff would
9 notice a new public hearing for the readoption of the regional plan as it was last approved in 2020 with all the
10 appendices removed (energy element and housing targets) and minor changes to text such as updating
11 Commissioner names and some dates, but no material changes to the text, goals, or actions outlined in the
12 plan. The assessment report would still be provided. The consequences of invalidating the action were
13 reviewed (noting that we would be without a Regional Plan for several weeks): Limit our ability to comment on
14 Act 250 applications; limit our ability to approve Municipal Plans (none are forthcoming at this time); and limit
15 our ability to approved Municipal Enhanced Energy Plans which would mean towns that are currently updating
16 their energy plans would have to wait longer for compliance.

17
18 *Lee Cattaneo moved to notice the plan as written and go ahead and have a hearing that the appendices will be*
19 *removed from the plan and that the plan will be available to anyone who wants it. Seconded by John Brabant*
20 *with the confirmation that the motion includes rescinding the vote on the last plan. Christian requested a*
21 *change in wording of 'rescind' to 'invalidate' the action of readoption of the 2016 Regional Plan and Appendices*
22 *in addition to the notice to advertise. . . ." Significant discussion continued on the final text for the motion.*
23 *Christian provided potential text for a detailed resolution. He shared his screen with the text and read it to all*
24 *present.*

25
26 *"Whereas, Subchapter 3 of Chapter 117 of Title 24 of the Vermont State Statutes suggests that there is a*
27 *material difference between the amendment and readoption of a regional plan;*

28 *Whereas, §4444 of Vermont State Statute outlines the process of public hearing notice for adoption,*
29 *amendment, or readoption of regional plans;*

30 *Whereas, §4444 states an action shall be invalidated if the notice is materially misleading;*

31 *Whereas, the CVRPC Board of Commissioners finds the notice of hearing dated June 5, 2024 to readopt the 2016*
32 *Regional Plan as amended was misleading;*

33 *Now therefore be it resolved that the CVRPC Board of Commissioners moves to invalidate the action to readopt*
34 *the 2016 Regional Plan and appendices."*

35 He noted this would be treated as one motion and a second directive can be given by the Board of
36 Commissioners for staff to begin the process of readoption. This resolution would clear the action from July 9th.

37 Chair D'Amico asked if Lee was willing to revise his motion. *Lee Cattaneo and John Brabant agreed to the*
38 *revision.*

39
40 Mike Miller stated he would oppose this motion because he felt the adoption we went through on July 9th was
41 fine. He believes we do not have an option to amend, because an amendment does not extend the 8-year
42 expiration. He noted in state law readoption assumes there are amendments. He doesn't believe the warning

1 was incorrect. He further noted we are also meeting as a regional plan subcommittee to go through the process
2 with full opportunity to participate. He believes in the technical sense we did it correct. He will oppose
3 invalidating the plan.

4
5 Further discussion ensued related to process as it relates to statute. Concern was shared how not readopting
6 may impact towns. Christian confirmed that previously the approved Regional Plan had an Energy Element and
7 Enhanced Energy Plan appended to the back of it. It was noted a lapse of only several weeks would not have a
8 significant impact on towns, however a longer lapse may. It was confirmed that amendments must go through
9 the same public notice process as a full new adoption, but they don't open up areas outside the amendments to
10 debate and they don't reset the clock eight years.

11
12 David Stapleton stated that he felt the costs of rescinding the plan far outweigh the benefits, and noted he
13 would be voting no against the motion.

14
15 John Brabant asked for support of the motion. He noted he is also on the Regional Plan Committee and while he
16 missed the April meetings of the Committee and the Board when the Energy Element was discussed he has
17 reviewed minutes as well as the video of the Board meeting. He noted that it was stated that there were data
18 changes and not policy changes, but he believes there were substantial policy changes including siting criteria
19 language being removed. He stated invalidating the plan was not going to cost the RPC more money, nor cause
20 Municipal Plans to not be approved, and noted municipal energy plans could be approved by the Department of
21 Public Service (DPS) instead of the Regional Planning Commissions. Christian advised that DPS no longer
22 approves municipal enhanced energy plans, that their approval was temporary while Regional Planning
23 Commissions were getting their initial plans drafted.

24
25 Peter Carbee reminded the Board that the clock did not reset with amendments that were made previously and
26 that the purpose of the re adoption was to reset the clock and that he believes process was followed. He noted
27 he will vote against the resolution.

28
29 Royal DeLegge stated he believes we were conformant with the provisions OML with the entire process and just
30 voted that we were in conformance. He noted the process which included public hearings, made all material
31 available to interested parties, therefore he doesn't believe we have a problem moving forward with the action
32 that was taken at last month's meeting, and restarting the whole process is unnecessary. Suggests we move
33 forward with the actions already taken and confirm them and perhaps this is a lesson learned on clarity for
34 future issues. He noted he will be voting against it.

35
36 David Stapleton called the question, seconded by Peter Carbee. A roll call was requested. Christian re-read the
37 amended motion:

38 *"Whereas, Subchapter 3 of Chapter 117 of Title 24 of the Vermont State Statutes suggests that there is a*
39 *material difference between the amendment and re adoption of a regional plan;*

40 *Whereas, §4444 of Vermont State Statute outlines the process of public hearing notice for adoption,*
41 *amendment, or re adoption of regional plans;*

42 *Whereas, §4444 states an action shall be invalidated if the notice is materially misleading;*

1 *Whereas, the CVRPC Board of Commissioners finds the notice of hearing dated June 5, 2024 to readopt the 2016*
2 *Regional Plan as amended was misleading;*

3 *Now therefore be it resolved that the CVRPC Board of Commissioners moves to invalidate the action to readopt*
4 *the 2016 Regional Plan and appendices."*

5 It was confirmed that Christian Meyer drafted the resolution based on conversations he had with the attorney,
6 but the attorney did not draft the resolution.

7

8 The following roll call vote was completed: *Barre City – not present, Barre Town - not present, Berlin - Yes,*
9 *Cabot - not present, Calais - Yes, Duxbury - not present, East Montpelier - No, Fayston - not present, [Marshfield*
10 *– seat vacant], Middlesex - No, Montpelier - No, Moretown - No, Northfield - No, Orange - No, Plainfield – not*
11 *present, Roxbury – Yes, Waitsfield - Yes, Warren – Yes, Washington - No, Waterbury - not present, Williamstown*
12 *- not present, Woodbury – Abstain, Worcester – No. The motion failed with 8 nays, 5 ayes, and 1 abstention.*

13

14 **Next Steps:** Christian noted the action of July 9th is in place. Lee stated that he voted no on a motion he made
15 because he had his hand up and wasn't called upon before the question was called - his concern was if we had
16 readopted the plan as was written in 2016 and amended, why wouldn't the existing energy requirements that
17 are in the plan still be in place, because it was stated before we wouldn't be able to act upon any of the requests
18 for the solar systems going in. Peter Carbee added there are no next steps, but would suggest that we write a
19 letter to Ms. Christiansen explaining the positions taken, and why we denied violation of OML and the vote of
20 July 9th was confirmed. He requested staff write this letter.

21

22 John Brabant noted agreement that a letter is appropriate and noted by maintaining the plan we approved,
23 there is no longer siting criteria and if a project comes in and if we have an issue with it the Public Utility
24 Commission (PUC) will give it no consideration until we adopt a new plan. He is disappointed in the vote and
25 Commission. Alice Peal noted she supports Peter's suggestion to respond to the person who questioned OML
26 and the plan. She also suggests if we are more careful about our process this would all be avoided and this has
27 been a good learning experience. Bill Arrand asked if we could address coming up with an amendment to
28 address the siting criteria. Christian advised we will be working on a new plan and can absolutely start an
29 amendment process which will take a minimum of 60 days once text is finalized.

30

31 **Adjournment:** *Dave Stapleton moved to adjourn @ 7:54 pm, seconded by Don La Haye.* John Brabant noted
32 he had his hand raised and members requested to hear what John had to say.

33 A roll call vote was requested and completed: *Barre City – not present, Barre Town - not present, Berlin - No,*
34 *Cabot - not present, Calais - No, Duxbury - not present, East Montpelier - No, Fayston - not present, [Marshfield*
35 *– seat vacant], Middlesex - No, Montpelier - No, Moretown - Yes, Northfield - No, Orange - No, Plainfield – not*
36 *present, Roxbury – No, Waitsfield - Yes, Warren – No, Washington - No, Waterbury - not present, Williamstown -*
37 *not present, Woodbury – No, Worcester – No. The motion failed with 12 nays, and 2 ayes.*

38

39 John Brabant shared his concern that we are vulnerable without siting criteria. He believes we could readopt
40 the 2016 plan and put the siting criteria back in within notice requirements and change language to include
41 original siting criteria; and would request that staff consider and review the necessary process to do
42 this. Christian noted his understanding was that constraints were unchanged and he would follow-up directly
43 with John. Lee Cattaneo echoed John's concerns noting the siting criteria is used by the Project Review
44 Committee when reviewing projects, he believes we should immediately go to an amendment to put siting

1 criteria back in so the time without it would be limited. There was discussion as to whether or not there should
2 be a motion. *Lee Cattaneo moved to start the amendment process to add the siting criteria back in, seconded by*
3 *Bill Arrand.* Peter Carbee stated we should let staff review and come up with language to put the siting back in if
4 it is not in there; before we make motions to amend. John noted that if we pass the motion and the criteria
5 were maintained then the motion is moot.

6
7 As a point of order, Mike Miller noted this motion was not warned and is not recommended at this time. It was
8 noted we could put this on the agenda for an August meeting. *Lee Cattaneo rescinded his motion and Bill*
9 *Arrand rescinded his second.* It was confirmed we will plan to have a Board meeting in August to address.

10
11 Don LaHaye moved to adjourn at 8:04, seconded by Mike Miller. Motion carried unanimously.

12
13 Christian thanked everyone for coming out for the special meeting.

14
15 Respectfully submitted,
16 Nancy Chartrand, Office Manager

17

18

DRAFT

Central Vermont Regional Planning Commission Committee & Appointed Representative Reports, July 2024

Meeting minutes for CVRPC Committees are available at www.centralvtplanning.org.

EXECUTIVE COMMITTEE (Monday of week prior to Commission meeting; 4pm) [8/5/2024]

- Accepted the June 2024 unaudited financials.
- Authorized the Executive Director to sign the contracts with the Town of Berlin – Local Hazard Mitigation Plan; Cross Vermont Trail Association for Administrative Services; Weston & Sampson for Central Vermont Solid Waste Management District Brownfields Phase II; and an addendum to Chittenden County Regional Planning Commission Master Agreement for Hunting River Select Reaches Project Development.
- Discussed updates and changes to the enhanced energy plan and potential amendment to the current plan to be part of the September Board of Commissioners meeting agenda.
- Concurred that the next Board of Commissioners meeting would be held on September 10, 2024.

NOMINATING COMMITTEE (February - April; scheduled by Committee)

- Did not meet

PROJECT REVIEW COMMITTEE (4th Thursday, 4pm)

- Discussed new and ongoing Act 250 and Section 248 permit applications regarding conformance with regional plan and whether CVRPC will comment on several proposed solar developments, researched requirements for CVRPC participation in Section 248 permit applications, researched procedure for providing preferred siting letters of support.
- Staff prepared memo to committee summarizing noteworthy new and ongoing Act 250 and Section 248 applications.

REGIONAL PLAN COMMITTEE (1st Tuesday, 4pm) – (7/2/2024)

- Staff collaborated with committee on chapter order, chapter outlines, chapter structure, and common threads throughout the entire plan for the Regional Plan update process.
- Regional Plan Committee members provided preliminary feedback on draft Natural Systems, Infrastructure, and Economy chapters.

MUNICIPAL PLAN REVIEW COMMITTEE (as needed; scheduled by Committee)

- Did not meet

TRANSPORTATION ADVISORY COMMITTEE (4th Tuesday; 6:30 pm)

- TAC amended and approved minutes of June meeting
- TAC held open discussion on flooding, erosion, and relocation of infrastructure and settlements (aka “strategic retreat”)
- TAC held open discussion on promoting efforts to promote and recruit drivers for the O&D Program (Older and Disabled Persons Transportation Services)

CLEAN WATER ADVISORY COMMITTEE (2nd Thursday, 4pm)

- Did not meet. Meeting canceled due to 10 July 2024 Flooding. Rescheduled for 8 August 2024.

BROWNFIELDS ADVISORY COMMITTEE (3rd Monday, 6pm)

- Did not meet, next meeting scheduled for August 19th

WINOOSKI BASIN WATER QUALITY COUNCIL (3rd Thursday, 1pm)

- Elected new Chair (Garrett Mott) and Vice-chair (Alice Peal).
- Reviewed Winooski River Basin Water Quality Council Bylaws and Outreach and Public Participation Policies.
- Approved funding for Project Development effort in Huntington proposed by the Chittenden County Regional Planning Commission.
- Approved a budget amendment requested by the Vermont Land Trust for the John Fowler Road berm removal Final Design Project (Marshfield).
- Discussed the need for and examples of a Budget Amendment Request Policy for the Winooski River Basin Water Quality Council.
- Next meeting 15 August 2024.

VERMONT ASSOCIATION OF PLANNING & DEVELOPMENT AGENCIES (VAPDA)

Discussion included:

- Implementation of Act 181
- Next steps for RPC evaluation with NADO

VERMONT ECONOMIC PROGRESS COUNCIL

No Central Vermont activity.

GREEN MOUNTAIN TRANSIT

The GMT Board of Commissioners met to discuss and act on several items:

- Authorized staff to complete plan to fill gap identified for FY26
- Took action on GMT Rural Operators Agreement

CENTRAL VERMONT ECONOMIC DEVELOPMENT CORPORATION

- Staff Participated in the July Meeting

MAD RIVER VALLEY PLANNING DISTRICT

- Presentation on MRV Conservation and Recreation Visioning Project (CRV)
- Flood damage round table

Central Vermont Regional Planning Commission

P: 802-229-0389

Staff Report, July 2024 cvrpc@cvregion.com

Staff are in the office Monday - Friday. Due to telework schedules, please schedule in-person meetings in advance.

COMMUNITY DEVELOPMENT

Contacts: Eli Toohey, toohey@cvregion.com, Niki Sabado sabado@cvregion.com & Will Pitkin, pitkin@cvregion.com, unless otherwise noted.

Municipal Planning & Plan Implementation:

- Collaborated with Planning Technicians to generate a list of coordinates of potential water quality restoration projects in the Department of Environmental Conservation Watershed Project Database (Lincoln).
- Conducted outreach for VT Urban Community Forestry Program Community Tree Planting Grant (Lincoln).
- Montpelier – Responded to request for assistance and provided application scoring rubric to Tree Warden (Lincoln).
- Barre City – Presented at Barre City River Access Taskforce July meeting and provided status report on proposed tree planting project at Mathewson Playground (Lincoln).
- Cabot – Outreach assistance and support for community-led resilience hubs at the town's flood resilience event (Niki & Sam).
- Northfield & Moretown – Outreach and coordination for Neighborhood Development Area (NDA) technical assistance grant with DHCD (Niki, Eli).
- Calais and Cabot – prepared census data for town plan updates (Niki & planning technicians).
- Assisted Barre City with Northern Borders Regional Commission (NBRC) Catalyst Grant administration. (Eli)
- Drafted RFQ for Orange for Municipal Planning Grant to upgrade their Town Hall and Town Clerk's Office. (Eli)
- Completed Municipal Technical Assistance Program (MTAP) report and report for Agency of Administration (AoA). (Eli)

Regional Planning and Implementation:

- Staff met with Mike Miller to discuss Natural Systems, Infrastructure, and Economy Chapters. (Niki, Will, Lincoln, Eli)
- Reviewed framework for goal, strategies, and actions of all chapters. (Niki, Will, Eli)
- Reviewed History and Cultural Resources sections and planned mapping. (Eli and planning tech)
- Accessory Dwelling Unit (ADU) Assistance program launch, press release distributed and information sent to planning commissions and select boards. (Eli)
- Participated in Thriving Communities Event in Goffstown NH for HUD, DOE, DOT EPA, USDA. National Endowment for the Arts, Institute for Sustainable Communities and other collaborative grant opportunities. (Eli)
- Reviewed municipal housing targets methodology to prepare for meeting with East Montpelier Planning Commission. (Christian, Eli, Will)
- Reviewed proposed Berlin solar projects' Section 248 applications for conformance with the regional plan (Will)
- See further regional plan updates below (Climate & Energy)

Economic Development: (Contact Christian Meyer, meyer@cvregion.com)

- Continued to work with Neck of the Woods to serve as their Local Development District through their Northern Borders Regional Commission Catalyst Program Grant to expand their facility. (Eli, Christian)
- Met with CVEDC for Regional Priority Project process and to discuss project overlap. (Eli)
- Attended Economic Development District (EDD) Strategy meeting, became program staff for EDD. (Eli)

Brownfields: (Contact Eli Toohey, toohey@cvregion.com)

- Staff connected with Northeastern Vermont Development Association (NVDA) about their experience with EPA Brownfields Grants. (Eli)
- Connected with Montpelier and Barre City municipal staff on potential Brownfields projects. (Eli)
- Attended Brownfields grant opportunities webinar. (Eli)
- Met with UConn Brownfields Assistance Program staff to discuss EPA grant opportunities. (Eli)
- Drafted RFP for EPA Brownfields Grant. (Eli)
- Monitored Phase I progress for Cabot Clark's Sawmill. (Eli)
- Supported CVSWMD with contractor selection for Phase II at 300-302 Granger Road (future site of their new facilities). (Eli)

EMERGENCY MANAGEMENT & HAZARD MITIGATION

Contact Keith Cubbon, cubbon@cvregion.com, unless otherwise noted.

Local/Regional Planning:

- Reviewed and submitted 2 LEMPS.
- Attended VEM/RPC monthly meeting
- Provided distribution for Water well test kits and PPE
- Assisted VEM in FEMA site tours
- Provided outreach on guidance for latest disaster
- Activated for Local Liaison reporting (Christian, Keith, Sam)
- Met with Barre City Council and Montpelier MRCC for RIVER projects discussions
- Toured Barre City projects for RIVER program
- Coordinated flood response and recovery efforts with THRIVE partners.
- Barre City, Waitsfield, Waterbury Local Hazard Mitigation Plans (LHMPs)
 - Finalized drafts for all three towns
 - Waitsfield plan posted to town site for Aug. 12 adoption
 - Barre City finalizing mitigation actions
 - Waterbury posted plan to town site for Aug. 19 adoption
- Middlesex – Assisted with 2024 Local Hazard Mitigation Plan (LHMP) update process (Will & Keith)
 - Met with Town to expedite process and planned meetings.
 - Reviewed and updated 2018 LHMP to reflect current town data.
- Worcester – Assisted with 2024 Local Hazard Mitigation Plan (LHMP) update process (Lincoln & Keith)
 - Collaborated with Hazard Planning Team to gather updated town information for draft plan
 - Reviewed North Branch River Corridor Plan, Transportation Resilience Planning Tool, Worcester Stormwater Infrastructure Mapping Report, and 2023 Town Plan for potential mitigation actions
 - Conducted public outreach and released online survey ahead of first public meeting
 - Hosted public meeting at Worcester Town Hall to review hazards and discussed mitigation actions
 - Hosted Mitigation Action Evaluation and Prioritization Meeting with Hazard Planning Team.
- Emergency Watershed Protection Program
 - Middlesex (Lincoln & Brian):

- Assisted with July 2023 Emergency Watershed Protection Program administration;
- Collaborated with Conservation Commission and consulting engineer to provide landowners with design drawings, landowner agreements and stream alteration permits;
- Corresponded with Natural Resources Conservation District staff and consulting engineer to arrange site visits following the July 2024 storm to assess the need for design changes at existing project sites and identify new sites that require post-storm mitigation; and
- Attended Selectboard meeting to discuss enrollment in the Emergency Watershed Protection Program following the July 2024 storm.
- Waitsfield (Brian):
 - Responded to email request for assistance from town resident.
 - Corresponded with Selectboard, Emergency Manager and Zoning Administrator regarding enrollment in the Emergency Watershed Protection Program following the July 2024 storm.

TRANSPORTATION

Contact Reuben MacMartin, macmartin@cvregion.com or Keith Cubbon, cubbon@cvregion.com, unless otherwise noted.

Field Services:

- Completed 6 traffic studies in Waterbury
- Completed Bridge in Culvert inventories in Washington, Woodbury, and Calais
- Traffic study on Waitsfield Meadow Road as Route 100 detour

Public Transit:

- Worked on bus stop inventory with Planning Techs
- Prepped and held regional Mobility Committee meeting
- Participated in the GMT governance committee. Discussion included organizational frameworks to improve fund raising and policy structure

Municipal Assistance:

- Met with Moretown and VTrans to determine town options for traffic calming on US-2 and VT-100B
- Participated in Planning Commission and Select Board meetings to advance Middlesex demonstration project
- Finalized draft design for East Calais demonstration project
- Met with Middlesex to discuss speed control/traffic calming around Rumney elementary school
- Coordinated with East Montpelier for requesting Temporary bridge from State Emergency Operations Center
- Responded to TAC member inquiry about bridge replacement in Waitsfield

Regional Activities:

- Held monthly check in with VTrans coordinators
- Prepped and held monthly TAC meeting
- Transit Oriented Development (TOD) Planning, Northfield – Site boundary determination with consultant and partners.
- Transit Oriented Development (TOD) Planning, Riverton – Site visit coordination & monthly meeting with Berlin
- Priced flagger and safety planner services vs training in-house for demonstration projects
- Reviewed consultant scope and budget and began contracting process for MRP VT-100 Corridor Study
- Revised Regional Plan Transportation Element to integrate committee feedback and integrate relevant content from content restructuring

- Provided ongoing support to Montpelier E-Bike Lending Library grant application and public outreach for scoping a multi-town community-based bikeshare system
- Drafted VTrans TPI FFY 25 Workplan and Budget
- Met with VTrans and Dayton Crites of Montpelier Area Mountain Bike Association (MAMBA) to discuss funding for regional trails and paths network planning
- Met with VT Energy Investment Corporation (VEIC); Drive Electric and VT Clean Cities Coalition (UVM) regarding application templates for municipal fleet inventory & analyses, electrification, EVSE planning, and “implementation ready” measures; prepared EECBG template. (Sam)
- Reviewed VT Greenhouse Gas (GHG) transportation policy analyses workplan and participated in TAC (Sam).
- Met with ACCD and Green Mountain Power regarding Charge VT program progress, application status, and likely reopening in fall for workplace- [APPLY NOW](#) Multi-unit Housing (contact Sam for support)

NATURAL RESOURCES

Contact Brian Voigt voigt@cvregion.com and Lincoln Frasca frasca@cvregion.com, unless otherwise noted.

Tactical Basin Planning Assistance:

- Completed FY24 Reporting

Clean Water Service Provider (CWSP):

- Hosted Winooski River Basin Water Quality Council meeting:
 - Elected new Chair (Garrett Mott) and Vice-chair (Alice Peal);
 - Reviewed Winooski River Basin Water Quality Council Bylaws and Outreach and Public Participation Policies;
 - Approved funding for Project Development effort in Huntington proposed by the Chittenden County Regional Planning Commission;
 - Approved a budget amendment requested by the Vermont Land Trust for the John Fowler Road berm removal Final Design Project (Marshfield); and
 - Discussed the need for and examples of a Budget Amendment Request Policy for the Winooski River Basin Water Quality Council.
- Processed Basin Water Quality Council stipend requests.
- Met with the following regional partners:
 - Vermont Land Trust: Status of the John Fowler Road berm removal project and contract updates for the Final Design phase of the project.
 - Vermont River Conservancy: Route 14 Floodplain Restoration and Riparian Buffer project (Calais) hand-off.
 - Winooski Natural Resources Conservation District and North Lake (Basin 5) Clean Water Service Provider: Met the new District Manager and discussed participation on the Basin Water Quality Councils and opportunities for collaborative project development.
 - Winooski Valley Park District: Explored opportunities for collaboration on water quality restoration projects on Park District lands.
- Met with the following municipalities:
 - Barre City: Presented an overview of the Winooski River Basin Clean Water Service Provider program at the Barre City River Access Taskforce July meeting.

- Berlin: Presented an overview of the Winooski River Basin Clean Water Service Provider program at the Berlin Conservation Commission and discussed riparian buffer projects development opportunities along the Dog River.
- Met with VT Agency of Agriculture and Food Markets to discuss accessing the Agriculture Partnership Database.
- Participated in the following meetings and trainings:
 - Operation & Maintenance Training Tier 2 Part 1: Assessing Verification Tools
 - Operation & Maintenance Verification Training Tier 2 Part 2: Verification of Buffer Planting Projects
 - DEC Clean Water Service Provider check-in: FY25 Formula Grant updates, Road Erosion Inventories, procurement and project development.

604b:

- The 604b grant administered by the Rutland Regional Planning Commission ended 15 December 2023. Additional funding is anticipated in FY25.

FEMA Map & Flood Bylaw Updates:

- Attended “Reading the River” drop-in discussion session hosted by DEC staff.

Water Quality Project Development:

- Submitted four New Project Forms and 12 Batch Import Files to Department of Environmental Conservation for uploading into Watershed Projects Database.
- Submitted final deliverables to Addison County Regional Planning Commission to close out Project Development Block Grant.
- Met with Basin Planner to discuss Upper Winooski Water Quality Restoration Project Development deliverables and next steps in the project development / advancement process.

Stormwater Projects:

- Barre City Auditorium Final Designs: Submitted project close-out materials.
- Moretown School Stormwater Implementation: Submitted project close-out materials.
- Upper Winooski Stormwater Implementation (Calais): Attended project kick-off meeting with consulting engineer and town staff. Corresponded with Department of Environmental Conservation staff regarding budget adjustments and contract amendment.

CLIMATE & ENERGY

Contact Sam Lash, lash@cvregion.com unless otherwise noted.

Municipal Energy Resilience Program (MERP)

Mini Grants (closed May 31st): 22 of 23 municipalities applied and were approved

- Presented program status and updates to Board at 7/09/24 meeting ([slides](#))
- Met with Woodbury regarding mini grant use and next steps
- Provided context and recommendations regarding mini grant use in Duxbury (facilitated conversation EC & SB)
- Walked municipalities through mini grant reporting request and requirements

Assessments:

- Conducted outreach and/or aggregated data to fill gaps in utility bills and building plans per vendor requests (Orange, Waterbury, Berlin, Middlesex, Warren, Montpelier) and for assessment MOU signatures per Buildings and General Services (BGS) request (Warren, Cabot, Worcester, Plainfield, Barer City)

- Provided assessment procedures & workflows, and conducted outreach with town leadership and staff Waterbury and Orange assessments
- Attended Waterbury Level II energy assessments at the Municipal Complex and Town Garage
- Responded to inquiries (mostly report timeline) and provided recommended next steps (Washington, Middlesex, Moretown, Orange, Duxbury, Northfield, Berlin, Worcester, Warren, Roxbury, etc.)

Implementation Phase:

- Provided recommendations on draft implementation application & guidance to BGS, review, prioritization, and release; coordination approach with other RPCs; began developing web and other resources.
- Reviewed BGS/Division for Historic Preservation MOU and implications for towns projects and process
- Conducted outreach to BGS regarding municipal use of State retainer contracts as well as on project scoping in light of flooding and financial constraints
- Reviewed RFP for additional support for project development to address gap getting towns from reports to implementation phase and provided feedback
- Conducted outreach to highest and high energy burdened towns to review report recommendations and discuss measure prioritization and project development (Barre City, Worcester, Plainfield, Cabot)
 - Met with Worcester SB chair and reviewed prioritization of report measures and began scoping projects
 - Prepared templates and resources for project development (ahead website updates); tabled at Cabot on community resilience hubs and developing Willey Building project.
 - Summarized report recommendations, measures, costs, and key decision points (Barre City & Plainfield)
- Responded to inquiry regarding solar project sizing- reviewed electric bills and funding stacking ahead of SB meeting (Roxbury).

Municipal Planning and Implementation

- Developed 2-pager and website on community resilience hubs including examples, key resources, funding opportunities, and workflow to support community conversations (Cabot, Washington, Roxbury, Montpelier, Marshfield, Moretown, etc.)
- Worked on Municipal Targets & Analyses Breakout Packets and maps (regional comparison, Worcester, East Montpelier, Marshfield, Barre Town)
- Conducted outreach on EECBG subgrant opportunity (Board, Staff, Newsletter and municipal) and drafted EV template (due Aug 9th) (Montpelier, Middlesex, Marshfield, Roxbury, Worcester, Northfield)
- Summarized potential crossover municipal projects and geothermal/TENs funding opportunities (Montpelier, Northfield, Downstreet/Barre City, Plainfield, Berlin, and Middlesex).
- Provided summary and recommendations re solar siting and 248 process support to Middlesex
- Facilitated Worcester PC energy working group meets reviewing transportation strategies and working through siting energy infrastructure (reviewing map components, decision points, etc.)
- Responded to MVPD planner request for municipal energy use data

Regional Energy Planning and Implementation

- Facilitated Project Review Committee meeting discussion on Berlin Section 248 projects and broader internal and committee process (reviewed suggested rubric, etc.)
- Attended Efficiency Vermont partner meeting on weatherization
- Reviewed draft of second CPRG subgrant to RPCs from Climate Action Office (ANR) on climate and energy planning (regional and municipal);

- Met with VCRD on community resilience hubs and volunteer reliance challenge panels at upcoming [Vermont Community Leadership Summit August 6th, 2024](#)- register here: <https://www.vtrural.org/summit/>
- **Regional Plan 2025 update:**
 - Reviewed new electric efficiency targets tool and background analyses for regional and municipal breakout (2023 VT Energy Efficiency Market Potential Study, LEAP Update, VT Technical Manual (EVT))
 - Reviewed Land Use and Infrastructure Chapters for policy alignment and ahead of regional plan committee meeting; attended regional plan committee on Infrastructure Chapter
 - Updated workflow for 248 process (internal and project review committee) and suggested rubric for project review
 - Initiated development of “rural” addendum of land use policies for GHG emissions reductions and climate resilience resource
 - Coordinated with PSD and other RPCs on 174 tool fixes, resolving data gaps, method updates, etc.
 - Met with VNRC per East Montpelier resident request to clarify regional planning process and timeline (re-adoption and update and 2025 comprehensive update) and provided plan language on smart growth
 - Completed Regional energy policy cross walk
- Vermont Climate Council Climate Action Update: participating as member of Just Transitions Sub-Committee& Cross-Sector Mitigation Liaison:
 - Met with thermal sector/buildings and electric sector working groups to review pathways and priorities;
 - Attended climate council workshop on guiding principle (just transition)
- **Hot Weather Preparedness Planning:** reviewed guidance and template products and edits to extent to extreme temperature conditions (hot and cold), began developing municipal workshop to support local planning efforts including regional & municipal maps (vulnerabilities, conditions, etc).
- **Municipal Vulnerability Index Tool:** Participated in VAPDA committee to create template municipal profile; assessment strengths and limitations of tool and provided recommendations for profile, framing outreach, and use cases foci.

GIS – Geographic Information System Mapping

Contact Brian Voigt, voigt@cvregion.com, unless otherwise noted.

- Attended Enterprise Geospatial Consortium meeting to discuss aerial imagery acquisition planning for statewide data collection.
- Cabot: created maps to be used at a public event commemorating the one-year anniversary of the July 2023 flood.
- Northfield: prepared draft zoning district boundary updates.

OFFICE & ANNOUNCEMENTS

Office:

- Completed annual Workers Compensation audit
- Provided DPS with HMPG Mega audit information for FY16
- Held 2nd Regional Plan Readoption Public Hearing
- Finalized set up of new Clean Water Service Provider Sweep Account at M & T Bank
- Finalized set up of Medical Reserve Corps Fiscal Agent Account at Community National Bank
- Distribute FY25 Certificates of Insurance to contracting partners
- Initiated work on FY24 CVRPC audit
- Addressed allegation of violation of Open Meeting Law
- Provided staff training on annual reporting

Upcoming Meetings:

CVRPC meetings currently offer remote access unless otherwise noted. Meeting access information is provided on agendas at www.centralvtplanning.org.

August

Aug 5	4 pm	Executive Committee
Aug 6	4 pm	Regional Plan Committee
Aug 8	4 pm	Clean Water Advisory Committee (rescheduled from July)
Aug 15	1 pm	Winooski River Basin Water Quality Council
Aug 19	6 pm	Brownfields Advisory Committee
Aug 22	4 pm	Project Review Committee - TBD

September

Sep 2		<i>Office Closed - Holiday</i>
Sep 3	4 pm	Executive Committee (Tuesday due to holiday)
Sep 4	4 pm	Regional Plan Committee (Wednesday due to holiday)
Sep 10	6:30 pm	Board of Commissioners & Regional Plan Public Hearing
Sep 12	4 pm	Clean Water Advisory Committee
Sep 19	1 pm	Winooski River Basin Water Quality Council
Sep 24	6:30 pm	Transportation Advisory Committee
Sep 30	4 pm	Executive Committee Meeting (October)

RECENT CVRPC NEWS HEADLINES

Click on a week to read more about the headlines listed. *To receive Weekly News via email, sign up on our [website](http://www.centralvtplanning.org).* Visit CVRPC's web site at www.centralvtplanning.org to view our blog and for the latest publications and news.

July 12th

- VCRD Community Leadership Summit
- Municipal Enhanced Energy Planning Video
- Capstone seeks Director of the Weatherization and Climate Impact Department
- Worcester Local Hazard Mitigation Plan Public Meeting
- Hazard Mitigation Buyouts - Update from VLCT
- EECBG (Energy Efficiency And Conservation Block Grant) Sub Grants
- Flood Response Resource Sharing
- Report Storm Damage
- FEMA Public Assistance Tips Shared by VLCT

July 19th

- CVRPC Launches Accessory Dwelling Unit (ADU) Design Assistance Program
- VLCT Storm Resources
- ACCD Severe Storm Center

- Cross Vermont Trail - Storm Update & Annual Meeting Rescheduling

July 26th

- Better Roads Program for Road Erosion Inventories Grants
- VLCT Updates Open Meeting Law Resources
- Northern New England Planning Conference 2024 – Save The Date!

**Central Vermont Regional Planning Commission
Committee & Appointed Representative Reports, August 2024**

Meeting minutes for CVRPC Committees are available at www.centralvtplanning.org.

EXECUTIVE COMMITTEE (Monday of week prior to Commission meeting; 4pm) [9/3/2024]

- Accepted the July 2024 unaudited financials.
- Authorized the Executive Director to sign contract amendments with the Department of Environmental Conservation – FY23 Formula Grant Amendment #1; Department of Environmental Conservation – SFY2025 Water Quality Restoration Formula Grant amendment; Two Rivers Ottauquechee Regional Commission – Municipal Technical Assistant Program sub-agreement Amendment #1; and contracts with Department of Housing and Community Development – Neighborhood Development Area Designations (Northfield and Moretown); and VHB – Mad River Path VT-100 Corridor Study
- Adopted amendments to the following policies: Procurement; Administrative & Financial Management; and Personnel.
- Updated annual budget
- Moved to recommend to the Board a 3.9% increase in municipal dues for FY26.

NOMINATING COMMITTEE (February - April; scheduled by Committee)

- Did not meet

PROJECT REVIEW COMMITTEE (4th Thursday, 4pm)

- Did not meet
- Staff prepared memo to committee summarizing noteworthy new and ongoing Act 250 and Section 248 applications.

REGIONAL PLAN COMMITTEE (1st Tuesday, 4pm) – (8/6/2024)

- Elected officers.
- Staff reviewed with committee first draft of economy chapter, and findings from meeting with Central Vermont Economic Development Corporation (CVRPC).
- Regional Plan Committee members provided preliminary feedback on Economy chapter and goals and strategies cross-walk from old and new goals/strategies for the new regional plan.

MUNICIPAL PLAN REVIEW COMMITTEE (as needed; scheduled by Committee)

- Did not meet

TRANSPORTATION ADVISORY COMMITTEE (4th Tuesday; 6:30 pm)

- Did not meet

CLEAN WATER ADVISORY COMMITTEE (2nd Thursday, 4pm)

- Lack of quorum for the 8 August 2024 meeting
- Next meeting scheduled for 12 September 2024

BROWNFIELDS ADVISORY COMMITTEE (3rd Monday, 6pm, changing regular meeting time to 3rd Thursdays 10-10:30am)

- Met on Monday, August 19th, however, moving forward the meeting time has changed to Thursdays 10-10:30
- Updates made of currently enrolled projects
- Discussion of potential projects.
- Reviewed funding request for Phase II ESA at 203 Country Club Road, action was not properly warned so action will be on agenda for September meeting
- Discussed grant funding opportunities and more expansive use of Brownfields funding in the region.

WINOOSKI BASIN WATER QUALITY COUNCIL (3rd Thursday, 1pm)

- No meeting held this month because there were no project proposals for the Basin Water Quality Council to consider.
- Next meeting scheduled for 19 September 2024

VERMONT ASSOCIATION OF PLANNING & DEVELOPMENT AGENCIES (VAPDA)

Discussion included:

- Implementation of Act 181 and regional Future Land Use maps.
- Discussed needed steps to document work with municipalities on the Act 250 Tier 1b designation
- Committees are developing priorities for coming year.

VERMONT ECONOMIC PROGRESS COUNCIL

No Central Vermont activity.

GREEN MOUNTAIN TRANSIT

The GMT Board of Commissioners met to discuss and act on several items:

- Voted to begin outreach process related to draft plan for service cuts in Chittenden County
- Rural commissioners met to discuss the GMT financial sustainability study for the legislature. The study includes considering financial impacts of shifting operations in the rural services (including Washington County) to an alternative operator.

CENTRAL VERMONT ECONOMIC DEVELOPMENT CORPORATION

- Staff were not available to participate

MAD RIVER VALLEY PLANNING DISTRICT

- Staff were not available to participate

Central Vermont Regional Planning Commission

P: 802-229-0389

Staff Report, August 2024

cvrpc@cvregion.com

Staff are in the office Monday - Friday. Due to telework schedules, please schedule in-person meetings in advance.

COMMUNITY DEVELOPMENT

Contacts: Eli Toohey, toohey@cvregion.com, Niki Sabado sabado@cvregion.com & Will Pitkin, pitkin@cvregion.com, unless otherwise noted.

Municipal Planning & Plan Implementation:

- Barre City – Assisted Friends of Mathewson Playground in the development of a Community Tree Planting Grant application to the Vermont Urban & Community Forestry Program (LF).
- Calais – technical assistance for updated land use data and zoning district areas for town plan update (Niki, Brian)
- Cabot – technical assistance for updated housing and population chapter data for town plan update (Niki)
- Moretown – technical assistance for pre-application for Neighborhood Development Area(NDA) and site analysis (Niki)
- Plainfield – attended town hall meeting with state and town representatives and provided outreach and support for town planning initiatives (Eli, Niki)
- Met with Bond Bank to discuss flood recovery and climate responsive housing projects. (Eli, Niki, Keith)
- Finalized Barre City Infill Study Report (Eli)
- Attended Montpelier Housing Committee, *Investing in Housing* panel. (Eli)
- Participated in Roxbury Village Revitalization Kickoff meeting. (Eli)
- Assisted Northfield Economic Development Director interpret recently-enacted Act 250 reform to facilitate affordable housing development in village center. (Will)
- Plainfield – Met with Plainfield Commissioner to review current status of local recovery and areas where CVRPC could contribute.
- Plainfield – Attended meeting on the Goddard Campus with town officials, members of the Great Woods group who intend to purchase the campus, and members of state and federal agencies to coordinate next steps and the roll the campus can have in Plainfield’s long-term recovery and its ability to evolve to house local residents.

Regional Planning and Implementation:

- Reviewed economy chapter with Central Vermont Economic Development Corporation (CVEDC) and received feedback to incorporate into second draft (Eli, Niki)
- Participated as panelist at VCRD Leadership Summit *Resilience Hubs for Rural Communities and Boosting Capacity in Small Towns: Vermont's Volunteer Reliance Challenge*; attended sessions on housing, equity in planning and community engagement, etc. (Sam)
- Met with Montpelier recovery commission to discuss their current activities and how the RPC can play a role in facilitating a regional conversation on flood mitigation.
- See further regional plan updates below (Climate & Energy)

Economic Development: (Contact Eli Toohey, toohey@cvregion.com and Christian Meyer, meyer@cvregion.com)

- Preplanning for Regional Priority Project process, outreach to all municipal planning commissions, economic development staff and select boards of application and process for Regional Priority Projects. (Eli)

Brownfields: (Contact Eli Toohey, toohey@cvregion.com)

- Connected with Montpelier and Barre City municipal staff on potential Brownfields projects. (Eli)
- Expanded funding for Brownfields through EPA Coalition Assessment and Revolving Loan Fund Grants explored and drafted RFP. (Eli)
- Reviewed Phase I ESA for 63 Sawmill Road and drafted BRELLA application. (Eli)
- Updated Brownfields Site list for active and potential projects in our region. (Eli)

EMERGENCY MANAGEMENT & HAZARD MITIGATION

Contact Keith Cubbon, cubbon@cvregion.com, unless otherwise noted.

Local/Regional Planning:

- Attended VEM/RPC quarterly in person meeting
- Met with Barre City Council and Montpelier planning staff for RIVER projects discussions (Keith, Will)
- Toured Barre City and Montpelier projects for RIVER program (Keith, Will)
- Middlesex – Assisted with 2024 Local Hazard Mitigation Plan (LHMP) update process (Will & Keith)
 - Met with Town to expedite process and planned meetings.
 - Facilitated Hazard Analysis Meeting with Planning team at Town Hall (Will & Lincoln)
 - Updated 2018 Mitigation Action strategies
- Worcester – Finalized and submitted 2024 Local Hazard Mitigation Plan (LHMP)
 - Attended Worcester Selectboard meeting
 - Distributed Draft plan to surrounding towns: Elmore, Montpelier, East Montpelier, Calais, Middlesex, Morrystown, Stowe, Waterbury, and Woodbury.
 - Incorporated final edits from Hazard Planning Team
 - Submitted final LHMP to Vermont Emergency Management (8/23/24)
- Waitsfield – Finalized and submitted 2024 Local Hazard Mitigation Plan (LHMP)
 - Attended Waitsfield Selectboard meeting
 - Incorporated final edits from Hazard Planning Team
 - Submitted final LHMP to Vermont Emergency Management (8/19/24)
- Barre City – Finalized and submitted 2024 Local Hazard Mitigation Plan (LHMP)
 - Attended Barre City City Council meeting
 - Incorporated final edits from Hazard Planning Team
 - Submitted final LHMP to Vermont Emergency Management (8/29/24)
- Waterbury – Finalized and submitted 2024 Local Hazard Mitigation Plan (LHMP)
 - Attended Waterbury Selectboard meeting
 - Incorporated final edits from Hazard Planning Team
 - Finalizing maps for plan submission
- Emergency Watershed Protection Program
 - Middlesex (Lincoln & Brian):
 - Received updated designs for sites following the July 2024 storm.
 - Attended Selectboard meeting requesting approval for: 1) additional engineering costs due to July 2024 storm; and 2) distributing the Landowner Agreement & Operations and Maintenance Plan.
 - Corresponded with the Natural Resources Conservation Service regarding landowner concerns about the Landowner Agreement & Operations and Maintenance Plan.
 - Processed invoice from New England Consulting Engineers, LLC.

- Received signed DEC Stream Alteration Permits from all landowners and the town.
- Collaborated with project partners to finalize bid advertisement and contract documents.
- Assisted with Request for Assistance letter submitted to the Natural Resources Conservation Service following the July 2024 storm. CVRPC (Brian) will serve as the Technical Contact.
- Woodbury (Brian):
 - Assisted with Request for Assistance letter submitted to the Natural Resources Conservation Service following the July 2024 storm. CVRPC (Brian) will serve as the Technical Contact.

TRANSPORTATION

Contact Reuben MacMartin, macmartin@cvregion.com or Keith Cubbon, cubbon@cvregion.com, unless otherwise noted.

Field Services:

- Completed 5 traffic studies in Calais
- Completed Bridge in Culvert inventories in Worcester, Cabot, Marshfield, and Duxbury
- Performed pedestrian count on Waterbury Stowe Street bridge

Public Transit:

- Completed bus stop inventory with Planning Techs
- Distributed volunteer-driver recruitment language to TAC for further local dissemination
- Participation in meeting of rural commissioners to better understand coordination between GMT on potential service changes and local municipalities and service operators.

Municipal Assistance:

- Participated in Middlesex Roads & Rivers Forum
- Cabot – Met with Trails Committee to plan deployment of trail counters (Keith & Lincoln)
- Met with Fayston to discuss bridge infrastructure and also to advise on FEMA PA process for destroyed structures; followed-up on Bragg Hill project as well as provided resources to access bridge & culvert inventories and use transportation resilience tools.

Regional Activities:

- Field Day with VTrans TPI coordinators visiting problem sites and work areas in region
- Transit Oriented Development (TOD) Planning, Northfield
 - Finalized scope and got consultant under contract
 - Compiled regional datasets for consultant existing conditions work
- Transit Oriented Development (TOD) Planning, Riverton
 - Site visit with consultant
- Transit Oriented Development (TOD) Planning, Barre City
 - Post-flood capacity consultation with municipal staff
- Finalized scope and contract for MRP VT-100 Corridor Study
- Produced corridor map for MRP VT-100 Corridor Study
- Produced correspondence tracking document for changes and carry-overs between 2008 Plan and 2024 transportation chapter
- Provided ongoing support to Montpelier E-Bike Lending Library grant application and public outreach for scoping a multi-town community-based bikeshare system
- Finalized VTrans TPI FFY 25 Workplan and Budget

- Participated in Statewide Travel Model update meeting
- Analyzed RITIS data for network impacts of post-flood closure of US-2 between East Montpelier and Plainfield

NATURAL RESOURCES

Contact Brian Voigt voigt@cvregion.com and Lincoln Frasca frasca@cvregion.com, unless otherwise noted.

Tactical Basin Planning Assistance:

- Participated in the following meetings and trainings:
 - DEC Clean Water Conversation, "American Rescue Plan Act-Funded Clean Water Projects Panel"
 - Winooski River Basin Regional Coordination Meeting
 - Lamoille River Basin Regional Coordination Meeting
- A Clean Water Advisory Committee meeting was planned, but due to a lack of quorum, the meeting was cancelled.

Clean Water Service Provider (CWSP):

- Winooski River Basin Water Quality Council:
 - There was no meeting this month because there were no project proposals for the Council to consider.
- Met / corresponded with the following regional partners:
 - Clean Water Service Providers: Discussed reporting, deliverables, capacity building, strategies for spending funds and promoting the Clean Water Service Provider program.
 - Northwest Regional Planning Commission: Discussed best practices for issuing contracts and sub-grants.
 - Vermont Land Trust: Discussed funding options for a culvert replacement project in Richmond.
 - Winooski Natural Resources Conservation District, Friends of the Winooski River and the Town of Richmond staff: project development opportunities identified in the Richmond Stormwater Master Plan and future collaboration opportunities.
- Met / corresponded with the following municipalities:
 - Barre Town: Presented an overview of the Winooski River Basin Clean Water Service Provider program to the Selectboard. Highlighted potential projects throughout town that would be eligible for implementation with Formula Grant Funding.
 - Calais: Confirmed interest with town and landowner in pursuing preliminary design funding for Gully Stabilization on Marshfield Road
 - Waitsfield: Discussed project development opportunities identified through the Town's Local Hazard Mitigation Planning process. Initial focus will be on the removal of three berms on municipal property.
- Participated in the following Department of Environmental Conservation meetings and trainings:
 - Met with Basin Planner to discuss potential adoption of riparian buffer and stormwater projects.
 - Quarterly check-in meeting with Technical Project Manager and Basin Planner
 - Clean Water Service Provider Check-in: Year-end reporting, tracking / accounting, FY26 Budget, and Operation & Maintenance discussion
- Reviewed prequalification materials submitted by the Vermont River Conservancy

604b:

- The 604b grant administered by the Rutland Regional Planning Commission ended 15 December 2023. Additional funding is anticipated in FY25.

FEMA Map & Flood Bylaw Updates:

- Attended floodplain management drop-in session to discuss updates regarding the pending release of the FEMA Flood Insurance Rate Maps. Map delivery has been pushed back to Fall 2027 to allow time to incorporate recent flood events into the mapping process.
- Attended “Reading the River” drop-in discussion session hosted by DEC staff.
- Met with the Plainfield Planning Commission to discuss FEMA map updates and river corridor management.

Water Quality Project Development:

- Berlin - Riparian Planting and Culvert Replacement Project Development.
 - Identified 20 priority projects in consultation with Basin Planner.
 - Drafted project development application for Formula Grant funding
- Met with North Branch Nature Center Program Director to discuss project development opportunities.

Stormwater Projects:

- Barre City Auditorium Final Designs: Waiting for confirmation from City staff that the Department of Environmental Conservation stormwater permit application fee has been paid.
- Moretown School Stormwater Implementation: Resolved outstanding issues related to project close-out.
- Upper Winooski Stormwater Implementation (Calais): Prepared letter for landowners describing the benefits of the projects and the need for landowner signatures on state permits.

CLIMATE & ENERGY

Contact Sam Lash, lash@cvregion.com unless otherwise noted.

Municipal Energy Resilience Program (MERP)

Mini Grants (closed May 31st): 22 of 23 municipalities applied and were approved

- Walked municipalities through mini grant reporting request and requirements, followed up on FY 24 expenditures and COIs per BGS request (Berlin, Barre Town, Duxbury, East Montpelier, Middlesex, Montpelier, Northfield, Worcester, Williamstown, Washington, Warren, Waitsfield, Roxbury, Plainfield), provided support and submitted to BGS.
- Reviewed eligible mini-grant uses ahead of selectboard meetings (Worcester, Roxbury, Orange, Middlesex, Duxbury)
- Met with Solarflect and reviewed details of proposed options, updated mini-grant eligible activity list with \$4k annual lease option.

Assessments:

- Conducted outreach and/or aggregated data to fill gaps in utility bills and building plans per vendor requests (Middlesex, Berlin, Waterbury); provided feedback to vendors per town requests (East Montpelier),
- Facilitated assessment MOA signatures per Buildings and General Services (BGS) request (Barre City, Cabot, and Plainfield).
- Reviewed assessments and preliminary impressions with vendor after Orange assessments
- Summarized assessment report recommendations and highlighted potential recommendations (Middlesex, began Moretown, East Montpelier, and Orange).

Implementation Phase: opened 8/27/24, closes 9/20/24

- Reviewed BGS response to RPC recommendations on draft implementation application & guidance, concerns regarding prioritization and release timeline; coordinated approach with other RPCs and stakeholders. Reviewed new guidance documentation for implementation application, reviewed press releases and began responding to inquiries.
- Responded to inquiries (mostly report timeline) and provided recommended next steps including updates on likely implementation phase approach, IRA Direct Pay option for municipalities, Electric Vehicle (EV) & Electric Vehicle Supply Equipment (EVSE) opportunities, Thermal Energy Networks, existing rebates, incentives, funding programs, etc. (Middlesex, Northfield, Orange, Fayston, etc.)
- Conducted outreach to VLCT, Climate Action Office, USDA, and other funding partners regarding unmet project need identified via MERP assessments; summarized anticipated requests from highest and high energy burdened towns for aggregated RPC summary re funding match; began summarizing unmet needs for rest of towns with reports.
- Conducted outreach to highest and high energy burdened towns to review report recommendations and discuss measure prioritization and project development (Barre City, Worcester, Plainfield, Cabot)
 - Met with Worcester treasurer and town clerk (summed projects prioritized by Selectboard), provided recommendations regarding additional documentation for implementation application. Began preparing Worcester application.
 - Reformatted reports and documentation for compatibility with application software, retested application.
 - Summarized report recommendations, measures, costs, and key decision points (Barre City & Plainfield)

Municipal Planning and Implementation

- Provided East Montpelier building data per request to support grant application (energy committee)
- Worked on Municipal Targets & Analyses Breakout Packets and maps (regional comparison, Worcester, East Montpelier, Waterbury, and responded to requests Moretown, Cabot, Montpelier, and Woodbury)
 - Attended Waterbury Planning Commission meetings and walked through municipal targets & analyses and outlined next steps.
- Facilitated Worcester PC energy working group meeting on renewable energy generation targets, siting energy infrastructure, and map updates. Prepared Worcester draft energy maps. Reviewed letter from working group member on net-metering and outline potential town role in advocating for utility infrastructure improvements, etc.
- Attended Efficiency Vermont Button Up Kick off (residential weatherization campaign, learn more [here](#))

Regional Energy Planning and Implementation

- Continued developing procedure to review Section 248 project applications and preferred site letters of support broader internal and committee process (reviewed suggested rubric, etc.) (Sam, Will)
- Updated workflow for 248 process (internal and project review committee) and suggested rubric for project review (Sam, Will)
- Reviewed table of environmental justice/equity indices region regional plan (including federal and state tools)
- Reviewed awarded climate action plans and projects, WWTF and Geothermal projects, noted additional rounds and future outreach to potential candidates.
- Attended Efficiency Vermont partner meeting on weatherization programs, gaps and priorities; developed shared slides and resources.

- Watched CESA webinar *Prioritizing Equity in Program Development: How to Build a Resilient Power Technical Assistance Fund* highlighting solar plus storage for communities programs, emerging public health needs for climate smart technology in affordable housing, etc.
- **Regional Plan 2025 update:**
 - Worked on Thermal Energy Networks regional plan mapping methodology and strategies with ACRPC
 - Pulled together regional EV and EVSE resources.
 - Drafted Climate “thread” outline
 - Reconciled exports from Public Service Department and Energy Action Dashboard of outdated existing generation data, incorporated into regional energy maps.
 - Walked-through Energy Efficiency Utility (EEU) market potential study data and how to potentially utilize to create additional or supplement existing electric efficiency targets, outreach to PSD with resulting questions and clarifications (e.g. mismatch between EVT and potential study measures and lack of avg MWh per measure type to translate to targets)
 - Coordinated with PSD and other RPCs on EEU data, source of constants used for acres per MW by technology type for assessing ability to meet renewable generation incremental targets; GHG inventory and target disaggregation, standard 12 and 13 review, and on potential timeline for submission for determination of energy compliance.
 - Reviewed Social Cost of Carbon VT Report and alternatives
 - Met with Waterbury Planning Commission member on Regional Plan feedback (energy)
- **Vermont Climate Council Climate Action Plan Update:** participating as member of Just Transitions Sub-Committee& Cross-Sector Mitigation Liaison:
 - Met with thermal sector/buildings and electric sector working groups to update pathways, strategies, and actions; prepared and presented thermal working group proposed weatherization pathways and strategies to climate council cross-sector mitigation subcommittee
 - Met with DEC just transitions committee member per request to propose clear recommendations to climate council for subcommittees on equity tools and guidelines
 - Attended Transportation GHG policy TAC meeting per request on Cap & Invest feasibility analysis
- **Hot Weather Preparedness Planning:** began developing municipal workshop to support local planning efforts including regional & municipal maps (vulnerabilities, conditions, etc).
- **Municipal Vulnerability Index Tool:** Participated in VAPDA committee to create template municipal profile; assessment strengths and limitations of tool and provided recommendations for profile, framing outreach, and use cases foci. Began town profiles.

GIS – Geographic Information System Mapping

Contact Brian Voigt, voigt@cvregion.com, unless otherwise noted.

- Attended Enterprise Geospatial Consortium meeting to discuss advanced geospatial computation with FME (software), new data releases by the Vermont Center for Geographic Information and other state partners, and updates on the 3-d hydrography program.
- Attended ESRI GeoAI talk to learn more about artificial intelligence capabilities within ArcGIS software.
- Prepared Local Hazard Mitigation Plan maps (land cover, residential development, critical facilities, transportation facilities and flood hazards) for Barre City, Waitsfield and Worcester.
- Moretown: discussed request for map development with Planning Commission to support updates to the Town Plan.

OFFICE & ANNOUNCEMENTS

Office:

- Continued work with auditor on FY24 CVRPC audit
- Initiated recruitment of Assistant Planner
- Prepared Municipal Dues recommendation for FY26
- Updated website with Open Meeting Law information
- Provided training to partner organization on open meeting law
- Distributed [Regional Project Prioritization application materials](#) – due 10/15/24
- Coordinated SharePoint migration with IT consultant

Upcoming Meetings:

CVRPC meetings currently offer remote access unless otherwise noted. Meeting access information is provided on agendas at www.centralvtplanning.org.

September

Sep 2

Office Closed - Holiday

Sep 3	4 pm	Executive Committee (Tuesday due to holiday)
Sep 4	4 pm	Regional Plan Committee (Wednesday due to holiday)
Sep 10	6:30 pm	Board of Commissioners
Sep 12	4 pm	Clean Water Advisory Committee
Sep 19	10 am	Brownfields Advisory Committee
Sep 19	1 pm	Winooski River Basin Water Quality Council
Sep 24	6:30 pm	Transportation Advisory Committee
Sep 30	4 pm	Executive Committee Meeting (October)

October

TBD	4 pm	Regional Plan Committee
Oct 8	6:30 pm	Board of Commissioners
Oct 14		Office Closed - Holiday
Oct 17	1 pm	Winooski River Basin Water Quality Council
Oct 17	10 am	Brownfields Advisory Committee
Oct 22	6:30 pm	Transportation Advisory Committee
Oct 24	4 pm	Project Review Committee – TBD

RECENT CVRPC NEWS HEADLINES

Click on a week to read more about the headlines listed. *To receive Weekly News via email, sign up on our [website](#).* Visit CVRPC's web site at www.centralvtplanning.org to view our blog and for the latest publications and news.

[August 9th](#)

- State Designations Update from DHCD
- Worcester Local Hazard Mitigation Plan – Public Comment Period
- Vermont Community Development Program Grants Management Symposium
- CVRPC Job Announcement: Assistant Planner
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- New FEMA Flood Insurance Rate Maps Are Being Developed
- Better Places Grants

[August 16th](#)

- Small Grants for Smart Growth
- 2024 Button Up Vermont Partner Kick-Off
- Friends of the Winooski Stream Wise Program

- 2024 Energy Action Network Summit
- 2024-2025 LWCF Community Grant
- Prioritize Removal of Debris

August 23rd

- Apply for this year's Regional Project Priority List - Central Vermont
- Federally Declared Disaster DR-4810
- Open for Applications: Recreation Economy for Rural Communities (RERC)
- WindowDressers Community Builds
- VT AOT 2024 Research and Innovation Symposium